



# 2024

TACOMA EMPLOYEES' RETIREMENT SYSTEM

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

A fiduciary component unit of  
the City of Tacoma, Washington

For the Year Ended  
**December 31, 2024**



Tacoma Employees' Retirement System  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**

A fiduciary component unit of the City of Tacoma, Washington  
For the Year Ended December 31, 2024

**Catherine Marx, Retirement Director**  
3628 South 35<sup>th</sup> Street  
Tacoma, Washington 98409  
[www.tacoma.gov/retirement](http://www.tacoma.gov/retirement)



## 2024 KEY STATISTICS

Active Members		3,390
Benefit Recipients		2,893
Terminated Vested and Other Terminated Participants		991
Fiduciary Net Position (at Fair Value of Assets)	\$	2,236,401,415
Benefits Paid	\$	112,565,645
Refund of Contributions	\$	3,334,308
Administrative Expenses	\$	3,034,570
Member Contributions	\$	36,069,351
Employer Contributions	\$	41,402,936
Funded Ratio (at Actuarial Value of Assets)		95.5%
Funded Ratio (at Fair Value of Assets)		93.9%
Realized Investment Return (time-weighted, net of fees)		7.2%









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## ADMINISTRATIVE ORGANIZATION

### BOARD OF ADMINISTRATION

As of December 31, 2024

Victoria Woodards	Mayor and Chair
Andrew Cherullo	Director of Finance/Vice Chair/Secretary & Treasurer
Katie Johnston	Designee of the City Manager
Tosha Siebert	Designee of TPU Director
Gordon Cavanaugh	Employee Representative
Michael Sterling	Employee Representative
Justin Angove	Employee Representative/Second Vice Chair
Kim Moore	Retiree Representative
Michael Hall	Resident Representative
Tammy Liddle Lobban	Alternate Board Member

### INVESTMENT ADVISORY COMMITTEE

Dr. Kevin K. Boeh	Faculty	Foster School of Business, University of Washington
Geoffrey Curran, CPA, CFP, CFA	Principal and Advisor	Merriman Wealth Management, LLC
Michael Thomas, CFA	Retired CIO	America's Institutional-Russell Investments
Randall Hegarty, J.D.	Adjunct Professor	Seattle University School of Law

### ADMINISTRATIVE STAFF

Catherine Marx, MAcc	Retirement Director
Samuel Benscoter, MBA	Assistant Retirement Director
Tim Atwill, PhD, CFA	Chief Investment Officer
Linh Nguyen	Accountant
Melissa Dubeck	Accountant
Sara Clendenning	Accountant
Melanie Panui	Retirement Specialist
Marni Moore	Retirement Specialist
Cecilia Grey	Retirement Specialist
Adora Peters	Administrative Assistant
Heather Salter	Office Assistant

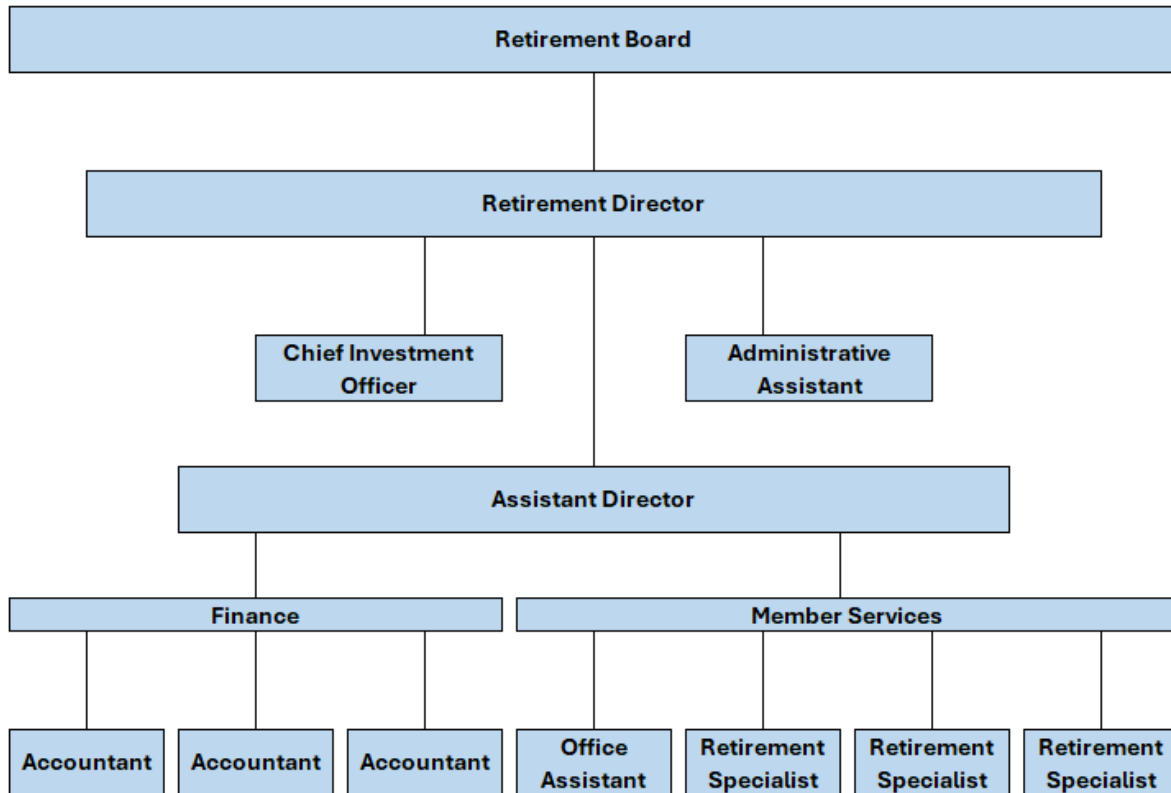
## PROFESSIONAL CONSULTANTS

Davis Wright Tremaine LLP	Legal Consultant
Milliman	Consulting Actuary
The Northern Trust Company	Custodian Bank
Wilshire Advisors LLC	Investment Consultant
BlackRock	Investment Manager
Brown Brothers Harriman	Investment Manager
Brandywine	Investment Manager
Dimensional Fund Advisors	Investment Manager
Eaton Vance Management	Investment Manager
Hamilton Lane	Investment Manager
HarbourVest Partners	Investment Manager
IDR Investment Management	Investment Manager
Intech	Investment Manager
Invesco	Investment Manager
Maritime Partners	Investment Manager
Neuberger Berman	Investment Manager
Northern Trust Asset Management	Investment Manager
Palistar Capital	Investment Manager
Pantheon	Investment Manager
Parametric	Investment Manager
PGIM Fixed Income	Investment Manager
PIMCO/Research Affiliates	Investment Manager
TCW	Investment Manager

*Information regarding investment expenses can be found on pages 2-38 of the Financial Section and on pages 3-9 of the Investment Section.*

*In addition, information on brokerage commissions can be found on pages 3-10 of the Investment Section.*

## Tacoma Employees' Retirement System Organization Chart



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Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Tacoma Employees' Retirement System  
Washington**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2023

*Christopher P. Morill*

Executive Director/CEO

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This Certificate of Transparency is awarded to the

**Tacoma Employees' Retirement System**

for its participation in the *2024 NCPERS Public Retirement Systems Study*, which seeks to further open disclosure, data collection, and encourage the public's understanding of public retirement systems.

A handwritten signature in black ink, appearing to read "Hank Kim".

Hank Kim, Esq.  
Executive Director & Counsel

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**City of Tacoma****Tacoma Employees' Retirement System**3628 S. 35th St., Tacoma, WA 98409 ■ P.O. Box 11007, Tacoma, WA 98411-0007 ■ (253) 502-8200 Fax (253) 502-8660

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**Letter of Transmittal**

June 27, 2025

To the Honorable Mayor, the City of Tacoma Council, Participating Employers, Participating Employees, and the Tacoma Employees' Retirement System Trustees

Tacoma, Washington 98402

The annual comprehensive financial report (ACFR) of the Tacoma Employees' Retirement System (TERS), for the calendar year ended December 31, 2024, is hereby submitted. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the management of the Retirement System. To the best of our knowledge and belief, the enclosed annual report is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operation of the Tacoma Employees' Retirement System.

This report fulfills the requirement in Section 1.30.440 of the Tacoma Municipal Code that the Board of Administration transmit an annual report of the financial condition of the Retirement System to the City Council.

This letter of transmittal is designed to be read in conjunction with the Management's Discussion and Analysis (MD&A). The MD&A can be found in the financial section immediately following the report of the State Auditor.

**PLAN HISTORY**

The Retirement System was created and established, effective January 1, 1941, by Ordinance 11870 of the City of Tacoma, to be known thereafter as the Tacoma Employees' Retirement System, for the purpose of providing retirement income to maintain the quality of life of its former employees. The year 2024 concludes our 84th year of operation. The summary of the plan provisions is provided in the notes to the financial statements of the financial section of this report.

**FINANCIAL INFORMATION**

The City of Tacoma is responsible for establishing and maintaining an internal control structure to ensure that the assets of the City are protected from loss, theft, or misuse and generate accounting information to prepare financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable assurance, while recognizing that the cost of a control should not exceed the benefits likely to be derived. The evaluation of the cost and benefits requires judgments by management.

The City of Tacoma is required to undergo an independent, annual single audit in conformity with the provisions in accordance with Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Such audit has been performed by the Washington State Auditors' Office, which meets the requirements of the Revised Code of Washington 43.09.260. The auditor's opinion on our general-purpose financial statements, reflecting an unmodified (clean) opinion, is included in the financial section of this report.

This report has been prepared in accordance with the principles of governmental accounting and reporting pronounced by the Governmental Accounting Standards Board.

The accrual basis of accounting is used to record assets, liabilities, revenues, and expenses.

### **FUNDING**

A sustainable pension plan is able to pay the promised benefits to its participants. The Board of Administration strives to maintain sufficient assets in trust to pay the benefits of the System, and to establish contribution rates that will be relatively stable over time.

Milliman, the consulting actuary for the Tacoma Employees' Retirement System, has completed the actuarial valuation as of January 1, 2025. Here are the key findings:

- The System's actuarial assets funded ratio stands at 95.5%, while the fair value of assets funded ratio is 93.9%.
- The current total contribution rate of 21.00% exceeds the normal cost rate of 19.07%, aligning with the Board's long-term objective of maintaining a contribution rate equal to or greater than the normal cost rate.

### **INVESTMENT OVERVIEW**

Over the course of 2024, inflation continued to decline, allowing the Federal Reserve to cut interest rates by 1.00%. In addition, US economic growth remained firm, and unemployment remained low. All of these factors provided a positive backdrop for appreciation in both bonds and global equities.

TERS finished 2024 with a return of 7.23%, which was below its asset allocation benchmark return of 10.47%. This was primarily due to the private equity asset class strongly lagging its public equity benchmark, as private equity valuations did not rise as strongly as those in the public markets. However, TERS still finished the year ahead of its actuarial assume rate of return of 6.75%.

The global equity asset class was the best performing in 2024, with a return of 19.21%. High-yield bonds, bank loans, and emerging-market debt all posted high single-digit returns. Long government bonds showed a modest decline over the year, while real estate continued its string of negative returns, dropping 7.53% as high vacancy rates and over-supply continue to plague the market.

Compared to other public funds with assets greater than \$1 billion, TERS' return for 2024 was in the bottom quartile, while its one-year volatility was first quartile (i.e., 75%+ of peers had higher portfolio volatility than TERS.) Both of these measures reflect the conscious decision by TERS to maintain a lower-risk portfolio relative to peers reflecting the pension's well-funded status.

### **AWARDS**

We are pleased to announce that the Government Finance Officers Association of the United States and Canada (GFOA) has awarded TERS a Certificate of Achievement for Excellence in Financial Reporting to the Tacoma Employees' Retirement System for its 2023 Annual Report. In order to be awarded a Certificate of Achievement, an entity must publish an easily readable and efficiently organized comprehensive annual financial report. The report must satisfy both generally accepted accounting principles and applicable legal requirements.

### **ACKNOWLEDGMENT**

The compilation of this report reflects the combined effort of the staff under the leadership of the Board. It is intended to provide complete and reliable information as a basis for making management decisions, as a means of determining compliance with legal provisions, as a means for determining responsible stewardship for the assets of the System, and to provide information to the members and other interested parties.

The report will be posted on the System's website at [www.tacoma.gov/retirement](http://www.tacoma.gov/retirement) to make it available to all members and City departments, as well as the public.

I would like to take this opportunity to express my gratitude to the staff, the advisors, and to the many people who have worked so diligently to ensure the successful operation of the System.

Respectfully submitted,

Catherine Marx, MAcc  
Retirement Director

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**Office of the Washington State Auditor  
Pat McCarthy**

**INDEPENDENT AUDITOR'S REPORT ON THE AUDIT OF THE  
FINANCIAL STATEMENTS**

The Honorable Mayor and Members of the Board of Administration  
Tacoma Employees' Retirement System  
Tacoma, Washington

**REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS**

**Opinion**

We have audited the accompanying financial statements of the Tacoma Employees' Retirement System, a fiduciary fund of the City of Tacoma, Washington, as of and for the year then ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the Retirement System's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Tacoma Employees' Retirement System, as of December 31, 2024, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Retirement System and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## **Matters of Emphasis**

As discussed in Note 1 to the 2024 financial statements, the Retirement System's financial statements present only the Tacoma Employees' Retirement System and do not purport to, and do not, present fairly the financial position of the City of Tacoma, as of December 31, 2024, the changes in its financial position, or, where applicable, its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

As explained in Note 2 to the 2024 financial statements, the Retirement System's financial statements include pension trust fund investments valued at \$2.2 billion, which comprise 96.3 percent of total assets and 99.8 percent of net position restricted for pensions. The fair values of these investments have been estimated by management in the absence of readily determinable fair values. Management's estimates are based on information provided by the fund managers or, in the case of investments in partnerships, the general partners. Our opinion is not modified with respect to this matter.

## **Other Matters**

### ***Prior-Year Comparative Information***

The financial statements include partial prior year comparative information. Such information does not include all of the information required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the Retirement System's financial statements for the year ended December 31, 2023, from which such partial information was derived. We have previously audited the Retirement System's 2023 financial statements and we expressed an unmodified opinion in our report dated June 27, 2024. In our opinion, the partial comparative information presented herein as of and for the year ended December 31, 2023, is consistent, in all material respects, with the audited financial statements from which it has been derived.

## **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Retirement System's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Retirement System's internal control. Accordingly, no such opinion is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Retirement System's ability to continue as a going concern for a reasonable period of time; and
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with

auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Retirement System's basic financial statements. The Schedule of Administrative Expenses, Schedule of Payments to Consultants, and Schedule of Investment Expenses are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. This information has been subjected to auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**


The other information comprises the Introductory, Investment, Actuarial, and Statistical Sections, and the letter entitled Management's Responsibility for Financial Reporting but does not include the basic financial statements and our auditor's report thereon. Management is responsible for the other information included in the financial statements. Our opinion on the basic financial statements does not cover the other information, and we do not express an opinion or provide any assurance thereon.

In connection with the audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we will also issue our report dated June 27, 2025, on our consideration of the Retirement System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Retirement System's internal control over financial reporting and compliance.

Sincerely,

A handwritten signature in black ink that reads "Pat McCarthy". The signature is written in a cursive, flowing style.

Pat McCarthy, State Auditor

Olympia, WA

June 27, 2025

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## MANAGEMENT'S RESPONSIBILITY FOR FINANCIAL REPORTING

December 31, 2024

Management has prepared the basic financial statements of the Tacoma Employees' Retirement System (the System or TERS) and is responsible for the integrity and fairness of the information presented. Some amounts included in the financial statements may be based on estimates and judgments. These estimates and judgments were made utilizing the best business practices available. The accounting policies followed in the preparation of these basic financial statements conform to the generally accepted accounting principles in the United States of America. Financial information presented throughout the annual report is consistent with the basic financial statements.

Ultimate responsibility for the basic financial statements and annual report rests with the Board of Administration. The Director and the rest of the System's staff assist the Board in its responsibilities. Internal controls and supporting procedures are maintained to provide assurance that transactions are authorized, assets are safeguarded, and proper records are maintained. These controls include communication of policies and procedures to TERS and related City of Tacoma departments, standards in hiring and training of employees, and segregation of duties and responsibilities.

The System's external auditors, the Washington State Auditor's Office, have conducted an independent audit of the basic financial statements in accordance with auditing standards generally accepted in the United States of America. This audit is described in their Independent Audit Report on the preceding pages. Management has provided the external auditors with full and unrestricted access to the System's staff to discuss their audit and related findings as to the integrity of the System's financial reporting and the adequacy of internal controls for the preparation of financial statements.

Catherine Marx, MAcc  
Retirement Director

## MANAGEMENT'S DISCUSSION AND ANALYSIS

The discussion and analysis of the Tacoma Employees' Retirement System (TERS) financial condition provides an overview of the financial activities and funding conditions for the calendar years ended December 31, 2024, 2023, and 2022. The intent of this discussion and analysis is to give a narrative overview and analysis of the System's financial performance as a whole. For more detailed information, readers should also review the financial statements, notes to the financial statements, and required supplementary information in order to enhance their understanding of the System's financial performance.

### Overview of Financial Statements

TERS' financial statements were prepared in conformity with GASB Statement No. 67, *Financial Reporting for Pension Plans*, and are comprised of the following components:

1. Statement of Fiduciary Net Position,
2. Statement of Changes in Fiduciary Net Position,
3. Notes to the Basic Financial Statements,
4. Required Supplementary Information, and
5. Other Supplementary Information

**Statement of Fiduciary Net Position.** The Statement of Fiduciary Net Position provides information about the System's assets, liabilities and net position. It is a snapshot of the financial position of the System as of the end of the year 2024.

**Statement of Changes in Fiduciary Net Position.** The Statement of Changes in Fiduciary Net Position illustrates how TERS' net position changed during the calendar year, reflecting contributions accrued, benefit payments made, investment returns earned, and expenses paid to administer the System.

**Notes to the Basic Financial Statements.** The Notes to the Basic Financial Statements provide additional information that is essential to a complete understanding of the data provided in the Basic Financial Statements.

**Required Supplementary Information.** The Required Supplementary Information consists of schedules of changes in net pension liability or asset of employers, employers' net pension liability or asset, employers' contributions and the money-weighted long-term rate of investment return for TERS.

**Other Supplementary Information.** The Other Supplementary Information includes details on administrative expenses, payments to consultants, and investment-related expenses.



### Summary of Statement of Fiduciary Net Position

The table below provides a summary of assets and current liabilities for the years ended December 31.

	2024	2023	2022	2024-2023 Percentage Change	2023-2022 Percentage Change
Cash and short-term investments	\$ 34,596,441	\$ 43,809,295	\$ 49,057,640	(21.03) %	(10.70) %
Receivables	11,870,023	13,528,461	12,484,861	(12.26)	8.36
Investments	2,231,611,615	2,118,938,045	2,037,316,634	5.32	4.01
Securities lending collateral	39,528,217	42,802,984	73,998,875	(7.65)	(42.16)
Capital assets, net of accumulated depreciation	4,220	5,064	5,909	(16.66)	(14.30)
Total assets	<u>2,317,610,517</u>	<u>2,219,083,849</u>	<u>2,172,863,919</u>	4.44	2.13
Accounts payable and other liabilities	2,152,334	2,184,029	2,703,152	(1.45)	(19.20)
Investment purchases	39,528,553	48,612,926	93,736,339	(18.69)	(48.14)
Securities lending collateral	39,528,217	42,802,984	73,998,875	(7.65)	(42.16)
Total liabilities	<u>81,209,103</u>	<u>93,599,939</u>	<u>170,438,366</u>	(13.24)	(45.08)
Net position restricted for pensions	<u>\$ 2,236,401,414</u>	<u>\$ 2,125,483,910</u>	<u>\$ 2,002,425,553</u>	5.22	6.15

In 2024, the System's overall financial position improved, showing an increase in fiduciary net position compared to the previous year. This improvement was primarily driven by higher investment earnings, which were positive at 7.23%. For comparison, the investment earnings were positive 7.68% in 2023 and negative 8.02% in 2022. For further details on the investment performance, please refer to the Investment Section of this report.

The System currently has no long-term liabilities. Most of the liabilities recorded at year-end are associated with investment purchases that remained unsettled until early 2025, accrued administrative and investment expenses, and collateral related to securities lending.

### Summary of Statement of Changes in Fiduciary Net Position

The table below provides a summary of the changes in fiduciary net position and reflects the activities of the System for the years ended December 31.

	2024	2023	2022	2024-2023 Percentage Change	2023-2022 Percentage Change
Total contributions	\$ 77,472,286	\$ 69,366,574	\$ 63,877,321	11.69 %	8.59 %
Net investment income (loss)	152,222,399	165,924,349	(179,437,864)	(8.26)	(192.47)
Total additions (deductions)	229,694,685	235,290,923	(115,560,543)	(2.38)	(303.61)
Benefits and refunds of contributions	115,899,953	110,016,263	105,290,393	5.35	4.49
Administrative expenses	3,034,570	2,216,303	2,334,105	36.92	(5.05)
Total deductions	118,934,523	112,232,566	107,624,498	5.97	4.28
Net increase (decrease)	110,760,162	123,058,357	(223,185,041)	(9.99)	(155.14)
Net position beginning of year	2,125,483,910	2,002,425,553	2,225,610,594	6.15	(10.03)
Accounting Changes and Corrections	157,342				
Beginning of year (as restated)	2,125,641,252	2,002,425,553	2,225,610,594		
Net position end of year	\$ 2,236,401,414	\$ 2,125,483,910	\$ 2,002,425,553	5.22	6.15

See Note 9 for an explanation of accounting changes and error corrections.

The Additions to Fiduciary Net Position encompass employer and employee contributions, investment income, as well as net realized and unrealized gains/losses on investments. In 2024, the overall increase of the fiduciary net position was driven primarily by strong investment returns, which registered a positive 7.23%. In comparison, investment earnings were positive 7.68% in 2023 and negative 8.02% in 2022. For further details on the investment performance, please refer to the Investment Section of this report.

The Deductions to Fiduciary Net Position comprise benefit payments, refunds, and administrative expenses. In 2024, both benefits and refunds exceeded those of the previous year. The total administrative expenses, amounting to \$3.0 million, represent approximately 2.6% of the total deductions for the year.

### Contacting Tacoma Employees' Retirement System

This financial report is intended to provide its readers with a general overview of the System's finances and to demonstrate accountability for funds, revenues, and distributions. If you have questions about this report or need additional information, please contact us at:

Tacoma Employees' Retirement System  
 Tacoma Public Utilities, Administration Building North  
 3628 South 35<sup>th</sup> Street  
 Tacoma, Washington 98409  
 Email: [tersretirement@tacoma.gov](mailto:tersretirement@tacoma.gov)  
 Telephone: (253) 502-8200 / 1-888-404-3787 / Fax: (253) 502-8660





**Statement of Changes in Fiduciary Net Position**  
**For the Year Ended December 31, 2024 with Comparative Totals for December 31, 2023**

	2024	2023
<b>Additions</b>		
Contributions		
Employer	\$ 41,402,936	\$ 37,131,559
Plan member	36,069,351	32,235,015
Total contributions	<u>\$ 77,472,286</u>	<u>\$ 69,366,574</u>
Investment income		
Net appreciation (depreciation)		
in fair value of investments	\$ 121,301,155	\$ 125,200,665
Interest & dividends	40,803,426	51,319,435
Investment management fees	(7,878,247)	(7,592,915)
Securities lending - agent fees	(64,642)	(77,072)
Securities lending - broker rebates	(1,939,294)	(2,925,764)
Net investment income	<u>\$ 152,222,399</u>	<u>\$ 165,924,349</u>
<b>Total additions</b>	<u>\$ 229,694,685</u>	<u>\$ 235,290,923</u>
<b>Deductions</b>		
Benefits	\$ 112,565,645	\$ 106,868,719
Refunds of contributions	3,334,308	3,147,544
Administrative expenses	3,034,570	2,216,303
<b>Total deductions</b>	<u>\$ 118,934,523</u>	<u>\$ 112,232,566</u>
<b>Net increase (decrease)</b>	110,760,162	123,058,357
<b>Net position restricted for pensions</b>		
Beginning of year	2,125,483,910	2,002,425,553
Error corrections	173,741	-
Changes in accounting principle	(16,399)	-
Beginning of year (as restated)	<u>\$ 2,125,641,252</u>	<u>\$ 2,002,425,553</u>
End of year	<u><u>\$ 2,236,401,414</u></u>	<u><u>\$ 2,125,483,910</u></u>

See Note 9 for an explanation of accounting changes and error corrections in addition to the other accompanying Notes to the Financial Statements.

*Note: Numbers may not sum to totals due to rounding.*

**Statement of Fiduciary Net Position**  
**As of December 31, 2024 with Comparative Totals as of December 31, 2023**

	2024	2023
<b>Assets</b>		
Cash and short-term investments	\$ 34,596,441	\$ 43,809,295
Receivables		
Contributions and other receivables	\$ 3,267,001	\$ 2,512,990
Interest and dividends	3,648,727	3,743,697
Investment sales	4,954,295	7,271,774
Total receivables	<u>\$ 11,870,023</u>	<u>\$ 13,528,461</u>
Investments, at fair value		
Equities	\$ 602,037,362	\$ 558,701,446
Fixed income	867,855,162	887,050,473
Real estate	221,500,920	186,037,188
Other assets	111,644	-
Venture capital and partnerships	540,106,528	487,148,939
Total investments	<u>\$ 2,231,611,615</u>	<u>\$ 2,118,938,045</u>
Securities lending collateral	39,528,217	42,802,984
Capital assets, net of accumulated depreciation	4,220	5,064
<b>Total assets</b>	<u><u>\$ 2,317,610,517</u></u>	<u><u>\$ 2,219,083,849</u></u>
<b>Liabilities</b>		
Accounts payable and other liabilities	\$ 2,152,334	\$ 2,184,029
Investment purchases	39,528,553	48,612,926
Securities lending collateral	39,528,217	42,802,984
<b>Total liabilities</b>	<u><u>\$ 81,209,103</u></u>	<u><u>\$ 93,599,939</u></u>
<b>Net position restricted for pensions</b>	<u><u>\$ 2,236,401,414</u></u>	<u><u>\$ 2,125,483,910</u></u>

See accompanying Notes to the Financial Statements.

*Note: Numbers may not sum to totals due to rounding.*

## Notes to the Basic Financial Statements

### December 31, 2024

#### NOTE 1      SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

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##### (a) Plan Provisions

**Description:** The Tacoma Employees' Retirement System (the System) is a cost-sharing, multiple-employer defined benefit public employee pension plan, covering a majority of the employees of the City of Tacoma, and two Member Public Agencies. It has been administered in accordance with Tacoma Municipal Code Chapter 1.30 and the Revised Code of Washington Chapter 41.28.

The System is included among the fiduciary funds in the City of Tacoma's Annual Comprehensive Financial Report (ACFR).

**Administration:** At the direction of the Tacoma City Council, the System is administered by the Board of Administration (the Board) consisting of nine regular members and one alternate member. The members of the Board are: the Mayor, who serves as Chair; the Director of Finance; the City Manager (or designee); the Public Utilities Director (or designee); three elected employee representatives; one elected retired representative; and one City of Tacoma resident (not employed by the City of Tacoma) elected by the other eight members. The nine Board members appoint a TERS member, either active or retired, as an alternate Board member. The Board is required by the Tacoma Municipal Code to make annual reports to the Tacoma City Council on the financial condition of the Retirement System. The Board, subject to the Tacoma City Council approval, appoints the Director who is responsible for managing the daily operations of the System.

**Membership:** Substantially all employees of the City of Tacoma are members of the System, with the exception of uniformed police officers, uniformed firefighters, and Tacoma Rail employees, who are covered by state or federal retirement plans. Additionally, members include employees of the Tacoma-Pierce County Health Department, as well as certain employees of Pierce Transit, who became members of the System when these agencies were departments of the City of Tacoma. The breakdown of membership as of December 31, 2024, is as follows:

Retirees and beneficiaries currently receiving benefits	2,893
Terminated vested and other terminated participants	991
Active members:	
City of Tacoma	3,076
Pierce Transit	16
Tacoma-Pierce County Health Department	298
Total active members	3,390
Total membership	7,274

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NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES continued

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**Benefits:** There are two formulas to calculate the retirement benefits. The benefit paid will be based on the formula which provides the higher benefit. The most commonly applied formula, “service retirement”, is a product of the member’s highest average monthly salary for a consecutive 24-month period, the number of years of membership credit (30 years maximum), and a percentage factor (2% maximum) that is based on the member’s age and years of service. The other formula is an annuity based on member contributions. There are several options available for the retiree to provide for their beneficiaries. The System also provides death, disability and deferred or postponed retirement for those former members who separated and retire later under the retirement eligibility requirements similar to immediate retirement. Additionally, the System provides cost of living adjustment (COLA) increases up to 2.125% as of July 1<sup>st</sup> of each year; the actual COLA granted is dependent on the change in the Consumer Price Index (Seattle Area - all items) over the preceding calendar year.

Any active member who has not retired and has five or more years of service as a member may purchase up to five additional years of service at the time of retirement. Total service including service purchased cannot exceed 30 years.

The System participates in the portability of public retirement benefits in Washington State public retirement. As provided under Chapter 41.54 of the RCW, this allows a member to use all years of service with qualified Washington systems to determine retirement eligibility and percentage factor for benefits under the System.

**Funding Policy:** The participating employers are responsible for funding the System at a level sufficient to pay obligations and ensure the actuarial and financial soundness of the System. Contribution rates for the employer and the employee are recommended by the Board of Administration and final approval rests with the Tacoma City Council. Currently, the required contribution rate for employees is 9.66% of their regular gross pay; the employer contributes 11.34%, for a combined total of 21.00%, which is sufficient to pay future benefits of the System if future experience follows all actuarial assumptions. Changes to the contribution rate are subject to Sections 1.30.350 and 1.30.360 of the Tacoma Municipal Code.



## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES continued

**(b) Contributions**

Per the Tacoma Municipal Code sections 1.30.350 and 1.30.360, the current contribution rate is 21.00%, split 11.34% from the employers and 9.66% from the member. Contributions made by the employers and the members were in accordance with actuarially computed funding requirements. The following chart shows the history of the contribution rates since 1980.

Applicable Period	Rate as % of Payroll		
	Employer	Employee	Total Rate
1/1/1980 to 12/31/1996	10.44 %	8.89 %	19.33 %
1/1/1997 to 12/31/2000	9.02	7.68	16.70
1/1/2001 to 1/31/2009	7.56	6.44	14.00
2/1/2009 to 12/31/2009	8.64	7.36	16.00
1/1/2010 to 12/31/2010	9.72	8.28	18.00
1/1/2011 to 12/31/2011	10.26	8.74	19.00
1/1/2012 to 1/31/2018	10.80	9.20	20.00
2/1/2018 onward	11.34	9.66	21.00

**(c) Method of Accounting**

The System maintains records and accounts and prepares financial statements using fund accounting principles and the accrual basis of accounting, under which benefits and expenses are recognized when due and payable and revenues are recorded in the accounting period in which they are earned and become measurable in accordance with the terms of the System.

For financial reporting purposes, TERS adheres to accounting principles that are generally accepted in the United States of America. The System applies all applicable pronouncements of the Governmental Accounting Standards Board (GASB).

GASB Statement No. 67, *Financial Reporting for Pensions*, addresses accounting and financial reporting requirements for pension plans. Significant requirements include an actuarial calculation of total and net pension liability. It also includes comprehensive footnote disclosure regarding the pension liability, the sensitivity of the net pension liability to the discount rate, and increased investment activity disclosures. The total pension liability, determined in accordance with GASB Statement No. 67, is presented in Note 2 and in the Required Supplementary Information

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES continued

GASB Statement No. 72, *Fair Value Measurement and Application*, addresses accounting and reporting issues related to fair value measurements. This Statement requires disclosures to be made about fair value measurements, the level of fair value hierarchy, and valuation techniques. Comprehensive footnote disclosure regarding this Statement is found in Note 2.

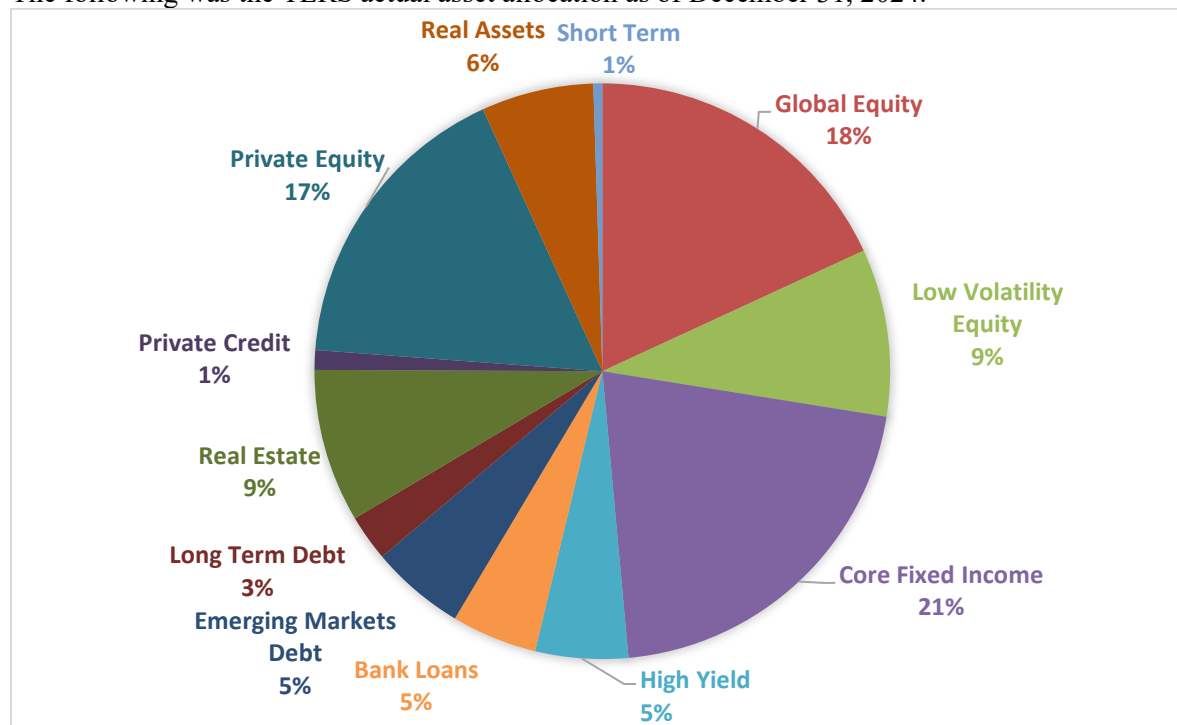
GASB Statement No. 82, *Pension Issues*, requires the presentation of “covered payroll” as pensionable payroll. Statement No. 82 also clarifies that payments made by employers to satisfy “plan member contribution requirements” should be classified as “plan member contributions”. The commonly known practice “pick-up”, which means that the employer pays the employee portion of the contribution does not apply to TERS because plan members have always paid the employee required contributions, not the employer. There has been a long-standing practice that TERS members contribute 46% of the total contribution rate with the employers contributing 54%.

#### (d) Administrative Expenses

The Tacoma City Council, with the recommendation from the Board, adopts the operating budget for the administration of the System each biennium. The administrative expenses are financed from contributions and investment earnings of the System. The operating budget may include allocations for capital assets, which are capitalized upon purchase and expensed over their useful lives.

#### (e) Investments

**Investment policy:** The System’s policy in regard to the allocation of invested assets is established and may be amended by the Board. TERS’ assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the System. The following was the TERS actual asset allocation as of December 31, 2024:



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**NOTE 1      SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES continued**

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Equity securities, fixed income securities, private equity, real estate, and short-term investments are all reported on a trade date basis, at fair value. Fair value for public market managers was determined by the custodian bank utilizing standard industry practices. Private investments are reported by the managers subject to their fair value policies. No investment in any one corporation exceeded 5% of net position available for benefits.

**(f) Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from the estimated amount.

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**NOTE 2      FAIR VALUE MEASUREMENT**

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The System categorizes the fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The categorization of investments within the hierarchy is based upon the valuation transparency of the instrument as of the measurement date.

