



WEEKLY REPORT TO THE CITY COUNCIL

June 13, 2019

Members of the City Council
City of Tacoma, Washington

Dear Mayor and Council Members:

ITEMS OF INTEREST

1. Since 1987, the City of Tacoma has honored outstanding local volunteers through its City of Destiny Awards Program. The City of Destiny Awards Program is spearheaded by the City Council appointed City Events and Recognition Committee, comprised of local community leaders from a broad array of backgrounds and areas of expertise. This year, the City Council will recognize Tacoma's top volunteers during the annual **City of Destiny Awards on Friday, June 14th, from 5:00 to 7:30 p.m.** The event will take place at the STAR Center, located at 3873 South 66th Street.

The **2019 City of Destiny Award recipients** are:

Adult Leadership - Michelle McLean

Youth Leadership - Adam Maxon

Lifetime Service - Frank and Annette Bannon

Youth Service - Victoria Le

Economic Development - Amber Shirk-Imao

Group - Pierce County Medical Reserve Corps

Equity and Empowerment - Brendan Nelson

Disability Advocate - Mary Hart-Furman

Environmental Sustainability - Scott Murdock

Education & Youth Development – Youth - Jacob Fuqua

Education & Youth Development – Adult - Sue Little

Homeless Advocacy - Tacoma Pierce County Coalition to End Homelessness,
and Tacoma New Life Presbyterian Church

For more information, go to cityoftacoma.org/destinyawards.

STUDY SESSION/WORK SESSION

2. The **Joint City Council/Public Utility Board Study Session** of Tuesday, June 18, 2019, will be held in Room 16 of the Tacoma Municipal Building North, at Noon. Discussion items will include: (1) **Director of Utilities Performance Review Process**; (2) **Click! Contract Negotiation Update**; (3) **Other Items of Interest**; (4) **Committee Reports**; (5) **Agenda Review and City Manager's Weekly Report**; (6) **Closed Session – Labor Negotiations**; and (7) **Executive Session – Pending Litigation**.

At Tuesday's Joint Public Utility Board and Council Study Session, Utility Board Member Karen Larkin will share the **performance review process the Board will be using for Director of Utilities Jackie Flowers.**

As a second topic at the Joint Study Session, the City Attorney's Office will provide an **update on the negotiations for an agreement with Rainier Connect related to the operation and use of the Click! Network, and representatives of Rainier Connect will provide an overview of the transition if the agreement is approved.**

3. The updated **Tentative City Council Forecast and Consolidated Standing Committee Calendars** are attached for your information.

COUNCIL MEETING

4. At the June 4, 2019, study session, Planning and Development Services (PDS) staff provided an overview of the proposal to create an Airport Compatibility Overlay District (ACOD) to correspond with the JBLM-designated Accident Potential Zone II (APZ II). The proposed new overlay district was recommended by the Planning Commission, and was further modified by the Infrastructure, Planning and Sustainability (IPS) Committee. On the evening of June 4, 2019, the City Council held a public hearing and heard input from area residents and a representative of JBLM, Lieutenant Colonel Jeffery Becker. PDS Director Peter Huffman provides the attached information in response to questions raised during the study session and at the public hearing.

At Tuesday's City Council meeting, **Ordinance No. 28592** will be on the agenda for first reading, **to amend Chapter 13.06 of the Tacoma Municipal Code and add a new section 13.06.585 entitled "Joint Base Lewis McChord (JBLM) Airport Overlay Compatibility Overlay District" to establish the District.**

MARK YOUR CALENDARS

5. You have been invited to the following events:
 - **Asia Pacific Cultural Center *Stars of the East* Event on Saturday, June 15th, 7:00 – 9:00 p.m.,** at the Federal Way Performing Arts and Event Center, located at 31510 Pete von Reichbauer Way South.
 - **TVW, Washington's Public Affairs Television Network Celebrating Civics event on Thursday, June 20th, 5:30 p.m.,** at Gordon Thomas Honeywell Government Affairs, located at 1201 Pacific Avenue Suite 2100.

- **Youth Marine Foundation's Annual Fundraising Dinner *Taking the Helm: Empowering Youth to Navigate Their Future* on Sunday, June 23rd, 4:30-7:30 p.m.**, at the Youth Marine Center, located at 820 East D Street.
- **Narrows Glen 30th Anniversary Grand Re-Opening on Thursday, June 27th, 4:30 – 6:00 p.m.**, at 8201 Sixth Avenue.
- **Metro Parks Tacoma's Dune Peninsula/Wilson Way Opening Ceremony on Saturday, July 6th, 8:30-11:30 a.m.**, located in Point Defiance Park, 5400 North Pearl (gather at Lot B).

