# **EXHIBIT LIST**

**HEARING DATE:** November 8, 2017 at 1:30 p.m.

FILE NUMBER & NAME: (124.1383) Puyallup Tribe of Indians, Petitioner

EXHIBIT NUMBER	EXHIBIT DESCRIPTION	SUBMITTED BY	A	E	w	COMMENT
Ex. 1	Preliminary Report	City of Tacoma (COT/RPS)	X			
Ex. 1a	Amendment to Preliminary Report	COT/RPS	X			-
Ex. 2	Map Exhibit	COT/RPS	X			
Ex. 3	Aerial Map Exhibit	COT/RPS	X			
Ex. 4	Plat	COT/RPS	X			
Ex. 5	Plat enlargement of area to be vacated	COT/RPS	X			
Ex. 6	Tacoma Power Comments	COT/RPS	X			
Ex. 7	Comcast Comments	COT/RPS	X			
Ex. 8	Map depiction for East 30 <sup>th</sup> Street connector road	COT/RPS	X			
Ex. 9	Prepared Statement by Robert L. Hunter, Jr. on behalf of the Puyallup Tribe of Indians	Petitioner Puyallup Tribe of Indians (PTI)	X			Ex. presented at hearing
Ex. 10	Prepared Statement by Frank Wright on behalf of the Puyallup Tribe of Indians	Petitioner PTI	X			Ex. presented at hearing
Ex. 11	Prepared Statement by Matt Wadhwani on behalf of the Puyallup Tribe of Indians	Petitioner PTI	X			Ex. presented at hearing
Ex. 12	Prepared Statement by Julie Hamilton on behalf of the Puyallup Tribe of Indians	Petitioner PTI	X			Ex. presented at hearing

**KEY** 

A = Admitted E = Excluded

W = Withdrawn





# PRELIMINARY REPORT

# PREPARED FOR THE HEARING EXAMINER BY REAL PROPERTY SERVICES

DECEIVED
OCT 27 2017
HEARING EXAMINER

For the Hearing to be Held Wednesday, November 8, 2017 at 1:30 PM

PETITIONER: PUYALLUP TRIBE OF INDIANS

FILE NO. 124.1383

# A. SUMMARY OF REQUEST:

Real Property Services has received a petition from the Puyallup Tribe of Indians to vacate that portion of the East "R" Street air rights, beginning at a minimum vertical distance of 24.6 feet from the finished street grade, between the East 29<sup>th</sup> Street and East 30<sup>th</sup> Street, as depicted on the attached Exhibits 2 and 3, abutting and adjacent Tribal property, in connection with the Emerald Queen Casino Relocation project.

# **B. GENERAL INFORMATION:**

# 1. Legal Description of Vacation:

That portion of the Southwest Quarter of the Northeast Quarter of Section 10, Township 20 North, Range 03 East of the Willamette Meridian, more particularly described as follows:

That portion of East 'R' Street air rights lying southerly of the south margin of East 29th Street extended between the Northeast corner of Block 7946 of the Indian Addition to the City of Tacoma, according to the Plat thereof filed on May 1, 1896 in Book 7 of Plats at pages 30 and 31, records of Pierce County, Washington, and the Northwest corner of Block 7950 of said plat and lying northerly of the north margin of East 30th Street extended between the Southeast corner of Block 8045 and the Southwest corner of Block 8049, both of said plat, beginning at a minimum vertical distance of 24.6 feet above as measured perpendicular to the finished street grade.

All situate in the City of Tacoma, County of Pierce, State of Washington.

#### 2. Notification:

9.22.060 NOTICE OF PUBLIC HEARING The Public Works Department shall cause a 30-day notice to be given of the pendency of the petition by written notice posted in three of the most public places in the City, a like notice in a conspicuous place on the street or alley sought to be vacated, a like notice in a newspaper of general circulation in the City, and a like notice to the legal property owners of all property abutting the right of way

requested for vacation as enumerated on the applicant's vacation petition, and to any other interested parties of record. In addition to posting notices of the hearing, the Public Works Department shall mail a copy of the notice to all owners and occupants of the property which lies within 300 feet of the street or alley to be vacated. The said notice shall contain the statement that a petition has been filed to vacate the street or alley described in the notice, together with a statement of the time and place fixed for the hearing of the petition.