**Level 1:** Investments classified as Level 1 are based on unadjusted quoted prices in active markets for identical assets at the end of each reporting period.

**Level 2:** Investments classified as Level 2 are based on identical publicly traded securities and exchange-traded securities traded in inactive markets, quoted prices for similar instruments in active markets, or model-derived valuations in which all significant inputs are observable.

**Level 3:** Investments classified as Level 3 are primarily composed of investments whose valuations are derived from valuation techniques in which significant inputs are unobservable and require judgment and estimation.

**Net Asset Value (NAV):** The fair values of investments that are measured at fair value using NAV as a practical expedient are not classified in the fair value hierarchy.

The assessment of the significance of particular inputs to these fair value measurements requires consideration be given to factors specific to each asset or liability.

*Cash and cash equivalents*

Cash and cash equivalents include highly liquid investments, which include money market-type securities, foreign currencies and short-term investment funds. The short-term investment funds are valued at cost plus accrued interest, which approximates fair value. Accordingly, these investments are excluded from the fair value schedule.

## NOTE 2 FAIR VALUE MEASUREMENT continued

The table below presents the fair value measurements within the hierarchy established by generally accepted accounting principles (GAAP) as of December 31, 2024 for the Tacoma Employees' Retirement System.

Investments Measured at Fair Value Level As of December 31, 2024	Fair Value	Inputs		
		Level 1	Level 2	Level 3
Asset backed securities	\$ 9,448,988		\$ 9,448,988	
Commercial mortgage backed	5,686,953		5,686,953	
Common stock	554,444,438	\$ 554,444,438		
Corporate bonds	25,425,619		25,425,619	
Fixed income	215,554,934	215,554,934		
Government agencies	301,337,430	301,279,834	57,595	
Government bonds	134,025,149		134,025,149	
Government mortgage backed securities	59,671,821		59,671,821	
Gov't-Issued commercial mortgage backed	495,846		495,846	
Municipal/Provincial bonds	706,597		706,597	
Non-government backed C.M.O.S	10,692,537		10,692,537	
Other Assets	111,644		111,644	
<b>Total investments by fair value level</b>	<b>\$ 1,317,601,956</b>	<b>\$ 1,071,279,206</b>	<b>\$ 246,322,750</b>	<b>\$ -</b>

## NOTE 2 FAIR VALUE MEASUREMENT continued

The table below presents the fair value measurements using NAV as of December 31, 2024 for the Tacoma Employees' Retirement System.

Investments Measured at NAV* As of December 31, 2024	Fair Value	Unfunded Commitment	Redemption Frequency (If Currently Eligible)	Redemption Notification Period
Common stock (1)	\$ 47,592,924	n/a	Monthly	Two to five business days prior to month- end
Fixed income (2)	104,809,287	n/a	Monthly	30 to 90 days
Private equity (3)	540,106,528	\$ 232,245,388	Illiquid	n/a
Real estate (4)	221,500,920	n/a	Quarterly, subject to market conditions	45 days prior to quarter-end
<b>Total investments measured at the NAV</b>	<b>\$ 914,009,659</b>	<b>\$ 232,245,388</b>		

## Reconciliation to statement of fiduciary net position

Total investments by fair value level	\$1,317,601,956
Total investments measured at the NAV	914,009,659
Investments per statement of fiduciary net position	<u>\$2,231,611,615</u>

\* In accordance with GASB 72, certain investments that were measured at NAV per share (or its equivalent) may not be classified in the fair value hierarchy. The fair value amounts presented in this table are intended to permit reconciliation of the fair value hierarchy to the line items presented in the statement of net position.

*(1) Common Stock*

Assets are held in limited liability companies or trusts with daily or monthly liquidity and a perpetual life.

*(2) Fixed Income*

Assets are held in limited liability companies and trusts with monthly liquidity and a perpetual life.

*(3) Private Equity*

Assets are held in limited partnerships with constrained liquidity and anticipated life of ten to twelve years.

*(4) Real Estate*

Assets are held in a limited partnership with quarterly liquidity and a perpetual life.

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**NOTE 3          DEPOSIT AND INVESTMENT RISK DISCLOSURES**

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**(a) Custodial Credit Risk – Cash and Investments**

Custodial credit risk is the risk that in the event of the failure of a financial institution or a bank, the System will not be able to recover the value of its deposits or investments that are in the possession of an outside party. Cash and short-term investments include securities with a maturity date of three months or less.

Cash balances represent both operating cash accounts held by the City of Tacoma Treasurer and investment cash on deposit with the investment custodian, The Northern Trust Company (Northern). Cash held by the City Treasurer is invested in accordance with the City of Tacoma's investment policy; cash invested with Northern is under the custody agreement which holds Northern responsible for the safekeeping of all securities and funds held on behalf of the System. All the remaining City securities are held by the City's third-party custodial bank in the City's name. The investments of the System are invested in accordance with the "prudent person rule".

The System mitigates its custodial credit risk by having its investment securities held by the System's custodian (Northern) with the investments registered in the System's name. Also, in accordance with the System's Investment Policy Statement, each of the System's investment managers is provided with a set of investment guidelines. These guidelines specify eligible investments, minimum diversification standards and applicable investment restrictions necessary for diversification and risk control. Managers do not have the authority to depart from their guidelines.

As of December 31, 2024, 100% of the System's cash and investments were held in the System's name and, therefore, the System has no custodial credit risk exposure.

**(b) Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of an entity's exposure in a single issuer. This disclosure requirement does not apply to investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments. The System does not have any investments from a single issuer (excluding pooled investments or explicitly guaranteed governments) that represent more than 5% of the System's assets. In accordance with the System's Investment Policy Statement, credit risk is mitigated by agreeing to a set of investment guidelines with the investment manager. These guidelines specify eligible investments, minimum diversification standards and applicable investment restrictions necessary for diversification and risk control. Managers do not have the authority to depart from their guidelines.

**(c) Credit Risk**

Credit risk is the financial risk that an issuer or other counterparty will not fulfill its obligation to TERS. Each of the fixed income investment managers consistently monitor the risk associated with their portfolios. The System does not have a formal policy to limit credit risk. However, the firms/funds adhere to investment guidelines that have been reviewed by TERS staff, and regularly report on their positions relative to the benchmark.

## NOTE 3      DEPOSIT AND INVESTMENT RISK DISCLOSURES continued

The table below discloses the credit ratings for the System's investments in debt securities using Standard and Poor's credit ratings.

Quality Ratings	Fair Value
AAA	\$ 17,198,890
AA	497,151,053
A	5,955,502
BBB	17,688,556
BB	120,310,940
B	205,844,376
CCC	2,894,994
CC	600,470
C	95,940
D	114,441
Total Fixed Income Securities	<u>\$ 867,855,162</u>

**(d) Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates over time will adversely affect the fair value of an investment. Market or interest rate risk is one of the greatest risks faced by an investor in the debt securities market. The price of a debt security typically moves in the opposite direction of the change in interest rates. The interest rate risk is mitigated by providing each investment manager with a set of investment guidelines. These guidelines specify eligible investments, minimum diversification standards and applicable investment restrictions necessary for diversification and risk control. Managers do not have the authority to depart from their guidelines. Weighted average maturity is the measure of a debt investment's exposure to fair value changes arising from changes in interest rates.

## NOTE 3 DEPOSIT AND INVESTMENT RISK DISCLOSURES continued

As of December 31, 2024, the System had the following debt investments:

Investment Type	Fair Value December 31, 2024	Weighted Average Maturity
Asset backed securities	\$ 9,448,988	14.92
Commercial mortgage-backed	5,686,953	15.46
Corporate bonds	25,425,619	8.37
Government agencies	301,337,430	8.68
Government bonds	134,025,149	15.17
Government mortgage backed securities	59,671,821	26.33
Gov't-issued commercial mortgage-backed	495,846	8.32
Municipal/provincial bonds	706,597	10.33
Non-government backed C.M.O.s	10,692,537	28.03
Other fixed income	320,364,222	6.80
Total fixed income securities	<u>\$ 867,855,162</u>	



## NOTE 3 DEPOSIT AND INVESTMENT RISK DISCLOSURES continued

**(e) Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely impact the fair value of an investment or deposit. The System does not have a formal policy to limit foreign currency risk. TERS manages their exposure to fair value loss by requiring their international securities investment managers to maintain diversified portfolios to limit foreign currency and security risk. The System's currency risk exposures, or exchange rate risks, primarily reside within the venture capital and partnerships investment holdings.

The table below represents securities held in a foreign currency as of December 31, 2024.

Currency Name	Venture Capital and Partnerships	Total Fair Value
Euro	1,960,766	1,960,766
Total	\$ 1,960,766	\$ 1,960,766

## NOTE 4 DERIVATIVES

Derivative instruments are financial contracts whose value depends on the values of underlying assets, reference rates, or financial indices. They include futures contracts, swap contracts, credit-linked notes and forward foreign currency exchange. As of December 31, 2024, the derivative instruments held by the System are considered investments and not hedges for accounting purposes. The gains and losses arising from this activity are recognized in the Statement of Changes in Plan Net Position.

The System's investment managers, as permitted by their specific investment guidelines and consistent with the System's Investment Policy Statement, may enter into transactions involving derivative financial instruments. These instruments include futures, options, swaps, forwards, warrants and rights. In accordance with Board policy, these investments may not be used to leverage the System's portfolio, i.e., use derivatives to increase the portfolio's notional exposure to any given asset class. These instruments are used in an attempt to enhance the portfolio's performance and/or reduce the portfolio's risk. All investment derivatives discussed below are addressed in the Portfolio Risk discussion, which precedes this section. Investment derivative instruments are disclosed separately to provide a comprehensive and distinct view of this activity and its impact on the overall investment portfolio.

The table below provides a summary of the derivative instruments outstanding as of December 31, 2024.

Classification	Fair Value	Changes in Fair Value	Notional Fair Value
Futures			\$ 14,661,310
Swaps	\$ 111,644		
Total	\$ 111,644	\$ -	\$ 14,661,310

NOTE 4            DERIVATIVES continued

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The derivative instruments that are not exchange traded, such as credit default swaps and interest rate swaps, are valued using quoted market prices.

Credit default swaps (CDS) are contracts and agreements in which the protection buyer of the CDS makes a series of payments to the protection seller and, in exchange, receives a payoff if a credit instrument (typically a bond or loan) experiences a credit event.

Futures contracts are financial instruments that derive their value from underlying indices or reference rates and are marked-to-market at the end of each trading day. Daily settlement of gains and losses occur on the following business day. Daily settlement of gains and losses is a risk control measure to limit counter party credit risk. Futures variation margin amounts are settled each trading day and recognized in the financial statements under net appreciation (depreciation) in fair value of investments as they are incurred.

An option is a contract that gives the buyer the right, but not the obligation, to buy or sell an underlying asset at a specific price on or before a certain date.

Rights/warrants are issued by corporations and provide the holder with the right, but not the obligation, to buy a company’s common stock at a predetermined price - the subscription price. The right is good until its expiration date, which is usually four to six weeks after its issue.

Foreign currency forward contracts are obligations to buy or sell a currency at a specified exchange rate and quantity on a specific future date. The fair value of the foreign currency forwards is the unrealized gain or loss calculated based on the difference between the specified exchange rate and the closing exchange rate on December 31, 2024.

**(a) Derivative Custodial Credit Risk**

The custodial credit risk disclosure for exchange traded derivative instruments is made in accordance with the custodial credit risk disclosure requirements of GASB Statement 40, *Deposit and Investment Risk Disclosures*. On December 31, 2024, all of the System’s investments in derivative instruments were held in the System’s name and were not exposed to custodial credit risk.

**(b) Derivative Interest Rate Risk**

On December 31, 2024, the System was exposed to interest rate risk on its derivative investments. The table below illustrates the maturity periods of these derivative instruments.

Classification	Investment Maturities 3 months or less
Swaps	\$ 111,644
Total	<u>\$ 111,644</u>

**NOTE 4      DERIVATIVES continued**

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**(c) Derivative Contingent Features**

As of December 31, 2024, the System did not have any positions in derivatives containing contingent features.

**(d) Derivative Foreign Currency Risk**

As of December 31, 2024, the System had no exposure to foreign currency risk concerning its derivative investments.

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**NOTE 5            SECURITIES LENDING**

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In accordance with the policies of the Board of Administration, the System lends its securities (i.e., U.S. Treasury bonds, U.S. equities and corporate bonds) to broker-dealers with an agreement to return in the future the collateral received for the securities. The System's Custodian (Northern) is authorized to lend available securities to authorized broker-dealers subject to the receipt of acceptable collateral. The System accepts collateral in the form of cash and U.S. government and agencies securities.

The System does not have the ability to pledge or sell non-cash collateral unless the borrower defaults. All securities loaned can be terminated on demand by either the lender or the borrower.

The Custodian provides for full indemnification to the System for any losses that might occur in the Securities Lending program due to the failure of a broker to return a borrowed security (and if the collateral is inadequate to replace the lent securities) or failure to pay the System for income from the securities while on loan. Additionally, the Custodian's responsibilities include performing appropriate borrower and collateral investment credit analyses, demanding adequate types of collateral, and complying with applicable regulations concerning securities lending.

Gross securities lending income for the year 2024 amounted to \$2,154,824, while security lending agent fees and rebates totaled \$2,003,936, resulting in a net security lending income of \$150,888.44. As of December 31, 2024, the fair value of loaned securities collateralized by cash collateral was \$39,528,217.

Cash collateral is invested in a short-term investment pool. Cash collateral may also be invested separately in "term loans" in which case the investments match the loan term. These loans can be terminated on demand by either lender or borrower.

There were no violations of legal or contractual provisions or borrower, or lending agent default losses known to the securities lending agent.

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**NOTE 6          PENSION VALUATION**

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As a result of Governmental Accounting Standard Board (GASB) Statement No. 67, *Financial Reporting for Pension Plans*, and Statement 68, *Accounting and Financial Reporting for Pensions*, TERS has separate valuations performed for financial reporting and funding purposes.

**(a) Pension System Funding Valuations**

The purpose of the actuarial valuation is to determine whether the scheduled contributions in combination with the future net investment earnings, and invested assets are projected to be sufficient to finance future member benefits.

An actuarial valuation of the System's assets and liabilities is conducted annually. The actuarial funded ratio, representing the ratio of the Actuarial Value of Assets (AVA) to the Actuarial Accrued Liability (AAL), decreased from 97.5% at the January 1, 2024 valuation to 95.5% at January 1, 2025. This calculation is based on the AVA as of December 31, 2024, which incorporates smoothing of gains and losses on investments over a four-year period.

Additionally, the Funding Ratio based on Fair Value of Assets (FVA) experienced a slight increase from 93.5% at January 1, 2024, to 93.9% at January 1, 2025.

**(b) Financial Reporting Valuation**

The actuarial valuation for financial reporting emphasizes the obligation an employer incurs to pay for the benefit, as promised. The primary purpose of the valuation for financial reporting is to provide a consistent, standardized methodology that allows comparability of data and increased transparency of the pension liability across plans. To do so, GASB requires a different approach for determining the reported Net Pension Liability or Asset (NPL or NPA), as compared to the previously disclosed Unfunded Actuarial Accrued Liability (UAAL). The UAAL mirrored the Unfunded Actuarial Accrued Obligation calculated by TERS' external actuary for funding purposes and represented the excess of the Actuarial Accrued Liability (AAL) over the Actuarial Value of Assets (AVA). Under GASB 67, the UAAL has been replaced by the NPL, which represents the excess of the Total Pension Liability (TPL) over fiduciary net position.

There are considerable differences between the UAAL and the NPL. Conceptually, the UAAL is the actuary's measure of the additional amount of assets needed to pay all benefits earned to date by current plan members, while the NPL is an accrual calculation that reflects future benefits earned by plan members in excess of the System's fiduciary net position.

Per the Board's decision, the System is reporting an Actuarially Determined Contribution (ADC). The ADC for the period ended December 31, 2016 is based on a 30-year amortization of the UAAL based on the AVA, or the current employer contribution rate if that is greater. In 2016, the Board changed the ADC to be based on a 25-year amortization of UAAL. This was reflected in the January 1, 2017 actuarial valuation, which was used to calculate the ADC for the year beginning January 1, 2018 reporting date for the employer. Beginning with the 2025 valuation, the Board adopted a 20-year amortization of the UAAL.

As of December 31, 2024, the System's actuary conducted a depletion date projection. The results indicate that no depletion of the fiduciary net position is expected. Therefore, the long-term assumed rate of return on plan assets, currently at 6.75%, applies for all future projected benefit payments in determining the GASB discount rate.

## NOTE 7 NET PENSION LIABILITY OR ASSET OF EMPLOYERS

The Net Pension Liability or Asset (NPL or NPA) (i.e., the System's liability is determined in accordance with GASB No. 67, *Financial Reporting for Pension Plans*, less the fiduciary net position) as of December 31, 2024, is shown below.

Net Pension Liability (Asset)	2024
Total pension liability	\$ 2,380,476,677
Fiduciary net position	2,236,401,414
Net pension liability (asset)	<u>\$ 144,075,263</u>
Fiduciary net position as of % of total pension liability	93.95%
Covered payroll	\$ 365,105,256
Net pension liability as a percentage of covered payroll	39.46%

Actuarial valuation of the System involves estimates of the reported amounts and assumptions about probability of occurrence of events far into the future. For example, assumptions about future employment, mortality and future salary increases. Amounts determined regarding the net pension liability or asset are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The last Experience Study was performed in 2024 and the next Experience Study is scheduled to be conducted in 2028. The Schedule of Net Pension Liability or Asset of Employers presents multi-year trend information about whether the plan fiduciary net position is increasing or decreasing over time relative to the total pension liability. These schedules are presented in the Required Supplementary Information section. The Total Pension Liability as of December 31, 2024, is based on the results of an actuarial valuation date as of January 1, 2025, using the generally accepted actuarial procedures.

NOTE 7 NET PENSION LIABILITY OR ASSET OF EMPLOYERS continued

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**(a) Actuarial Assumptions**

A summary of the actuarial assumptions used for funding and GASB 67, *Financial Reporting for Pension Plans*, reporting valuation in the latest actuarial valuation is shown below.

<b>Valuation Date</b>	January 1, 2025
<b>Actuarial Cost Method</b>	Entry Age Normal
<b>Amortization Method</b>	Funding is based on statutory contribution rate. This amount is compared to a 20-year amortization for the purposes of calculating the Actuarially Determined Contribution. The amortization method for the ADC is as follows*:
Level percent or level dollar:	Level percent
Closed, open, or layered periods:	Open
Amortization period:	20 years*
Amortization growth rate:	3.25%
<b>Asset Valuation Method</b>	
Smoothing period:	4 years
Corridor:	None
<b>Inflation</b>	2.50%
<b>Salary Increases</b>	Varies by service; details in funding valuation report.
<b>Investment Rate of Return</b>	6.75%
<b>Cost of Living Adjustments</b>	2.125%
<b>Retirement Age</b>	Varies by age, gender, eligibility; details in funding valuation report.
<b>Turnover</b>	Varies by service, gender; details in funding valuation report.
<b>Mortality</b>	105% of the Male and 100% of the Female PubG-2010 Amount-Weighted Retiree Mortality Tables, projected with MP-2021 Ultimate Projection Scale.
Active Members:	Employee Mortality
Inactive Members, Retired Members and Beneficiaries:	Healthy Retiree Mortality
Disabled Members	Disabled Retiree Mortality

*\*The actual contribution is used if that rate is greater than the rate necessary to amortize the UAAL. Note that the UAAL amortization period is 30 for years 2017 and earlier, 25 for years 2018 through 2025, and 20 for years beginning January 1, 2026 and later.*

## NOTE 7      NET PENSION LIABILITY OR ASSET OF EMPLOYERS continued

**(b) Target Allocations**

The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting volatility and correlation. The capital market assumptions are per the System's investment advisors as of December 31, 2024 with real rates of return shown net of 2.50% inflation. The target asset allocation is based on TERS Investment Policy Statement adopted December 2024.

Asset Class	Target Allocation	Long-Term* Expected Geometric Rate of Return
Investment grade fixed income	21.5 %	2.50 %
US bank/leveraged loans	2.0	4.05
US long government bonds	3.0	4.80
High yield bonds	5.0	4.15
Emerging market debt	5.0	2.80
Global equity	19.0	4.00
Low volatility global equity	9.5	4.20
Private real estate	10.0	3.75
Private equity	15.0	5.45
Private credit	3.0	5.50
Infrastructure	7.0	5.50
Assumed inflation- mean		2.50
Assumed inflation- standard deviation		1.46
Portfolio 10 year geometric rate of return		6.32
Portfolio 30 year arithmetic rate of return*		7.70
Portfolio 30 year geometric rate of return*		7.08
Portfolio standard deviation		11.59
<b>Long-term expected rate of return, net of investment expenses</b>		<b>6.75</b>

\* Long-Term Expected Geometric Rates of Return shown are based on a 30-year period.



**NOTE 7      NET PENSION LIABILITY OR ASSET OF EMPLOYERS continued****(c) Sensitivity Analysis**

The following presents the NPL of the plan, calculated using the discount rate of 6.75%, as well as what the System's NPL would be if it were calculated using a discount rate that is 1 percentage point lower (5.75%) or 1 percentage point higher (7.75%) than the current rate.

	1% Decrease 5.75%	Current Discount Rate 6.75%	1% Increase 7.75%
Total pension liability	\$ 2,688,964,072	\$ 2,380,476,677	\$ 2,123,487,537
Fiduciary net position	2,236,401,414	2,236,401,414	2,236,401,414
Net pension liability (asset)	<u>\$ 452,562,658</u>	<u>\$ 144,075,263</u>	<u>\$ (112,913,877)</u>

**NOTE 8      OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

The System does not have any OPEB related costs for the year ending December 31, 2024. The City of Tacoma reports OPEB information related to TERS members in its financial reporting.

**NOTE 9      ACCOUNTING CHANGES AND ERROR CORRECTIONS**

Subsequent to the issuance of the December 31, 2024 financial statements, accounting changes and error corrections were made. Beginning net position increased by \$157,342 from a GASB 101 change in accounting principle and prior year compensated absences correction.

	12/31/2023 Net Position as previously reported	Change in accounting principle	Error correction	12/31/2023 Net Position as restated/adjusted
TERS	\$ 2,125,483,910	\$ (16,399)	\$ 173,741	\$ 2,125,641,252

**NOTE 10      OTHER MATTERS**

No investments were made in loans to, or leases with, any Tacoma Employees' Retirement System official, governmental employer official, party related to a Tacoma Employees' Retirement System official or governmental employer official, non-employer contributor, or organization included in the reporting entity of our participating employers.

The Board of Administration of the Tacoma Employees' Retirement System administers the System. Any risk of loss would be based upon how the System was administered and would be covered through a fiduciary liability policy for the Board or would be paid from plan resources.

There were no significant subsequent events requiring further disclosure. In addition, there were no material violations of financial related legal and contractual provisions.

## Required Supplementary Information

### 1. Schedule of Changes in Net Pension Liability or Asset of Employers and Related Ratios

*(All Amounts in millions)*

Total Pension Liability	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Service cost	\$ 59.9	\$ 53.7	\$ 50.1	\$ 47.4	\$ 45.6	\$ 42.5	\$ 40.7	\$ 40.3	\$ 42.5	\$ 40.0
Interest on total pension liability	153.6	145.3	139.3	134.3	129.8	123.2	117.7	115.5	115.3	105.4
Effect of plan changes	-	-	-	(11.8)	-	-	-	(36.8)	-	-
Effect of economical/demographic gains or losses	14.1	31.8	2.7	4.1	(7.3)	17.7	4.8	(8.9)	(20.7)	(2.7)
Effect of assumptions changes or inputs	(4.6)	-	-	-	63.6	-	-	-	40.8	-
Benefit payments/refunds of contributions	(115.9)	(110.0)	(105.3)	(99.2)	(96.7)	(89.1)	(82.2)	(77.5)	(72.0)	(68.6)
Net change in total pension liability	107.1	120.8	86.9	74.8	135.0	94.3	80.9	32.6	105.8	74.1
Total pension liability, beginning	2,273.4	2,152.6	2,065.7	1,991.0	1,856.0	1,761.7	1,680.7	1,648.1	1,542.2	1,468.2
Total pension liability, ending (a)	2,380.5	2,273.4	2,152.6	2,065.7	1,991.0	1,856.0	1,761.7	1,680.7	1,648.1	1,542.2
<b>Fiduciary Net Position</b>										
Employer contributions	41.4	37.1	34.0	32.3	31.0	30.2	28.6	26.1	25.5	24.6
Member contributions	36.1	32.2	29.9	28.4	27.7	26.3	25.2	23.0	22.4	21.3
Investment income net of investment expenses	152.2	165.9	(179.4)	350.4	79.5	275.4	(58.1)	205.6	124.9	(5.3)
Benefit payments/refunds of contributions	(115.9)	(110.0)	(105.3)	(99.2)	(96.7)	(89.1)	(82.2)	(77.5)	(72.0)	(68.6)
Administrative expenses	(3.0)	(2.2)	(2.3)	(2.1)	(1.8)	(1.8)	(1.7)	(1.7)	(1.9)	(1.7)
Net change in plan fiduciary net position	110.8	123.1	(223.2)	309.9	39.7	241.1	(88.2)	175.6	99.0	(29.8)
Fiduciary net position, beginning*	2,125.6	2,002.4	2,225.6	1,915.8	1,876.1	1,635.0	1,723.2	1,547.7	1,448.7	1,478.5
Fiduciary net position, ending (b)	2,236.4	2,125.5	2,002.4	2,225.6	1,915.8	1,876.1	1,635.0	1,723.2	1,547.7	1,448.8
Net position liability (asset), ending = (a) - (b)	144.1	147.9	150.2	(159.9)	75.2	(20.1)	126.6	(42.5)	100.4	93.5
Fiduciary net position as a percentage of total pension liability	93.95%	93.49%	93.02%	107.74%	96.22%	101.08%	92.81%	102.53%	93.91%	93.94%
Covered payroll	365.1	327.4	299.8	285.1	273.8	266.7	252.8	241.6	236.4	227.4
Net pension liability (asset) as a percentage of covered payroll	39.46%	45.17%	50.10%	-56.07%	27.47%	-7.55%	50.10%	-17.60%	42.48%	41.11%

*Changes in Assumptions and Methods: Nearly all economic and non-economic actuarial assumptions were changed in fiscal years ending December 31, 2016 and 2020 as the result of experience studies.*

*Changes in Plan Provisions: New annuity conversion factors were recognized in fiscal years ending December 31, 2017 and 2021.*

*Contribution rates were increased effective February 2018.*

*\* The December 31, 2023 Fiduciary Net Position includes \$157,342 adjustment after Milliman's 2023 financial reporting valuation was issued. The December 31, 2015 Fiduciary Net Position includes \$(76,147) adjustment after Milliman's 2015 financial reporting valuation was issued.*

## 2. Schedule of Net Pension Liability or Asset of Employers

The System's fiduciary net position, along with the expected future contributions, was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return of 7.25% in 2014 through 2016, 7.00% in 2017 through 2020 and 6.75% in 2021 and in future years.

*(All Amounts in millions)*

Net Pension Liability (Asset)	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Total pension liability	\$ 2,380.5	\$ 2,273.4	\$ 2,152.6	\$ 2,065.7	\$ 1,990.9	\$ 1,856.0	\$ 1,761.7	\$ 1,680.7	\$ 1,648.1	\$ 1,542.2
Fiduciary net position	2,236.4	2,125.5	2,002.4	2,225.6	1,915.7	1,876.1	1,635.0	1,723.2	1,547.7	1,448.8
Net pension liability	\$ 144.1	\$ 147.9	\$ 150.2	\$ (159.9)	\$ 75.2	\$ (20.1)	\$ 126.7	\$ (42.5)	\$ 100.4	\$ 93.5
Fiduciary net position as a % of total pension liability	93.95%	93.49%	93.02%	107.74%	96.22%	101.08%	92.81%	102.53%	93.91%	93.94%
Covered payroll	365.1	327.4	299.8	285.1	273.7	266.7	252.8	241.6	236.4	227.4
Net pension liability (asset) as a % of covered payroll	39.46%	45.17%	50.10%	-56.07%	27.47%	-7.55%	50.10%	-17.60%	42.48%	41.11%

### 3. Schedule of Employers' Contributions

In April 2014, the Board adopted an ADC. The ADC for periods ending on or before December 31, 2016 is based on a 30-year amortization of the Unfunded Actuarial Accrued Liability (UAAL) based on the Actuarial Value of Assets, or the current employer contribution rate if that is greater. Historical information is also provided on that basis. The Board changed the ADC to be based on a 25-year amortization of the UAAL at its July 2016 Board meeting. This was reflected in the January 1, 2017 actuarial valuation and is used to calculate the ADC for years beginning on or after January 1, 2018 through January 1, 2025. The Board changed the ADC to be based on a 20-year amortization of the UAAL at its November 2024 Board meeting. This was reflected in the January 1, 2025 actuarial valuation and is used to calculate the ADC for years beginning on or after January 1, 2026.

Fiscal Year Ending December 31	Actuarially Determined Contribution*	Actual Employer Contribution	Contribution Deficiency (Excess)	Covered Payroll**	Employer Contribution as a % of Covered Payroll
2015	27,800,000	24,600,000	3,200,000	227,400,000	10.80
2016	26,500,000	25,500,000	1,000,000	236,400,000	10.80
2017	26,100,000	26,100,000	-	241,600,000	10.80
2018	28,600,000	28,600,000	-	252,800,000	11.31
2019	30,200,000	30,200,000	-	266,700,000	11.34
2020	31,000,000	31,000,000	-	273,800,000	11.34
2021	32,300,000	32,300,000	-	285,100,000	11.34
2022	34,000,000	34,000,000	-	299,800,000	11.34
2023	37,100,000	37,100,000	-	327,400,000	11.34
2024	41,400,000	41,400,000	-	365,100,000	11.34

\*The 21% contribution rate, which is split 11.34% paid by the employer and 9.66% by the member, is consistent with the goal of being greater than or equal to the normal cost rate.

\*\*Covered payroll listed is pensionable payroll.

### 4. Schedule of Investment Returns

The following is the schedule of the System's annual money-weighted rate of return. The performance calculations were prepared by Wilshire Consulting using the internal rate of return, net of investment expenses and adjusted for the changing amounts actually invested.

2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Percentage									
7.05	7.72	(8.35)	17.87	5.65	18.16	(3.81)	14.34	9.25	(0.67)

## **Notes to Required Supplementary Information**

### **1. Schedule of Net Pension Liability or Asset of Employers**

The total pension liability contained in this schedule was provided by the System's actuary, Milliman. The net pension liability or asset is measured as the total pension liability less the amount of the System's fiduciary net position. The System's fiduciary net position, along with the expected future contributions, was projected to be available to make all projected future benefit payments of current active and inactive members. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return of 7.25% in 2014 through 2016, 7.00% in 2017 through 2020 and 6.75% in 2021 and in future years.

### **2. Schedule of Employers' Contributions**

The required employers' contributions and percent of those contributions actually made are presented in the schedule.

### **3. Actuarial Assumptions**

The information presented in the required supplementary schedules was used in the actuarial valuation for purposes of determining the actuarially determined contribution rate. The assumptions and methods used for this actuarial valuation were recommended by the actuary and adopted by the Board.

## Other Supplementary Information

### 1. Schedule of Administrative Expenses For the Year Ended December 31, 2024 and 2023

	2024	2023
<b>Personnel services</b>		
Salaries and wages	\$ 1,238,286	\$ 925,270
Personnel benefits	496,042	300,949
Total personnel services	<u>\$ 1,734,328</u>	<u>\$ 1,226,218</u>
 <b>Maintenance and operations</b>		
Communications	\$ 46,618	\$ 35,018
General government allocation	131,200	123,986
Information technology	76,736	75,335
Insurance	128,529	112,706
Miscellaneous	17,099	14,022
Office supplies and expenses	37,329	25,416
Professional services	756,620	489,293
Rentals	89,379	95,855
Travel and training	16,731	18,454
Total maintenance and operation	<u>\$ 1,300,241</u>	<u>\$ 990,085</u>
 <b>Total administrative expenses *</b>	<u>\$ 3,034,570</u>	<u>\$ 2,216,303</u>

\* Does not include investment management expenses.

## 2. Schedule of Payments to Consultants

### For the Year Ended December 31, 2024

Type	Amount
<b>Custodial bank services</b>	
The Northern Trust Company	\$ 62,210
<b>Actuarial services</b>	
Milliman	230,859
Gabriel, Roeder, Smith & Company	60,000
	<u>290,859</u>
<b>Pension and investment consulting services</b>	
Wilshire Associates	355,065
<b>Other services (type)</b>	
Investment Advisory Committee (Citizen Advisory)	3,000
Washington State Auditor's Office (Financial Audit)	45,486
	<u>48,486</u>
<b>Total consultant fees*</b>	<u>\$ 756,620</u>

*\*Does not include investment management fees.*

Information regarding investment management fees can be found on page 3-9 of the Investment Section.

### 3. Schedule of Investment Expenses

#### For the Year Ended December 31, 2024

Type	Amount
Investment management fees	\$ 7,878,247
Securities lending fees*	2,003,936
<b>Total investment expenses</b>	<b>\$ 9,882,183</b>

\* *Securities lending fees include broker rebates and the lending agent's fees.*

Information regarding investment management fees can be found on page 3-9 of the Investment Section.







Mr. Tim Atwill  
Chief Investment Officer  
City of Tacoma Employees' Retirement System  
3628 South 35<sup>th</sup> Street  
Tacoma, WA 98409

Re: 2024 Performance Results

Dear Mr. Atwill:

The purpose of this letter is to review the 2024 investment performance results of the City of Tacoma Employees' Retirement System (hereby referred to as "TERS" or "the System"). Wilshire measures investment managers' performance using the Modified Dietz method, which is the GIPS recommended approximation of the time-weighted rate of return daily valuation method.

To provide some context for the TERS performance, first note the economic backdrop and broad market performance during the year. The US Federal Open Market Committee importantly shifted to a rate cutting policy in 2024 after aggressively raising rates in 2022. Rates were increased by 525 basis points during a 17-month period before pausing for roughly one year. The U.S. central bank began decreasing rates during 2024 – by a total of 100 basis points in three meetings – settling on a range of 4.25% to 4.50% for their short-term overnight rate. Further out on the Treasury curve, the bellwether 10-year Treasury experienced a rollercoaster-like year before finishing up at 4.57%. The curve generally ended an extended period of inversion (except in the very short end) with the 10-year to 2-year spread at +33 basis points versus -37 basis points to end 2023. Reported economic growth was solid for 2024 at 2.7% for the twelve months ending in September. The main driver of economic growth has been consumer spending, as is often the case, although private and government spending has been up, as well. In fact, only net exports have detracted from growth during the past year. From a future return perspective, high valuations and rising rates have led to a drop in expected future returns for stocks but an increase for fixed income assets.

The FT Wilshire 5000 Index was up 23.8% during 2024 as the U.S. market's largest sector, information technology, was up by more than 35% for the year. The second largest sector – financials – also impressed, up nearly 31%. The annual return nearly matched the return for 2023 while the five-year return now equals a quite strong 14.1%, annualized. Non-U.S. equities were up, as well, but trailed the U.S. equity market. Developed markets (MSCI EAFE Index 4.3%) trailed emerging markets (MSCI EM Index 8.1%) due, in part, to a possible turnaround in China after several stimulative macroeconomic policies were announced in September. Meanwhile, Europe's largest economic engines – Germany, the United Kingdom and France – are all experiencing slowdowns. With yields generally rising in the intermediate to long portion of the curve, fixed income allocations managed a modest gain during 2024. Spread sectors were stronger as spreads fell throughout the year. Investment-grade bonds (Bloomberg Corporate Index 2.1%) trailed high yield for the year (Bloomberg High Yield Index 8.2%). The aggregate spread on the high yield market finished the year at 2.87% versus 3.23% a year earlier, rising and falling throughout the year.

TERS finished 2024 up 7.23%, which was lower than its asset allocation benchmark return of 10.47% but ahead of the actuarial discount rate of 6.75%. This is in part due to the System's allocation tilt to value equities, which underperformed growth, and the System's private equity investments' valuations during 2024 remaining more stable compared to the segment's public markets performance benchmark. Over longer time periods, the system has continued to outperform its asset allocation benchmark.