Sincerely,

A handwritten signature in black ink, appearing to read "E. Pauli", with a stylized flourish at the end.

Elizabeth A. Pauli
City Manager

EAP:crh
Attachments

**City of Tacoma 2019
City Council Forecast Schedule**

Date	Meeting	Subject	Department	Background
June 18, 2019	Joint Public Utility Board Study Session (TMBN 16, Noon)	Director of Utilities Performance Review Process	Public Utility Board	Utility Board Member Karen Larkin will share the performance review process the Board will be using for the Director of Utilities, Jackie Flowers.
		Click! Contract Negotiation Update	CAO	Update on the negotiations for an agreement with Rainier Connect related to the operation and use of the Click! Network and overview of the transition if the agreement is approved.
		Closed Session - Labor negotiations	CAO	
		Executive Session - Pending Litigation	CAO	
	City Council Meeting (TMB Council Chambers, 5:00 PM)	JBLM Airport Overlay District Ordinance First Reading	PDS	
June 25, 2019	City Council Study Session (TMBN 16, Noon)	South Sound 911 Governance Restructuring	CAO	
		Beacon Senior Center Update and Stability Site Recommendations	NCS	Staff will provide an update on the youth and young adult services, including overnight shelter, and the senior services at the Beacon Center. In addition, recommendations for the Stability Site will be shared.
	City Council Meeting (TMB Council Chambers, 5:00 PM)	JBLM Airport Overlay District Ordinance Final Reading	PDS	

**City of Tacoma 2019
City Council Forecast Schedule**

Date	Meeting	Subject	Department	Background
July 2, 2019	City Council Study Session (TMBN 16, Noon)	Environmental Action Plan	ESD	Each year, the City releases its latest assessment of the state of our environment. Staff will give an overview of the 2018 annual Environmental Action Plan Progress Report.
		Tenant Relocation TMC 1.95 Update	NCS	
	City Council Meeting (TMB Council Chambers, 5:00 PM)			
July 9, 2019	City Council Study Session (TMBN 16, Noon)	Facilities Tour Debrief and Facilities Assessment Overview	PW-Fac/OMB	An opportunity for Council Members to discuss tours of City facilities and for staff to provide an overview of current facility conditions.
	Special Committee of the Whole Meeting (TMBN 16, 3:00)	Policy Development Tools Introduction	CMO	
	City Council Meeting (TMB Council Chambers, 5:00 PM)			
July 16, 2019	Joint Metropolitan Park District Commissioners/City Council Study Session (TMBN 16, Noon)	Heidelberg Stadium Project	Metro Parks Tacoma	
	City Council Meeting (TMB Council Chambers, 5:00 PM)			
July 23, 2019	City Council Study Session (TMBN 16, Noon)	Hilltop Link Extension	ST/PW	
		Municipal Finance Overview	OMB	Funding mechanisms for facility and other capital projects.
	City Council Meeting (TMB Council Chambers, 5:00 PM)			
July 30, 2019	City Council Study Session (TMBN 16, Noon)	Affordable Housing Action Strategy Update	CED	
		Disparity Study, Priority Hire and I-1000 Update	CMO/CAO/CED	Presentation on City staff's review and recommendations related to the City's disparity study findings, the advisory committee recommendations and priority hiring, and the impacts of I-1000 on City Public Works projects.

**City of Tacoma 2019
City Council Forecast Schedule**

Date	Meeting	Subject	Department	Background
August 6, 2019	City Council Study Session (TMBN 16, Noon)	Homelessness Program Update	NCS	
		Quarterly Tacoma Police Department Hiring Update	TPD	TPD will present quarterly update related to hires and separations and the efforts to diversify the department.
	City Council Meeting (TMB Council Chambers, 5:00 PM)			
August 13, 2019	City Council Study Session (TMBN 16, Noon)	City Council Actions, Regulatory Policies, and Repair and Replacement Strategy	OMB	Current City Council actions that direct organizational action, policies from higher levels of government, and a presentation of a funding strategy for a repair and replacement program.
	City Council Meeting (TMB Council Chambers, 5:00 PM)			
August 20, 2019	Joint Council/Public Utility Board Study Session (TMBN 16, Noon)			
	City Council Study Session (TMBN 16, Noon)			
	City Council Meeting (TMB Council Chambers, 5:00 PM)			
August 27, 2019	City Council Study Session (TMBN 16, Noon)	Cushman Substation Update	PDS	Presentation on the planning effort for the Cushman Substation.
	City Council Meeting (TMB Council Chambers, 5:00 PM)			