In all cases where the proceeding is initiated by the City Council without a petition having been signed by the owners of more than two-thirds of the property abutting upon the part of the street or alley sought to be vacated, notice shall be sent as provided above. Failure to send notice by mail to any such property owner where the current address for such property owner is not a matter of public record shall not invalidate any proceedings in connection with the proposed street vacation.

# C. PUBLIC NOTICE:

Real Property Services in conjunction with the City of Tacoma Clerk's office issued the following public notice:

The Public Hearing Notice was posted October 5, 2017 at approximately 3:30 p.m. at locations described in item 1 below:

- 1. Placed yellow public notice sign at the Southwesterly corner of East 29<sup>th</sup> Street and East "R" Street; and at the Northwesterly corner of East 30<sup>th</sup> Street at East "R" Street.
- 2. Public notice memo placed into the glass display case located on the first floor of the Municipal building abutting the Finance Department.
- 3. Public notice memo advertised on the City of Tacoma web site at address: <a href="http://www.cityoftacoma.org/notices">http://www.cityoftacoma.org/notices</a>
- 4. Public Notice advertised in the Daily Index newspaper.
- 5. Public Notice mailed to all parties of record within the 1,000 feet of vacation request.
- 6. Public Notice advertised on Municipal Television Channel 12.

# D. PURPOSE OF REQUEST:

The Petitioner is currently assembling all property rights necessary for current and future development and construction of a multi-leveled garage structure, casino, hotel and restaurant development in connection with the Emerald Queen Casino Relocation project in furtherance of Puyallup Tribal community. This segment of air space will allow for the abridgement of development and construction between Tribal real properties lying east and west of East "R" Street.

#### E. HISTORY:

The City of Tacoma acquired this right of way, and the air rights proposed to be vacated, by Plat filing of the Indian Addition to the City of Tacoma as filed of record in Volume 7, at Page 30, records of Pierce County, Washington. Copy of filed Plat attached as Exhibit 4 and enlargement of the platted vacation area attached as Exhibit 5.

# F. PHYSICAL LAND CHARACTERISTICS:

This right of way is fully improved with concrete curb, gutter and sidewalk. While the site is currently under significant construction this segment of roadway will be redesigned, replaced and/or restored to current City standards for full buildout.

# G. APPLICABLE SECTIONS OF THE OFFICIAL CODE OF THE CITY OF TACOMA:

9.22.010 PETITION TO VACATE AUTHORIZED: The owners of an interest in any real estate abutting on any street or alley who may desire to vacate any street or alley, or any part thereof, shall petition to the City Council to make vacation in the manner hereafter provided in this chapter and pursuant to RCW 35.79 or the City Council may itself initiate by Resolution such vacation procedure. The City Council shall require the petitioners to compensate the City in an amount which equals one-half of the appraisal value of the area vacated; provided that if the street or alley has been a public right of way for 25 years or more, the City shall be compensated in an amount equal to the full appraised value of the area vacated; provided that when the vacation is initiated by the City or the City Council deems it to be in the best interest of the City, all or any portion of such compensation may be waived. Except as provided below, one-half of the revenue received hereunder shall be devoted to the acquisition, improvement, and maintenance of public open space land and one-half may be devoted to transportation projects and the management and maintenance of other City owned lands and unimproved rights-of-way.

In the case of vacations of rights-of-way in the tide flats area, defined as easterly of the Thea Foss Waterway (inclusive of the Murray Morgan Bridge), northerly of State Route 509 and westerly of Marine View Drive, the total revenue received hereunder shall be devoted to transportation projects in the tide flats area.