When looking at segment level performance, most of the System's composites ended the year with positive returns, with real estate and long-term fixed income being the only negative performers. The global equity composite had the best performance in the portfolio with a 19.21% return for 2024 due to an excellent year for public equities overall. The segment was led by INTECH Global AC Enhanced Index's 21.18% return for calendar year 2024. On a relative basis, real assets and emerging market debt were strong performers as well, with the former returning 7.74% vs its benchmark return of 5.97%, and the latter returning 7.64% vs its benchmark return of 6.54%. Among the System's largest segments, private equity is still the highest returning component over the long term with an annualized return of 14.46% since inception in 2009. Global equity is one of the higher returning components as well with an annualized return of 8.81% since inception in 2003. The portfolio remains diversified with allocations to growth, defensive growth, defensive, and inflation sensitive assets.

Wilshire annually publishes a research paper detailing our long-term nominal return forecast for the next ten years. Our geometric return forecasts are shown below for the major asset classes. Changes in equity valuations, inflation expectations, and rising bond yields were drivers of year-over-year changes in our forward-looking assumptions:

	Total Return December			Risk December		
	2023	2024	Change	2023	2024	Change
<b>Investment Categories</b>						
U.S. Stock	5.00 %	<b>4.35 %</b>	-0.65 %	17.00 %	<b>17.00 %</b>	0.00 %
Dev Ex-U.S. Stock (USD)	6.00	<b>5.35</b>	-0.65	18.00	<b>18.00</b>	0.00
Emerging Market Stock	6.25	<b>5.60</b>	-0.65	26.00	<b>26.00</b>	0.00
Global Stock	5.60	<b>4.90</b>	-0.70	17.05	<b>17.00</b>	-0.05
U.S. Buyouts	7.00	<b>5.35</b>	-1.65	30.00	<b>30.00</b>	0.00
Cash Equivalents	3.80	<b>3.60</b>	-0.20	0.75	<b>0.75</b>	0.00
Core Bond	4.75	<b>5.20</b>	0.45	4.70	<b>4.75</b>	0.05
LT Core Bond	4.70	<b>5.35</b>	0.65	9.85	<b>9.90</b>	0.05
U.S. TIPS	4.15	<b>4.70</b>	0.55	6.00	<b>6.00</b>	0.00
High Yield Bond	5.90	<b>6.35</b>	0.45	10.00	<b>10.00</b>	0.00
Direct Lending	8.35	<b>8.15</b>	-0.20	10.00	<b>10.00</b>	0.00
Non-U.S. Bond (HDG)	2.85	<b>3.00</b>	0.15	4.00	<b>4.00</b>	0.00
U.S. RE Securities	5.60	<b>5.70</b>	0.10	17.50	<b>17.50</b>	0.00
Core Prvt Real Estate	5.35	<b>5.80</b>	0.45	12.00	<b>12.00</b>	0.00
Commodities *	4.80	<b>4.85</b>	0.05	16.00	<b>16.00</b>	0.00
<b>Inflation</b>	2.25	<b>2.35</b>	0.10	1.75	<b>1.75</b>	0.00
<b>Total Returns Minus Inflation</b>						
U.S. Stocks	2.75	<b>2.00</b>	-0.75			
U.S. Bonds	2.50	<b>2.85</b>	0.35			
Cash Equivalents	1.55	<b>1.25</b>	-0.30			
<b>Stocks Minus Bonds</b>	0.25	<b>-0.85</b>	-1.10			
<b>Bonds Minus Cash</b>	0.95	<b>1.60</b>	0.65			

\*December 2023 return is based on a revised model but using inputs consistent with that time period.

As always, we thank you for the opportunity to be of service to TERS.

Sincerely,

Felicia Bennett  
Managing Director  
[FBennett@wilshire.com](mailto:FBennett@wilshire.com)

## Investment Goals and Policies

The overall goal of the Tacoma Employees' Retirement System (TERS) is to provide benefits to its participants and their beneficiaries through a carefully planned and executed investment program. The investment goal is to generate sufficient risk adjusted returns to meet future pension obligations. While preservation of capital is desirable, the Retirement Board recognizes that prudent investment risk taking is necessary to meet its goals.

The Retirement Board's Investment Policy Statement provides the framework for the management of the TERS Plan assets and outlines the target allocation and acceptable range for each permitted asset classes. The Investment Policy Statement is designed to allow for sufficient flexibility in the management process to capture investment opportunities as they may occur yet provide reasonable parameters to ensure prudence and care in the execution of the investment program.

In developing the Investment Policy, the Board periodically requests asset allocation studies that consider the current and expected condition of the Plan, the expected long term capital market outlook, and the Plan's risk tolerance. The asset allocation study measures the potential impact on pension costs of alternative asset allocation policies based on various degrees of diversification in terms of risk and return and the existing and projected liability structure of the Plan. The Board will conduct an asset allocation study no less frequently than every five years, at which time it will determine (1) the asset classes to be included in the investment portfolio, (2) the targeted or normal commitments to each asset class to achieve the desired level of diversification and return (collectively, the Strategic Asset Allocation), and (3) the range in which the commitments are permitted to fluctuate.

The TERS Strategic Asset Allocation includes commitments to Global Equities, Domestic and Emerging Market Fixed Income, Private Real Estate, Real Assets, Private Credit and Private Equity. Professional investment management firms, which are registered investment advisors and/or acknowledge co-fiduciary status, are retained to assist in managing TERS assets. Each investment manager functions under a formal contract that delineates its responsibilities and appropriate performance expectations. A set of administrative requirements for management of each portfolio is agreed to with each manager.

The Retirement Board reviews the investment performance of the total fund and asset classes on a regular basis, at least quarterly. The Investment Policy Statement outlines the benchmarks for the total fund and major categories of asset class. The individual managers are also reviewed quarterly, and evaluated relative to specific benchmarks that reflect the objectives and characteristics of the strategic role they play in the portfolio.

The Retirement Board uses the services of an investment consultant for the purpose of asset allocation studies, manager screening and selection, performance measurement and evaluation, and topical studies. The comments and recommendations of the consultant, in conjunction with the input of staff and other available information, are considered by the Retirement Board for the purpose of making informed and prudent decisions. The investment consultant acts in a fiduciary capacity providing investment advice to the Retirement Board.

### Annualized Rates of Return For the Year Ended December 31, 2024

	1-Year	3-Year	5-Year
<b>Total Fund</b>	<b>7.23%</b>	<b>2.03%</b>	<b>5.75%</b>
<i>Custom Policy Benchmark Index</i>	<i>10.47%</i>	<i>2.29%</i>	<i>5.56%</i>
<b>Global Equity</b>	<b>19.21%</b>	<b>7.28%</b>	<b>10.58%</b>
<i>Custom Global Equity Index</i>	<i>18.91%</i>	<i>6.55%</i>	<i>10.05%</i>
<b>Low Volatility Equity</b>	<b>10.99%</b>	<b>2.64%</b>	<b>4.95%</b>
<i>MSCI ACWI Min Volatility Index</i>	<i>11.47%</i>	<i>2.51%</i>	<i>4.74%</i>
<b>Core Fixed Income</b>	<b>1.81%</b>	<b>-2.03%</b>	<b>0.33%</b>
<i>Bloomberg U.S. Aggregate Index</i>	<i>1.25%</i>	<i>-2.41%</i>	<i>-0.33%</i>
<b>Long-Term Fixed Income</b>	<b>-2.07%</b>	<b>-10.48%</b>	
<i>Bloomberg U.S. Govt: Long-Term</i>	<i>-6.37%</i>	<i>-11.91%</i>	
<b>High Yield</b>	<b>8.55%</b>	<b>2.34%</b>	<b>3.39%</b>
<i>ICE BofA US High Yield Constrained Index</i>	<i>8.20%</i>	<i>2.92%</i>	<i>4.03%</i>
<b>Bank Loans</b>	<b>8.90%</b>	<b>6.83%</b>	<b>5.38%</b>
<i>CSFB Leveraged Loan Index</i>	<i>9.05%</i>	<i>6.85%</i>	<i>5.73%</i>
<b>Emerging Markets Debt</b>	<b>7.67%</b>	<b>-0.06%</b>	<b>0.50%</b>
<i>JPM EMBI Global Diversified Index</i>	<i>6.54%</i>	<i>-0.91%</i>	<i>0.12%</i>
<b>Real Estate</b>	<b>-7.53%</b>	<b>-8.92%</b>	<b>-0.82%</b>
<i>Custom Real Estate Index</i>	<i>-5.62%</i>	<i>-8.36%</i>	<i>-1.19%</i>
<b>Private Equity</b>	<b>8.04%</b>	<b>4.59%</b>	<b>14.51%</b>
<i>Custom Private Equity Index</i>	<i>33.89%</i>	<i>8.24%</i>	<i>16.30%</i>
<b>Real Assets</b>	<b>7.74%</b>	<b>12.68%</b>	<b>8.95%</b>
<i>Custom Real Assets Index</i>	<i>5.97%</i>	<i>9.46%</i>	<i>6.48%</i>

**Additional Information:**

Note: performance calculations were prepared by Wilshire Consulting using fair value time-weighted rates of return.

Total returns include cash income plus gains and losses due to changes in fair value, whether realized or unrealized.

**Supplemental Benchmark Information:**

The Custom Total Fund Policy Benchmark Index at year-end 2024 was 9.5% MSCI ACWI, 9.5% MSCI ACWI with DM 100% Hedged to USD, 9.5% MSCI ACWI Minimum Volatility Index, 21.5% Bloomberg U.S. Aggregate Index, 3.0% Bloomberg U.S. Gov't. Long Index, 5.0% ICE BofA U.S. High Yield Master II Constrained Index, 5.0% CSFB Leveraged Loan, 5.0% JP Morgan EMBI Global Diversified Index, 10.0% NCREIF ODCE Index, 7.0% CPI+3%, and 15.0% Custom Private Equity Index.

The Global Equity Index from July 2022 is 50% MSCI ACWI and 50% MSCI ACWI with 100% Hedged to USD; from January 2012 it was the Russell Global Equity Index (50% Hedged on Developed x-US Countries); prior to that it was the MSCI ACWI Index.

The Custom Real Estate Index starting from October 2022 is the NCREIF ODCE Index; from April 2020 is 55.55% NCREIF ODCE Index and 44.45% Wilshire REIT Index; from January 2013 is 50% NCREIF ODCE Index and 50% Wilshire REIT Index.

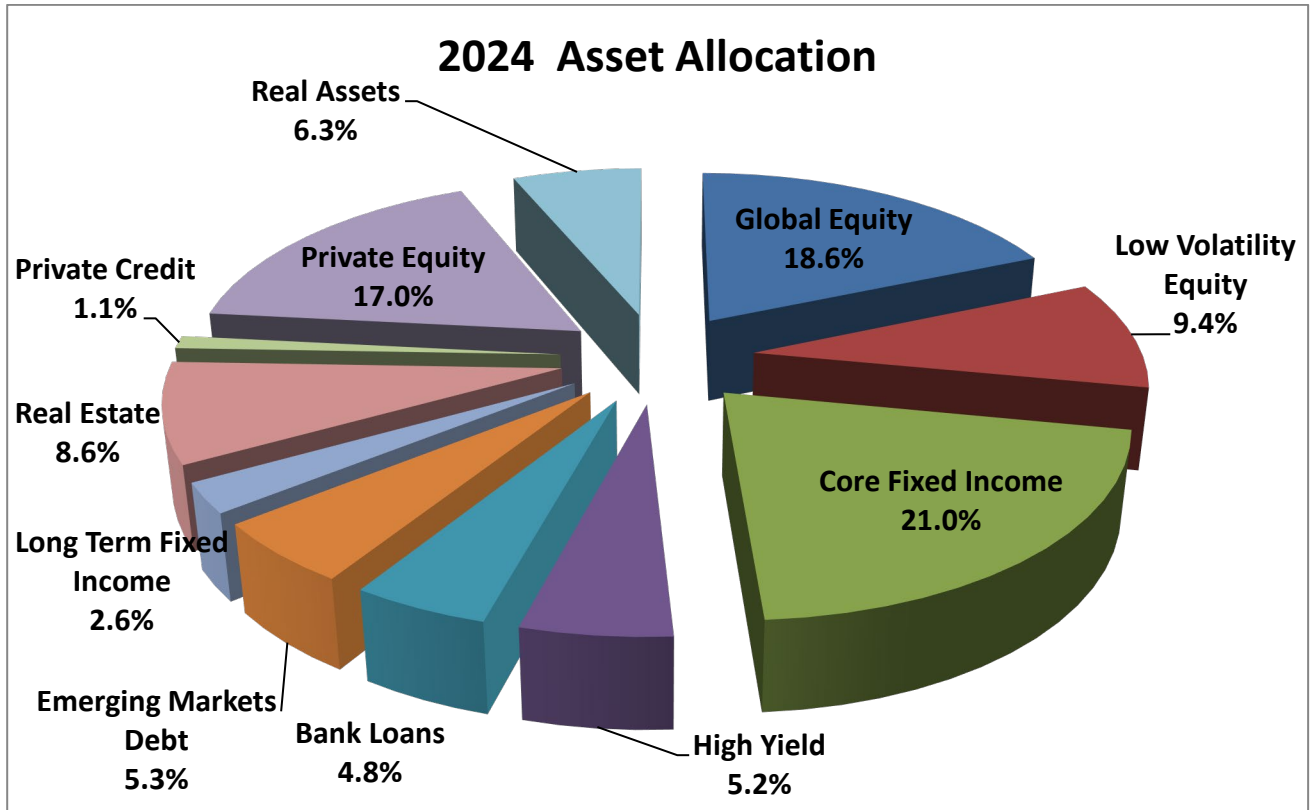
The Custom Private Equity Index is dynamically calculated based on the actual weights of the private equity investments and the private equity source fund.

To coincide with private equity investments reporting, 1-quarter lagged market values are used for the private equity component in the custom benchmark calculation.

The Custom Real Assets Index from July 2023 is the CPI +3%; from April 2020 is 53.85% CPI+3% and 46.15% Alerian MLP; from October 2015 is 50% Alerian MLP Index and 50% CPI+3%.

Source: The information was provided by Wilshire, TERS Investment Consultant.

**Actual Asset Allocation  
As of December 31, 2024**





**Summary of Investment Holdings  
For the Year Ended December 31, 2024**

Investment Type	Fair Value	Percentage of Total
Equities	\$ 602,037,362	26.14 %
Fixed income	867,855,162	37.69
Real estate	221,500,920	9.62
Other Assets	111,644	0.00
Venture capital and partnerships	540,106,528	23.45
Short-term investment funds	31,691,270	1.38
Securities lending collateral	39,528,217	1.72
Total investments owned	<u>\$ 2,302,831,102</u>	<u>100.00 %</u>

Reconciliation to statement of fiduciary net position

Total portfolio value	\$ 2,302,831,102
Less: amounts classified as short-term investments	31,691,270
amounts classified as securities lending collateral	<u>39,528,217</u>
Investments per statement of fiduciary net position	<u>\$ 2,231,611,615</u>

Note: Numbers may not sum to totals due to rounding.

**Schedule of Largest Holdings  
As of December 31, 2024**

Equity	Fair Value
Northern Trust Collective All Country World Investable Market Index	\$ 180,369,054
CF BlackRock FT Wilshire Global Large Min CL1 Fund	103,937,629
CF BlackRock MSCI ACWI Minimum Volatility Index Fund	103,251,601
CF Intech Global All Country Enhanced Index Fund LLC	80,603,023
MFO DFA Invt Dimensions Group Inc World Core Equity Portfolio	70,111,283

Fixed Income	Fair Value
CF BBH Collective Investment Series Trust BBH Income Series	\$ 164,100,000
CF Prudential Emerging Market Debt Fund	116,935,828
CF Eaton Vance Institutional Senior Loan Fund	104,809,287
CF BlackRock Systematic Enhanced High Yield Bond Fund	98,619,107
CF Brandywine U.S. Core Fixed Income	79,758,934
MFB NTGI Core Bond Index Fund Non-Lending	57,420,900
United States Treasury 4.375% Due 12-31-2029	25,883,813
United States Treasury 4.25% Due 12-31-2026	14,045,000
United States Treasury 4.25% Due 11-15-2034	12,386,217
United States Treasury 4.625% Due 11-15-2044	6,299,356

Note: A complete list of holdings is available upon request.

**Summary of Investment Holdings and Management Fees  
For the Year Ended December 31, 2024**

Investment Type	Assets Under Management	Fees
Equities	\$ 602,037,362	\$ 687,296
Fixed income	867,855,162	2,092,467
Real estate	221,500,920	686,336
Other Assets	111,644	-
Venture capital and partnerships	540,106,528	4,323,245.04
Securities lending collateral	39,528,217	n/a
Subtotal	\$ 2,271,139,833	\$ 7,789,344
Other investment services		
Cash management		88,903
Securities lending		2,003,936
Total investment fees		<u>\$ 9,882,183</u>

Note: Information regarding investment professionals who provide services to the system can be found on page 1-2 of the Introductory Section.

**Brokerage Commissions  
For the Year Ended December 31, 2024**

Tacoma Employees' Retirement System paid zero direct broker commissions in 2024.

Note: Information regarding investment professionals who provide services to the system can be found on page 1-2 of the Introductory Section.







1301 Fifth Avenue  
Suite 3800  
Seattle, WA 98101-2605  
USA

Tel +1 206 624 7940

milliman.com

May 1, 2025

Retirement Board  
Tacoma Employees' Retirement System  
3628 South 35th Street  
Tacoma, Washington 98409

**Re: January 1, 2025 Actuarial Valuation**

Dear Members of the Board:

As requested, we performed an actuarial valuation of the Tacoma Employees' Retirement System as of January 1, 2025. Our findings are set forth in this actuarial valuation. This report reflects the benefit provisions and contribution rates currently in effect. Milliman has performed 32 actuarial valuations for the Tacoma Employees' Retirement System since January 1, 1976, including annual actuarial valuations since 2012.

All of the exhibits in this valuation report were prepared by Milliman and are listed below. Please see our table of contents for details as to where the exhibits are located in the report.

- Exhibit 1: Summary of Key Valuation Results
- Exhibit 2: TERS Retirement Board Funding and Benefits Policy
- Exhibit 3: Statement of Plan Net Position at Fair Value
- Exhibit 4: Statement of Changes in Plan Net Position
- Exhibit 5: Investment Return History
- Exhibit 6: Actuarial Assets
- Exhibit 7: Actuarial Present Value of Future Benefits for Contributing Members, Former Contributing Members, and Their Survivors
- Exhibit 8: Normal Cost Contribution Rates as Percentages of Salary
- Exhibit 9: Unfunded Actuarial Accrued Liability / Funding Reserve
- Exhibit 10: Contribution Rate Adequacy
- Exhibit 11: Analysis of Actuarial Gains or Losses
- Exhibit 12: Analysis of Change in Unfunded Actuarial Accrued Liability
- Exhibit 13: Asset and Liability Volatility Ratios
- Exhibit 14: Cash Flow History and Projections
- Exhibit 15: Schedule of Funding Progress
- Exhibit 16: Funding Ratios
- Exhibit 17: Actuarial Present Value of Accumulated Vested Plan Benefits
- Exhibit 18: Schedule of Retirees and Beneficiaries Added to and Removed from Rolls



## Purpose of the Valuation

The main purposes of this report are:

- to project the adequacy of the System's funding policy as set by the Board;
- to review the experience under the plan for the valuation year ending December 31, 2024; and
- to assess the funded position of the plan.

Actuarial computations presented in this report are for purposes of determining the recommended funding amounts for the System. Actuarial computations presented for financial reporting in a separate report under GASB Statements No. 67 and 68 are for purposes of assisting the System and participating employers in fulfilling their financial accounting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in this report have been made on a basis consistent with our understanding of the System's funding policy. The calculations in this report have been made on a basis consistent with our understanding of the plan provision described in Appendix B of this report. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

## Actuarial Assumptions

Actuarial assumptions, including discount rates, mortality tables, and others identified in this report, and actuarial cost methods are adopted by the Board. The Board is responsible for selecting the System's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods, and assumptions used in this valuation are those that have been so adopted and are described in this report. The System is solely responsible for communicating to Milliman any changes required thereto. All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which, in our professional opinion, are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated future experience affecting the System and are expected to have no significant bias.

Further, in our opinion, each actuarial assumption used is reasonably related to the experience of the System and to reasonable expectations which, in combination, represent our best estimate of anticipated experience under the System. We believe that the assumptions and methods used for funding purposes meet the parameters set by the Actuarial Standards of Practice.

## Variability of Results

This valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While the valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct. Determining results using alternative assumptions is outside the scope of our engagement.





Future actuarial measurements may differ significantly from the current measurements presented in this report due to factors such as, but not limited to, the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of future measurements. The Retirement Board has the final decision regarding the appropriateness of the assumptions and actuarial costs methods and adopted them as indicated in Appendix A.

### **Reliance**

In preparing this valuation report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, benefit provisions, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete, our results may be different, and our calculations may need to be revised.

Reliance on experts is based on the System's investment policy, Wilshire's capital market assumptions, and Wilshire's expected return model.

### **Limited Distribution**

Milliman's work is prepared solely for the use and benefit of the System and its Trustees and employees (for their use in administering the Fund). To the extent that Milliman's work is not subject to disclosure under applicable public records laws, Milliman's work may not be provided to third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third-party recipient of its work product. Milliman's consent to release its work product to any third party may be conditioned on the third party signing a release, subject to the following exceptions:

- a) The System may provide a copy of Milliman's work, in its entirety, to the System's professional service advisors who are subject to a duty of confidentiality and who agree to not use Milliman's work for any purpose other than to benefit the System.
- b) The System may provide a copy of Milliman's work, in its entirety, to other governmental entities, as required by law.

No third-party recipient of Milliman's work product should rely upon Milliman's work product. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

### **Models**

The valuation results were developed using models intended for valuations that use standard actuarial techniques. We have reviewed the models, including their inputs, calculations, and outputs for consistency, reasonableness, and appropriateness to the intended purpose and in compliance with generally accepted actuarial practice and relevant actuarial standards of practice.



Retirement Board  
May 1, 2025  
Page 4

### Qualifications and Certification

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices, which are consistent with the principles prescribed by the Actuarial Standards Board and the *Code of Professional Conduct* and *Qualification Standard for Actuaries Issuing Statements of Actuarial Opinion* in the United States, published by the American Academy of Actuaries. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

### Conclusion

We would like to express our gratitude to Catherine Marx, Sam Benscoter, and to members of the staff for their substantial assistance in supplying the data on which this report is based.

We respectfully submit the following report, and we look forward to discussing it with you.

Sincerely,

A handwritten signature in cursive script that reads 'Daniel Wade'.

Daniel R. Wade, FSA, EA, MAAA  
Consulting Actuary

A handwritten signature in cursive script that reads 'Julie D. Smith'.

Julie D. Smith, FSA, EA, MAAA  
Consulting Actuary

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## 1. Summary of the Findings

We have completed the actuarial valuation of the Tacoma Employees' Retirement System as of January 1, 2025. The actuarial valuation tests whether the scheduled contribution rates are projected to be sufficient to satisfy future obligations. The following table summarizes the various metrics used to assist in making that determination.

Results are shown for both the current and prior valuations.

Valuation Results (Dollars in Millions)		
	2025 Valuation	2024 Valuation
(A) Actuarial Accrued Liability	\$ 2,380.5	\$ 2,273.4
(B) Actuarial Assets (AVA)	2,273.5	2,209.9
(C) Fair Value of Assets (FVA)	2,236.4	2,125.5 <sup>(1)</sup>
Unfunded Actuarial Accrued Liability (UAAL)/(Funding Reserve)		
Actuarial Assets [A - B]	\$ 107.0	\$ 63.5
Fair Value of Assets [A - C]	\$ 144.1	\$ 147.9 <sup>(1)</sup>
Actuarial Assets Funding Ratio [B ÷ A]	95.5%	97.2%
Fair Value of Assets Funding Ratio [C ÷ A]	93.9%	93.5%
Actuarial Asset Amortization Period	20.5 years	11.8 years
Fair Value of Asset Amortization Period	32.9 years	42.2 years
20-Year Amortization of UAAL based on AVA, not less than the current contribution rate (Basis for Actuarially Determined Contribution) <sup>(2)</sup>	21.04% of pay	21.00% of pay
20-Year Amortization of UAAL based on FVA, not less than the current contribution rate <sup>(2)</sup>	21.79% of pay	21.69% of pay

1. Values for the 2024 Valuation are based on prior year valuation results. They do not reflect the adjustment of \$157,342 to the January 1, 2024 Fair Value of Assets after last year's valuation report was issued.

2. 2024 Valuation is based on a 25-Year Amortization of UAAL.

The Funding Ratio has decreased from 97.2% in 2024 to 95.5% in 2025. This is largely due to recognizing asset losses from prior years in the Actuarial Value of Assets (AVA). This valuation uses new assumptions approved by the Board at its September 2024 meeting, which were based on the 2024 Experience Study. The demographic assumptions lowered the measured liability, known as the Actuarial Accrued Liability (AAL) by \$4.6 million, as shown in Exhibits 11 and 12.

The Funding Ratio based on the Fair Value of Assets has increased due to the 2024 investment return of 7.24%, which is 0.49% above the 6.75% assumption. The Funding Ratio on a Fair Value of asset basis increased from 93.5% to 93.9% compared to a decrease from 97.2% to 95.5% in the Funding Ratio on the AVA basis. The AVA reflects a 4.80% asset return on a smoothed value basis.

As of the January 1, 2025 actuarial valuation, a \$37 million asset loss is being deferred, resulting in the AVA being 1.7% higher than the Fair Value of Assets. This deferred loss will be fully recognized over the next year. Last year, the AVA was 4.0% higher than the Fair Value of Assets.

The Board's Funding and Benefits Policy provides guidelines for Board action based on key metrics such as the Funding Ratio at various thresholds. Since the last valuation, the Funding and Benefits Policy has been updated to consider contribution increases based on amortizing the UAAL over a 20-year period instead of a 25-year period. The Funding Ratio using the Actuarial Value of Assets is 95.5%, which is between 95% and 120%. However, the current combined employer and employee contribution rate of 21% is less than the Actuarially Determined Total Contribution of 21.04%, as the current contribution rate is not projected to amortize the Unfunded Actuarial Accrued Liability (UAAL) over 20 years on an Actuarial Value of Assets basis. The Board's Funding and Benefits Policy indicates that the Retirement Board should consider an increase in the contribution rates in this situation.

The Board's Funding and Benefits Policy states that calculations based on the Fair Value of Assets should also be considered since measures based on actuarial assets and Fair Value of Assets can provide different perspectives of the System's funding. For the 2025 valuation, the Fair Value of Assets basis reaches the same conclusion. Using the Fair Value of Assets, the Funding Ratio of 93.9% is below 95% and the current contribution rate is projected to amortize the UAAL over 32.9 years. The contribution rate would need to be increased to 21.79% of pay starting January 1, 2026 to amortize the UAAL over 20 years. The Board's Funding and Benefits Policy suggests that action could be considered in this situation. These calculations are based on the December 31, 2024 Fair Value of Assets and do not reflect any gains or losses which may have occurred after that date.

### Amortization Period

The UAAL amortization period of 20.5 years increased from last year's amortization period of 11.8 years. This is primarily due to the investment return of 4.80%, based on the Actuarial Value of Assets, being less than the assumed investment return of 6.75% as well as the demographic experience for the year. Please see Exhibits 11 and 12 for a full reconciliation of the UAAL.

The cushion between the contribution rate and the Normal Cost Rate increased from 1.88% in the prior year to 1.93% in this valuation due in part to new assumptions adopted as part of the 2024 Experience Study. The amortization period continues to be sensitive since the cushion is small.

To demonstrate the sensitivity of the results, a 4.6% decline in the Funding Ratio would result in the current contribution rate being insufficient to amortize the UAAL at any point in the future. As seen in the Funding Ratio section later in this Summary, such a decline is not large by historical standards. In addition, the cushion itself is sensitive to the actuarial assumptions used to calculate the Normal Cost Rate. Based on the actuarial assumptions and the 21.00% of pay contribution rate, the amortization periods for different Funding Ratios vary as follows:

Funding Ratio	Length of Amortization
90.9% or lower	Never amortizes
95.5% (current actuarial value)	20.5 years
95.6%	20 years
100% or higher	No years

Note that there is an additional year for the current deferred asset losses yet to be recognized.

### Normal Cost Rate

The Normal Cost Rate decreased from 19.12% of pay to 19.07% of pay from the prior actuarial valuation. Therefore, the portion of the total 21.00% of pay contribution rate available to amortize the UAAL after Normal Costs are financed increased from 1.88% of pay at January 1, 2024 (21.00% - 19.12%) to 1.93% of pay at January 1, 2025 (21.00% - 19.07%).

## Actuarial Value of Assets

The \$2,273.5 million actuarial assets are currently 101.7% of the \$2,236.4 Fair Value of Assets. This difference is due to the actuarial assets' recognition of gains and losses over four years. Per the asset smoothing methodology adopted at the September 2024 meeting for the January 1, 2025 actuarial valuation, the actuarial gain on the Fair Value of Assets basis for the most recent year was used to partially offset unrecognized losses from previous years.

A net asset loss of \$37.1 million has not yet been recognized in the actuarial assets as of January 1, 2025. Based on the new AVA methodology adopted with this valuation, a portion of the asset losses from prior years (after combining prior year gains and losses and offsetting with the current year gain) has been recognized in the actuarial assets as of January 1, 2025. The remaining \$37.1 million loss will be recognized in full next year. Please see Exhibit 6 for more details.

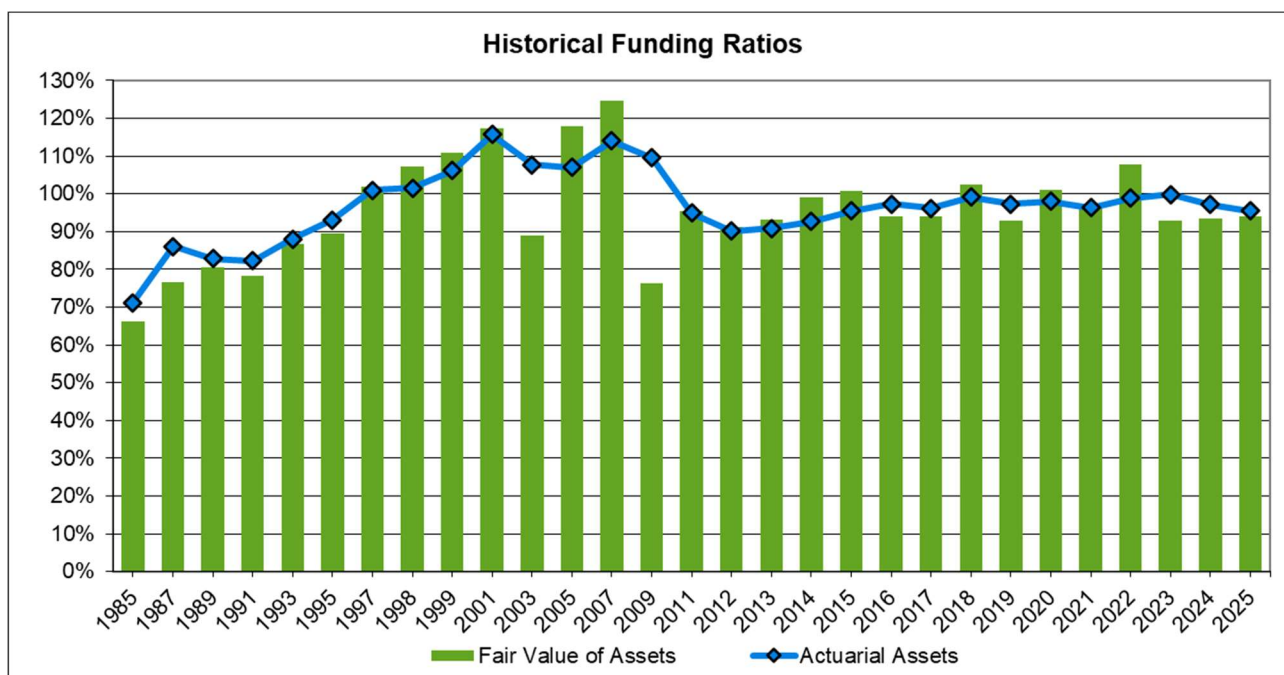
## Funding Ratio

The Funding Ratio is a tool for measuring the Plan's progress toward funding goals. The Funding Ratio measure may not be appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the Plan's benefit obligations if the plan were to be terminated.

Investment gains and losses can cause large fluctuations in the Funding Ratio in a single year, as shown by the System's history.

With the asset return less than expected on an actuarial-value basis in the last year and greater than expected on a fair-value basis, the System's Funding Ratio decreased on an actuarial-value basis but increased on a fair-value basis from 2024 to 2025. As shown in the graph below, the Funding Ratio based on the Fair Value of Assets increased from 93.5% at January 1, 2024 to 93.9% at January 1, 2025 primarily due to the 7.24% return in 2024. The underlying numbers to the following graph can be seen in Exhibit D.3. The System's investment return history since 1980 can be seen in Exhibit 5.

The demographic experience can also have an impact on the Funding Ratio. Over the past year, salary increases above assumptions resulted in a higher Actuarial Accrued Liability (AAL) than previously projected. Please see Exhibit 11 in Section 6 for more detail regarding changes in the AAL due to plan experience.





## Contribution Rates

As per sections 1.30.350 and 1.30.360 of the Tacoma Municipal Code, the contribution rate was increased to 21.00% as of February 2018, split 11.34% to the employer and 9.66% to the member. The following table shows the history of the contribution rates since 1980.

Actual Contribution Rates as a Percent of Member Pay (Set in Tacoma Municipal Code)			
	Employer	Member	Total
1980 - 1996	10.44%	8.89%	19.33%
1997 - 2000	9.02	7.68	16.70
2001 - 2008	7.56	6.44	14.00
2009	8.64	7.36	16.00
2010	9.72	8.28	18.00
2011	10.26	8.74	19.00
2012 - 2017	10.80	9.20	20.00
2018 and on	11.34	9.66	21.00

## Discussion of Actuarially Determined Total Contribution (ADC)

The Actuarially Determined Total Contribution (ADC) is the larger of the current contribution rate or the contribution rate required for a 20-year amortization of the Unfunded Actuarial Accrued Liability (UAAL) on the smoothed Actuarial Value of Assets (AVA). The 20-year amortization reflects the passage of time between the measurement date and one-year after the measurement date to allow for the contribution rate to be adjusted, if necessary.

Because the contribution rate required for a 20-year amortization of the UAAL is greater than the current contribution rate, the ADC as of January 1, 2025 is 21.04% of pay compared to the current contribution rate of 21.00% of pay. This rate is expected to exceed the Normal Cost, plus interest on the UAAL based on the AVA. Presuming that all actuarial assumptions are realized and that the plan sponsor makes contributions of 21.00% of pay, the UAAL projected to be paid in 20.5 years if the AVA is used and in 32.9 years if the Fair Value of Assets is used. The funding policy is consistent with the plan accumulating assets adequate to make benefit payments when due.

Actuarial standards require the actuary to calculate and disclose a reasonable ADC which reflects actuarial methods and actuarial assumptions that are in compliance with actuarial standards of practice. Based on the assumptions and methods used in this report, we believe that the ADC is reasonable in accordance with actuarial standards of practice.

In our opinion, the Funding and Benefits Policy reflects a balance among benefit security for plan members, intergenerational equity among stakeholders, and stability of periodic costs.

## Funding and Benefits Policy

Exhibit 2 is a copy of the Board's Funding and Benefits Policy, most recently updated at the November 2024 Board meeting. The objective of the Funding and Benefits Policy states in part, "The Funding & Benefits Policy is meant to assist in establishing a contribution rate which is relatively stable over the long term." That objective is reflected in the following interpretation of the valuation results using the guidance of the Funding and Benefits Policy.

- **Funding Ratio:** Funding Ratios from 95% to 120% suggest the Retirement Board maintain the current contribution rate unless it is less than the Actuarially Determined Total Contribution. The January 1, 2025 Funding Ratio is 95.5%. The current contribution rate is less than the Actuarially Determined Total Contribution. These measures use the Actuarial Value of Assets. Therefore, based on this criteria, the



Board's Funding and Benefits Policy indicates the Board should consider an increase in the contribution rates.