Community Vitality and Safety

Committee Members: Blocker (Chair), Bcale, Thoms, Ushka, Alternate-Hunter Executive Liaison: Linda Stewart; Staff Support - Will Suarez		2nd and 4th Thursdays 4:30 p.m. Room 248	CBC Assignments: • Citizen Police Advisory Committee • Human Services Commission • Human Rights Commission • Housing Authority • Commission on Disabilities • Library Board • Tacoma Community Redevelopment Authority
June 27, 2019	Neighborhood and Community Services Equity, Diversity, and Inclusion Initiative	Linda Stewart, Director, Neighborhood & Community Services Department; Patricia Colemon and Annie Jones-Barnes, Colemon and Associates	Informational briefing about equity, diversity, and inclusion, scope of work for 2019.
Future			
July 11, 2019	Mental Health and substance abuse	Neighborhood & Community Services Department	
	Neighborhood and Community Services Community Mobilization Contracts	Allyson Griffith, Neighborhood and Community Services Department	Information update on the status of community mobilization efforts funded by Neighborhood and Community Services contracts.
	Closed Captioning Resolution and Education Campaign	Lucas Smiraldo, Policy Analyst II, Office of Equity and Human Rights; Todd Holloway, Chair, Tacoma Area Commission on Disabilities	The Tacoma Area Commission on Disabilities (TACOD) is requesting support from the Community, Vitality and Safety Committee to recommend a resolution that will promote the practice of using closed captioning on televisions in establishments frequented by people in Tacoma including pubs, restaurants, bars, waiting rooms and other shared public spaces.
July 25, 2019	Northwest Detention Center	Anita Gallagher, Assistant to the City Manager, City Manager's Office	Will provide a report on the information gathered in response to the Committee's list from the May 9th meeting as well as an approximate timeline for response on the outstanding items.

Economic Development Committee

Committee Members: Thoms (Chair), McCarthy, Ushka, Woodards, Alternate-Beale		2nd, 4th, and 5th Tuesdays	CBC Assignments: •Tacoma Arts Commission •Greater Tacoma Regional Convention Center Public Facilities District •Foss Waterway •City Events and Recognition Committee
Executive Liaison: Tadd Wille; Staff Support - Lynda Foster		10:00 a.m. Room 248	
June 25, 2019	CERC interviews	Clerks Office	2 vacancies
	BIA Options in Tacoma	Debbie Bingham, Project Manager, CEDD	Staff will provide an overview of the what Business Improvement Areas (BIA) are intended to accomplish, the many forms a BIA can take, the process to form a BIA and the City's role with the current downtown Tacoma BIA.
Future			
July 9, 2019			
July 23, 2019			

Government Performance and Finance Committee

Committee Members: Ibsen (Chair), Blocker, Hunter, Mello, Alternate-Thoms Executive Liaison: Andy Cherullo; Staff Support - Bucoda Warren		1st and 3rd Tuesday 10 a.m. Room 248	CBC Assignments: •Public Utility Board •Board of Ethics •Audit Advisory Board •Civil Service Board
June 18, 2019	Audit Advisory Board Joint Meeting	Susan Calderon, Assistant Finance Director	Both an exit conference for Moss Adams and entrance conference for the State Auditor
	Workforce Central Contract Extension	Linda Nguyen, Executive Director, Workforce Central	Linda Nguyen will be presenting an amendment to the existing agreement for a time extension.
Future			
July 2, 2019	Participatory Budgeting Pilot	Katie Johnston, Budget Director, Office of Management and Budget	
July 16, 2019			