9.22.040 PUBLIC'S RIGHT TO TRAVEL – UTILITIES: Vacation of any portion of a street that is designated as an arterial under Section 11.05.490 of the Municipal Code shall be of a minor nature only and shall not unreasonably limit the public's right to travel upon said street or interfere with the ancillary right to occupy said street for utility purposes.

CRITERIA: Section 9.22.070 of the Official Code of the City of Tacoma. The following criteria have been considered:

1. That the vacation will provide a public benefit and/or will be for a public purpose.

- 2. That the right-of-way vacation shall not adversely affect the street pattern or circulation of the immediate area or the community as a whole.
- 3. That the public need shall not be adversely affected.
- 4. That the right-of-way is not contemplated or needed for future public use.
- 5. That no abutting owner becomes landlocked or his access will not be substantially impaired; i.e., there must be an alternative mode of ingress and egress, even if less convenient.
- 6. That vacation of right-of-way shall not be in violation of RCW 35.79.035

# Regarding the above Criteria, Real Property Services finds the following:

- 1. The vacation is a public benefit because:
  - a. It will produce commercial uses of the adjoining lands;
  - b. Will provide economic, and employment viability to the community;
  - c. Facilitate economic development.
- 2. City of Tacoma Traffic Engineering has been consulted regarding this petition and does not object to the vacation.
- 3. No general public is served by this air space above the right of way.
- 4. The vacation area is not contemplated or needed for continued public use as a right of way.
- 5. No abutting owner becomes landlocked nor will their accesses to existing and retained road structure be negatively impaired.
- 6. The vacation area is not close to a body of water as contemplated under RCW 35.79.035.

# H. ADDITIONAL INFORMATION:

The area to be vacated has not been assessed for sanitary sewers and is not subject to a Connection Charge In-Lieu-of-Assessment per T.M.C. 12.08.350.

#### I. PROJECT RECOMMENDATIONS:

As part of the City's review process for street vacation petitions, notice of this application was mailed to various City departments as well as many outside quasi-governmental agencies. These agencies, as noted below, have provided comments and recommended conditions to the Real Property Services Division. These comments, where appropriate, have been incorporated in the "Recommended Conditions of Approval" section of this preliminary report.

Preliminary Report – Exhibit 1 Map Exhibit – Exhibit 2 Aerial Map Exhibit – Exhibit 3 Plat – Exhibit 4
Plat Enlargement – Exhibit 5
Tacoma Power – Exhibit 6
Comcast Communications – Exhibit 7

Tacoma Water – No Objection / Advisory Comment
Puget Sound Energy – No Objection / Advisory Comment
Public Works/LID – No Objection
Environmental Services – No Objection
Tacoma Fire – No Objection
Solid Waste – No Response
Click! Network – No Response
PW Traffic – No Response
PW Engineering – No Response
Police – No Response
Planning & Development Services – No Response
CenturyLink – No Response
Pierce Transit – No Response

# J. RECOMMENDED CONDITIONS OF APPROVAL:

Should this street vacation request be approved, the Real Property Services Department of Public Works recommends that the following conditions be made conditions of approval:

# 1. PAYMENT OF FEES

The petitioner shall compensate the City in an amount equal to the full appraised value of the area vacated. One-half of the revenue received shall be devoted to the acquisition, improvement and maintenance of public open space land and one-half may be devoted to transportation projects and /or management and maintenance of other City owned lands and unimproved rights-of-way. *TMC 9.22.010* 

# 2. TACOMA POWER

- a. Please contact Jeffrey Rusler at (253) 502-8309 regarding Tacoma Power's comments.
- b. Tacoma Power has no objection; however, Second Reading of the Ordinance shall be conditioned upon the completion of Work Order Number 16-0040 for the formal and proper relocation and undergrounding of infrastructure thru the new East 30<sup>th</sup> Street connector road.

# Utility Advisory Comments and not a condition to this vacation.

# 3. TACOMA WATER

- a. Please contact Jesse Angel at (253) 502-8280 regarding Tacoma Water's comments.
- b. Water has no objection; however has advised that subsurface infrastructure exists below the vacation area for which accesses thereto shall remain unencumbered.