- **Amortization Period:** The Policy states, "Contribution increases should consider amortizing any Unfunded Actuarial Accrued Liability over a period of 20 years or less." On an actuarial-value basis, the UAAL is projected to be amortized over 20.5 years. Therefore, on an actuarial-value basis, the Board should consider increasing the 21% contribution rate. As noted previously in this report, the length of the amortization period is sensitive to changes in the UAAL since the contribution rate and Normal Cost Rate are close to each other.
- **21% Contribution Rate is less than the Actuarially Determined Total Contribution:** The Policy states, "There is a long-term goal of maintaining a combined employer and employee contribution rate greater than or equal to the Actuarially Determined Total Contribution." The 21% of pay contribution rate is less than the ADC of 21.04%. The ADC uses the Actuarial Value of Assets. Therefore, a contribution rate increase should be considered on this basis. See above for further discussion of the ADC.
- **Fair Value of Assets:** The Policy states, "Calculations based on the Fair Value of Assets will be also considered." Based on the Fair Value of Assets at December 31, 2024, the Funding Ratio is 93.9%, the amortization period is 32.9 years, and a contribution rate of 21.79% of pay starting January 1, 2026 would be required to amortize the UAAL over the 20 years beginning January 1, 2025. Therefore, a contribution rate increase could be considered on this basis.
- **Long-term Funding Projections:** The Policy states "Long-term funding projections will also be considered." The baseline in Projection 1 shown later in this summary demonstrates that if experience in all future years matches the actuarial assumptions, including 6.75% investment returns on the Fair Value of Assets, the contribution rate will need to be increased to meet the goal of a 20-year amortization of the UAAL.

Projection 2 provides a downside scenario showing that adverse investment experience similar to what the System experienced in 2006 to 2008 could require contribution rates to increase as high as 35.34% of pay to amortize the UAAL over 20 years. Projection 3 provides an upside scenario.

Projection 4 shows that 70% of the statistically generated return scenarios resulted in median contribution rates greater than 21.04% of pay (the calculated ADC rate effective January 1, 2026) after 10 years. This is higher than the 65% of the scenarios greater than 21% of pay in last year's projection. This increase is due primarily to lower capital market assumptions as of December 31, 2024 used in the model.

Note that the projection model reflects increasing Normal Cost Rates over time. Normal Cost Rates are expected to increase from year to year due primarily to generational mortality, which reflects longer expected lifespans for people with later years of birth. We modeled this by assuming that future hires would reflect the ages and sex composition of those hired in 2024. A higher percentage of recent hires were female when compared to the total population. This also contributes to the higher life expectancies anticipated for future members. The impact of the increasing Normal Cost Rate can be seen in the table for Deterministic Projection 1b.

## Asset Gains and Losses

Although the System is funded over a long period of time, the measurement of the System's funding status can vary widely from year-to-year due to asset returns. The following table summarizes the System's asset returns in recent years and compares the fair value asset gains and losses to the AAL at the following valuation date. In 2015 through 2016, the assumed returns were 7.25%, so the comparisons to expectations are based on that 7.25% assumption. Returns greater than the 7.25% actuarial assumption were gains; returns less than the 7.25% actuarial assumption were losses. In 2017 through 2020, the assumption was 7.00%. In 2021 and later, the assumption is 6.75%.

Year	Fair Value % Return <sup>(1)</sup>	Fair Value \$ Gain / (Loss) compared to expected	End of Year Actuarial Accrued Liability (AAL)	Gain / (Loss) as a % of next AAL
2015	(0.4) %	\$ (111,600,000)	\$ 1,542,200,000	(7.2) %
2016	8.7	20,900,000	1,648,100,000	1.3
2017	13.4	98,300,000	1,680,700,000	5.8
2018	(3.4)	(177,700,000)	1,761,700,000	(10.1)
2019	17.0	162,200,000	1,856,000,000	8.7
2020	4.3	(50,500,000)	1,991,000,000	(2.5)
2021	18.5	222,400,000	2,065,700,000	10.8
2022	(8.1)	(328,200,000)	2,152,600,000	(15.2)
2023	8.4	32,200,000	2,273,400,000	1.4
2024	7.2	10,200,000	2,380,500,000	0.4

1. The fair value returns shown above are net of investment expenses, but not administrative expenses. They are based on the System's annual financial statements, but may have some variance from calculations performed by other parties due to methodology.

The AVA recognizes these fair value gains and losses in four equal pieces starting at the end of the year in which they occur. Gains in good years offset losses in bad years. Effective January 1, 2025, an offsetting methodology was adopted. See Section 3 details.

## Long-Term Funding Projections

The Funding and Benefits Policy states that "Long-term funding projections will also be considered." The future funding status of the System and any changes in future contribution rates will be determined by the System's experience. These projections show the implications of the System's Funding and Benefits policy on expected future contribution rates and funding status. In the future, the System's actual investment returns, salary increases, and retirement, withdrawal, disability, and mortality rates will all impact the funding status of the System. Investment returns are expected to cause the largest variation in the future funding status of the System. Therefore, the three deterministic projections on the following pages project the System's funding for 20 years based on three different investment return scenarios. All other experience is assumed to match the valuation assumptions.

The inputs at the bottom of each page show (a) investment returns; (b) the UAAL amortization period used to produce the "Calculated Total Contribution Rate" graph; and (c) the total contribution rate which is assumed to be paid 54% by the City and 46% by members. The inputs are shown for both the current bars in blue and the orange baseline.

### Baseline: 6.75% Returns in All Future Years

The orange baseline is the same in all projections. It projects experience based on 6.75% investment returns in all years. The orange baseline shows that increases in the current contribution rates are projected to be needed

in order to meet the goal of amortizing the UAAL over 20 years under this scenario, due to the current level of the Fair Value of Assets. The Funding Ratio on an Actuarial Value of Assets basis is projected to decrease over the next year as deferred asset losses are recognized. It is estimated that, under these circumstances, total contributions would be required to increase to 21.75% of pay starting in 2026 if the UAAL were to be amortized over 20 years.

*Projection 1: 2025 Actuarial Valuation Assumptions*

Projection 1 is the same as the baseline.

*Projection 2: Downside – Repeat of Returns from 2006 – 2008*

Projection 2 demonstrates a potential downside based on the assumption that the System's actual returns from 2025 through 2027 match the actual returns from 2006 to 2008, followed by 6.75% in future years. It is estimated that, under these circumstances, total contributions would be required to grade up to 35.34% of pay (in 2% of pay increments starting in 2029) if the UAAL were to be amortized over 20 years.

*Projection 3: Upside – Repeat of Returns from 2003-2005*

Projection 3 demonstrates an upside based on the assumption that the System's actual returns from 2025 through 2027 match the actual returns from 2003 to 2005. Once again, returns in years after 2027 are assumed to be 6.75%. It is estimated that under these circumstances the System would attain a Funding Ratio of 117.0% based on actuarial assets and 127.6% based on Fair Value of Assets at the end of the three-year period. A Funding Reserve is created and continues to grow throughout the projections. Projections 2 and 3 demonstrate the sensitivity of the System's funding to investment returns.

*Projection 4: Stochastic Projection*

To give an idea of the potential range of future contribution rates and Funding Ratios, we ran a stochastic projection. This type of projection allows the assessment of the likelihood of certain events in the 1,000 scenarios modeled. The stochastic projection uses a random number generator, the System's asset allocation, and Wilshire's capital market assumptions to generate a distribution of future contribution rates and Funding Ratios based on 1,000 random scenarios. For 2025, the expected nominal arithmetic average return used in the model was 6.95% with a standard deviation of 11.59% based on Wilshire's assumptions. Note that the expected nominal geometric average return is 6.32% over the next ten years.

The median is shown by a diamond. Half of the results are above the median, and half of the results are below the median. The top of the blue bars is the 95th percentile. The top of the green bars is the 75th percentile. The bottom of the yellow bars is the 25th percentile, and the bottom of the red bars is the 5th percentile. Based on the projection assumptions, 25% of scenarios are above the green bars and another 25% of scenarios are below the yellow bars.

The median Funding Ratio decreases during the first year of the projection, primarily due to recognition of prior asset losses.

The projection shows that after 10 years the median contribution rate increases to 24.7%. Note that 70% of the scenarios resulted in contribution rates above 21.04% (the calculated ADC rate effective January 1, 2026) after 10 years in this year's projection. In last year's projections, 65% of the scenarios resulted in contribution rates above the current 21% contribution rate. The median Funding Ratio is 94% after 10 years in this year's projections. In last year's projections, the median Funding Ratio was 95% at the end of the projection period. The median results are informative; however, the distribution of outcomes is just as important.

After 10 years, the stochastic projection shows:

- 5% of the scenarios had a contribution rate over 36%, which corresponded to a Funding Ratio of under 59%.
- 75% of the scenarios had a contribution rate below 30% of pay.

- 70% of the scenarios had a contribution rate above 21.04% of pay, 23% of the scenarios had a contribution rate below 21.04% of pay, and 7% of the scenarios still had a contribution rate of 21.04% of pay. These are compared to the calculated ADC rate as of January 1, 2026 of 21.04% of pay rather than the current rate of 21% of pay.
- The middle 50% of the scenarios had a Funding Ratio between 78% and 117%.

After 10 years, the above results are slightly less favorable than the results from the projections last year since the capital market assumptions as of December 31, 2024 used in the stochastic projections are lower than the capital market assumptions as of December 31, 2023 used in last year's model. In particular, the expected nominal arithmetic average return decreased from 7.22% last year to 6.95% this year based on Wilshire's assumptions.

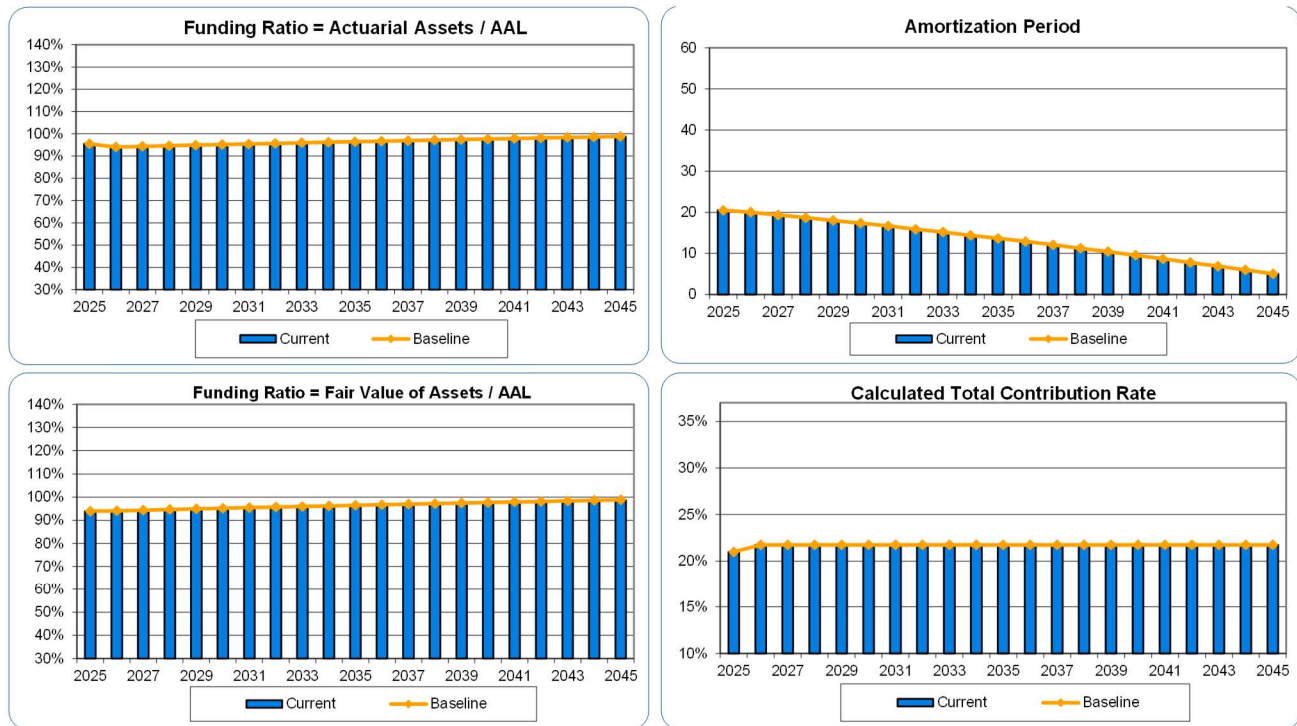
Future contribution rates and Funding Ratios are heavily dependent on the return on plan assets.

For the purpose of the stochastic projection, we used the following decision parameters to simulate the System's Funding and Benefits Policy:

- The contribution rate is only decreased if the Funding Ratio is over 120%.
- If the Funding Ratio is over 120%, the contribution rate is set equal to the Normal Cost Rate.
- If the Funding Ratio is between 95% and 120%, there is no change to the contribution rate, unless the contribution rate is less than the Actuarially Determined Total Contribution, in which case the contribution rate is set to produce a 20-year amortization period based on the greater of Fair Value of Assets or actuarial assets.
- If the Funding Ratio is below 95% and the amortization period is over 20 years, the contribution rate is set to produce a 20-year amortization period based on the greater of Fair Value of Assets or actuarial assets.
- The 54%/46% employer/employee contribution rate split is maintained.
- The total employer plus employee contribution rate is never increased by more than 2% in one year.

## Deterministic Projection 1

### 2025 Actuarial Valuation



Current Input	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035
Portfolio Actual Return	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75
Actual Salary Increases	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25
UAAL Amortization Period	20	20	20	20	20	20	20	20	20	20	20
Total Rate % (54% ER, 46% EE)	21.00	21.75	21.75	21.75	21.75	21.75	21.75	21.75	21.75	21.75	21.75

#### BASELINE NUMBERS BELOW HERE

Current Input	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035
Portfolio Actual Return	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75
Actual Salary Increases	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25
UAAL Amortization Period	20	20	20	20	20	20	20	20	20	20	20
Total Rate % (54% ER, 46% EE)	21.00	21.75	21.75	21.75	21.75	21.75	21.75	21.75	21.75	21.75	21.75

**Deterministic Projection 1b**

**Numerical Summary of Results 2025 Actuarial Valuation**

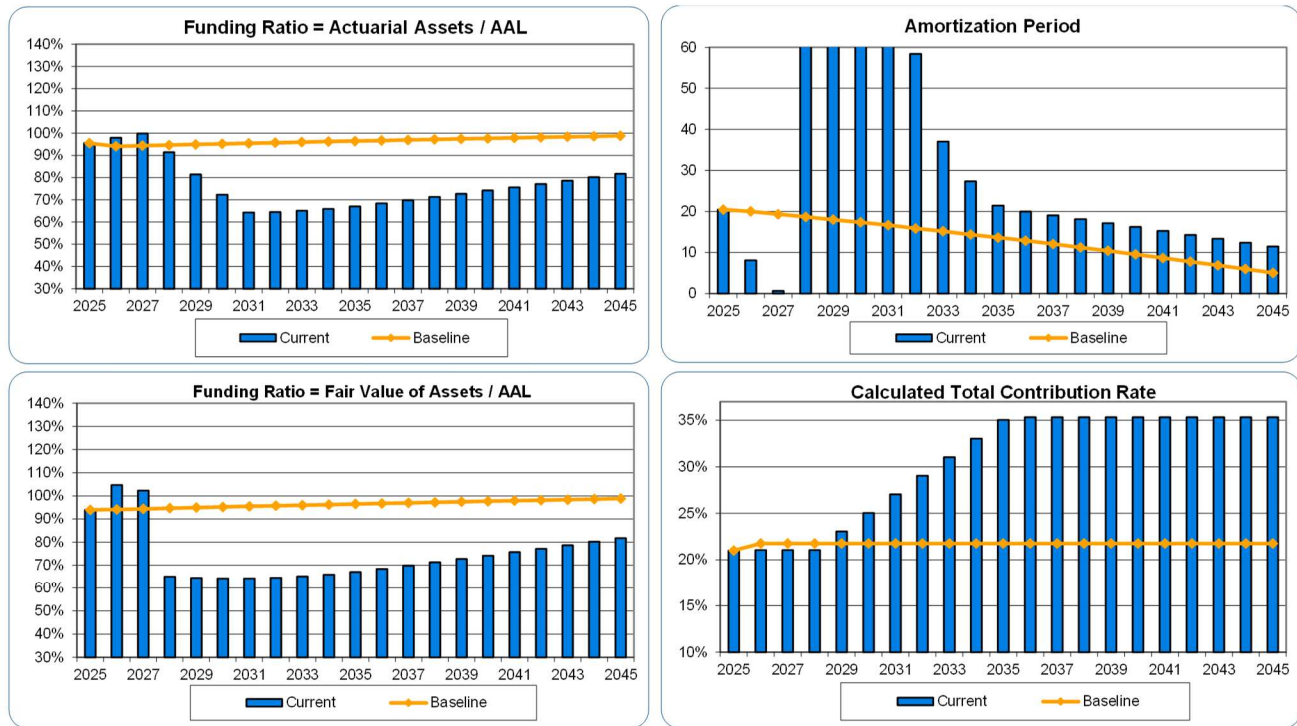
(Dollar Amounts in Millions)

Year	Actuarial Accrued Liability	Actuarial Value of Assets	Funding Ratio = AVA / AAL	Fair Value of Assets	Funding Ratio = FVA / AAL	Normal Cost Rate	Contribution Rate Minus Normal Cost Rate	Amortization Period	Current Rate	Greater of Current Rate or 20 Year Amort Rate
2025	\$2,380.5	\$2,273.5	95.5%	\$2,236.4	93.9%	19.07%	1.93%	20.5	21.00%	21.04%
2026	2,485.9	2,339.9	94.1%	2,339.9	94.1%	19.16%	2.59%	20.0	21.75%	21.75%
2027	2,594.8	2,449.6	94.4%	2,449.6	94.4%	19.20%	2.55%	19.4	21.75%	21.75%
2028	2,707.8	2,563.7	94.7%	2,563.7	94.7%	19.24%	2.51%	18.7	21.75%	21.75%
2029	2,825.3	2,682.7	95.0%	2,682.7	95.0%	19.28%	2.47%	18.0	21.75%	21.75%
2030	2,947.6	2,806.6	95.2%	2,806.6	95.2%	19.32%	2.43%	17.4	21.75%	21.75%
2031	3,073.8	2,934.8	95.5%	2,934.8	95.5%	19.36%	2.39%	16.7	21.75%	21.75%
2032	3,204.2	3,067.5	95.7%	3,067.5	95.7%	19.39%	2.36%	15.9	21.75%	21.75%
2033	3,339.3	3,205.3	96.0%	3,205.3	96.0%	19.43%	2.32%	15.2	21.75%	21.75%
2034	3,479.6	3,348.6	96.2%	3,348.6	96.2%	19.46%	2.29%	14.4	21.75%	21.75%
2035	3,625.3	3,497.7	96.5%	3,497.7	96.5%	19.50%	2.25%	13.7	21.75%	21.75%
2036	3,776.6	3,652.9	96.7%	3,652.9	96.7%	19.54%	2.21%	12.9	21.75%	21.75%
2037	3,933.8	3,814.5	97.0%	3,814.5	97.0%	19.57%	2.18%	12.1	21.75%	21.75%
2038	4,097.7	3,983.3	97.2%	3,983.3	97.2%	19.60%	2.15%	11.2	21.75%	21.75%
2039	4,268.8	4,159.8	97.4%	4,159.8	97.4%	19.64%	2.11%	10.4	21.75%	21.75%
2040	4,447.6	4,344.5	97.7%	4,344.5	97.7%	19.67%	2.08%	9.6	21.75%	21.75%
2041	4,634.5	4,538.0	97.9%	4,538.0	97.9%	19.70%	2.05%	8.7	21.75%	21.75%
2042	4,830.9	4,741.7	98.2%	4,741.7	98.2%	19.73%	2.02%	7.8	21.75%	21.75%
2043	5,037.7	4,956.5	98.4%	4,956.5	98.4%	19.76%	1.99%	6.9	21.75%	21.75%
2044	5,255.2	5,182.7	98.6%	5,182.7	98.6%	19.80%	1.95%	6.0	21.75%	21.75%
2045	5,484.2	5,421.3	98.9%	5,421.3	98.9%	19.83%	1.92%	5.1	21.75%	21.75%



## Deterministic Projection 2

### Downside – Repeat of Returns from 2006-2008



Current Input	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035
Portfolio Actual Return	18.60	3.90	-32.00	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75
Actual Salary Increases	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25
UAAL Amortization Period	20	20	20	20	20	20	20	20	20	20	20
Total Rate % (54% ER, 46% EE)	21.00	21.04	21.04	21.04	23.04	25.04	27.04	29.04	31.04	33.04	35.04

#### BASELINE NUMBERS BELOW HERE

Current Input	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035
Portfolio Actual Return	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75
Actual Salary Increases	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25
UAAL Amortization Period	20	20	20	20	20	20	20	20	20	20	20
Total Rate % (54% ER, 46% EE)	21.00	21.75	21.75	21.75	21.75	21.75	21.75	21.75	21.75	21.75	21.75

**Deterministic Projection 2b**

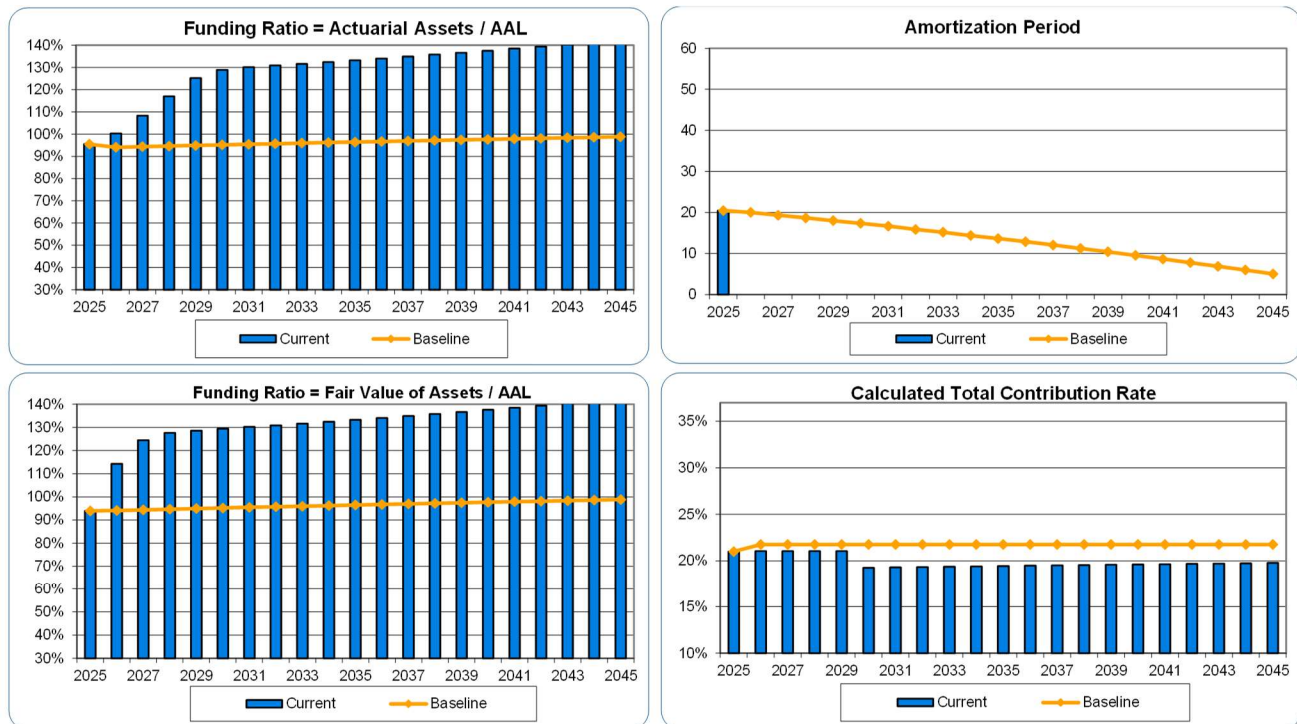
**Numerical Summary of Results**  
**Downside – Repeat of Returns from 2006-2008**  
(Dollar Amounts in Millions)

Year	Actuarial Accrued Liability	Actuarial Value of Assets	Funding Ratio = AVA / AAL	Fair Value of Assets	Funding Ratio = FVA / AAL	Normal Cost Rate	Contribution Rate Minus Normal Cost Rate	Amortization Period	Current Rate	Greater of Current Rate or 20 Year Amort Rate
2025	\$2,380.5	\$2,273.5	95.5%	\$2,236.4	93.9%	19.07%	1.93%	20.5	21.00%	21.04%
2026	2,485.9	2,433.3	97.9%	2,602.3	104.7%	19.13%	1.91%	8.1	21.04%	21.04%
2027	2,594.7	2,589.7	99.8%	2,653.4	102.3%	19.18%	1.86%	0.7	21.04%	21.04%
2028	2,707.6	2,476.2	91.5%	1,761.1	65.0%	19.21%	1.83%	UAAL Grows	21.04%	23.04%
2029	2,825.0	2,299.5	81.4%	1,822.7	64.5%	19.32%	3.72%	UAAL Grows	23.04%	25.04%
2030	2,947.5	2,132.8	72.4%	1,894.4	64.3%	19.42%	5.62%	UAAL Grows	25.04%	27.04%
2031	3,074.1	1,976.3	64.3%	1,976.3	64.3%	19.53%	7.51%	UAAL Grows	27.04%	29.04%
2032	3,205.4	2,069.6	64.6%	2,069.6	64.6%	19.63%	9.41%	58.4	29.04%	31.04%
2033	3,341.7	2,176.0	65.1%	2,176.0	65.1%	19.73%	11.31%	37.0	31.04%	33.04%
2034	3,483.7	2,297.2	65.9%	2,297.2	65.9%	19.83%	13.21%	27.4	33.04%	35.04%
2035	3,631.6	2,434.9	67.0%	2,434.9	67.0%	19.93%	15.11%	21.5	35.04%	35.86%
2036	3,785.7	2,590.6	68.4%	2,590.6	68.4%	19.98%	15.36%	20.0	35.34%	35.34%
2037	3,946.1	2,756.8	69.9%	2,756.8	69.9%	20.01%	15.33%	19.0	35.34%	35.34%
2038	4,113.4	2,932.8	71.3%	2,932.8	71.3%	20.05%	15.29%	18.1	35.34%	35.34%
2039	4,288.2	3,119.6	72.7%	3,119.6	72.7%	20.08%	15.26%	17.2	35.34%	35.34%
2040	4,471.0	3,317.9	74.2%	3,317.9	74.2%	20.12%	15.22%	16.2	35.34%	35.34%
2041	4,662.4	3,528.6	75.7%	3,528.6	75.7%	20.15%	15.19%	15.3	35.34%	35.34%
2042	4,863.7	3,753.3	77.2%	3,753.3	77.2%	20.18%	15.16%	14.3	35.34%	35.34%
2043	5,075.6	3,993.3	78.7%	3,993.3	78.7%	20.21%	15.13%	13.4	35.34%	35.34%
2044	5,298.8	4,249.4	80.2%	4,249.4	80.2%	20.25%	15.09%	12.4	35.34%	35.34%
2045	5,534.1	4,522.7	81.7%	4,522.7	81.7%	20.28%	15.06%	11.5	35.34%	35.34%



### Deterministic Projection 3

#### Upside – Repeat of Returns from 2003-2005



Current Input	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035
Portfolio Actual Return	29.40	15.50	8.70	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75
Actual Salary Increases	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25
UAAL Amortization Period	20	20	20	20	20	20	20	20	20	20	20
Total Rate % (54% ER, 46% EE)	21.00	21.04	21.04	21.04	21.04	21.04	21.04	21.04	21.04	21.04	21.04

#### BASELINE NUMBERS BELOW HERE

Current Input	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035
Portfolio Actual Return	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75	6.75
Actual Salary Increases	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25
UAAL Amortization Period	20	20	20	20	20	20	20	20	20	20	20
Total Rate % (54% ER, 46% EE)	21.00	21.75	21.75	21.75	21.75	21.75	21.75	21.75	21.75	21.75	21.75

**Deterministic Projection 3b**

**Numerical Summary of Results**

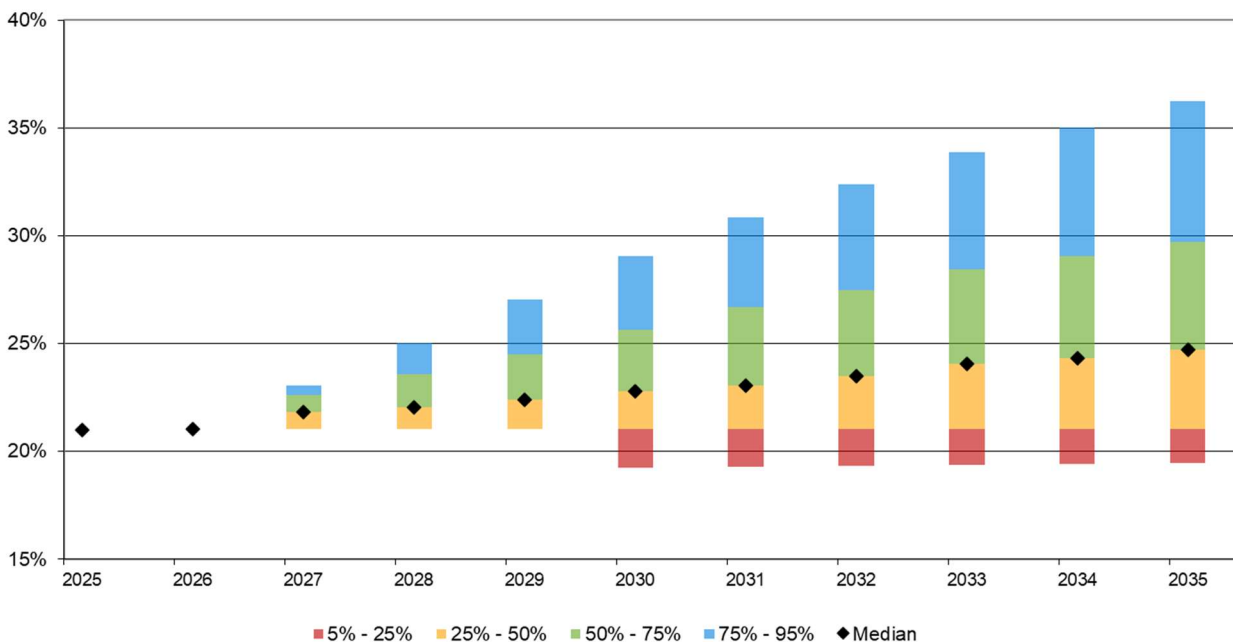
**Upside – Repeat of Returns from 2003-2005**

(Dollar Amounts in Millions)

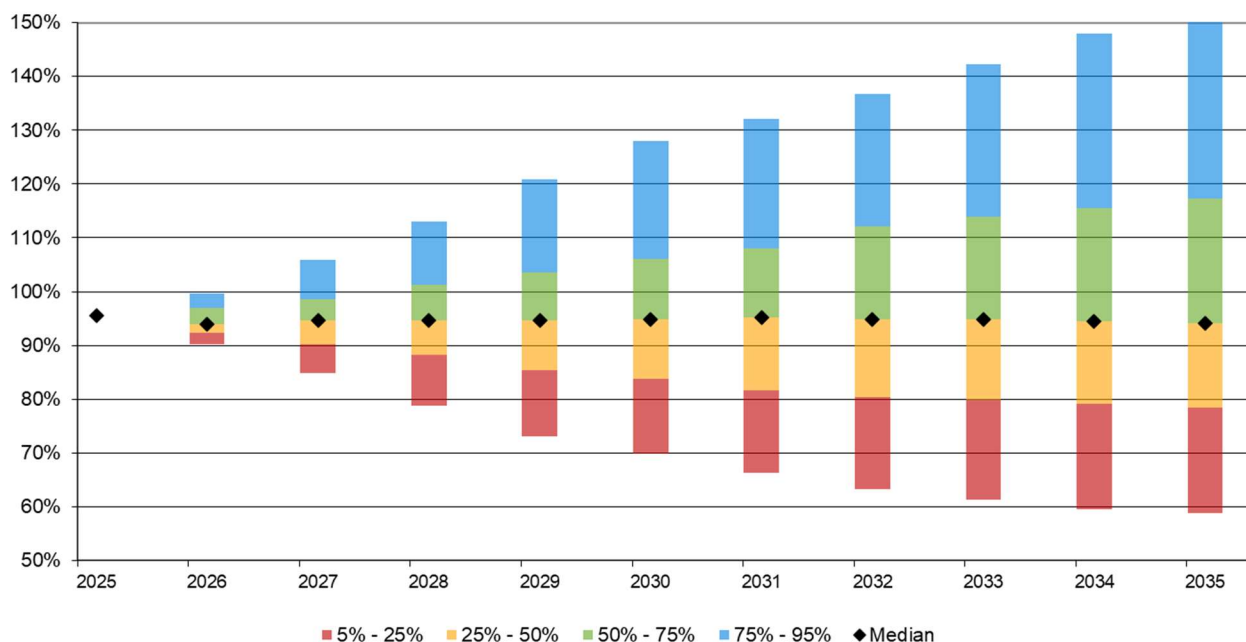
Year	Actuarial Accrued Liability	Actuarial Value of Assets	Funding Ratio = AVA / AAL	Fair Value of Assets	Funding Ratio = FVA / AAL	Normal Cost Rate	Contribution Rate Minus Normal Cost Rate	Amortization Period	Current Rate	Greater of Current Rate or 20 Year Amort Rate
2025	\$2,380.5	\$2,273.5	95.5%	\$2,236.4	93.9%	19.07%	1.93%	20.5	21.00%	21.04%
2026	2,485.9	2,493.1	100.3%	2,841.6	114.3%	19.13%	1.91%	Rsrv Grows	21.04%	21.04%
2027	2,594.7	2,811.7	108.4%	3,228.9	124.4%	19.18%	1.86%	Rsrv Grows	21.04%	21.04%
2028	2,707.6	3,168.8	117.0%	3,455.2	127.6%	19.21%	1.83%	Rsrv Grows	21.04%	21.04%
2029	2,825.0	3,538.3	125.2%	3,631.2	128.5%	19.25%	1.79%	Rsrv Grows	21.04%	19.25%
2030	2,947.2	3,800.4	128.9%	3,816.0	129.5%	19.29%	-0.04%	Rsrv Grows	19.25%	19.29%
2031	3,073.2	4,000.7	130.2%	4,000.7	130.2%	19.33%	-0.04%	Rsrv Grows	19.29%	19.33%
2032	3,203.5	4,193.6	130.9%	4,193.6	130.9%	19.37%	-0.04%	Rsrv Grows	19.33%	19.37%
2033	3,338.4	4,395.4	131.7%	4,395.4	131.7%	19.40%	-0.03%	Rsrv Grows	19.37%	19.40%
2034	3,478.5	4,606.9	132.4%	4,606.9	132.4%	19.44%	-0.04%	Rsrv Grows	19.40%	19.44%
2035	3,624.0	4,828.6	133.2%	4,828.6	133.2%	19.48%	-0.04%	Rsrv Grows	19.44%	19.48%
2036	3,775.1	5,061.1	134.1%	5,061.1	134.1%	19.51%	-0.03%	Rsrv Grows	19.48%	19.51%
2037	3,932.1	5,305.0	134.9%	5,305.0	134.9%	19.54%	-0.03%	Rsrv Grows	19.51%	19.54%
2038	4,095.7	5,561.4	135.8%	5,561.4	135.8%	19.58%	-0.04%	Rsrv Grows	19.54%	19.58%
2039	4,266.6	5,831.2	136.7%	5,831.2	136.7%	19.61%	-0.03%	Rsrv Grows	19.58%	19.61%
2040	4,445.0	6,115.4	137.6%	6,115.4	137.6%	19.64%	-0.03%	Rsrv Grows	19.61%	19.64%
2041	4,631.6	6,414.8	138.5%	6,414.8	138.5%	19.68%	-0.04%	Rsrv Grows	19.64%	19.68%
2042	4,827.7	6,731.4	139.4%	6,731.4	139.4%	19.70%	-0.02%	Rsrv Grows	19.68%	19.70%
2043	5,034.1	7,066.4	140.4%	7,066.4	140.4%	19.74%	-0.04%	Rsrv Grows	19.70%	19.74%
2044	5,251.2	7,420.7	141.3%	7,420.7	141.3%	19.77%	-0.03%	Rsrv Grows	19.74%	19.77%
2045	5,479.8	7,795.9	142.3%	7,795.9	142.3%	19.81%	-0.04%	Rsrv Grows	19.77%	19.81%

### Projection 4

#### Stochastic Projection<sup>(1)</sup> Total Contribution Rate



#### Funding Ratio = AVA / AAL



1. Refer to pages [7-8](#) for a description of Projection 4.

## Sensitivity to Assumptions

The valuation results are projections based on the actuarial assumptions. Actual experience will differ from these assumptions, either increasing or decreasing the ultimate cost. Of the assumptions, the investment return generally has the biggest impact. The following table provides an analysis on how the short-term costs are affected by the investment return assumption. Note that the long-term cost of the Plan will be largely driven by actual investment returns and other experience. The assumptions impact the timing of contributions, but the three scenarios below illustrate the ultimate long-term employer cost variance that depends on actual investment returns.