Infrastructure, Planning and Sustainability Committee

Committee Members: Mello (Chair), Beale, Ibsen, McCarthy, Alternate-Hunter		2nd and 4th Wednesdays	CBC Assignments: •Sustainable Tacoma Commission
Executive Liaison: Kurtis Kingsolver; Staff Support - Rebecca Boydston (Nick Anderson will be covering through June)		4:30 p.m.	•Planning Commission •Landmarks Preservation Commission
		Room 16 (time and location will change soon)	•Board of Building Appeals •Transportation Commission
June 26, 2019	Clean Fuel Standard Rulemaking Process	Linda Lyshall, Air Resource Specialist, Puget Sound Clean Air Agency	The Puget Sound Clean Air Agency is currently drafting a formal Clean Fuel Standard Rule that seeks to reduce greenhouse gas emissions from transportation vehicles through a market-based approach. The standard would apply to King, Kitsap, Pierce, and Snohomish counties. This presentation will discuss the drafting process, how the Clean Fuel Standard would work, and goals and potential results.
Future			
<i>New Meeting Dates and Location, Effective July 1, 2019 - First and Third Wednesdays of the Month, 4:30 p.m., Tacoma Municipal Building, Room 248</i>			
July 3, 2019		<i>Tentatively Cancelled (Holiday)</i>	
July 17, 2019	Passenger Ferry Study	Gil Cerise, Principal Planner, Puget Sound Regional Council	Presentation on Passenger-Only Ferry Service. Puget Sound Regional Council is leading a study with money designated by the Washington State Legislature. The presentation will include a work plan and progress update.
	East R Street One Way Code Update	Jennifer Kammerzell, Project Manager, Public Works	All City streets designated for one-direction traffic are enumerated in Code. Requested action by IPS to recognize East R Street as a one-way street and forward recommendations to full City Council.
	Sidewalk Inventory or Transportation Commission Work Plan and Accomplishments	Reid Benion, Management Analyst, Public Works	A discussion of the sidewalk inventory, Public Works' prioritization process, and progress report. Possible discussion of Transportation Commission Work Plan.



TO: Elizabeth A. Pauli, City Manager
FROM: Peter Huffman, Director, Planning and Development Services
Larry Harala, Senior Planner, Planning and Development Services
SUBJECT: Proposed JBLM Airport Compatibility Overlay District
DATE: June 12, 2019

At the June 4, 2019, study session, Planning and Development Services (PDS) staff provided an overview of the proposal to create an Airport Compatibility Overlay District (ACOD) to correspond with the JBLM-designated Accident Potential Zone II (APZ II). The proposed new overlay district was recommended by the Planning Commission, and was further modified by the Infrastructure, Planning and Sustainability (IPS) Committee. On the evening of June 4, 2019, the City Council held a public hearing and heard input from area residents and a representative of JBLM, Lieutenant Colonel Jeffery Becker.

In response to questions raised during the study session and at the Council meeting, PDS staff is providing a brief overview of the proposal and additional information related to the issues and questions raised.

Background:

On January 16, 2019, after an approximately six-month public planning and engagement process, the Planning Commission forwarded recommendations to the City Council to establish the ACOD. On March 27, 2019, the IPS Committee directed that the item be brought forward to the City Council for consideration with a committee recommendation of approval. The IPS Committee also recommended one change to strengthen the intent language of the proposed District, to make more clear the intent to limit future expansions of public assembly facilities that would significantly increase capacity.

The proposed ACOD would implement the recommendations of the JBLM Joint Land Use Study (JLUS) and the U.S. Air Force's Air Installations Compatible Use Zones (AICUZ) Program, and implement policy direction from Tacoma's *One Tacoma* Comprehensive Plan. These policy documents call for the City to incorporate considerations in local planning and permitting processes to address the health and safety of residents within areas potentially impacted by JBLM aircraft operations. Within APZ II areas, the recommendation is to institute changes to permitted land uses and development standards to prevent new uses that could increase the risk of an accident and limit significant increases in density in order to reduce risk of loss of life and damage on the ground should an air accident occur.

Safety Information:

From the 1950s to the mid-1960s the Air Force was studying the issue of aircraft safety around military facilities, and by the mid-1970s had created the AICUZ program, out of which came the Clear Zone, APZ I, and APZ II designations. A precise date could not be found for the adoption of the McChord Clear, APZ I and APZ II, zones but it appears that happened sometime in the late 1970s or early 1980s (at the latest). The following crash study data, which shows that there is a strong correlation to proximity to the end of the runway and increased crash potential, is what the Air Force used to develop these designations.

ZONE	1968-1985		1968-1995	
	Accidents	% of Total	Accidents	% of Total
On-Runway	197	27.1	209	24.9
Clear Zone	210	28.8	230	27.4
APZ I	57	7.8	85	10.1
APZ II	36	5.0	47	5.7
Other (Within 10 nautical miles)	228	31.3	267	31.9
Total	728	100.0	838	100.0

Average Impact Areas for Approach and Departure Accidents

Overall Average Impact Area	5.06 acres
Fighter, Trainer, and Misc. Aircraft	2.73 acres
Heavy Bomber and Tanker Aircraft	8.73 acres

What information is there regarding associated environmental hazards?