# Third Party Comments for the record:

# 4. COMCAST

- a. Please contact Aaron Cantrel at <u>Aaron\_Cantrel@comcast.net</u> regarding Comcast's comments.
- b. Comcast has no objection; however, they do have infrastructure attached to Tacoma Power poles within the area of vacation anticipated to be relocated with Tacoma Power to the East 30<sup>th</sup> Street connector road under Work Order 16-0040. Execution of third party easement is required in the event relocation is not completed.

# Third Party Advisory Comment and not a condition to this vacation.

# PUGET SOUND ENERGY

- a. Please contact Marilynn Danby at (253) 476-6451 regarding Puget Sound Energy's comments.
- b. PSE has no objection; however has advised that subsurface infrastructure exists below the vacation area for which accesses thereto shall remain unencumbered.

# 6. PUBLIC COMMENT

Real Property Services has received the following public comment:

None

The applicant shall comply with all City regulations for any future use of the subject site.

ATTACHMENT: Vacation Jacket containing all pertinent maps and papers.

Page 7 of 7

#### AMENDMENT TO

# THE PRELIMINARY REPORT

Prepared for the Hearing Examiner
By the Real Property Services Division
To Be Held on
WEDNESDAY, November 8, 2017, AT 1:30 P.M.

PETITIONER:

**PUYALLUP TRIBE OF INDIANS** 

FILE NO.

124.1383

# A. SUMMARY OF REQUEST:

Real Property Services has received a petition from the Puyallup Tribe of Indians to vacate that portion of the East "R" Street air rights, beginning at a minimum vertical distance of 24.6 feet from the finished street grade, between the East 29th Street and East 30th Street

# B. ADDITIONAL COMMENTS/DATA/EXHIBITS:

Throughout the previously provided Preliminary Report, references are made to the proposed East 30<sup>th</sup> Street connector road to be constructed under Work Order Number 16-0040 for which a visual depiction was inadvertently not provided.

For clarity and point of reference Real Property Services has prepared a map depiction, being a modified excerpt from the Work Order, of the proposed East 30<sup>th</sup> Street connector road construction and requests such be incorporated into the record and referenced as Exhibit number 8.

Copies of this requested Amendment and map depiction of connector road will be made available at the scheduled hearing to be referenced as Exhibits 1a and 8, respectively.





# Puyallup Tribe of Indians

# **AIR RIGHTS / STREET VACATION NO. 124.1383**

East R Street between East 29<sup>th</sup> Street and East 30<sup>th</sup> Street with a minimum vertical clearance of 24.6 feet from finished grade.