Investment Rate of Return Assumption:	5.75%	6.75%	7.75%
Normal Cost Rate:	24.01%	19.07%	15.34%
Actuarial Accrued Liability:	\$2,689.0M	\$2,380.5M	\$2,123.5M
Funding Ratio (AVA basis)	84.5%	95.5%	107.1%
Funding Ratio (FVA basis)	83.2%	93.9%	105.3%

## Analysis of Change in Member Population

The following table summarizes the year-to-year change in member population.

	Active Contributing Members	Vested Terminated Members	Non-vested Terminated Members	Service Retirement Annuitants	Disabled Retirement Annuitants	Alternate Payees	Survivors Receiving Benefits	Total
<b>As of December 31, 2023</b>	<b>3,325</b>	<b>675</b>	<b>273</b>	<b>2,438</b>	<b>25</b>	<b>56</b>	<b>317</b>	<b>7,109</b>
New Members	325	2	13	-	-	3	20	363
Status Change:								
to Active	4	(2)	(2)	-	-	-	-	-
to Vested Terminated	(76)	98	(22)	-	-	-	-	-
to Non-vested Terminated	(40)	-	40	-	-	-	-	-
to Service Retirement	(98)	(17)	-	115	-	-	-	-
to Disabled Retirement	(1)	-	-	-	1	-	-	-
Refunds	(48)	(19)	(47)	-	-	-	-	(114)
Expiration of benefits	-	-	-	-	-	-	(3)	(3)
Deaths	(1)	(1)	-	(62)	(1)	(1)	(14)	(80)
Data Adjustments	-	-	-	-	-	-	-	-
<b>As of December 31, 2024</b>	<b>3,390</b>	<b>736</b>	<b>255</b>	<b>2,491</b>	<b>25</b>	<b>58</b>	<b>320</b>	<b>7,275</b>

## Conclusion

- The System's current Funding Ratio is 95.5% on an actuarial basis. The Board's Funding and Benefits policy says there will be no action when the funding ratio is between 95% and 120% provided the combined employer and employee contribution rate is greater than or equal to the Actuarially Determined Total Contribution; if this condition is not met, then the Retirement Board will consider recommending an increase in the contribution rates. The combined employer and employee contribution rate of 21.00% is less than the Actuarially Determined Total Contribution of 21.04%. Therefore, the policy says a contribution increase could be considered on this actuarial basis.
- The Policy also states, *"Contribution increases should consider amortizing any Unfunded Actuarial Accrued Liability over a period of 20 years or less"* and *"Calculations based on the Fair Value of Assets will also be considered."* On an actuarial basis, the UAAL is projected to be amortized over 20.5 years. Based on the Fair Value of Assets at December 31, 2024, the Funding Ratio of 93.9% is less than 95%, the UAAL is projected to be amortized over 32.9 years after the valuation date, and a contribution increase to 21.79% of pay would be required starting January 1, 2026 to amortize the UAAL over the 20 years beginning January 1, 2025. This does not take into account any gains or losses in the Fair Value of Assets which may have occurred after December 31, 2024. Based on these criteria, a contribution rate increase could be considered.
- The Policy also states, *"Long-term funding projections will also be considered."* Projection 4 shows that there is a 70% probability of contribution rates being above 21.04% of pay contribution rate (the calculated ADC rate effective January 1, 2026) 10 years from now. This is higher than the 65% of the scenarios in last year's projection due primarily due to the lower expected nominal arithmetic average return as of December 31, 2024 used in this year's model.
- It is expected that future experience such as investment returns above or below the 6.75% assumption will continue to have an important impact on the funding of the Retirement System.

The table on the following page summarizes the key valuation results. The complete Funding and Benefits Policy is on the page following the key valuation results.

**Exhibit 1**  
**Summary of Key Valuation Results**

	2025 Valuation	2024 Valuation	Percentage Change
<b>1. Total Membership</b>			
A. Contributing Members	3,390	3,325	2.0 %
B. Annuitants Currently Receiving Benefits	2,894	2,836	2.0
C. Vested Terminated Members	736	675	9.0
D. Non-vested Terminated Members	<u>255</u>	<u>273</u>	(6.6)
E. Total Membership	7,275	7,109	2.3
<b>2. Annual Salaries</b>			
A. Annual Total (\$Thousands)	\$ 380,445	\$ 353,706	7.6
B. Annual Average per Active Member	112,226	106,378	5.5
<b>3. Average Annual Allowance Payable</b>			
A. Service Retirement	41,364	40,271	2.7
B. Disability Retirement	22,179	21,506	3.1
C. Survivors & Beneficiaries	27,323	26,397	3.5
D. All Payees	39,645	38,554	2.8
<b>4. Actuarial Accrued Liability (\$Millions)</b>			
A. Active Members	911.3	872.3	4.5
B. Terminated Members	142.2	128.1	11.0
C. Retired Members and Beneficiaries	<u>1,327.0</u>	<u>1,273.0</u>	4.2
D. Total AAL	2,380.5	2,273.4	4.7
<b>5. Value of System Assets (\$Millions)</b>			
A. Fair Value	2,236.4	2,125.5 <sup>(1)</sup>	5.2
B. Smoothing Unrecognized Loss / (Reserve)	<u>37.1</u>	<u>84.4</u> <sup>(1)</sup>	
C. Actuarial Value	2,273.5	2,209.9	2.9
D. Ratio of Actuarial Value to Fair Value	101.7%	104.0%	
<b>6. Funded Status (\$Millions)</b>			
A. Funding Reserve or (Funding Shortfall) (5C - 4D)	\$ (107.0)	\$ (63.5)	
B. Actuarial Funding Ratio ( 5C ÷ 4D )	95.5%	97.2%	
C. Fair Value Funding Ratio ( 5A ÷ 4D )	93.9%	93.5%	
<b>7. Contribution Rates (percent of salaries)</b>			
A. Total Contribution Rate	21.00%	21.00%	
B. Normal Cost Rate	<u>19.07%</u>	<u>19.12%</u>	
C. Contribution Rate minus Normal Cost Rate ( 7A - 7B )	1.93%	1.88%	
D. Amortization Period (Period over which Funding Reserve is projected to be depleted or Funding Shortfall is projected to be paid off by the difference between the Contributions and the Normal Costs).	20.5 years	11.8 years	

1. Values for the 2024 Valuation are based on prior year valuation results. They do not reflect the adjustment of \$157,342 to the January 1, 2024 Fair Value of Assets after last year's valuation report was issued.

## Exhibit 2 TERS Retirement Board Funding and Benefits Policy

### Objective

A sustainable pension plan is able to pay the promised benefits to members – now and in the future. This policy is intended to provide guidance as to when adjustments to TERS contributions and benefits should be considered. The Funding & Benefits Policy is meant to assist in establishing a contribution rate which is relatively stable over the long term while the System provides its members sustainable retirement income.

### Policy

When the Funding Ratio is:

- a) Above 120% - Investment de-risking will be considered, and then the potential for recommendations to the City Council on contribution rate reductions and/or benefit improvements will be reviewed, provided the Retirement System's funding status is expected to remain stable after the changes.
- b) Between 95% and 120% - There will be no action, provided that the combined employer and employee contribution rate is greater than or equal to the Actuarially Determined Total Contribution; if this condition is not met, then the Retirement Board will consider recommending an increase in the contribution rates.
- c) Below 95% - The Retirement Board will consider recommending an increase in the contribution rates.

### Additional Guidelines

- a) There is a long-term goal of maintaining a combined employer and employee contribution rate greater than or equal to the Actuarially Determined Total Contribution so that the System is appropriately funded.
- b) Increases in the contribution rate may be made in small increments.
- c) To the extent possible, ample notification regarding changes in the contribution rate should be provided to all parties to facilitate budgetary adjustments.
- d) Contribution rate increases should consider amortizing any Unfunded Actuarial Accrued Liability over a period of 20 years or less.
- e) Contribution holidays (i.e., intentional contribution of less than the Actuarially Determined Total Contribution) should be avoided.
- f) Calculations based on the Fair Value of Assets will also be considered.
- g) Long-term funding projections will also be considered.
- h) Funding Ratios between 100% and 120% should be viewed as desirable reserves to offset future adverse events and not as surplus funds.

### Terminology

- a) The Funding Ratio is calculated by dividing the System's Actuarial Value of Assets by the Actuarial Accrued Liability.
- b) Unfunded Actuarial Accrued Liability is the dollar amount by which the System's Actuarial Accrued Liability exceeds the Actuarial Value of Assets.
- c) The Actuarially Determined Total Contribution is the greater of (1) the Normal Cost Rate or (2) the recommended combined employer and employee contribution for the reporting period that amortizes the UAAL (if any) over a maximum of 20 years, but will not be less than the actual contribution rate.

## 2. Scope of the Report

This report presents the actuarial valuation of the Tacoma Employees' Retirement System as of January 1, 2025.

A summary of the findings resulting from this valuation is presented in the previous section. Section 3 describes the assets of the System. Sections 3, 4, and 5 describe how the obligations of the System are to be met under the actuarial cost method in use. Section 6 provides analysis of actuarial gains and losses and the impact on the Unfunded Actuarial Accrued Liability. Section 7 provides a general discussion of potential risks to TERS' future funding levels. Section 8 provides supplemental information regarding funding progress and Funding Ratios.

The actuarial procedures and assumptions used in this valuation are presented in Appendix A. The current benefit structure, as determined by the provisions of the governing law on January 1, 2025, is summarized in Appendix B. Schedules of valuation data classifying the data used in the valuation by various categories of contributing members, former contributing members, and beneficiaries make up Appendix C. Appendix D provides a brief summary of the System's historical experience. Comparative statistics are presented on the System's membership, contribution rates, assets, and changes affecting actuarial valuations. Appendix E is a glossary of actuarial terms used in this valuation report.



### 3. Assets

In many respects, an actuarial valuation can be considered an inventory process. The inventory is taken as of the actuarial valuation date, which for this valuation is January 1, 2025. On that date, the assets available for the payment of benefits are appraised. These assets are compared with the actuarial liabilities. The actuarial process thus leads to a method of determining what contributions by members and their employers are needed to strike a balance.

This section of the actuarial valuation report deals with the asset determination. In the next section, the actuarial liabilities will be discussed. Section 5 will deal with the process for determining required contributions based upon the relationship between the assets and actuarial liabilities.

Exhibit 3 summarizes the financial resources of the System on the valuation date. The fair value of net position available to pay pension benefits at the end of the last two years are compared and broken down by investment category.

Exhibit 4 summarizes the changes in the fair value of net position available to pay benefits. The System is mature. Benefits and administrative expenses are larger than contributions. The System must now rely on investment income to pay part of its benefits and expenses.

Exhibit 5 provides the historical returns since 1980 as calculated by Milliman on a fair-value basis.

Exhibit 6 summarizes the determination of the Actuarial Value of Assets. The actuarial asset method smoothes fair value gains and losses over a four-year period. It was adopted for the January 1, 1997 valuation, with the Actuarial Value of Assets set equal to the Fair Value of Assets at January 1, 1996. Effective with the January 1, 2025 valuation, all prior deferred investment gains and losses were combined into one single amount. Offsetting of current period gains or losses against prior period gains or losses occur, as follows: to the extent that there is a loss for the year and there are unrecognized gains from previous years, or to the extent that there is a gain for the year and there are unrecognized losses from previous years, the gain or loss for the year shall be used to offset unrecognized gains or losses from previous years in the order of oldest to most recent. Any remaining gain or loss for the year is recognized over a four-year period. A complete description of the method is given in Appendix A.

**Exhibit 3**  
**Statement of Plan Net Position at Fair Value**

	December 31, 2024	December 31, 2023
<b>Assets</b>		
Cash and short-term investments	\$ 34,596,441	\$ 43,809,295
Receivables		
Contributions and other receivables	3,267,001	2,512,990
Interest and dividends	3,648,727	3,743,697
Investment sales	4,954,295	7,271,774
	<u>11,870,023</u>	<u>13,528,461</u>
Total receivables	11,870,023	13,528,461
Investments, at fair value		
Equities	602,037,362	558,701,446
Fixed income	867,855,162	887,050,473
Real estate	221,500,920	186,037,188
Other assets	111,644	-
Venture capital and partnerships	540,106,528	487,148,939
	<u>2,231,611,615</u>	<u>2,118,938,045</u>
Total investments	2,231,611,615	2,118,938,045
Securities lending collateral	39,528,217	42,802,984
Capital assets, net of accumulated depreciation	4,220	5,064
Total assets	2,317,610,517	2,219,083,849
<b>Liabilities</b>		
Accounts payable and other liabilities	2,152,334	2,184,029
Investment purchases	39,528,553	48,612,926
Securities lending collateral	39,528,217	42,802,984
	<u>81,209,103</u>	<u>93,599,939</u>
Total liabilities	81,209,103	93,599,939
<b>Net position restricted for pensions</b>	<u><b>2,236,401,414</b></u>	<u><b>2,125,483,910</b></u> <sup>(1)</sup>

*Note: Numbers may not sum to totals due to rounding*

1. Values as of December 31, 2023 are based on prior year valuation results. They do not reflect the adjustment of \$157,342 to the January 1, 2024 Fair Value of Assets after last year's valuation report was issued.

**Exhibit 4**  
**Statement of Changes in Plan Net Position**

(Plan years ended December 31, 2024 and December 31, 2023)

	2024	2023
<b>Additions</b>		
Contributions		
Employer	\$ 41,402,936	\$ 37,131,559
Plan member	36,069,351	32,235,015
	<u>77,472,286</u>	<u>69,366,574</u>
Total contributions	77,472,286	69,366,574
Investment income		
Net appreciation (depreciation)		
in fair value of investments	121,301,155	125,200,665
Interest & dividends	40,803,426	51,319,435
Investment management fees	(7,938,247)	(7,592,915)
Securities lending - agent fees	(64,642)	(77,072)
Securities lending - broker rebates	(1,939,294)	(2,925,764)
	<u>152,162,399</u>	<u>165,924,349</u>
Net investment income (loss)	152,162,399	165,924,349
Total additions (reductions)	229,634,685	235,290,923
<b>Deductions</b>		
Benefits	112,565,645	106,868,719
Refunds of contributions	3,334,308	3,147,544
Administrative expenses	2,974,570	2,216,303
	<u>118,874,523</u>	<u>112,232,566</u>
Total deductions	118,874,523	112,232,566
<b>Net increase (decrease)</b>	110,760,162	123,058,357
<b>Net position restricted for pensions</b>		
Beginning of year (as previously reported)	2,125,483,910	2,002,425,553
Error corrections	173,741	-
Changes in accounting principle	(16,399)	-
Beginning of year (as restated)	2,125,641,252	2,002,425,553
End of year	<u>2,236,401,414</u>	<u>2,125,483,910</u>

*Note: Numbers may not sum to totals due to rounding*

## Exhibit 5 Investment Return History

(TERS Investment Returns on Total Fund Calculated by Milliman)

Period Ended	1 Year	5 Years	10 Years	15 Years	Since 1980
12/31/2024	7.2 %	5.7 %	6.2 %	7.7 %	8.7 %
12/31/2023	8.4	7.6	6.3	8.9	
12/31/2022	-8.1	5.1	7.0	5.6	
12/31/2021	18.5	9.6	9.4	6.4	
12/31/2020	4.3	7.8	7.7	6.4	
12/31/2019	17.0	6.8	8.6	6.7	
12/31/2018	-3.4	5.1	9.6	6.6	
12/31/2017	13.4	9.0	5.8	8.7	
12/31/2016	8.7	9.1	4.9	7.2	
12/31/2015	-0.4	7.6	5.8	6.4	
12/31/2014	8.1	10.5	6.7	6.7	
12/31/2013	15.8	14.2	7.4	7.2	
12/31/2012	14.1	2.7	8.6	6.8	
12/31/2011	1.3	0.8	6.2	6.8	
12/31/2010	14.1	4.0	5.8	7.3	
12/31/2009	27.3	3.0	4.8	8.0	
12/31/2008	-32.0	1.0	3.9	6.1	
12/31/2007	3.9	14.9	8.9	10.1	
12/31/2006	18.6	11.9	10.0	10.2	
12/31/2005	8.7	7.5	9.0	10.6	
12/31/2004	15.5	6.6	10.5	9.8	
12/31/2003	29.4	6.8	8.8	10.1	
12/31/2002	-8.9	3.2	7.8	8.8	
12/31/2001	-2.9	8.1	9.4	9.8	
12/31/2000	3.9	10.6	12.2	10.8	
12/31/1999	16.9	14.7	11.5	11.8	
12/31/1998	9.0	10.8	11.8	11.0	
12/31/1997	14.9	12.6	11.7	10.8	
12/31/1996	8.7	10.8	10.7	12.2	
12/31/1995	24.7	13.8	10.9	11.5	
12/31/1994	-1.6	8.4	10.4	10.5	
12/31/1993	18.2	12.7	11.1		
12/31/1992	5.7	10.9	10.0		
12/31/1991	24.4	10.5	12.9		
12/31/1990	-2.1	8.0	10.4		
12/31/1989	19.7	12.4	11.6		
12/31/1988	8.8	9.5			
12/31/1987	4.1	9.1			
12/31/1986	10.7	15.2			
12/31/1985	19.8	12.9			
12/31/1984	4.6	10.7			
12/31/1983	6.8				
12/31/1982	37.2				
12/31/1981	-0.1				
12/31/1980	8.8				

**Exhibit 6**  
**Actuarial Assets**

(January 1, 2025)

January 1, 2025 Valuation							
Plan year ending	Expected investment return	Actual investment return	Investment gain / (loss)	(a) Investment gain / (loss) excluded in prior year	(b) Prior year investment gain / (loss) offset in current year	(c) Investment gain / (loss) recognized in current year	(d) Investment gain / (loss) excluded in current year (a) - (b) - (c)
12/31/2024	\$ 142,095,655	\$ 152,319,741	\$ 10,224,086	\$ 0	\$ 0	\$ 0	\$ 0
12/31/2023	133,740,620	165,924,349	32,183,729	0	0	0	0
12/31/2022	148,776,356	(179,437,864)	(328,214,220)	(84,372,076)	(10,224,086)	(37,073,995)	(37,073,995)
12/31/2021	127,969,011	350,357,964	222,388,953	0	0	0	0
(A) Total excluded gain / (loss) =							\$ (37,073,995)
(B) Total Fair Value of Assets =							\$ 2,236,401,414
(C) Total Actuarial Value of Assets [ (B) - (A) ] =							<b>\$ 2,273,475,409</b>

Column (c) Investment gain / (loss) recognized in current year = { 25% x [ (a) - (b) ] } / { 100% - 25% x [ Valuation year - Plan year ending ] }

Total Actuarial Value of Assets = Total Fair Value of Assets less the total excluded gain / (loss) amount. Excluded amounts will be recognized in future years.

**Projected recognition of actuarial asset gains / (losses) in future valuations**

	2026 Val	2027 Val	2028 Val	Total
Amount to be recognized	\$ (37,073,995)	\$ -	\$ -	\$ (37,073,995)

#### 4. Actuarial Liabilities

In the previous section, an actuarial valuation was described as an inventory process, and an analysis was given of the inventory of assets of the System as of the valuation date. In this section, the discussion will focus on the commitments of the System, which are its actuarial liabilities.

Exhibit 7 contains an analysis of the actuarial present value of all future benefits for contributing members, for former contributing members, and for beneficiaries. The analysis is given by type of benefit.

The actuarial liabilities summarized in Exhibit 7 include the actuarial present value of all future benefits expected to be paid with respect to each member. For an active member, this value includes a measure of both benefits already earned and future benefits to be earned. Thus, for all members, active and retired, the value extends over benefits earnable and payable for the rest of their lives. If an optional benefit is chosen, the value even extends over the lives of the surviving beneficiaries.

**Exhibit 7**  
**Actuarial Present Value of Future Benefits for**  
**Contributing Members, Former Contributing Members, and Their Survivors**

(Dollar Amounts in Millions)

	January 1, 2025	January 1, 2024
Active participants		
Service and early retirement	\$ 1,413.1	\$ 1,331.3
Vested termination and return of member contributions	97.8	88.3
Disability retirement	8.2	8.4
Survivors' benefits	<u>22.9</u>	<u>22.2</u>
Total	1,542.0	1,450.2
Inactive and retired participants and beneficiaries		
Service retirement	1,231.7	1,180.8
Disability retirement	7.1	6.8
Survivors' benefits	88.2	85.5
Terminated vested benefits	<u>142.2</u>	<u>128.1</u>
Total	1,469.2	1,401.1
Grand Total	3,011.2	2,851.3

## 5. Employer Contributions

In an active system, there will always be a difference between the actuarial present value of future benefits and the assets. This difference must be funded with future contributions. An actuarial valuation sets a schedule of future contributions that will deal with this funding in an orderly fashion.

The method used to determine the incidence of the contributions in various years is called the actuarial cost method. For this valuation, the entry age actuarial cost method has been used. Under this method, or essentially any actuarial cost method, the contributions required to meet the difference between current assets and present value of future benefits are allocated each year between two elements:

- A Normal Cost amount, which ideally is relatively stable as a percentage of salary over the years; and
- Whatever amount is left over, which is used to amortize what is called the Unfunded Actuarial Accrued Liability (UAAL).

The two items described above, Normal Cost and UAAL, are the keys to understanding the actuarial cost method.

The Normal Cost is the theoretical contribution rate that will meet the ongoing costs of a group of average new employees. Suppose that a group of new employees was covered under a separate fund from which all benefits and to which all contributions and associated investment return were paid. Under the entry age actuarial cost method, the Normal Cost contribution rate is that level percentage of pay which would be exactly right to maintain this fund on a stable basis. If experience were to follow the actuarial assumptions exactly, the fund would be completely liquidated with the last payment to the last survivor of the group.

We have determined the Normal Cost Rates separately by type of benefit for the System. We have also determined the dollar amounts corresponding to the Normal Cost Rates. These are summarized in Exhibit 8. We assume that the contributions will be paid with each pay period.

Exhibit 9 shows the development of the UAAL. Line A shows the actuarial present value of all future benefit payments for present and former members and their survivors. Line B shows the portion that is expected to be paid from future Normal Cost contributions, both employer and employee. The remainder, the AAL, is shown on Line C. Line D shows the AVA, \$2,273.5 million, to be smaller than the AAL on Line C, \$2,380.5 million. Consequently, the System has a UAAL.

Exhibit 10 shows that the total contribution rate, of 21.00% on Line C is 1.93% more than the total Normal Cost Rate of 19.07% on Line D. Line F shows contributions are projected to amortize the UAAL over a 20.5-year period. Line G provides the contribution rate necessary to amortize the UAAL over a 20-year period, but not lower than the current contribution rate. Lines H and I provide information on a fair-value basis.

The assumptions used in this valuation were developed in 2024 based on the System's experience in the four years 2020-2023 and will be reviewed again in 2028.

The UAAL or Funding Reserve at any date after establishment of a system is affected by any actuarial gains or losses arising when the actual experience of the system varies from the experience anticipated by the actuarial assumptions used in the valuations. To the extent actual experience differs from the assumptions used, the actual emerging costs will differ from the estimated costs. An analysis of the System's experience is discussed in Section 6, Actuarial Gains or Losses.



**Exhibit 8**  
**Normal Cost Contribution Rates as Percentages of Salary**

	January 1, 2025		January 1, 2024	
	Percentage	Dollar Amount in thousands	Percentage	Dollar Amount in thousands
Service and early retirement	14.71%	\$ 55,963	14.86%	\$ 52,561
Vested termination and return of member contributions	3.12	11,870	2.99	10,576
Disability retirement	0.15	571	0.16	566
Survivors' benefits	0.29	1,103	0.31	1,096
Administrative Expenses	<u>0.80</u>	<u>3,044</u>	<u>0.80</u>	<u>2,830</u>
Total	19.07	72,551	19.12	67,629

**Exhibit 9**  
**Unfunded Actuarial Accrued Liability / Funding Reserve**

(Dollar Amounts in Millions)

	January 1, 2025	January 1, 2024
A. Actuarial present value of all future benefits for present and former members and their survivors (Exhibit 7)	\$ 3,011.2	\$ 2,851.3
B. Actuarial present value of total future normal costs for present members	630.7	577.9
C. Actuarial Accrued Liability [A - B]	2,380.5	2,273.4
D. Actuarial value of assets available for benefits (Exhibit 6)	2,273.5	2,209.9
E. Funding Reserve / (Unfunded Actuarial Accrued Liability) [D - C]	(107.0)	(63.5)
F. Funding ratio [D ÷ C]	95.5%	97.2%
<b>Fair Value Calculations<sup>(1)</sup></b>		
G. Fair value of assets	\$ 2,236.4	\$ 2,125.5 <sup>(2)</sup>
H. Fair value funding reserve / (Unfunded Actuarial Accrued Liability) [G - C]	(144.1)	(147.9) <sup>(2)</sup>
I. Fair value funding ratio [G ÷ C]	93.9%	93.5%

1. The Retirement Board's Funding and Benefits Policy specifies that calculations based on the Fair Value of Assets should be considered as well as calculations based on the actuarial assets, which smooth gains and losses over four years.

2. Values for the 2024 Valuation are based on prior year valuation results. They do not reflect the adjustment of \$157,342 to the January 1, 2024 Fair Value of Assets after last year's valuation report was issued.

**Exhibit 10**  
**Contribution Rate Adequacy**

	January 1, 2025	January 1, 2024
A. Employer contribution rate	11.34%	11.34%
B. Member contribution rate	<u>9.66%</u>	<u>9.66%</u>
C. Total contribution rate	21.00%	21.00%
D. Less total normal cost rate (Table 5)	<u>19.07%</u>	<u>19.12%</u>
E. Excess of contribution rate over normal cost rate [C - D]	1.93%	1.88%
F. Amortization period from Valuation Date	20.5 years	11.8 years
G. 20-Year Amortization of Funding Shortfall on an AVA Basis, not lower than the current contribution rate. <sup>(1)</sup>	21.04%	21.00%
<b>Fair Value Calculations<sup>(2)</sup></b>		
H. Amortization period from Valuation Date	32.9 years	42.2 years
I. 20-Year Amortization of Funding Shortfall on an FVA Basis, not lower than the current contribution rate. <sup>(1)</sup>	21.79%	21.69%

1. 2024 Valuation based on a 25-Year Amortization of the UAAL.

2. The Retirement Board's Funding and Benefits Policy specifies that calculations based on the Fair Value of Assets should be considered as well as calculations based on the actuarial assets, which smooth gains and losses over four years.

## 6. Actuarial Gains or Losses

An analysis of actuarial gains or losses is performed in conjunction with all regularly scheduled valuations.

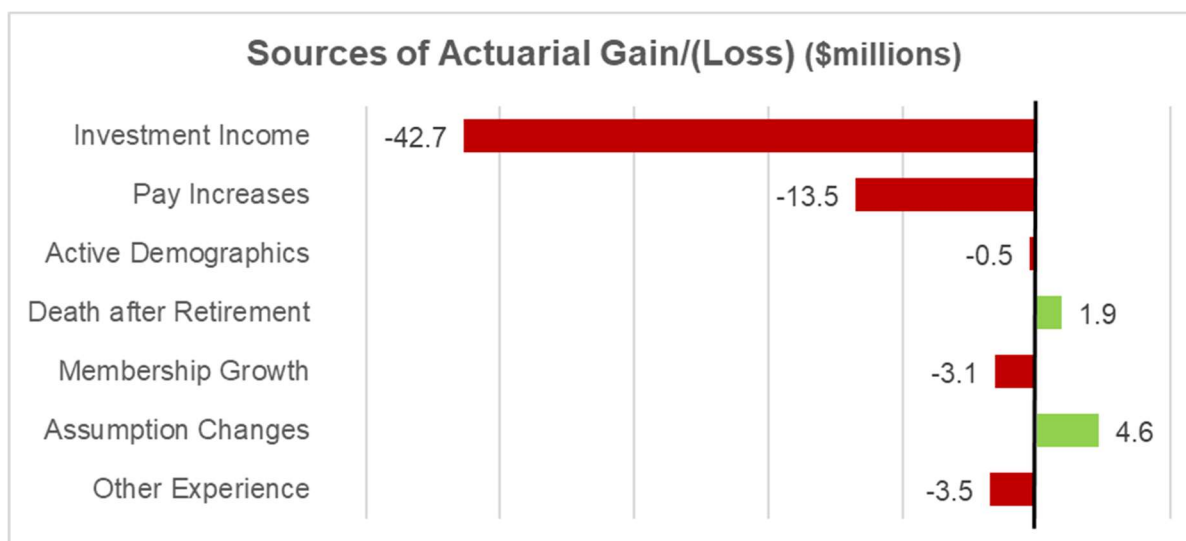
The results of our analysis of the financial experience of the System in the four recent regular actuarial valuations are presented in Exhibit 11. Each gain or loss shown represents our estimate of how much the given type of experience caused the UAAL or Funding Reserve to change in the period since the previous actuarial valuation.

Gains and losses shown due to demographic sources are approximate. Demographic experience is analyzed in greater detail in our periodic assumption studies.

Non-recurring gains and losses in the 2021 period were from changes in the annuity conversion rates in 2022 and beyond. Those changes were reflected in the January 1, 2022 actuarial valuation. Non-recurring gains and losses in the 2024 period were from changes in the actuarial assumptions due to the experience study. Those changes were reflected in the January 1, 2025 actuarial valuation.

Exhibit 12 provides an analysis of the change in the UAAL between the prior and current valuations. It shows the AAL, AVA and the difference between the UAAL. It shows the amounts at the prior valuation and the expected changes, including the impact of the Normal Cost, interest, contributions, benefit payments, and administrative expenses. It then shows the deviation from expectations based on gains and losses to the asset values and liability amounts.

The following chart shows a graphical summary of the actuarial gains or losses in Exhibit 11 for the current year. Active Demographics includes retirement, disability, active mortality, and withdrawal.



**Exhibit 11**  
**Analysis of Actuarial Gains or Losses<sup>(1)</sup>**

(Dollar Amounts in Millions)

	Gain/(Loss) For Period			
	2021	2022	2023	2024
<b>Investment Income</b>				
Investment Income was greater (less) than expected. Based on actuarial value of assets.	\$ 39.0	\$ 13.8	\$ (40.9)	\$ (42.7)
<b>Pay Increases</b>				
Pay increases were less (greater) than expected.	(5.1)	(4.7)	(30.1)	(13.5)
<b>Age &amp; Service Retirements</b>				
Members retired at older (younger) ages or with less (greater) final average pay than expected.	(1.0)	(0.6)	(2.3)	(0.8)
<b>Disability Retirements</b>				
Disability claims were less (greater) than expected.	0.1	(0.1)	0.1	0.2
<b>Death-in-Service Benefits</b>				
Survivor claims were less (greater) than expected.	0.0	(0.2)	(0.2)	(0.1)
<b>Withdrawal From Employment</b>				
More (Less) reserve was released by withdrawals than expected.	(0.8)	0.4	0.0	0.2
<b>Death After Retirement</b>				
Retirees died younger (lived longer) than expected.	3.6	5.9	3.0	1.9
<b>Other</b>				
Miscellaneous gains and losses resulting from data adjustments.	0.9	(0.4)	0.9	1.1
<b>Membership Growth</b>				
(Additional) liability for new members.	<u>(1.8)</u>	<u>(3.0)</u>	<u>(3.3)</u>	<u>(3.1)</u>
<b>Total Gain or (Loss) During Period From Financial and Demographic Experience</b>	\$ 34.9	\$ 11.1	\$ (72.8)	\$ (56.8)
<b>Non-Recurring Items</b>				
Changes in actuarial assumptions caused a gain (loss).	-	-	-	4.6
Changes in benefits caused a gain (loss). <sup>(2)</sup>	<u>11.8</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Composite Gain (Loss) During Period</b>	\$ 46.7	\$ 11.1	\$ (72.8)	\$ (52.2)

1. Effects related to losses are shown in parentheses. Numerical results are expressed as a decrease (increase) in the UAAL.

2. Change in annuity conversion rates in 2022 and beyond.

**Exhibit 12**  
**Analysis of Change in Unfunded Actuarial Accrued Liability**

(Dollar Amounts in Millions)

	(a) Actuarial Accrued Liability	(b) Actuarial Value of Assets	(a) - (b) Unfunded Actuarial Accrued Liability
<b>January 1, 2024 Actuarial Valuation</b>	<b>\$ 2,273.4</b>	<b>\$ 2,209.9</b>	<b>\$ 63.5</b>
Normal Cost	59.9	-	59.9
Interest on Beginning of Year Amounts	157.4	149.1	8.3
Contributions	-	77.5	(77.5)
Benefit Payments (Includes Return of Contributions)	(115.9)	(115.9)	-
Administrative Expenses	-	(3.0)	3.0
Interest on Cash Flow Amounts	(3.8)	(1.4)	(2.4)
<b>Expected January 1, 2025 Actuarial Valuation</b>	<b>2,371.0</b>	<b>2,316.2</b>	<b>54.8</b>
Recognized Asset Gain/(Loss)		(42.7)	
Plan Change	-	-	-
Assumptions Change	(4.6)	-	(4.6)
Liability (Gain)/Loss	14.1	-	14.1
<b>Actual January 1, 2025 Actuarial Valuation</b>	<b>\$ 2,380.5</b>	<b>\$ 2,273.5</b>	<b>\$ 107.0</b>

## 7. Risk Disclosure

The purpose of this section is to identify, assess, and provide illustrations of risks that are significant to the Plan, and in some cases to the Plan's participants.

As plans mature, they accumulate larger pools of assets and liabilities. This increases the potential risk to plan funding and the finances of those who are responsible for plan funding. As shown by the Asset Volatility Ratio discussed later in this section, the System's assets are now much larger compared to payroll than in the past. The Asset Volatility Ratio example shows that because of this a 10% investment loss on assets today costs more than five times as much, when measured as a percent of payroll, than a 10% investment loss would have cost in 1976. Since pension plans make long-term promises and rely on long-term funding, it is important to consider how mature the plan is today, and how mature it may become in the future.

The results of any actuarial valuation are based on one set of assumptions. Although we believe the current assumptions for the System provide a reasonable estimate of future expectations, it is almost certain that future experience will differ from the assumptions to some extent. It is therefore important to consider the potential impacts of these potential differences between assumptions and experience when making decisions that may affect the future financial health of the Plan, or of the Plan's participants.

### Identification of Risks

There are a number of factors that affect future valuation results. To the extent actual experience for these factors varies from the assumptions, this will likely cause either increases or decreases in the plan's future funding level and calculated contribution rates. Examples of factors that can have a significant impact on valuation results are:

- Investment return as this will impact the level of assets available to pay benefits
- Payroll variation as this will impact the ability to finance unfunded amounts as a percent of future pay
- Salary variation as this will impact the size of benefits members receive as a percent of final earnings
- Mortality as this will impact how long retirees receive benefits
- Service retirement as this will impact: how long retirees receive benefits, the size of retiree benefits, the amount of time to receive employer and employee contributions, and the amount of time for investment earnings to accumulate on those contributions
- Termination (members leaving active employment for reasons other than death, disability, or service retirement) as this will impact the size of those members benefits

### Investment Return

Of the factors listed above, we believe the factor with the greatest potential risk is future investment returns. For this reason, we studied this assumption in multiple ways in the executive summary of this report.