In terms of fuel dumps and general aircraft emissions, staff has found little information or studies directly relating to fuel/engine emission from such planes. There is a wealth of information regarding on-base activities, such as wetland protection, salmon habitat restoration, and efforts to reduce air pollution from ground-based fuel facilities and ground-based vehicles. In addition, JBLM has a robust environmental program and is actively engaged in many habitat conservation and restoration projects.

Noise is also something that JBLM tracks and has identified on maps, and there is a correlation between the Clear, APZ I and APZ II zones and noise levels. This is part of the reason that the AICUZ/JLUS has recommended standards regarding use for the given areas and suggest that noise sensitive uses such as hospitals, schools and places of worship not be located in the higher noise areas. The City of Tacoma is predominantly within the Noise Zone 1 designation, and suggested uses are aligned with the proposed regulations based on safety.

The Air Force has to comply with federal environmental regulation and undergoes rigorous environmental evaluation when undertaking any change, such as adding to or expanding existing operations. The City of Tacoma proposed actions have no correlation to JBLM's ability to expand/alter operations, rather this is an issue of land use compatibility in the City of Tacoma to ensure that it does not grow more incompatible with JBLM over time. The proposed code update is not linked to an Air Force plan to increase air traffic, or change existing air traffic patterns in any way. In terms of exposure to any additional aircraft emission, the proposal seeks to limit persons in the area so there will not be an increase in environmental risk as a result of this proposal, and instead a possible a minor reduction.

Why is this proposal before the council now?

The following contributing factors play a role in why the Airport Compatibility Overlay District proposal has come forward to the City Council at this time:

- **The Base Realignment and Closure Commission (BRAC)** - During the late 1980s to the early 2000s there were multiple rounds of United States Military Installation closures and realignments. The BRAC was the primary evaluator of which bases to close/realign. These activities have continued to motivate states and regions to ensure that their military installations remain competitive relative to overall Department of Defense activities. While there is not a current BRAC effort, there is always potential for such efforts to be undertaken again in the future and has motivated JBLM and surrounding communities to diligently work to ensure that the base and surrounding communities remain compatible.
- **The South Sound Military & Communities Partnership (SSMCP)** – In 2010 the SSMCP was formed to serve as a bridge between military and civilian communities, and to advocate for coordination between JBLM and local jurisdictions on important issues, particularly issues of growth and land use compatibility. Since that time the SSMCP has updated the JLUS, and prior to that the JBLM Growth Coordination plan, in an effort to maintain compatibility between the base and surrounding communities. The City of Tacoma is a steering committee-level participant in the SSMCP. The SSMCP has encouraged the City of Tacoma to work towards compliance with the JLUS since 2016.
- **JLUS Updated 2015 (October)** – The JLUS for JBLM has a strategic plan that provides specific implementation actions to ensure compatible civilian growth and development in the vicinity of JBLM. The JLUS represents recommendations for consideration by local and state governments that promote compatible development and to protect public health, safety, and welfare while also protecting the ability of the military to accomplish its vital training and operational missions both now and over the long-term.
- **2015 Arlington Elementary Conditional Use Permit Application Approved** – The Arlington Conditional Use Permit further highlighted a need to address the JLUS standards more directly, through the zoning regulations.

Would the proposal increase potential liability to the City of Tacoma?

The City Attorney’s Office has reviewed the ordinance and found no foreseeable increase in risk of liability to the City as a result of this legislation. This proposal does not create new or increase liability as the purpose is about increasing safety, reducing risk and the level of potential damage. The law is fairly clear that actions designed to improve such situations do not create new liability.

Additionally, the proposal does not change existing conditions in a way which would increase hazard to property owners and citizens in the area. There has been an existing, federal APZ II designation in the area for several decades. The proposal is not linked in any way to increases in flights, and does not change the likelihood of a crash. The proposal is an effort to mitigate and lessen crash damage while also limiting certain industrial uses that may impact aircraft safety. Thus the proposal should have a small, long term positive influence on actual aircraft safety in the area.

If this proposal is approved can staff revisit this in a year to examine what impact it has had on the area?

Staff can report back to the City of Tacoma City Council within a year on impact. If the Council would like to amend the proposal to include this provision staff would request information on what the City Council would like in the report.