NE 1/4 SEC. 10, T20N, R3E

NOT TO SCALE







# Puyallup Tribe of Indians

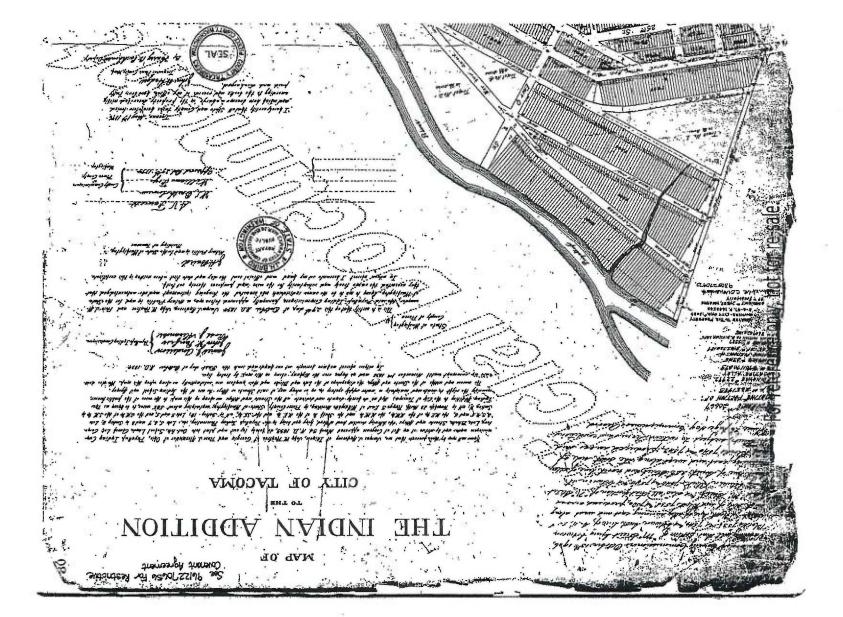
# **AIR RIGHTS / STREET VACATION NO. 124.1383**

East R Street between East 29<sup>th</sup> Street and East 30<sup>th</sup> Street with a minimum vertical clearance of 24.6 feet from finished grade.