In projections 1-3, we performed deterministic projections to study the impact of various investment return scenarios on the Funding Ratios and contribution rates necessary to meet the plan's obligations.

In projection 4, in order to give an idea of the potential range of future contribution rates and Funding Ratios, we display the results of a stochastic projection. This type of projection allows the assessment of the likelihood of certain events in the 1,000 scenarios modeled. The stochastic projection uses a random number generator, the System's asset allocation, and Milliman's capital market assumptions to generate a distribution of future contribution rates and Funding Ratios based on 1,000 random scenarios.

Our last disclosure about investment returns in the executive summary is a sensitivity analysis where we show the impact on the Normal Cost Rate, Actuarial Accrued Liability, and Funding Ratios of a one percent increase or decrease in assumed future investment returns.

## Low-Default-Risk Obligation Measure (LDROM)

The Plan's target asset allocation reflects a balance of risk and return. Investing in asset classes with a low-default-risk is expected to reduce future investment returns and therefore increase future contributions. However, the lower risk levels would be expected to result in lower year-to-year volatility in the Actuarially Determined Total Contribution (ADC) rate and Funding Ratio. A portfolio with a lower default risk might provide more benefit security for members. Conversely, investing in asset classes with higher expected returns and volatility is expected to decrease future contributions, but would increase the year-to-year volatility of the ADC and Funding Ratio and could provide less benefit security for members.

Effective for measurement dates February 15, 2023 or later, Actuarial Standard of Practice No. 4 (ASOP 4) states that when performing a funding valuation, the actuary should calculate and disclose a low-default-risk obligation measure (LDROM) of the benefits earned or accrued under the actuarial cost method used as of the measurement date. The actuary should select a discount rate derived from low-default-risk fixed income securities. We have used the Bond Buyer General Obligation 20-Bond Municipal Bond Index. The index is a 20-year high quality AA municipal bond rate and, based on Section 3.11.c. of ASOP 4, we believe this index meets the requirements for a discount rate for the LDROM. The index was 4.08% as of December 31, 2024. Rounding this to the nearest ¼% results in a discount rate of 4.00%.

Note that the Governmental Accounting Standard Board (GASB) requires that the discount rate used for financial reporting after a pension plan has depleted its assets be based on an index such as the Bond Buyer index. If the Plan had no assets in an irrevocable trust meeting the requirements of GASB 68, the employers would reflect the entire Actuarial Accrued Liability using such a discount rate on the employers' balance sheets. The City of Tacoma will use the 4.00% discount rate derived from the Bond Buyer index for financial reporting with a December 31, 2024 measurement date for its Other Postemployment Benefits program (retiree medical benefits).

The following is a summary of the results comparing the LDROM to the Plan's current assumption.

	Bond Buyer Index <sup>(1)</sup>	Plan's Current Assumption
Discount Rate	4.00%	6.75%
Actuarial Accrued Liability as of December 31, 2024	\$3,395.5M	\$2,380.5M
Funding Ratio – Actuarial Value of Assets	67.0%	95.5%
Funding Ratio – Fair Value of Assets	65.9%	93.9%

*1. Calculated using the same actuarial assumptions and methods that were used for this valuation, except for the discount rate.*

## Demographic Experience

While future investment returns will likely cause the greatest deviation from expected experience, there are many other assumptions made in an actuarial valuation. For these assumptions, differences between actual and assumed experience will also result in actuarial gains and losses. Exhibit 11 in Section 6 of this report provides a look at the impact in recent years of actual experience deviating from assumed.

## Maturity Measures and Historical Information

The remainder of this section contains historical information concerning the System's Asset Volatility Ratio, Liability Volatility Ratio, and Cash Flows, as well as a 10-year projection of the System's cash flows.



Additional historical information can be found in Section 8 (Supplemental Information), and Appendix D (Comparative Schedules). Some of the historical information in Section 8 and Appendix D also provides measures of the System's maturity including breakdowns of the System's liability and membership between active and inactive members.

### Asset Volatility Ratios and Liability Volatility Ratios

The magnitude of any contribution rate increase or decrease is affected by the System's maturity level. As systems mature, they accumulate larger pools of assets. Gains and losses on these larger pools of assets create more volatility in the contributions needed to fund the system.

One indicator of this potential volatility is the Asset Volatility Ratio (AVR), which is equal to the Fair Value of Assets divided by total payroll. As assets grow compared to payroll, any percentage gain or loss on those assets will be larger compared to payroll. This causes any resulting changes in required contributions from those gains or losses to also be larger when measured as a percent of payroll. Therefore, plans with a high AVR will be subject to a greater level of volatility in required contributions. The AVR is a current measure since it is based on the current level of assets and will vary from year to year.

The current AVR for TERS is 5.9. The AVR grew from 1.4 in 1976 to a high of 7.5 in 2022. The first graph in Exhibit 13 shows historical AVRs for TERS.

The following table provides an illustration of how increases in the AVR increase the volatility of contributions from asset gains and losses. A return of negative 3.25% is a 10% loss for TERS because it is 10% below the 6.75% investment return assumption. As shown in the table, if a return of negative 3.25% is not offset by future gains and the AVR is 1.4, the loss is expected to increase contributions by 1.0% of pay if amortized over 20 years and 1.5% of pay if amortized over 12 years. However, with the AVR of 5.9, the same return is expected to increase contributions by 4.1% of payroll if amortized over 20 years and 6.1% of pay if amortized over 12 years. In both cases, this assumes there is no buffer such as a reserve or an amortization period below 20 years to absorb some of the adverse experience.

Approximate eventual increases in contributions for an asset return 10% below the assumption if not offset by future gains <sup>(1)</sup>		
Asset Volatility Ratio = Assets / Payroll	20-Year Amortization	12-Year Amortization
1.4 (1976)	1.0% of payroll	1.5% of payroll
5.9 (current)	4.1% of payroll	6.1% of payroll

*1. Estimate does not reflect increased value of future refunds due to increase in member contribution rates. The total increases would be slightly larger after an adjustment for higher returns of member contributions.*

The graph at the top of Exhibit 13 shows how the System matured rapidly during the last 25 years of the 20th century, as represented by the increasing AVR, and more gradually since then.

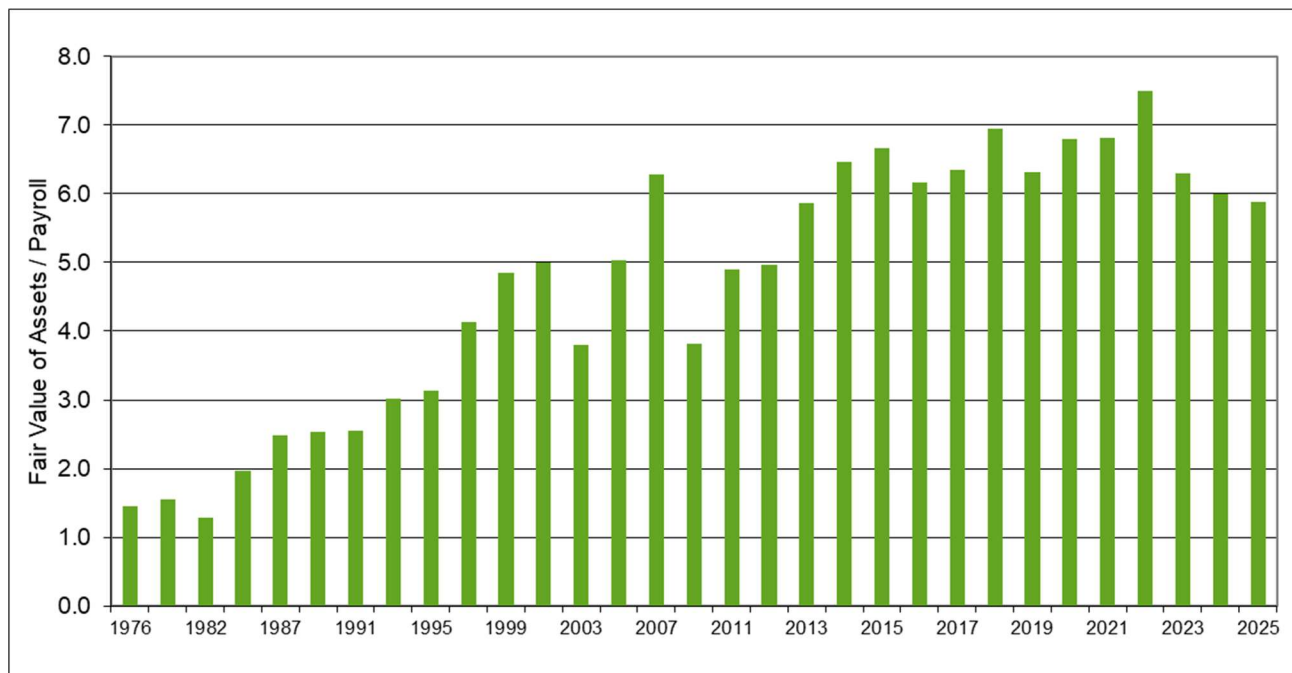
Another measure of a system's maturity is the Liability Volatility Ratio (LVR), which is equal to the AAL divided by the total payroll. This ratio provides an indication of the longer-term potential for contribution volatility for any given level of investment volatility. In addition, this ratio provides an indication of the potential contribution volatility due to liability experience (gains and losses) and liability re-measurements (assumption changes). For TERS, the current LVR is 6.3.

Both the AVR and LVR decreased during the past year as a result of higher-than-expected increases in payroll.

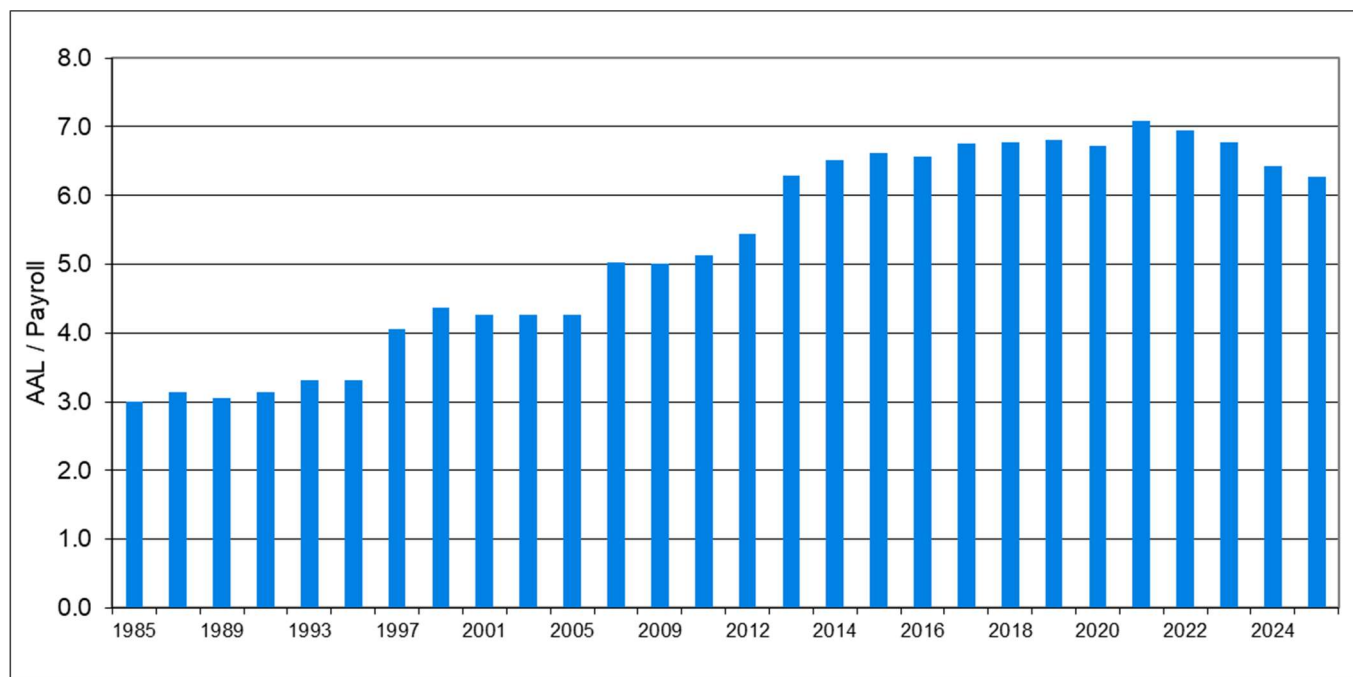
The graph at the bottom of Exhibit 13 shows the historical LVR since 1985. It is a similar pattern to the Asset Volatility Ratio, except the increase is more gradual and the year-to-year variance is significantly less.

### Exhibit 13 Asset and Liability Volatility Ratios

#### Asset Volatility Ratios (Fair Value of Assets ÷ Payroll)



#### Liability Volatility Ratios (Actuarial Accrued Liability ÷ Payroll)



## Historical and Projected Cash Flows

One way to assess future risks is to look at historical measurements. Exhibit 14 summarizes the System's historical cash flows for the last 10 years and the projected cash flows for the next 10 years. The projected cash flows are based on the actuarial assumptions as stated in Appendix A. Contributions include both employer and member contributions. The total contribution rate increased to 21.00% of pay at February 2018, consistent with the Tacoma Municipal Code. The projections assume this rate continues throughout the projection period. Graphs of Exhibit 14 appear on the following page. Additional historical information can be found in Section 8 and Appendix D.

## Exhibit 14 Cash Flow History and Projections

(Dollar Amounts in Millions)

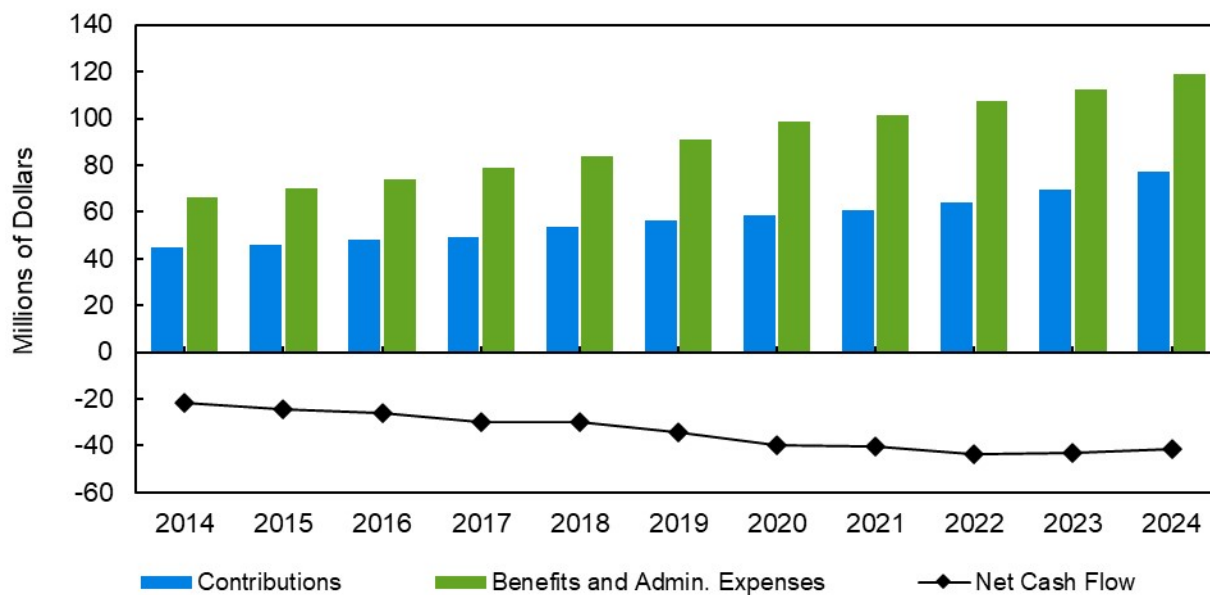
Historical Cash Flows			
Year	Contributions	Benefits & Administrative Expenses	Net Cash Flow <sup>(3)</sup>
2014	\$ 45	\$ 66	\$ (22)
2015	46	70	(25)
2016	48	74	(26)
2017	49	79	(30)
2018	54	84	(30)
2019	57	91	(34)
2020	59	99	(40)
2021	61	101	(41)
2022	64	108	(44)
2023	69	112	(43)
2024	77	119	(41)

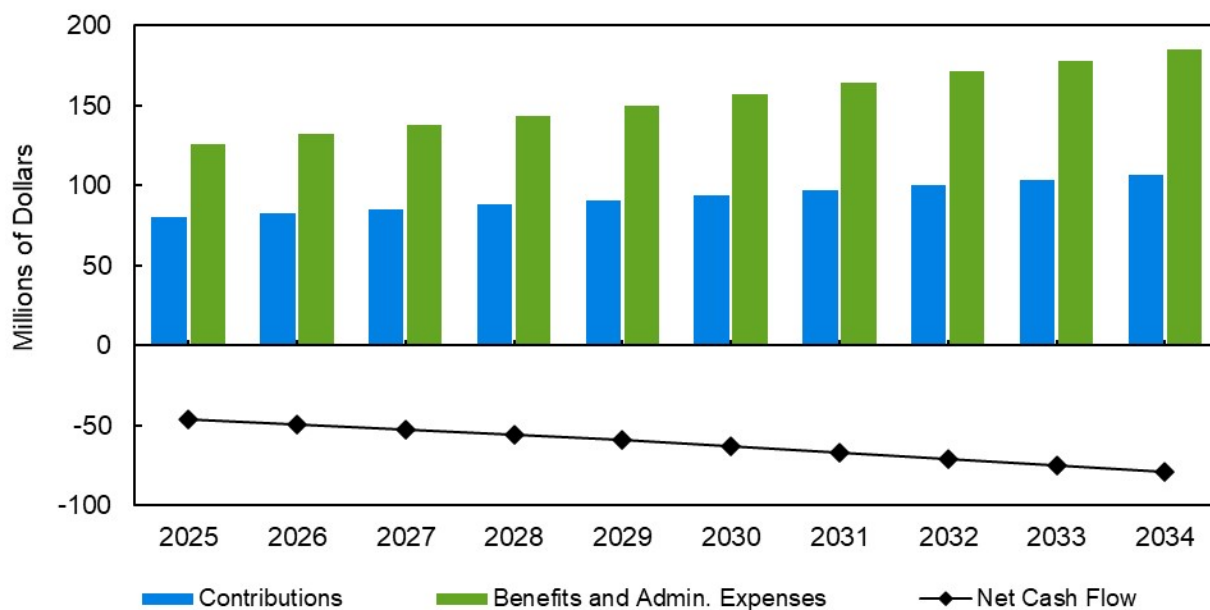
Projected Cash Flows			
Year	Contributions <sup>(1)</sup>	Benefits & Administrative Expenses <sup>(2)</sup>	Net Cash Flow <sup>(3)</sup>
2025	\$ 80	\$ 126	\$ (46)
2026	82	132	(50)
2027	85	138	(53)
2028	88	144	(56)
2029	91	150	(59)
2030	94	157	(63)
2031	97	164	(67)
2032	100	171	(71)
2033	103	178	(75)
2034	107	185	(79)

1. Contributions are based on the current total contribution rate of 21.00%.
2. Administrative expenses are based on the current actuarial assumption of 0.80% of pay.
3. Due to rounding, net cash flow may not match contributions minus disbursements.

**Exhibit 14**  
**Cash Flow History (continued)**



**Cash Flow Projections**



## 8. Supplemental Information

### Historical Funding Exhibits

The four exhibits in this section provide historical funding information. Exhibit 15, the Schedule of Funding Progress, and Exhibit 16, Funding Ratios, provide a history of the System's funding based on the Actuarial Value of Assets and the Actuarial Accrued Liability. Exhibit 17, Actuarial Present Value of Accumulated Vested Plan Benefits, provides a history of the System's funding based on the Actuarial Value of Assets and the Actuarial Present Value of Accumulated Plan Benefits. Exhibit 18 is a schedule of retirees and beneficiaries added to and removed from rolls.

### Exhibit 15 Schedule of Funding Progress

(Dollar Amounts in Millions)

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liabilities (AAL) <sup>(1)</sup>	Unfunded Actuarial Accrued Liabilities (UAAL) <sup>(2)</sup>	Funded Ratio	Funding Ratio Increase (Decrease) Over Prior Valuation	Covered Payroll <sup>(3)</sup>	UAAL as a Percentage of Covered Payroll
January 1, 1997	\$ 482.7	\$ 477.9	\$ (4.8)	101.0 %	7.9 %	\$ 116.3	(4.1) %
January 1, 1998 <sup>(4)</sup>	523.8	515.7	(8.1)	101.6	0.6	116.1	(7.0)
January 1, 1999 <sup>(5)</sup>	570.7	536.9	(33.8)	106.3	4.7	122.3	(27.6)
January 1, 1999 <sup>(6)</sup>	570.7	537.6	(33.1)	106.2	(0.1)	122.3	(27.1)
January 1, 2001	700.7	605.7	(95.0)	115.7	9.5	133.4	(71.2)
January 1, 2003	740.1	686.8	(53.3)	107.8	(7.9)	154.2	(34.6)
January 1, 2005	807.3	754.3	(53.0)	107.0	(0.8)	172.5	(30.7)
January 1, 2007	1,021.3	895.8	(125.5)	114.0	7.0	175.0	(71.7)
January 1, 2009	1,097.3	1,002.3	(95.0)	109.5	(4.5)	197.4	(48.1)
January 1, 2011	1,074.8	1,132.9	58.1	94.9	(14.6)	219.6	26.5
January 1, 2012	1,068.3	1,185.5	117.2	90.1	(4.8)	219.4	53.4
January 1, 2013	1,187.1	1,306.6	119.5	90.9	0.8	210.6	56.7
January 1, 2014	1,297.0	1,400.0	103.0	92.6	1.7	213.8	48.2
January 1, 2015	1,402.7	1,468.2	65.5	95.5	2.9	221.3	29.6
January 1, 2016	1,501.7	1,542.2	40.5	97.4	1.9	227.4	17.8
January 1, 2017	1,585.0	1,648.1	63.1	96.2	(1.2)	236.4	26.7
January 1, 2018	1,667.0	1,680.7	13.7	99.2	3.0	241.6	5.7
January 1, 2019	1,713.9	1,761.7	47.8	97.3	(1.9)	252.8	18.9
January 1, 2020	1,818.7	1,856.0	37.3	98.0	0.7	266.7	14.0
January 1, 2021	1,916.9	1,991.0	74.1	96.3	(1.7)	273.8	27.1
January 1, 2022	2,043.5	2,065.7	22.2	98.9	2.6	285.1	7.8
January 1, 2023	2,150.0	2,152.6	2.6	99.9	1.0	299.8	0.9
January 1, 2024	2,209.9	2,273.4	63.5	97.2	(2.7)	327.4	19.4
January 1, 2025	2,273.5	2,380.5	107.0	95.5	(1.7)	365.1	29.3

1. Actuarial Present Value of Benefits less Actuarial Present Value of Future Normal Costs based on Entry Age Actuarial Cost Method.

2. Actuarial accrued liabilities less Actuarial Value of Assets.

3. Covered Payroll includes compensation paid to all active employees on which contributions were made in the year preceding the valuation date.

4. A special actuarial valuation was performed as of January 1, 1998.

5. Results of January 1, 1999 Actuarial Valuation.

6. January 1, 1999 results adjusted for inclusion of benefit percentage in portability, removal of overtime contributions and removal of 90-day waiting period.

**Exhibit 16**  
**Funding Ratios**

(Dollar Amounts in Millions)

Actuarial Valuation Date <sup>(1)</sup>	Actuarial Accrued Liabilities for				Actuarial Value of Assets	Portion of Actuarial Accrued Liabilities Covered by Assets			
	A	B	C	D		A	B	C	D
	Active Member Contribution	Inactives, Retirees and Beneficiaries	Active Members (Employer- Financed Portion)	Total					
January 1, 1997	\$ 136.3	\$ 184.8	\$ 156.8	\$ 477.9	\$ 482.7	100.0 %	100.0 %	100.0 %	101.0 %
January 1, 1998	133.5	252.5	129.7	515.7	523.8	100.0	100.0	100.0	101.6
January 1, 1999 <sup>(2)</sup>	138.8	253.7	144.4	536.9	570.7	100.0	100.0	100.0	106.3
January 1, 1999 <sup>(3)</sup>	138.8	253.7	145.1	537.6	570.7	100.0	100.0	100.0	106.2
January 1, 2001	165.0	268.2	172.5	605.7	700.7	100.0	100.0	100.0	115.7
January 1, 2003	186.1	296.1	204.6	686.8	740.1	100.0	100.0	100.0	107.8
January 1, 2005	204.2	325.4	224.7	754.3	807.3	100.0	100.0	100.0	107.0
January 1, 2007	194.1	427.2	274.5	895.8	1,021.3	100.0	100.0	100.0	114.0
January 1, 2009	207.1	497.6	297.6	1,002.3	1,097.3	100.0	100.0	100.0	109.5
January 1, 2011	236.4	569.8	326.7	1,132.9	1,074.8	100.0	100.0	82.2	94.9
January 1, 2012	246.7	612.2	326.6	1,185.5	1,068.3	100.0	100.0	64.1	90.1
January 1, 2013	240.7	734.2	331.7	1,306.6	1,187.1	100.0	100.0	64.0	90.9
January 1, 2014	261.4	768.3	370.3	1,400.0	1,297.0	100.0	100.0	72.2	92.6
January 1, 2015	272.6	813.6	382.0	1,468.2	1,402.7	100.0	100.0	82.9	95.5
January 1, 2016	283.4	863.2	395.6	1,542.2	1,501.7	100.0	100.0	89.8	97.4
January 1, 2017	291.8	936.9	419.4	1,648.1	1,585.0	100.0	100.0	85.0	96.2
January 1, 2018	297.1	993.8	389.8	1,680.7	1,667.0	100.0	100.0	96.5	99.2
January 1, 2019	302.4	1,068.4	390.9	1,761.7	1,713.9	100.0	100.0	87.8	97.3
January 1, 2020	293.7	1,176.9	385.4	1,856.0	1,818.7	100.0	100.0	90.3	98.0
January 1, 2021	312.3	1,246.0	432.7	1,991.0	1,916.9	100.0	100.0	82.9	96.3
January 1, 2022	329.2	1,290.0	446.5	2,065.7	2,043.5	100.0	100.0	95.0	98.9
January 1, 2023	344.7	1,338.1	469.8	2,152.6	2,150.0	100.0	100.0	99.4	99.9
January 1, 2024	357.7	1,401.1	514.6	2,273.4	2,209.9	100.0	100.0	87.7	97.2
January 1, 2025	374.1	1,469.2	537.2	2,380.5	2,273.5	100.0	100.0	80.1	95.5

1. See Exhibit D.5 for significant changes affecting the valuation results.

2. Results of January 1, 1999 Actuarial Valuation.

3. January 1, 1999 results adjusted for inclusion of benefit percentage in portability, removal of overtime contributions and removal of 90-day waiting period.



**Exhibit 17**  
**Actuarial Present Value of Accumulated Vested Plan Benefits**

(Dollar Amounts in Millions)

Actuarial Valuation Date <sup>(1)</sup>	Retired Members	Inactive Vested	Active Members		Total	Actuarial Value of Assets	Portion of Accumulated Vested Plan Benefits Covered by Actuarial Assets
			Member Contributions	Employer- Financed Portion			
January 1, 1997	\$ 179.1	\$ 5.7	\$ 136.3	\$ 109.6	\$ 430.7	\$ 482.7	112.1 %
January 1, 1998	246.5	6.0	133.5	93.2	479.2	523.8	109.3
January 1, 1999 <sup>(2)</sup>	244.3	9.4	138.8	112.1	504.6	570.7	113.1
January 1, 1999 <sup>(3)</sup>	244.3	9.4	138.8	115.1	507.6	570.7	112.4
January 1, 2001	250.3	17.8	165.0	123.0	556.1	700.7	126.0
January 1, 2003	274.8	21.3	186.1	143.1	625.3	740.1	118.4
January 1, 2005	303.0	22.4	204.2	170.6	700.2	807.3	115.3
January 1, 2007	377.6	49.6	194.1	213.4	834.7	1,021.3	122.4
January 1, 2009	438.5	59.1	207.1	226.9	931.6	1,097.3	117.8
January 1, 2011	500.0	69.8	236.4	236.9	1,043.1	1,074.8	103.0
January 1, 2012	538.1	74.1	246.7	239.0	1,097.9	1,068.3	97.3
January 1, 2013	648.7	85.5	240.7	256.0	1,230.9	1,187.1	96.4
January 1, 2014	677.9	90.4	261.4	299.9	1,329.6	1,297.0	97.5
January 1, 2015	717.2	96.4	272.6	307.8	1,394.0	1,402.7	100.6
January 1, 2016	763.4	99.8	283.4	314.4	1,461.0	1,501.7	102.8
January 1, 2017	835.6	101.3	291.8	334.5	1,563.2	1,585.0	101.4
January 1, 2018	897.0	96.8	297.1	362.8	1,653.7	1,667.0	100.8
January 1, 2019	964.5	103.9	302.4	360.2	1,731.0	1,713.9	99.0
January 1, 2020	1,078.1	98.8	293.7	348.2	1,818.8	1,818.7	100.0
January 1, 2021	1,134.0	112.0	312.3	393.6	1,951.9	1,916.9	98.2
January 1, 2022	1,173.4	116.6	329.2	405.5	2,024.7	2,043.5	100.9
January 1, 2023	1,216.5	121.6	344.7	426.5	2,109.3	2,150.0	101.9
January 1, 2024	1,273.0	128.1	357.7	467.7	2,226.5	2,209.9	99.3
January 1, 2025	1,327.0	142.2	374.1	490.3	2,333.6	2,273.5	97.4

1. See Exhibit D.5 for significant changes affecting the valuation results.

2. Results of January 1, 1999 Actuarial Valuation.

3. January 1, 1999 results adjusted for inclusion of benefit percentage in portability, removal of overtime contributions and removal of 90-day waiting period.

**Exhibit 18**  
**Schedule of Retirees and Beneficiaries Added to and Removed from Rolls**

Valuation Date January 1	Added to Rolls		Removed from Rolls		Rolls		Percent Increase in Annual Allowances	Average Annual Allowance	Percent Increase in Average Annual Allowances
	No.	Annual Allowances <sup>(1)</sup>	No.	Annual Allowances	No.	Annual Allowances			
1993					1,439	\$ 14,868,000	5.5%	\$ 10,332	5.0%
1995	128	\$ 2,430,000	129	\$ 929,000	1,438	16,369,000	4.9	11,383	5.0
1997	116	2,677,000	101	939,000	1,453	18,107,000	5.2	12,462	4.6
1999	269	6,700,000	100	943,000	1,622	23,864,000	14.8	14,713	8.7
2001	74	2,533,000	114	1,242,000	1,582	25,156,000	2.7	15,901	4.0
2003	133	4,057,000	116	1,535,000	1,599	27,677,000	4.9	17,309	4.3
2005	220	5,714,000	173	2,220,000	1,646	31,171,000	6.1	18,937	4.6
2007	236	7,271,000	148	1,964,000	1,734	36,478,000	8.2	21,037	5.4
2009	245	7,952,000	160	2,575,000	1,819	41,855,000	7.1	23,010	4.6
2011	233	8,061,000	158	2,473,000	1,894	47,443,000	6.5	25,049	4.3
2012	135	5,172,000	79	1,558,000	1,950	51,057,000	7.6	26,183	4.5
2013	227	8,224,000	71	1,461,000	2,106	57,820,000	13.2	27,455	4.9
2014	97	3,614,000	84	1,621,000	2,119	59,813,000	3.4	28,227	2.8
2015	136	5,437,000	88	1,758,000	2,167	63,492,000	6.2	29,300	3.8
2016	151	6,080,000	84	1,933,000	2,234	67,639,000	6.5	30,277	3.3
2017	156	6,010,000	87	2,121,000	2,303	71,528,000	5.7	31,059	2.6
2018	181	7,628,000	88	2,297,000	2,396	76,859,000	7.5	32,078	3.3
2019	166	7,706,000	88	2,101,000	2,474	82,464,000	7.3	33,332	3.9
2020	211	10,936,000	68	1,552,000	2,617	91,848,000	11.4	35,097	5.3
2021	126	5,698,000	90	2,618,000	2,653	94,928,000	3.4	35,781	1.9
2022	136	6,753,000	94	2,648,000	2,695	99,033,000	4.3	36,747	2.7
2023	170	7,359,000	100	2,805,000	2,765	103,587,000	4.6	37,464	2.0
2024	163	8,676,000	92	2,923,000	2,836	109,340,000	5.6	38,554	2.9
2025	139	8,042,000	81	2,648,000	2,894	114,734,000	4.9	39,645	2.8

1. Includes postretirement increases.

Note:

The numbers added to rolls and removed from rolls were for two-year periods for valuations dated 2011 and earlier, but for one-year periods for valuations dated after 2011.

## Appendix A Actuarial Procedures and Assumptions

This section of the actuarial valuation report describes the actuarial procedures and assumptions used in this valuation.

The economic and non-economic assumptions were changed for the January 1, 2025 valuation. The changes in assumptions were discussed and approved by the Board in 2024 based on the System's experience from 2020 through 2023.

The actuarial assumptions used in the valuation are intended to estimate the future experience of the members of the System and of the System itself in areas that affect the projected benefit flow and anticipated investment earnings. Any variations in future experience from that expected from these assumptions will result in corresponding changes in the estimated costs of the System's benefits.

Exhibit A.2 presents expected annual rates of salary increases. The other exhibits in this section give probabilities of decrement. Decrements are assumed to occur mid-year, except that 100% retirement is assumed to occur at the beginning of the year.

### Actuarial Cost Method

The actuarial valuation was prepared using the entry age actuarial cost method. This is an immediate gain actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the valuation is allocated as a level percentage of the individual's projected compensation between entry age and assumed exit. The portion of this actuarial present value allocated to a valuation year is called the Normal Cost. The portion of this actuarial present value not provided for at a valuation date by the sum of (a) the actuarial value of the assets and (b) the Actuarial Present Value of future Normal Costs is called the Unfunded Actuarial Accrued Liability (UAAL). The UAAL is amortized as a level percentage of the projected salaries of present and future members of the System.

The Normal Cost for the valuation year was calculated separately for each individual, based on his or her age at entry into the System. The individual Normal Costs were then aggregated and divided by the total current compensation of the individuals included in the valuation to determine the Normal Cost Rate as a percentage of compensation (adopted 1/1/1976).

### Records and Data

The data used in the valuation consist of financial information and records of age, service, and income of contributing members, former contributing members, and their survivors. All the data was supplied by the System and is accepted for valuation purposes without audit (adopted 1/1/1976).

### Default Sex

When sex is either unavailable or not provided on the valuation data, we need to make an assumption on the member's gender. This is generally a very small group each year. We will assume a default sex of female for this small group (adopted 1/1/2025).

### Replacement of Terminated Members

The ages at entry and distribution by sex of future members are assumed to average the same as those of the present members they replace. If the number of contributing members should increase, it is further assumed that the average entry age of the larger group will be the same, from an actuarial standpoint, as that of the present group. Under these assumptions, the Normal Cost Rates for contributing members will not vary with the termination of present members (adopted 1/1/1976).

## Change in Membership

No change in the membership of the System is assumed (adopted 1/1/1985).

## Employer Contributions

The Tacoma Municipal Code specifies a total employer contribution rate of 11.34% of members' salaries in 2018 and beyond.

## Administrative Expenses

The annual contribution assumed to be necessary to meet administrative expenses of the System is 0.80% of members' salaries. This figure is included in the calculation of the Normal Cost Rate (adopted 1/1/2017).

## Valuation of Assets

Assets are valued based on their fair value, with a four-year smoothing of all fair value gains and losses. The expected return is determined for each year based on the beginning of year fair value and actual cash flows during the year. Any difference between the expected fair value return and the actual fair value return is recognized evenly over a period of four years.

To the extent that there is a loss for the year and there are unrecognized gains from previous years, or to the extent that there is a gain for the year and there are unrecognized losses from previous years, the gain or loss for the year shall be used to offset unrecognized gains or losses from previous years in the order of oldest to most recent. Any remaining gain or loss for the year is recognized over a four-year period. (The method used to value assets was adopted 1/1/1997 and the offsetting methodology was adopted 1/1/2025).