Elizabeth A. Pauli, City Manager
Airport Compatibility Overlay District
June 12, 2019
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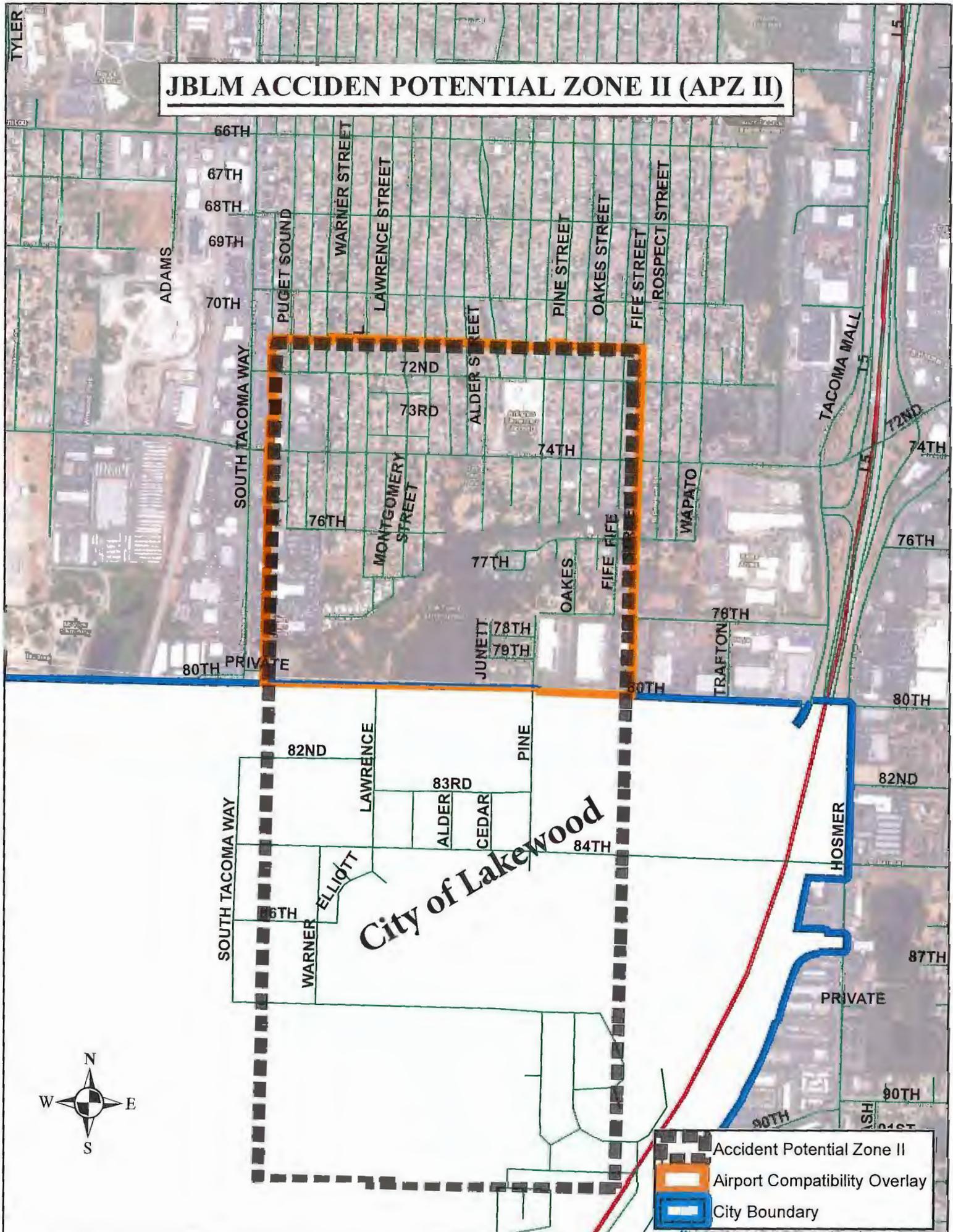
Request for a map that shows more precisely the area of the proposed overlay district.

Staff created a map with more visibility of street names and other key area landmarks, such as Interstate 5 (see attached).

If there are further questions or the desire to have a more in-depth discussion about these regulations, please contact Larry Harala, Senior Planner, at (253) 591-5640 or lharala@cityoftacoma.org.

Attachment: Map highlighting the portion of the APZ II within the City of Tacoma

JBLM ACCIDEN POTENTIAL ZONE II (APZ II)



-  Accident Potential Zone II
-  Airport Compatibility Overlay
-  City Boundary