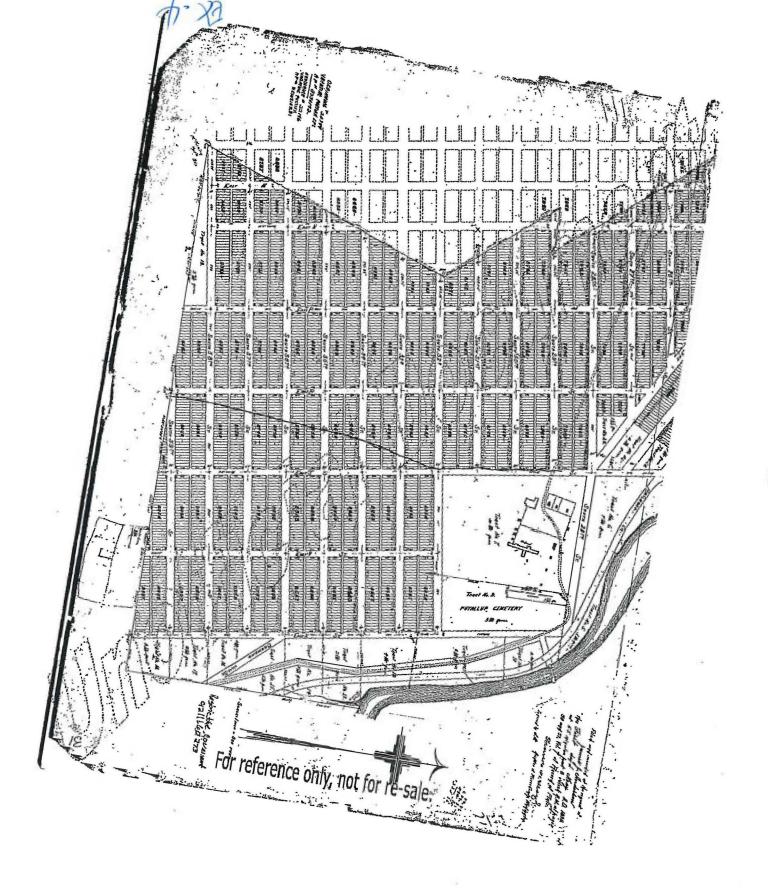
NE 1/4 SEC. 10, T20N, R3E

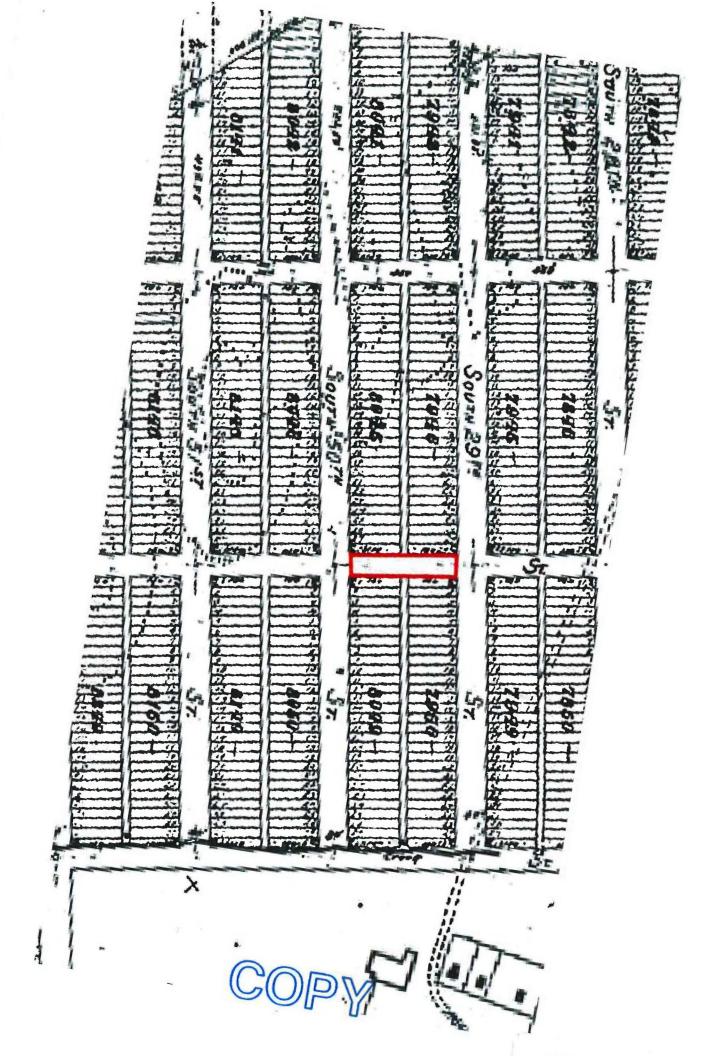
NOT TO SCALE











# Cornforth, Ronda

From:

Rusler, Jeffrey

Sent: To: Thursday, October 26, 2017 1:11 PM Cornforth, Ronda; Muller, Gregory

Subject:

RE: 124.1383

# Alright, that'll work as well then.

Jeff Rusler, P.E. | Tacoma Power

T&D Electrical Services - New Services Engineering

P: (253) 502-8309 F: (253) 502-8659

http://www.mytpu.org/tacomapower/permitting/

From: Cornforth, Ronda

Sent: Thursday, October 26, 2017 1:10 PM

To: Rusler, Jeffrey; Muller, Gregory

**Subject:** RE: 124.1383

The surface alley between r and the connector road.... Between 29/30<sup>th</sup> streets.

From: Rusler, Jeffrey

**Sent:** Thursday, October 26, 2017 1:10 PM **To:** Cornforth, Ronda; Muller, Gregory

**Subject:** RE: 124.1383

#### What street does that one cover?

Jeff Rusler, P.E. | Tacoma Power

T&D Electrical Services - New Services Engineering

P: (253) 502-8309 | F: (253) 502-8659

http://www.mytpu.org/tacomapower/permitting/

From: Cornforth, Ronda

Sent: Thursday, October 26, 2017 1:07 PM

To: Rusler, Jeffrey; Muller, Gregory

**Subject:** RE: 124.1383

## I intend to use the same for 124.1384

From: Rusler, Jeffrey

**Sent:** Thursday, October 26, 2017 1:00 PM **To:** Cornforth, Ronda; Muller, Gregory

Subject: RE: 124.1383

Ronda,

This works for me.

Thanks,



Jeff Rusler, P.E. | Tacoma Power

T&D Electrical Services - New Services Engineering
P: (253) 502-8309 | F: (253) 502-8659

http://www.mytpu.org/tacomapower/permitting/

From: Cornforth, Ronda

Sent: Thursday, October 26, 2017 12:34 PM

To: Rusler, Jeffrey; Muller, Gregory

Subject: 124.1383

Jeff,

Good?

a. Tacoma Power has no objection; however, Second Reading of the Ordinance shall be conditioned upon the completion of Work Order Number 16-0040 for the formal and proper relocation and undergrounding of infrastructure thru the new East 30<sup>th</sup> Street connector road.