## Investment Earnings

The annual rate of investment earnings based on the actuarial value of the assets of the System is assumed to be 6.75% per year, compounded annually and net of investment expenses (adopted 1/1/2021).

## Postretirement Benefit Increases

It is assumed that the Consumer Price Index will continue to increase at a rate of 2.50% per year; thus, retirement allowances are assumed to increase at a rate of 2.125% per year plus an additional amount to bring the members' indexed benefits to at least 50% of original purchasing power as provided by the System (adopted 1/1/2021).

## Future Salaries

Exhibit A.2 shows a portion of the scale of relative salary values, which is used to estimate future salaries for the purpose of the valuation. In addition to increases in salary due to promotion and longevity, this scale includes an annual rate of increase in the wage growth assumption of 3.25% (adopted 1/1/2021). Salaries are assumed to increase at year-end.

## Service Retirement

Exhibit A.3 shows the assumed annual rates of retirement among members eligible for service retirement or reduced retirement (adopted 1/1/2025).

## Disability

The rates of disability used in this valuation are illustrated in Exhibit A.4 (adopted 1/1/2025). The rates are for members with five or more years of service. Duty disabilities that occur for members with less than five years of service are recognized as they occur. No specific provision is made for these benefits, as none have occurred during the past 10 years.

## Mortality

The mortality rates used in this valuation are illustrated in Exhibit A.5.

Contributing Members (prior to termination)	105% of the Male and 100% of the Female PubG-2010 Amount-Weighted Employee Mortality Tables, projected with MP-2021 Ultimate Projection Scale (adopted 1/1/2025).
Inactive Members, Retired Members and Beneficiaries	105% of the Male and 100% of the Female PubG-2010 Amount-Weighted Healthy Retiree Mortality Tables, projected with MP-2021 Ultimate Projection Scale (adopted 1/1/2025).
Disabled Members	105% of the Male and 100% of the Female PubG-2010 Amount-Weighted Disabled Retiree Mortality Tables, projected with MP-2021 Ultimate Projection Scale (adopted 1/1/2025).

## Other Terminations of Employment

The rates of assumed future withdrawal from active service for reasons other than death, disability, or service retirement are shown for representative ages in Exhibit A.6 (adopted 1/1/2025).

## Vesting

We assume all members who terminate with less than five years of service withdraw their accumulated contributions. For members who terminate with five or more years of service, the current valuation assumption is that the member will take the benefit with the greatest financial value, i.e., the greatest of (1) 1.5 times the member's accumulated normal contributions with interest, (2) the deferred vested benefit at age 60 based on final average pay, or (3) the member contribution formula. Therefore, based on the valuation methods, we do not apply a specific probability to the event that vested members will leave their contributions in the System.

## Interest on Member Contributions

A portion of employee contributions into the retirement fund is credited with interest at a specified rate set by the Retirement Board. That portion is equal to all contributions made before February 1, 2009 and contributions made up to 6.44% of pay after February 1, 2009. Interest on that portion of member contributions is assumed to accrue at a rate of 1.5% per quarter, compounded quarterly. This is equivalent to 6.136% per annum, compounded annually (adopted 1/1/1979).

## **Portability**

The estimated cost of portability with other public retirement systems was included in this valuation. The available data to measure the costs of portability is small. As data on portability retirements continues to be collected, more accurate measurements will be possible in the future. For now, we are assuming:

- A 2% increase to the early retirement liabilities for actives when compared to what the liabilities would be without portability.
- An 12% increase to the deferred vested decrement for actives when compared to what the liabilities would be without portability.
- An 12% increase to the liabilities for vested terminated members when compared to what the liabilities would be without portability.

(The above assumptions were adopted 1/1/2025.)

## **Probability of Eligible Survivors for Death Benefits of Contributing Members**

For members not currently in pay status, all members are assumed to have eligible survivors (spouses or qualified domestic partners). Survivors are assumed to be two years younger than male members and two years older than female members. Survivors are assumed to be of the opposite sex as the member (adopted 1/1/2025).

## Exhibit A.1 Summary of Valuation Assumptions

(January 1, 2025)

### Economic Assumptions - Annual Rates of Growth

A.	Wage inflation	3.25%
B.	Investment return	6.75%
C.	Membership increase	0.00%
D.	Benefits (postretirement)	2.125%
E.	Member contribution accounts	6.136%
F.	Price inflation	2.50%

### Non-economic Assumptions

A.	Salary increases due to promotion and longevity	Exhibit A.2
B.	Service retirement	Exhibit A.3
C.	Disability	Exhibit A.4
D.	Mortality among inactive members, service retired members and beneficiaries 105% of the Male and 100% of the Female PubG-2010 Amount-Weighted Retiree Mortality Tables, projected with MP-2021 Ultimate Projection Scale.	Exhibit A.5
E.	Mortality among disabled members 105% of the Male and 100% of the Female PubG-2010 Amount-Weighted Disabled Retiree Mortality Tables, projected with MP-2021 Ultimate Projection Scale.	Exhibit A.5
F.	Mortality among contributing members (prior to termination) 105% of the Male and 100% of the Female PubG-2010 Amount-Weighted Employee Mortality Tables, projected with MP-2021 Ultimate Projection Scale.	Exhibit A.6
G.	Other terminations of employment	Exhibit A.7

**Exhibit A.2**  
**Future Salaries**

Years of Service	Annual Rate of Increase	
	Promotion and Longevity	Total <sup>(1)</sup>
1	4.75%	8.15%
2	4.00	7.38
3	3.50	6.86
4	2.75	6.09
5	2.25	5.57
6	1.90	5.21
7	1.70	5.01
8	1.40	4.70
9	1.25	4.54
10	1.10	4.39
11	0.95	4.23
12	0.80	4.08
13	0.75	4.02
14	0.70	3.97
15	0.65	3.92
16	0.60	3.87
17	0.55	3.82
18	0.50	3.77
19	0.47	3.74
20	0.44	3.70
21	0.41	3.67
22	0.38	3.64
23	0.35	3.61
24	0.33	3.59
25	0.31	3.57
26	0.29	3.55
27	0.27	3.53
28 and over	0.25	3.51

1. Including a 3.25% general wage increase assumption.



**Exhibit A.3**  
**Service Retirement**

Age	Less Than 30 Years of Service		30 or More Years of Service	
	Eligible for Reduced Benefits	Eligible for Full Benefits	Eligible for Reduced Benefits	Eligible for Full Benefits
45 or younger	1.0%	10.0%	n/a	10.0%
46	1.0	10.0	n/a	10.0
47	1.0	10.0	n/a	10.0
48	1.0	10.0	n/a	10.0
49	1.5	10.0	n/a	10.0
50	2.0	10.0	n/a	10.0
51	2.5	10.0	n/a	10.0
52	3.0	10.0	n/a	10.0
53	3.0	10.0	n/a	10.0
54	3.0	10.0	n/a	10.0
55	3.5	10.0	n/a	10.0
56	3.5	10.0	n/a	10.0
57	3.5	10.0	n/a	10.0
58	3.5	10.0	n/a	10.0
59	3.5	10.0	n/a	10.0
60		10.0		10.0
61		10.0		11.0
62		15.0		16.5
63		15.0		16.5
64		18.0		19.8
65		25.0		27.5
66		25.0		27.5
67		25.0		27.5
68		25.0		27.5
69		25.0		27.5
70 or older		100.0		100.0

**Exhibit A.4**  
**Disability**  
**Annual Probabilities**

Age	Males and Females
22	.010%
27	.010
32	.030
37	.030
42	.030
47	.045
52	.070
57	.085

**Exhibit A.5**  
**Post-Commencement Mortality**  
**Annual Probabilities**

Age	Healthy Members and Beneficiaries		Disabled Members		Projection Scale <sup>(1)</sup>
	Males	Females	Males	Females	Males and Females, Healthy and Disabled
50	0.31%	0.22%	1.69%	1.48%	1.35%
51	0.34	0.23	1.80	1.54	1.35
52	0.36	0.25	1.91	1.59	1.35
53	0.39	0.26	2.02	1.64	1.35
54	0.42	0.27	2.12	1.69	1.35
55	0.45	0.29	2.22	1.74	1.35
56	0.49	0.30	2.31	1.79	1.35
57	0.52	0.32	2.39	1.83	1.35
58	0.56	0.34	2.47	1.87	1.35
59	0.60	0.36	2.55	1.91	1.35
60	0.65	0.38	2.63	1.96	1.35
61	0.69	0.42	2.71	2.00	1.35
62	0.75	0.45	2.81	2.05	1.35
63	0.81	0.50	2.92	2.11	1.34
64	0.88	0.55	3.05	2.18	1.32
65	0.96	0.61	3.20	2.26	1.31
66	1.05	0.68	3.35	2.35	1.29
67	1.16	0.76	3.52	2.45	1.28
68	1.29	0.85	3.70	2.57	1.27
69	1.44	0.95	3.89	2.71	1.25
70	1.60	1.06	4.10	2.86	1.24
71	1.79	1.19	4.32	3.04	1.23
72	2.00	1.34	4.56	3.24	1.21
73	2.24	1.50	4.83	3.46	1.20
74	2.50	1.68	5.12	3.72	1.18
75	2.80	1.88	5.45	4.00	1.17
76	3.14	2.11	5.81	4.32	1.16
77	3.53	2.37	6.22	4.68	1.14
78	3.96	2.66	6.66	5.08	1.13
79	4.46	2.99	7.16	5.52	1.11
80	5.01	3.36	7.72	6.01	1.10
81	5.64	3.79	8.33	6.55	1.05
82	6.35	4.28	8.99	7.15	1.01
83	7.15	4.83	9.72	7.81	0.96
84	8.04	5.47	10.51	8.54	0.91
85	9.02	6.21	11.36	9.33	0.87
86	10.10	7.04	12.26	10.16	0.82
87	11.27	7.99	13.24	11.01	0.77
88	12.54	9.05	14.28	11.88	0.73
89	13.92	10.22	15.60	12.76	0.68
90	15.41	11.49	17.07	13.67	0.63

*1. Projection Scale is based on the MP-2021 Ultimate Projection Scale. The projection scale is applied to the annual probabilities listed above. The probabilities above reflect the probabilities in 2010. Therefore, the year 2011 is the first year the improvement scale is applied.*

**Exhibit A.6**  
**Pre-Commencement Mortality**  
**Annual Probabilities**

Age	Members		Projection Scale <sup>(1)</sup>
	Males	Females	Males and Females
20	0.04%	0.01%	1.35%
21	0.04	0.01	1.35
22	0.03	0.01	1.35
23	0.03	0.01	1.35
24	0.03	0.01	1.35
25	0.03	0.01	1.35
26	0.03	0.01	1.35
27	0.03	0.01	1.35
28	0.03	0.01	1.35
29	0.04	0.01	1.35
30	0.04	0.02	1.35
31	0.04	0.02	1.35
32	0.04	0.02	1.35
33	0.04	0.02	1.35
34	0.05	0.02	1.35
35	0.05	0.02	1.35
36	0.05	0.03	1.35
37	0.06	0.03	1.35
38	0.06	0.03	1.35
39	0.06	0.03	1.35
40	0.07	0.04	1.35
41	0.07	0.04	1.35
42	0.08	0.04	1.35
43	0.09	0.05	1.35
44	0.09	0.05	1.35
45	0.10	0.06	1.35
46	0.11	0.06	1.35
47	0.12	0.07	1.35
48	0.13	0.07	1.35
49	0.14	0.08	1.35
50	0.16	0.08	1.35
51	0.17	0.09	1.35
52	0.18	0.10	1.35
53	0.20	0.11	1.35
54	0.21	0.11	1.35
55	0.23	0.12	1.35
56	0.25	0.13	1.35
57	0.27	0.14	1.35
58	0.29	0.16	1.35
59	0.31	0.17	1.35
60	0.34	0.19	1.35

*1. Projection Scale is based on the MP-2021 Ultimate Projection Scale.*

**Exhibit A.7**  
**Other Terminations of Employment**  
**Among Members Not Eligible to Retire**

**Annual Probabilities**

Years of Service	Males	Females
0 to 1	20.0%	20.0%
1 to 2	8.0	11.0
2 to 3	7.5	9.0
3 to 4	5.5	8.5
4 to 5	5.0	8.0
5 to 6	4.5	7.0
6 to 7	4.0	6.0
7 to 8	3.5	5.0
8 to 9	3.3	4.6
9 to 10	3.1	4.2
10 to 11	2.9	3.8
11 to 12	2.7	3.4
12 to 13	2.5	3.0
13 to 14	2.3	2.9
14 to 15	2.1	2.8
15 to 16	1.9	2.7
16 to 17	1.7	2.6
17 to 18	1.5	2.5
18 to 19	1.4	2.2
19 to 20	1.3	1.9
20 to 21	1.2	1.6
21 to 22	1.1	1.3
22 to 23	1.0	1.0
23 to 24	0.9	0.9
24 to 25	0.8	0.8
25 to 26	0.7	0.7
26 to 27	0.6	0.6
27 or more	0.5	0.5

## Appendix B Provisions of Governing Law

All actuarial calculations are based upon our understanding of the Tacoma Employees' Retirement System, Chapter 1.30 of the Tacoma City Code. The benefit and contribution provisions of this law are summarized below for reference purposes, along with corresponding references to the City code. This summary encompasses the major provisions of the System. It does not attempt to cover all the detailed provisions.

### Effective Date

The effective date of the Retirement System was January 1, 1941.

*(Section 1.30.280)*

### Members' Mandatory Contribution Rate

The members' mandatory contribution rate is currently 9.66% for 2025.

*(Sections 1.30.340 and 1.30.350)*

### City Contribution Rate

The City contribution rate is the amount which is determined by actuarial investigation to be necessary to fund membership service, prior service, and basic service pensions on an actuarially sound basis. It has been established at 11.34% of salary for 2025.

*(Sections 1.30.360 and 1.30.665)*

### Normal Accumulated Contributions

An employee's normal accumulated contributions are based on contributions compounded quarterly at 6.00%. Effective February 1, 2009, the accumulated contributions used in determining benefits changed. The outline below specifies which contribution amounts are used in benefit calculations.

A = accumulated contributions earned up until Feb. 1, 2009

B = accumulated contributions based on 6.44% of pay starting Feb. 1, 2009 and running into the foreseeable future

C = accumulated contributions based on the excess of the normal rate (currently 9.66%) over 6.44% of pay

I = accumulated interest on only A and B

1. If a member terminates employment, but does not have five years of service and requests a refund of contributions:

- The member will be entitled to a payment of  $(A + B + C + I)$

2. If a member terminates employment, has five years or more of service, and requests a refund of contributions:

- The member will be entitled to a payment of:

$$C + 1.5 \times (A + B + I)$$

3. The 200% of employee contributions with interest retirement benefit will be based on  $(A + B + I)$ .

4. The 10-year death benefit will be based on 200% of  $(A + B + I)$ .

5. The contribution amount that the reduction for Benefit Options A and B will be based on is  $(A + B + C + I)$ .

### Overtime Contributions

Effective January 1, 2000, neither member nor City contributions are collected on overtime pay. Prior overtime contributions are eligible for a 50% employer match at time of either termination or retirement.

Contributions are also not collected on compensation received by members at the time of retirement or termination/separation for accumulated sick leave, vacation leave, and personal time.  
(Sections 1.30.340 and 1.30.550)

### Service Retirement

- Eligibility*
1. 30 years of service; or
  2. Age 60; or
  3. Age 55 and 10 years of service; or
  4. Age 40 and 20 years of service.

*Normal Form* Straight life benefit.

*Optional Forms* Actuarial equivalent according to the mortality and interest basis adopted by the Retirement Board for such purposes.

*Amount of Allowance* The total monthly allowance is the product of the following items:

1. Total years of service;
2. Average final compensation\*; and
3. A percentage determined as follows:

Age	Creditable Service												
	30	29	28	27	26	25	24	23	22	21	20	19-10	9-1
40							0.759	0.698	0.642	0.591	0.544	N/A	N/A
41						0.897	0.825	0.759	0.698	0.642	0.591	N/A	N/A
42					1.060	0.975	0.897	0.825	0.759	0.698	0.642	N/A	N/A
43				1.252	1.152	1.060	0.975	0.897	0.825	0.759	0.698	N/A	N/A
44			1.417	1.332	1.252	1.152	1.060	0.975	0.897	0.825	0.759	N/A	N/A
45		1.603	1.507	1.417	1.332	1.252	1.152	1.060	0.975	0.897	0.825	N/A	N/A
46	2.000	1.706	1.603	1.507	1.417	1.332	1.252	1.152	1.060	0.975	0.897	N/A	N/A
47	2.000	1.815	1.706	1.603	1.507	1.417	1.332	1.252	1.152	1.060	0.975	N/A	N/A
48	2.000	1.871	1.815	1.706	1.603	1.507	1.417	1.332	1.252	1.152	1.060	N/A	N/A
49	2.000	1.929	1.871	1.815	1.706	1.603	1.507	1.417	1.332	1.252	1.152	N/A	N/A
50	2.000	1.964	1.929	1.871	1.815	1.706	1.603	1.507	1.417	1.332	1.252	N/A	N/A
51	2.000	2.000	1.964	1.929	1.871	1.815	1.706	1.603	1.507	1.417	1.332	N/A	N/A
52	2.000	2.000	2.000	1.964	1.929	1.871	1.815	1.706	1.603	1.507	1.417	N/A	N/A
53	2.000	2.000	2.000	2.000	1.964	1.929	1.871	1.815	1.706	1.603	1.507	N/A	N/A
54	2.000	2.000	2.000	2.000	2.000	1.964	1.929	1.871	1.815	1.706	1.603	N/A	N/A
55	2.000	2.000	2.000	2.000	2.000	2.000	1.964	1.929	1.871	1.815	1.706	1.706	N/A
56	2.000	2.000	2.000	2.000	2.000	2.000	2.000	1.964	1.929	1.871	1.815	1.815	N/A
57	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	1.964	1.929	1.871	1.871	N/A
58	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	1.964	1.929	1.929	N/A
59	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	1.964	1.964	N/A
60	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000	2.000

In the event a member's age plus years of credited service equals 80 or more, the percentage amount is 2.00%.

\* Average final compensation is based on greatest compensation during any consecutive 24-month period (Section 1.30.150).

*Maximum Years of Membership Service* Effective January 1, 1976, any member with 30 or more years of membership service shall receive no further membership service credit.

*Minimum Benefit  
Based on Member  
Contributions*

The monthly retirement allowance for members retiring from City service on and after January 1, 1997, will not be less than twice the member's accumulated normal contributions, with interest, as of February 1, 2009, plus twice the accumulated normal contributions after February 1, 2009, up to a rate of 6.44% of compensation. Note that the factors used to determine the actuarial equivalence changed effective January 1, 2022. Going forward, the factors will be updated every four years starting January 1, 2022 to be in line with the assumptions adopted in the corresponding experience study.

*(Sections 1.30.570, 1.30.580, and 1.30.660)*

**Disability Retirement**

Service Requirements

Five years of service credited within the 10 years preceding disability retirement. If disabled while on the job, there is no service requirement.

Normal Form

Modified cash refund annuity.

Optional Forms

Actuarial equivalent according to the mortality and interest basis adopted by the Retirement Board for such purposes.

Amount of Allowance

The total monthly disability allowance is the product of the following items:

1. Total years of service that could have been earned to age 65;
2. Average final compensation; and
3. 1.5%.

The maximum disability retirement allowance is 1/3 of average final compensation or, if greater, 1.5% times completed years of service times average final compensation. The minimum disability allowance is \$100 per month.

*(Sections 1.30.630 and 1.30.640)*



## Death Benefits

*Retired Members* Death benefits to retired members are payable according to the form of retirement allowance elected.

*Active / Vested*

*Terminated Members*

1. Payment of accumulated contributions, including additional contributions to the beneficiary in a lump sum refund or in installments not to exceed five years; or
2. If, at the time of death, the member had completed five years of service, the beneficiary may elect to receive, in place of (1) above, a monthly allowance, payable for 5 or 10 years, having the same value as twice the accumulated normal member contributions, with interest as of February 1, 2009 plus twice the accumulated normal contributions after February 1, 2009, up to a rate of 6.44% of compensation; or
3. In lieu of (2) above, the spouse may elect to defer receipt of an immediate monthly allowance and elect to commence payment at a later date. The value of the deferred death benefit is equal to the value of the benefit payable immediately.
4. If, at the time of death, the member was eligible for service retirement and had named a beneficiary, the beneficiary may receive, in place of (1) above, a monthly allowance, for life, equal to the benefit she would have received had the member retired, on the day before he died, with a 100% contingent annuitant option in force; or
5. In lieu of (4) above, the beneficiary may elect to receive a lump-sum cash payment, not to exceed one-half of the deceased member's accumulated contributions and accumulated additional contributions, and a retirement allowance based on a 100% contingent annuitant option, reduced by the value of the cash payment.

(Section 1.30.670)

## Withdrawal Benefits

*Form* Payment of accumulated contributions, including member overtime, and additional contributions.

(Section 1.30.330)

## Vested Withdrawal Benefits

*Service* Five years of service.

*Requirements*

Options:

1. Amount of allowance is the same as service retirement benefit. Benefits commence at age 60.
2. If the member terminates employment after December 31, 1996, the member may elect payment of 1.5 times the member's accumulated normal contributions and any overtime contributions, plus any additional contributions. This benefit is in lieu of the deferred retirement benefit in (1) above.

(Section 1.30.600)

## Postretirement Cost-of-Living Increases

- Provisions* As of July 1st of each year, every monthly retirement allowance less the portion provided by additional contributions is automatically increased 2.125% provided the Consumer Price Index (Seattle Area-all items) has increased 2.125% or more over the preceding calendar year. This increase is granted to any member of the Retirement System whose retirement or death occurred on or before July 1st of the preceding year. The 2.125% rate was effective January 1, 2003.
- The amount of any cost-of-living increase or decrease in any year which is in excess of the maximum annual retirement allowance adjustment of 2.125% shall be accumulated from year to year and included in the computation of increases or decreases in succeeding years.
- After applying the above adjustment, if the member's inflation-adjusted monthly retirement allowance is less than 50% of the purchasing power of the monthly retirement allowance at date of retirement determined using the same index described above (the indexed benefit), then the monthly retirement allowance will be further increased so that it shall not be less than 50% of the indexed benefit.
- (Section 1.30.665)
- Portability Benefits* TERS participates in the portability of public retirement benefits in Washington State public retirement systems. As contemplated under Chapter 41.54 RCW, this allows a member to use all years of service with qualified Washington systems to determine eligibility for benefits under TERS. Effective in 1999, TERS expanded the state provisions to include these years for determining the benefit percentage factor for retirement benefits.
- (Section 1.30.890)

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## Appendix C Valuation Data

This valuation is based upon the membership of the System as of January 1, 2025. Membership data was supplied by the Tacoma Employees' Retirement System and accepted for valuation purposes without audit.

The data for all contributing members, former contributing members, and their survivors are summarized in Exhibit C.1.

Exhibits C.2 through C.4 present distributions of members receiving service retirement benefits, members receiving disability retirement benefits, and beneficiaries receiving benefits. Shown in the tables are the numbers of persons receiving benefits, the total annual benefits received, and the average annual benefit per recipient.

Exhibit C.5 contains a summary of the data for contributing members. Values shown in the table are the numbers of members and their total annual salaries.

The valuation also includes liabilities attributable to vested members who have terminated employment but have neither retired nor withdrawn their contributions. There are 736 such members.

In addition, there are also 255 members who have terminated and are not vested. Their total accumulated employee contributions are \$1.6 million.

**Exhibit C.1**  
**Summary of Membership Data**

	Contributing Members					Annuitants				
	Number			Annual Salaries (\$1,000)	Average Annual Salaries	Number			Annual Benefits (\$1,000)	Average Annual Benefits
	Males	Females	Total			Males	Females	Total		
<b>January 1, 2025</b>	1,970	1,420	3,390	\$380,445	\$112,226	1,545	1,349	2,894	\$114,734	\$39,645
<b>January 1, 2024</b>	1,929	1,396	3,325	353,706	106,378	1,520	1,316	2,836	109,340	38,554
<b>January 1, 2023</b>	1,872	1,329	3,201	317,909	99,315	1,499	1,266	2,765	103,587	37,464
<b>January 1, 2022</b>	1,817	1,279	3,096	297,395	96,058	1,465	1,230	2,695	99,033	36,747
<b>January 1, 2021</b>	1,786	1,251	3,037	280,821	92,466	1,439	1,214	2,653	94,928	35,781

**Exhibit C.2**  
**Members and Alternate Payees Receiving Service Retirement Benefits**  
**January 1, 2025**

	<50	50-54	55-59	60-64	65-69	70-74	75-79	80-84	85-89	90+	Totals
Number of Persons											
Male	0	5	40	163	325	366	339	137	74	39	1,488
Female	2	5	31	136	247	292	179	105	41	23	1,061
Total	2	10	71	299	572	658	518	242	115	62	2,549
Annual Benefits	\$36,660	\$277,508	\$3,447,822	\$12,516,731	\$24,421,148	\$28,218,421	\$21,437,617	\$8,782,776	\$4,310,669	\$1,986,333	\$105,435,686
Average Annual Benefits	18,330	27,751	48,561	41,862	42,694	42,885	41,385	36,292	37,484	32,038	41,364

**Exhibit C.3**  
**Members Receiving Disability Retirement Benefits**  
**January 1, 2025**

	<50	50-54	55-59	60-64	65-69	70-74	75-79	80-84	85-89	90+	Totals
Number of Persons											
Male	0	2	1	3	1	2	1	1	0	0	11
Female	1	1	1	3	4	3	1	0	0	0	14
Total	1	3	2	6	5	5	2	1	0	0	25
Annual Benefits	\$29,890	\$74,760	\$53,841	\$117,929	\$99,513	\$118,887	\$42,681	\$16,983	\$0	\$0	\$554,483
Average Annual Benefits	29,890	24,920	26,920	19,655	19,903	23,777	21,340	16,983	0	0	22,179

**Exhibit C.4**  
**Survivors Receiving Benefits**

**January 1, 2025**

	<50	50-54	55-59	60-64	65-69	70-74	75-79	80-84	85-89	90+	Totals
Number of Persons											
Male	16	0	1	3	4	7	5	4	4	2	46
Female	16	7	6	15	35	58	37	44	31	25	274
Total	32	7	7	18	39	65	42	48	35	27	320
Annual Benefits	\$648,885	\$193,574	\$317,890	\$515,008	\$1,365,028	\$1,923,668	\$1,133,648	\$1,235,784	\$758,062	\$651,909	\$8,743,455
Average Annual Benefits	20,278	27,653	45,413	28,612	35,001	29,595	26,992	25,745	21,659	24,145	27,323

**Exhibit C.5**  
**Number of Contributing Members and Monthly Salaries - By Age Group**  
**January 1, 2025**

Nearest Year of Service	<20	20-24	25-29	30-34	35-39	40-44	45-49	50-54	55-59	60-64	65-69	70+	Totals
0	1	17	50	76	64	40	33	28	12	12	1		334
1		12	38	80	68	46	28	18	22	12	3		327
2		6	32	65	59	62	34	25	20	13	3	1	320
3-4		3	24	51	74	52	32	20	18	23	3	1	301
5-9			26	94	162	136	126	84	78	49	22		777
10-14				6	48	63	71	63	44	37	10	6	348
15-19					14	66	89	94	92	57	32	3	447
20-24						9	47	75	76	64	21	5	297
25-29							6	36	50	42	24	1	159
30-34								4	14	25	10	1	54
35-39									5	8	5	3	21
40+										1	3	1	5
Totals	1	38	170	372	489	474	466	447	431	343	137	22	3,390

**Annual Salaries - By Age Group**

Nearest Year of Service	<20	20-24	25-29	30-34	35-39	40-44	45-49	50-54	55-59	60-64	65-69	70+	Totals
0	*	\$1,179,755	\$3,750,950	\$6,686,415	\$5,684,014	\$4,128,834	\$3,577,226	\$2,735,823	\$1,198,527	\$1,044,828	*		\$30,168,933
1		925,871	3,107,314	7,217,412	6,497,078	4,914,936	3,001,377	1,828,860	2,681,474	1,382,107	198,058		31,754,487
2		443,228	2,671,749	5,935,098	5,643,748	6,586,235	3,395,062	2,482,543	2,113,679	1,372,379	333,341	*	31,030,675
3-4		212,887	2,299,377	5,117,751	7,610,040	5,574,754	3,326,356	1,995,780	2,143,608	2,493,758	396,906	*	31,266,957
5-9			2,559,066	9,888,240	17,818,510	15,723,136	15,468,426	9,131,390	9,284,055	5,539,685	2,445,859		87,858,367
10-14				809,161	5,580,258	8,567,721	9,060,810	7,371,868	5,711,111	4,449,818	1,376,168	894,380	43,821,294
15-19					1,557,545	9,521,949	11,660,251	12,046,052	11,026,273	6,341,782	3,748,244	351,779	56,253,875
20-24						1,260,980	5,868,975	9,649,805	9,142,932	7,372,502	2,546,981	625,394	36,467,569
25-29							841,464	4,999,244	7,092,752	5,275,039	3,107,312	*	21,419,645
30-34								752,087	2,261,313	3,047,252	1,227,034	*	7,418,601
35-39									507,178	1,002,915	641,159	315,453	2,466,705
40+										*	233,709	*	450,986
Totals	*	2,761,740	14,388,456	35,654,076	50,391,193	56,278,544	56,199,946	52,993,452	53,162,902	39,398,610	16,437,331	2,711,844	380,444,550

\* If there is one participant in a cell, the annual salary is not reported.



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## Appendix D Comparative Schedules

This section contains tables that summarize the experience of the System since January 1, 1976. Earlier data is not available.

Exhibit D.1 shows a summary of the contributing members and the annuitants covered as of the various valuation dates.

Exhibit D.2 summarizes the contribution rates used by each annual actuarial valuation and the resulting amortization period.

Exhibit D.3 presents a history of the System's funding progress since 1985.

Exhibit D.4 shows a summary of the history of the Economic Assumptions.

Any review of these comparative schedules should be made in the light of Exhibit D.5, which shows the significant changes affecting the actuarial valuations in recent years.

Exhibit D.6 shows the prior and future four-year cycles of actuarial projects.

**Exhibit D.1**  
**Membership Data**

Valuation Date (Jan. 1)	Contributing Members					Annuitants			
	Number	Annual Salaries in Millions	Average Annual Salary	Average Age	Average Years of Service	Number	Annual Benefits in Thousands	Average Annual Benefit	Average Age*
1976	2,088	\$31	\$ 15,006	44.5	10.5	763	\$ 2,457	\$ 3,221	**
1979	2,099	40	19,024	43.6	10.0	952	3,898	4,095	69.1
1982	2,128	56	26,400	42.6	9.7	1,110	5,743	5,173	69.1
1985	2,137	64	29,765	42.4	9.6	1,244	8,410	6,760	69.6
1987	2,205	68	30,593	42.3	9.5	1,315	10,098	7,679	70.0
1989	2,315	76	32,725	42.5	9.5	1,378	11,899	8,635	70.6
1991	2,515	89	35,397	42.9	9.6	1,425	13,353	9,371	71.4
1993	2,630	100	38,138	43.5	9.9	1,439	14,868	10,332	72.0
1995	2,817	113	39,999	43.7	10.0	1,438	16,369	11,383	72.6
1997	2,667	118	44,230	45.0	10.9	1,453	18,107	12,462	73.1
1998	2,655	119	44,919	44.0	9.8	1,653	23,520	14,229	71.1
1999	2,650	123	46,508	44.7	10.3	1,622	23,864	14,712	71.6
2001	2,814	142	50,540	45.3	10.5	1,582	25,156	15,901	72.1
2003	2,935	161	54,946	46.1	10.9	1,599	27,678	17,310	72.1
2005	3,072	177	57,531	46.2	10.8	1,646	31,171	18,937	72.4
2007	2,967	178	60,070	46.8	11.2	1,734	36,491	21,044	72.0
2009	3,123	200	64,195	46.8	10.9	1,819	41,866	23,016	71.4
2011	3,112	221	70,959	47.6	11.4	1,894	47,443	25,049	71.2
2012	3,038	218	71,615	48.0	11.7	1,950	51,057	26,183	71.2
2013	2,861	208	72,648	47.9	11.7	2,106	57,820	27,455	70.9
2014	2,881	215	74,459	48.2	12.0	2,119	59,813	28,227	71.1
2015	2,884	222	77,025	48.4	12.0	2,167	63,492	29,300	71.2
2016	2,927	235	80,149	48.1	11.8	2,234	67,639	30,277	71.2
2017	2,964	244	82,154	47.9	11.6	2,303	71,528	31,059	71.2
2018	2,948	248	84,185	47.7	11.5	2,396	76,859	32,078	71.3
2019	2,989	259	86,614	47.4	11.3	2,474	82,464	33,332	71.4
2020	3,076	276	89,817	46.7	10.4	2,617	91,848	35,097	71.4
2021	3,037	281	92,466	47.0	10.8	2,653	94,928	35,781	71.7
2022	3,096	297	96,058	47.0	10.7	2,695	99,033	36,747	71.9
2023	3,201	318	99,315	46.7	10.5	2,765	103,587	37,464	72.2
2024	3,325	354	106,378	46.5	10.1	2,836	109,340	38,554	72.4
2025	3,390	380	112,226	46.3	10.0	2,894	114,734	39,645	72.7

\* Excludes survivors and disabled members before 2007.

\*\* Not calculated.

**Exhibit D.2**  
**Contribution Rates**

Valuation Date (Jan. 1)	Member	Employer	Total	Normal Cost Rate	UAAL Rate	Amortization (Years)	Funding Ratio
1976	6.50%	9.21%	15.71%	12.78%	2.93%	--	55.0%
1979	7.56%	11.77%	19.33%	15.39%	3.94%	--	52.0%
1982	8.89%	10.44%	19.33%	15.72%	3.63%	35	59.1%
1985	8.89%	10.44%	19.33%	14.44%	4.89%	23	71.2%
1987	8.89%	10.44%	19.33%	14.81%	4.52%	11	86.1%
1989	8.89%	10.44%	19.33%	16.25%	3.08%	22	82.9%
1991	8.89%	10.44%	19.33%	16.96%	2.37%	34	82.3%
1993	8.89%	10.44%	19.33%	17.24%	2.09%	26	88.1%
1995	8.89%	10.44%	19.33%	16.28%	3.05%	9	93.1%
1997	7.68%	9.02%	16.70%	16.84%	-0.14%	Over 30	101.0%
1998	7.68%	9.02%	16.70%	16.96%	-0.26%	Over 30	101.6%
1999	7.68%	9.02%	16.70%	17.04%	-0.34%	Over 30	106.3%
2001	6.44%	7.56%	14.00%	17.65%	-3.65%	27	115.7%
2003	6.44%	7.56%	14.00%	17.67%	-3.67%	11	107.8%
2005	6.44%	7.56%	14.00%	16.25%	-2.25%	19	107.0%
2007	6.44%	7.56%	14.00%	17.37%	-3.37%	40	114.0%
2009	8.28%	9.72%	18.00%	17.16%	0.84%	Reserve grows	109.5%
2011	9.20%	10.80%	20.00%	17.33%	2.67%	13	94.9%
2012	9.20%	10.80%	20.00%	17.34%	2.66%	35	90.1%
2013	9.20%	10.80%	20.00%	17.80%	2.20%	65	90.9%
2014	9.20%	10.80%	20.00%	18.79%	1.21%	Does not amortize	92.6%
2015	9.20%	10.80%	20.00%	18.84%	1.16%	52	95.5%
2016	9.20%	10.80%	20.00%	18.87%	1.13%	21	97.4%
2017	9.20%	10.80%	20.00%	18.69%	1.31%	32	96.2%
2018	9.66%	11.34%	21.00%	18.49%	2.51%	2	99.2%
2019	9.66%	11.34%	21.00%	18.53%	2.47%	9	97.3%
2020	9.66%	11.34%	21.00%	18.59%	2.41%	6	98.0%
2021	9.66%	11.34%	21.00%	18.97%	2.03%	17	96.3%
2022	9.66%	11.34%	21.00%	19.03%	1.97%	4	98.9%
2023	9.66%	11.34%	21.00%	19.05%	1.95%	0	99.9%
2024	9.66%	11.34%	21.00%	19.12%	1.88%	12	97.2%
2025	9.66%	11.34%	21.00%	19.07%	1.93%	20	95.5%

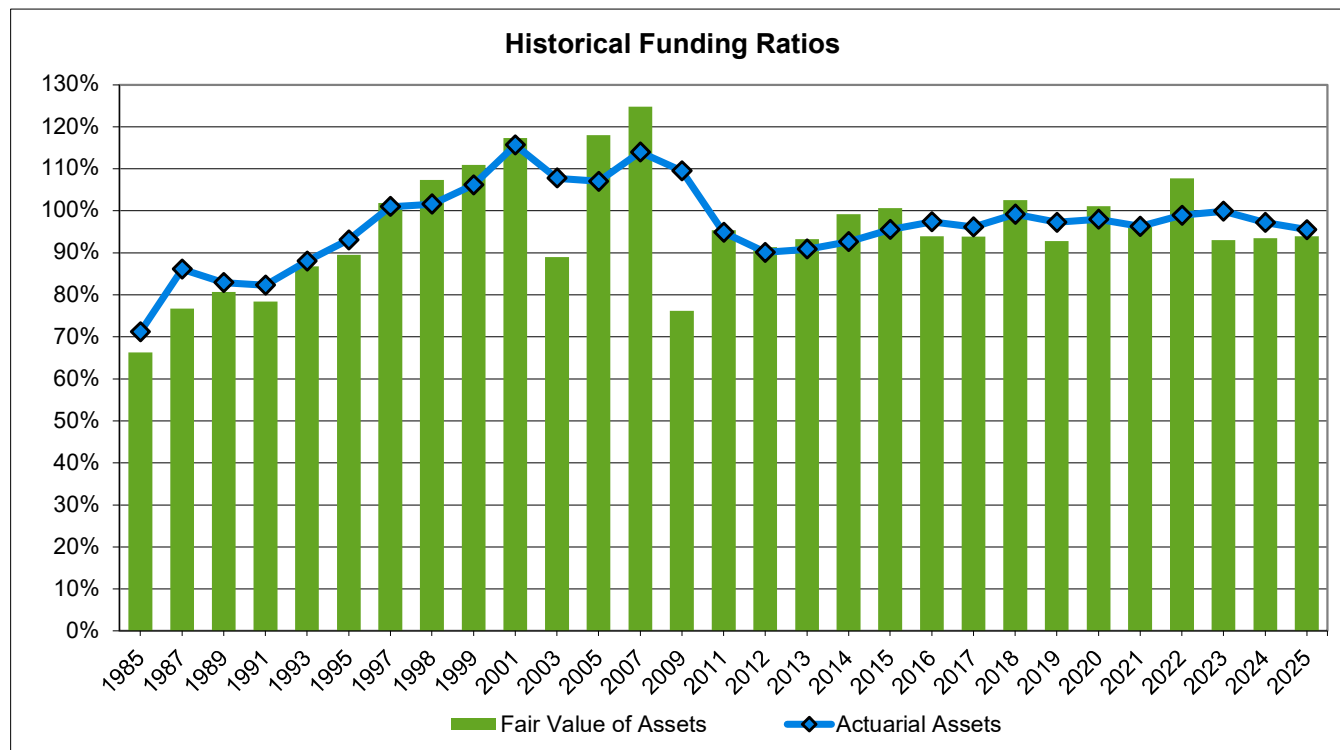
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**Exhibit D.3**  
**Historical Funding Summary**

	(A)	(B)	(C)	(A) - (C)	(A) / (C)	(B) - (C)	(B) / (C)
January 1,	Fair Value of Assets (FVA)	Actuarial Value of Assets (AVA)	Actuarial Accrued Liability*	FVA Funding Reserve/ (Shortfall)	FVA Funding Ratio	Funding Reserve/ (Shortfall)	AVA Funding Ratio
1985	\$ 125,400,000	\$ 134,700,000	\$ 189,200,000	\$ (63,800,000)	66%	\$ (54,500,000)	71%
1987	169,200,000	189,900,000	220,500,000	(51,300,000)	77%	(30,600,000)	86%
1989	192,000,000	197,400,000	238,100,000	(46,100,000)	81%	(40,700,000)	83%
1991	227,100,000	238,400,000	289,700,000	(62,600,000)	78%	(51,300,000)	82%
1993	301,600,000	306,100,000	347,600,000	(46,000,000)	87%	(41,500,000)	88%
1995	353,400,000	367,100,000	394,500,000	(41,100,000)	90%	(27,400,000)	93%
1997	486,800,000	482,700,000	477,900,000	8,900,000	102%	4,800,000	101%
1998	553,500,000	523,800,000	515,700,000	37,800,000	107%	8,100,000	102%
1999	596,400,000	570,700,000	537,600,000	58,800,000	111%	33,100,000	106%
2001	710,700,000	700,700,000	605,700,000	105,000,000	117%	95,000,000	116%
2003	611,200,000	740,100,000	686,800,000	(75,600,000)	89%	53,300,000	108%
2005	890,000,000	807,300,000	754,300,000	135,700,000	118%	53,000,000	107%
2007	1,117,600,000	1,021,300,000	895,800,000	221,800,000	125%	125,500,000	114%
2009	763,600,000	1,097,300,000	1,002,300,000	(238,700,000)	76%	95,000,000	109%
2011	1,081,100,000	1,074,800,000	1,132,900,000	(51,800,000)	95%	(58,100,000)	95%
2012	1,082,900,000	1,068,300,000	1,185,500,000	(102,600,000)	91%	(117,200,000)	90%
2013	1,218,700,000	1,187,100,000	1,306,600,000	(87,900,000)	93%	(119,500,000)	91%
2014	1,388,900,000	1,297,000,000	1,400,000,000	(11,100,000)	99%	(103,000,000)	93%
2015	1,478,500,000	1,402,700,000	1,468,200,000	10,300,000	101%	(65,500,000)	96%
2016	1,448,700,000	1,501,700,000	1,542,200,000	(93,500,000)	94%	(40,500,000)	97%
2017	1,547,700,000	1,585,000,000	1,648,100,000	(100,400,000)	94%	(63,100,000)	96%
2018	1,723,200,000	1,667,000,000	1,680,700,000	42,500,000	103%	(13,700,000)	99%
2019	1,635,000,000	1,713,900,000	1,761,700,000	(126,700,000)	93%	(47,800,000)	97%
2020	1,876,100,000	1,818,700,000	1,856,000,000	20,100,000	101%	(37,300,000)	98%
2021	1,915,800,000	1,916,900,000	1,991,000,000	(75,200,000)	96%	(74,100,000)	96%
2022	2,225,600,000	2,043,500,000	2,065,700,000	159,900,000	108%	(22,200,000)	99%
2023	2,002,400,000	2,150,000,000	2,152,600,000	(150,200,000)	93%	(2,600,000)	100%
2024	2,125,500,000	2,209,900,000	2,273,400,000	(147,900,000)	93%	(63,500,000)	97%
2025	2,236,400,000	2,273,500,000	2,380,500,000	(144,100,000)	94%	(107,000,000)	96%

\* Actuarial Accrued Liability values are calculated at a 6.75% discount rate for 2021 and beyond. For 2017-2020, a 7.00% discount rate was used.  
For 2014-2016, a 7.25% discount rate was used. For 2013, a 7.50% discount rate was used. From 2001 to 2012, a 7.75% discount rate was used.  
From 1997 to 2001, a 7.50% discount rate was used. For 1995 and before, a discount rate of 7.00% was used.

**Exhibit D.3**  
**Historical Funding Summary (continued)**



**Exhibit D.4**  
**Changes in Economic Assumptions**

Actuarial Valuation Date	(a) Price Inflation*	(b) Wage Inflation	(b) - (a) Real Wage Inflation	(c) Discount Rate	(c) - (a) Real Investment	(c) - (b) Spread
1976 - 1989		5.00%		7.00%		2.00%
1991 - 1993		5.00% **		7.00% **		2.00%
1995		4.50%		7.00%		2.50%
1997 - 1999	4.50%	5.00%	0.50%	7.50%	3.00%	2.50%
2001 - 2003	4.00%	4.50%	0.50%	7.75%	3.75%	3.25%
2005 - 2007	3.25%	4.00%	0.75%	7.75%	4.50%	3.75%
2009 - 2012	3.25%	4.25%	1.00%	7.75%	4.50%	3.50%
2013	3.00%	4.00%	1.00%	7.50%	4.50%	3.50%
2014 - 2016	3.00%	4.00%	1.00%	7.25%	4.25%	3.25%
2017 - 2020	2.75%	3.75%	1.00%	7.00%	4.25%	3.25%
2021 - 2025	2.50%	3.25%	0.75%	6.75%	4.25%	3.50%

\* There was no explicit assumption for price inflation until the January 1, 1997 Valuation.

\*\* A select and ultimate assumption was used. The ultimate rate is displayed here.

### Exhibit D.5 Significant Changes in Benefits, Contributions, and Assumptions

Valuation Date*	Change
1976	The actuarial assumptions related to the rate of investment return and the rate of increase in the general wage level were changed from those used by the System's previous actuary.
1979	All actuarial assumptions except those related to the rate of investment return and the rate of increase in the general wage level were changed.
1982	Four-year select and ultimate assumptions were adopted for investment return and general wage level. Employer contribution rates were decreased, and employee contribution rates were increased; both are now set by law.
1985	Almost all actuarial assumptions were changed.
1987	Select and ultimate assumptions for investment return and general wage level were dropped. The net administrative expense assumption was increased 0.05%.
1989	Almost all non-economic actuarial assumptions were changed. In addition, select economic assumptions were adopted for the next four-year period.
1991	The mortality assumption for service retirees and beneficiaries was changed. In addition, select economic assumptions were adopted for the next four-year period.
1993	Almost all non-economic actuarial assumptions were changed.
1995	Changed actuarial assumption for rate of increase in the general wage level. Certain retired members benefits were increased.
1997	All economic and non-economic actuarial assumptions except the mortality rates were changed. Benefits were improved. Contribution rates were lowered. The actuarial asset valuation method was changed.
1998	The mortality assumption for service retirees, beneficiaries, and disabled members was changed.
2001	All economic and non-economic actuarial assumptions except the retirement and mortality rate were changed. Benefits were improved in both 1999 and 2000. Contribution rates were lowered effective January 1, 2001.
2003	The mortality assumption for service retirees and beneficiaries was changed.
2005	Wage inflation, price inflation and all active demographic assumptions were changed.
2007	The mortality assumption for contributing members, service retirees, beneficiaries, and disabled members was changed.
2009	Wage inflation, investment expenses, and all active demographic assumptions were changed. Contribution rates were increased effective February 1, 2009.
2011	Contribution rates were increased effective January 1, 2011.
2012	Contribution rates were increased effective January 1, 2012.
2013	The discount rate (investment return assumption) was lowered, along with price and wage inflation. Most active demographic assumptions were changed. The mortality assumption for contributing members, service retirees, beneficiaries, and disabled members was changed.
2014	The discount rate (investment return assumption) was lowered.

\* Valuations as of January 1.

Valuation Date*	Change
2017	Nearly all economic and non-economic actuarial assumptions were changed.
2018	Contribution rates were increased effective February 2018. Reflected new annuity conversion factors effective January 1, 2020.
2021	Nearly all economic and non-economic actuarial assumptions were changed.
2022	Reflected new annuity conversion factors effective January 1, 2022.
2025	Nearly all non-economic assumptions were changed.

\* *Valuations as of January 1.*



**Exhibit D.6**  
**Actuarial Project Schedule**

(Four-Year Cycle)

**Regular Annual Projects in the Four-Year Period  
 Ending with the Current Year**

Year	Project
2022	January 1, 2022 Actuarial Valuation
2023	January 1, 2023 Actuarial Valuation
2024	January 1, 2024 Actuarial Valuation
2024	Experience Study for four years 2020-2023
2025	January 1, 2025 Actuarial Valuation

**Regular Annual Projects in the Four-Year Period  
 Following the Current Year**

Year	Project
2026	January 1, 2026 Actuarial Valuation
2027	January 1, 2027 Actuarial Valuation
2028	January 1, 2028 Actuarial Valuation
2028	Experience Study for four years 2024-2027
2029	January 1, 2029 Actuarial Valuation

## Appendix E Glossary

The following definitions are from a glossary adopted by the Actuarial Standards Board. In some cases, the definitions have been modified for specific applicability to the Tacoma Employees' Retirement System. Defined terms are capitalized throughout this Appendix.

### Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disability, and retirement; changes in compensation; rates of investment earnings and asset appreciation or depreciation; procedures used to determine the Actuarial Value of Assets; and other relevant items.

### Actuarial Cost Method

A procedure for determining the Actuarial Present Value of pension plan benefits and expenses and for developing an actuarially equivalent allocation of this value to time periods, usually in the form of a Normal Cost and an Actuarial Accrued Liability.

### Actuarial Accrued Liability

That portion, as determined by a particular Actuarial Cost Method, of the Actuarial Present Value of pension plan benefits and expenses which is not provided for by future Normal Costs.

### Actuarial Present Value

The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions.

### Actuarial Valuation

The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a pension plan.

### Actuarial Value of Assets

The value of cash, investments, and other property belonging to a pension plan, as used by the actuary for the purpose of an Actuarial Valuation.

### Actuarially Determined Total Contribution

A potential payment to the Plan as determined by the actuary using a contribution allocation procedure. For TERS, it is defined in the Retirement Board Funding and Benefits Policy as the rate that is the greater of (1) the Normal Cost Rate or (2) the recommended combined employer and employee contribution for the reporting period that amortizes the UAAL (if any) over a maximum of 25 years, but will not be less than the actual contribution rate.

The Actuarially Determined Employer Contribution is the Actuarially Determined Total Contribution minus the contributions paid by employees. This amount is disclosed with the financial reporting information under GASB Statements 67 and 68.

### Actuarially Equivalent

Of equal Actuarial Present Value, determined as of a given date with each value based on the same set of Actuarial Assumptions.

### Amortization Payment

That portion of the pension plan contribution that is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

### **Credited Projected Benefit**

That portion of the projected benefit allocated to each individual's service to date, determined in accordance with the terms of the pension plan and based on future compensation as projected to retirement.

### **Entry Age Actuarial Cost Method**

A method under which the Actuarial Present Value of the Projected Benefits of each individual included in an Actuarial Valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit ages. The portion of this Actuarial Present Value allocated to a valuation year is called the Normal Cost. The portion of this Actuarial Present Value not provided for at a valuation date by the Actuarial Present Value of future Normal Costs is called the Actuarial Accrued Liability.

### **Experience Gain (Loss)**

A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two Actuarial Valuation dates, as determined in accordance with a particular Actuarial Cost Method.

### **Funding Reserve or Funding Excess**

If the Actuarial Value of Assets exceeds the Actuarial Accrued Liability, the Unfunded Actuarial Accrued Liability is a negative amount and may be referred to as the Funding Reserve.

### **Normal Cost**

That portion of the Actuarial Present Value of pension plan benefits and expenses which is allocated to a valuation year by the Actuarial Cost Method.

### **Projected Benefits**

Those pension plan benefit amounts which are expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age and past and anticipated future compensation and service credits.

### **Unfunded Actuarial Accrued Liability**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets.

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## **Statistical Section**

### **For the year ended December 31, 2024**

This part of the Tacoma Employees' Retirement System's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the System's overall financial health.

#### **Contents**

#### **Schedules**

##### **Financial Trends Information**

**1 - 5**

These schedules contain trend information to help readers understand how the System's financial performance and well-being have changed over time.

##### **Demographic and Economic Information**

**6 - 8**

These schedules offer demographic and economic indicators to help readers understand the environment within which the System's financial activities take place.

Except where noted, the information in these schedules is derived from the System's annual comprehensive financial reports for the relevant year.

## Changes in Net Position For Last Ten Calendar Years

### Financial Trends Information Schedule 1

Calendar Year		Additions	Deductions	Net Change	Net Position	
					Beginning of Year	End of Year
2024	*	\$ 229,694,685	\$ 118,934,523	\$ 110,760,162	\$ 2,125,641,252	\$ 2,236,401,414
2023		235,290,923	112,232,566	123,058,357	2,002,425,553	2,125,483,910
2022		(115,560,543)	107,624,498	(223,185,041)	2,225,610,594	2,002,425,553
2021		411,136,923	101,286,684	309,850,239	1,915,760,355	2,225,610,594
2020		138,205,162	98,540,162	39,665,000	1,876,095,355	1,915,760,355
2019		331,956,968	90,881,994	241,074,974	1,635,020,381	1,876,095,355
2018		(4,304,850)	83,924,291	(88,229,141)	1,723,249,522	1,635,020,381
2017		254,716,554	79,131,750	175,585,805	1,547,663,717	1,723,249,522
2016		172,882,538	73,914,009	98,968,529	1,448,695,188	1,547,663,717
2015		40,483,253	70,334,873	(29,851,620)	1,478,546,808	1,448,695,188

\* In 2024, the Beginning of Year Net Position was restated due to a prior period adjustment. See Note 9 to the Financial Statements.



## Additions to Fiduciary Net Position by Source For Last Ten Calendar Years

### Financial Trends Information Schedule 2

Calendar Year	Member Contribution	%	Employer Contributions	%	Net Investment Income	%	Total
2024	\$ 36,069,351	15.7%	\$ 41,402,936	18.0%	\$ 152,222,399	66.3%	\$ 229,694,685
2023	32,235,015	13.7%	37,131,559	15.8%	165,924,349	70.5%	235,290,923
2022	*	-25.9%	33,991,715	-29.4%	(179,437,864)	155.3%	(115,560,543)
2021	28,443,497	6.9%	32,335,463	7.9%	350,357,963	85.2%	411,136,923
2020	27,657,640	20.0%	31,047,707	22.5%	79,499,815	57.5%	138,205,162
2019	26,303,297	7.9%	30,239,417	9.1%	275,414,254	83.0%	331,956,968
2018	*	-585.2%	28,587,937	-664.1%	(58,085,821)	1349.3%	(4,304,850)
2017	23,008,946	9.0%	26,091,331	10.2%	205,616,277	80.7%	254,716,554
2016	22,407,327	13.0%	25,536,034	14.8%	124,939,177	72.3%	172,882,538
2015	21,258,474	52.5%	24,557,390	60.7%	(5,332,611)	-13.2%	40,483,253

\* The loss from investment income exceeded the contributions made by members and the employers. This created negative total revenues and caused the percentages displayed to change sharply from previous years.

## Benefits and Refund Deductions from Net Position by Type For Last Ten Calendar Years

### Financial Trends Information Schedule 3

Calendar Year	Type of Benefits			Total Benefits	Type of Refund		Total Refund	Total Benefits & Refund
	Service	Survivor	Disability		Death	Separation		
2024	\$ 103,425,517 89.24%	\$ 8,589,539 7.41%	\$ 550,589 0.48%	\$ 112,565,645 97.12%	\$ 14 0.00%	\$ 3,334,295 2.88%	\$ 3,334,308 2.88%	\$ 115,899,953 100%
2023	97,994,272 89.07%	8,336,793 7.58%	537,655 0.49%	106,868,719 97.14%	191,626 0.17%	2,955,918 2.69%	3,147,544 2.86%	110,016,263 100%
2022	93,627,947 88.92%	7,348,398 6.98%	550,720 0.52%	101,527,065 96.43%	13,622 0.01%	3,749,706 3.56%	3,763,328 3.57%	105,290,393 100%
2021	89,745,861 90.44%	6,727,134 6.78%	542,409 0.55%	97,015,404 97.76%	18,148 0.02%	2,200,246 2.22%	2,218,394 2.24%	99,233,798 100%
2020	86,730,152 89.69%	6,511,664 6.73%	511,850 0.53%	93,753,666 96.95%	247,559 0.26%	2,699,669 2.79%	2,947,228 3.05%	96,700,894 100%
2019	79,765,472 89.53%	6,228,727 6.99%	494,023 0.55%	86,488,222 97.08%	374,880 0.42%	2,229,192 2.50%	2,604,072 2.92%	89,092,294 100%
2018	73,639,003 89.55%	5,913,125 7.19%	482,088 0.59%	80,034,216 97.33%	27,110 0.03%	2,172,101 2.64%	2,199,211 2.67%	82,233,427 100%
2017	68,597,676 88.55%	5,986,221 7.73%	463,074 0.60%	75,046,971 96.88%	35,437 0.05%	2,385,236 3.08%	2,420,673 3.12%	77,467,644 100%
2016	64,019,898 88.92%	5,621,915 7.81%	480,628 0.67%	70,122,441 97.40%	2,205 0.00%	1,871,408 2.60%	1,873,613 2.60%	71,996,054 100%
2015	60,158,017 87.68%	5,476,217 7.98%	498,177 0.73%	66,132,411 96.39%	48,547 0.07%	2,426,816 3.54%	2,475,363 3.61%	68,607,774 100%

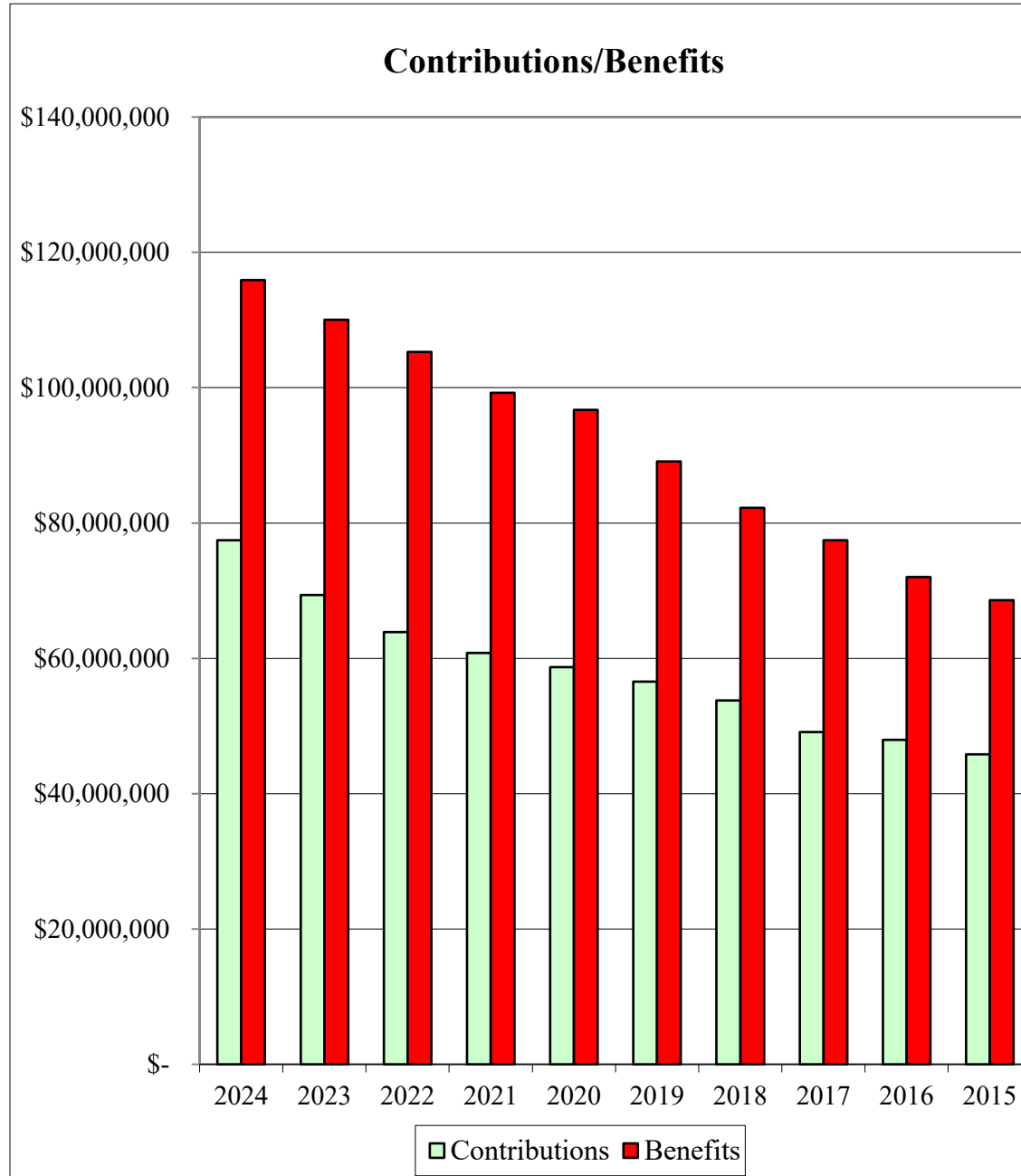
### Deductions from Net Position by Type For Last Ten Calendar Years

#### Financial Trends Information Schedule 4

Year Ending	Benefits	%	Refunds	%	Administrative Expenses	%	Total Deductions
2024	\$ 112,565,645	94.6%	\$ 3,334,308	2.8%	\$ 3,034,570	2.6%	\$ 118,934,522
2023	106,868,719	95.2%	3,147,544	2.8%	2,216,303	2.0%	112,232,566
2022	101,527,065	95.1%	3,763,328	2.8%	2,334,105	2.1%	107,624,498
2021	97,015,404	95.8%	2,218,394	2.2%	2,052,886	2.0%	101,286,684
2020	94,001,225	95.4%	2,947,228	2.7%	1,839,268	1.9%	98,787,721
2019	86,488,222	95.2%	2,604,072	2.9%	1,789,700	2.0%	90,881,994
2018	80,034,214	95.4%	2,199,211	2.6%	1,690,865	2.0%	83,924,290
2017	75,046,971	94.8%	2,420,673	3.1%	1,663,105	2.1%	79,130,749
2016	70,122,441	94.9%	1,873,613	2.5%	1,917,955	2.6%	73,914,009
2015	66,132,411	94.0%	2,475,363	3.5%	1,727,099	2.5%	70,334,873

### Comparison of Contributions Versus Benefits For Last Ten Calendar Years

#### Financial Trends Information Schedule 5



## Employers and Members Covered by TERS As of December 31, 2024

### Demographic Trends Information Schedule 6

Members By Type	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Active	3,390	3,325	3,201	3,096	3,037	3,076	2,989	2,948	2,964	2,927
Deferred	736	675	638	612	582	551	557	530	516	483
Pensioners	2,893	2,836	2,765	2,695	2,653	2,617	2,474	2,396	2,303	2,234
Non-vested	255	273	280	230	208	194	190	185	159	161
<b>Total Members</b>	<b>7,274</b>	<b>7,109</b>	<b>6,884</b>	<b>6,633</b>	<b>6,480</b>	<b>6,438</b>	<b>6,210</b>	<b>6,059</b>	<b>5,942</b>	<b>5,805</b>

Active Members By Employer	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
City of Tacoma	3,076	2,982	2,877	2,790	2,740	2,791	2,706	2,677	2,687	2,654
Pierce Transit	16	15	17	12	10	9	7	8	8	7
South Sound 911	0	0	2	2	2	2	2	2	2	4
Tacoma-Pierce County Health Department	298	328	305	292	285	274	274	261	267	262
<b>Total Active Members</b>	<b>3,390</b>	<b>3,325</b>	<b>3,201</b>	<b>3,096</b>	<b>3,037</b>	<b>3,076</b>	<b>2,989</b>	<b>2,948</b>	<b>2,964</b>	<b>2,927</b>

Pensioners by Type	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Service	2,548	2,494	2,433	2,368	2,328	2,296	2,148	2,072	1,979	1,909
Survivor	320	317	306	300	297	295	299	298	295	296
Disability	25	25	26	27	28	26	27	26	29	29
<b>Total Pensioners</b>	<b>2,893</b>	<b>2,836</b>	<b>2,765</b>	<b>2,695</b>	<b>2,653</b>	<b>2,617</b>	<b>2,474</b>	<b>2,396</b>	<b>2,303</b>	<b>2,234</b>

## Retired Members by Type of Benefits As of December 31, 2024

### Demographic and Economic Information Schedule 7

Amount of Monthly Benefits	Type of Retirement				Option Selected							
	Service	Survivors	Disability	Total	Unmod	A	B	C-5	C-10	D	E	F
Under \$500	109	17	-	<b>126</b>	41	5	6	14	21	9	28	2
\$500 - \$999	178	36	1	<b>215</b>	52	7	12	15	33	33	56	7
\$1,000 - \$1,499	214	47	7	<b>268</b>	47	9	17	20	49	61	65	-
\$1,500 - \$1,999	243	65	8	<b>316</b>	51	21	27	19	45	63	86	4
\$2,000 - \$2,499	240	44	6	<b>290</b>	44	9	35	17	41	64	79	1
\$2,500 - \$2,999	234	31	3	<b>268</b>	32	9	23	17	42	65	73	7
\$3,000 - \$3,499	247	26	-	<b>273</b>	45	12	20	19	40	63	73	1
\$3,500 - \$3,999	200	14	-	<b>214</b>	29	7	16	10	37	51	62	2
Over \$4,000	883	40	-	<b>923</b>	112	19	80	66	195	205	237	9
<b>Total</b>	<b>2,548</b>	<b>320</b>	<b>25</b>	<b>2,893</b>	<b>453</b>	<b>98</b>	<b>236</b>	<b>197</b>	<b>503</b>	<b>614</b>	<b>759</b>	<b>33</b>
<b>Average Benefit</b>	<b>\$ 3,448</b>	<b>\$ 2,280</b>	<b>\$ 1,848</b>	<b>\$ 3,305</b>								

### Description of Retirement Options

Unmodified	The maximum allowance the retiree can receive is the Unmodified monthly form of payment. This option is for the member only and does not provide for a spouse or beneficiary.
Option A	Provides that, at the time of death, the beneficiary will receive a lump sum refund of the difference between the total accumulated contributions and interest at the date of retirement and the annuity payments received since retirement.
Option B	Provides that, at the time of death, the beneficiary will continue to receive monthly annuity payments until the total equals the total accumulated contributions and interest at the date of retirement.
Option C	Provides for the payment of a retirement allowance for a guaranteed period of years. If the retiree lives beyond the guaranteed period, the allowance is continued for life, but if the retiree dies before the expiration of the period, the allowance will be continued to the beneficiary for the balance of the time. Retirees have an option of five or ten years for the guaranteed period.
Option D	Provides a modified monthly allowance for life and, after death, the spouse at the time of retirement will receive one-half of this amount each month for life. (See *Pop-Up Provision and ** Divorce Pop-Up Provision).
Option E	Provides a modified monthly allowance for life and, after death, the spouse at the time of retirement will receive the same monthly allowance for life. (See *Pop-Up Provision and **Divorce Pop-Up Provision).
Option F	If the member, at the time of retirement, has no spouse, a modified monthly allowance for life is provided and, after death, the chosen beneficiary will receive one-half of this amount each month for life or will receive the same monthly allowance for life. (See *Pop-Up Provision).
*Pop-Up Provision	Retiring on or after 1/1/99 and have elected Option D or E, and if the spouse dies before the retiree, then the benefit is increased to the Unmodified retirement allowance. The same benefit is provided for Option F as well.
**Divorce Pop-Up Provision	Retiring on or after 1/1/08 and have elected Option D or E, and divorced thereafter and have satisfied Section 1.30.690.C of the Tacoma Municipal Code, the benefit payable effective as of the first day of the month following the entry of the Order shall be increased to the Unmodified retirement allowance. Provided further, that in the event that the retiree later remarries, within three months of remarriage the retiree will have the option to irrevocably designate the new spouse as the wife or husband under Options D or E, subject to the same conditions as provided in Options D or E for a retiree who remarries after the death of a spouse.

## Average Benefit Payments For Last Ten Calendar Years

### Demographic and Economic Information Schedule 8

Retirement Dates	Years of Credited Service					
	0-10	10-15	15-20	20-25	25+	Total
<b>Period 1/1/2024 - 12/31/2024</b>						
Average monthly benefit	\$ 1,101	\$ 2,693	\$ 2,365	\$ 6,115	\$ 6,115	\$ 3,666
Average final salary (monthly)	\$ 6,612	\$ 11,028	\$ 7,421	\$ 9,914	\$ 9,914	\$ 8,552
Number of active retirees	23	9	22	21	42	117
<b>Period 1/1/2023 - 12/31/2023</b>						
Average monthly benefit	\$ 1,378	\$ 3,017	\$ 2,636	\$ 4,535	\$ 5,302	\$ 3,506
Average final salary (monthly)	\$ 7,239	\$ 12,412	\$ 7,976	\$ 10,089	\$ 8,953	\$ 8,918
Number of active retirees	36	16	18	17	46	133
<b>Period 1/1/2022 - 12/31/2022</b>						
Average monthly benefit	\$ 765	\$ 2,099	\$ 2,539	\$ 3,585	\$ 5,043	\$ 2,731
Average final salary (monthly)	\$ 5,247	\$ 7,327	\$ 7,615	\$ 8,595	\$ 8,952	\$ 7,474
Number of active retirees	30	30	20	28	25	133
<b>Period 1/1/2021 - 12/31/2021</b>						
Average monthly benefit	\$ 1,070	\$ 2,459	\$ 2,251	\$ 3,407	\$ 5,166	\$ 3,147
Average final salary (monthly)	\$ 6,773	\$ 8,972	\$ 6,322	\$ 8,485	\$ 8,650	\$ 8,105
Number of active retirees	22	19	7	25	29	102
<b>Period 1/1/2020 - 12/31/2020</b>						
Average monthly benefit	\$ 988	\$ 2,107	\$ 2,935	\$ 2,937	\$ 5,176	\$ 2,687
Average final salary (monthly)	\$ 6,133	\$ 7,663	\$ 8,537	\$ 7,353	\$ 8,958	\$ 7,581
Number of active retirees	25	16	17	21	17	96
<b>Period 1/1/2019 - 12/31/2019</b>						
Average monthly benefit	\$ 906	\$ 1,732	\$ 2,239	\$ 3,594	\$ 5,238	\$ 3,856
Average final salary (monthly)	\$ 6,439	\$ 5,376	\$ 6,760	\$ 7,328	\$ 7,618	\$ 7,152
Number of active retirees	19	15	28	24	101	187
<b>Period 1/1/2018 - 12/31/2018</b>						
Average monthly benefit	\$ 858	\$ 1,757	\$ 2,587	\$ 3,049	\$ 5,472	\$ 3,367
Average final salary (monthly)	\$ 4,641	\$ 6,914	\$ 7,717	\$ 7,169	\$ 8,065	\$ 7,130
Number of active retirees	24	23	20	16	56	139
<b>Period 1/1/2017 - 12/31/2017</b>						
Average monthly benefit	\$ 984	\$ 1,842	\$ 2,284	\$ 3,254	\$ 4,923	\$ 2,657
Average final salary (monthly)	\$ 5,880	\$ 7,317	\$ 7,662	\$ 7,356	\$ 7,590	\$ 7,161
Number of active retirees	40	19	21	16	60	156
<b>Period 1/1/2016 - 12/31/2016</b>						
Average monthly benefit	\$ 1,049	\$ 1,692	\$ 2,063	\$ 3,014	\$ 4,779	\$ 2,519
Average final salary (monthly)	\$ 4,545	\$ 5,702	\$ 5,942	\$ 6,558	\$ 7,495	\$ 6,048
Number of active retirees	43	13	16	23	43	138
<b>Period 1/1/2015 - 12/31/2015</b>						
Average monthly benefit	\$ 956	\$ 1,691	\$ 2,548	\$ 2,765	\$ 4,764	\$ 2,545
Average final salary (monthly)	\$ 4,946	\$ 6,626	\$ 7,159	\$ 6,391	\$ 7,127	\$ 6,450
Number of active retirees	30	21	17	17	44	129
<b>Summary of 2015 - 2024</b>						
Average monthly benefit	\$ 1,017	\$ 2,071	\$ 2,444	\$ 3,636	\$ 5,206	\$ 3,095
Average final salary (monthly)	\$ 5,771	\$ 7,750	\$ 7,365	\$ 7,955	\$ 8,137	\$ 7,404
Number of active retirees	292	181	186	208	463	1,330

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## Retirement System Office

Tacoma Public Utilities, Administration Building North  
3628 South 35th Street, Tacoma, Washington 98409  
**[tacoma.gov/TERS](http://tacoma.gov/TERS)**