EX,6

# Cornforth, Ronda

From:

Cantrel, Aaron R < Aaron Cantrel@comcast.com>

Sent:

Friday, August 11, 2017 11:31 AM

To:

Cornforth, Ronda

Subject:

RE: Street Vacation 124.1383 - Comments DUE August 25th - Puyallup Tribe of Indians

Attachments:

Comcast Comments-124.1383.pdf

# Comcast comments and markup attached.

From: Cornforth, Ronda [mailto:rcornforth@cityoftacoma.org]

Sent: Tuesday, August 08, 2017 12:32 PM

To: Barnett, Elliott < elliott.barnett@ci.tacoma.wa.us >; Boudet, Brian < BBOUDET@ci.tacoma.wa.us >; Cantrel, Aaron R

<rcornforth@cityoftacoma.org>; Danby, Marilynn <marilynn.danby@pse.com>; Erickson, Ryan

< <u>RErickso@ci.tacoma.wa.us</u>>; Johnson, David (PDS) < <u>DJohnson2@ci.tacoma.wa.us</u>>; Kammerzell, Jennifer

<jkammerzell@ci.tacoma.wa.us>; Kidd, Brennan <bkidd@ci.tacoma.wa.us>; Larson, Chris <CLARSON@ci.tacoma.wa.us>;

Muller, Gregory < GMuller@ci.tacoma.wa.us>; Rossi, Rod < rrossi@ci.tacoma.wa.us>; Seaman, Chris

<cseaman@ci.tacoma.wa.us>; Simpson, Sue <SSIMPSON@ci.tacoma.wa.us>; Site Development

<SiteDevelopment@ci.tacoma.wa.us>; Spencer, William <WSpencer@ci.tacoma.wa.us>; Standley, Steven

<sstandle@ci.tacoma.wa.us>; Stringer, Shawn <SStringe@ci.tacoma.wa.us>; Tina Vaslet <tvaslet@piercetransit.org>

Cc: Cornforth, Ronda < rcornforth@cityoftacoma.org >; Victor, Steve(Legal) < svictor@ci.tacoma.wa.us >

Subject: Street Vacation 124.1383 - Comments DUE August 25th - Puyallup Tribe of Indians

Importance: High

## Agency Reviewer,

Please review the attached map exhibits for the proposed Street Vacation Petition 124.1383, <u>affecting the air rights</u> <u>beginning 24.6' above finished street grade</u>, as requested by the Puyallup Tribe of Indians, and provide comments for your respective utility/agency <u>on or before August 25, 2017</u>. Please note that <u>surface transportation and use of the street will remain</u>, as such be mindful to provide comments only for infrastructure affected by this air rights vacation as surface/subsurface utility easements and/or reservations may not be applicable to this vacation. Responses received later than August 25, 2017 risk NOT being incorporated into the vacation action.

Please email me with any questions you may have.

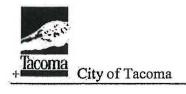
Thank you.

# R. J. Cornforth

City of Tacoma, Public Works Real Property Services 747 Market Street, Ste. 737 Tacoma, WA 98402-7941 (253) 591-5052 / Fax (253) 594-7941 rcornfor@cityoftacoma.org

We are made wise not by the recollection of our past, but by the responsibility for our future.





TO:

**ALL CONCERNED AGENCIES & DEPARTMENTS** 

FROM:

**RJ CORNFORTH** 

**PUBLIC WORKS /REAL PROPERTY SERVICES** 

SUBJECT:

STREET VACATION REQUEST NO. 124.1383

DATE:

August 8, 2017

Real Property Services has received a petition from the Puyallup Tribe of Indians to <u>vacate the air rights</u>, <u>beginning 24.6' above finished street grade</u>, of East R Street between East 29<sup>th</sup> and East 30<sup>th</sup> Streets in preparation for the proposed Emerald Queen Casino development and relocation.

In order to be considered, your comments must be received by **Real Property Services**, **TMB**, **Room 737**, by **August 25**, **2017**. If your comments are not received by that date, it will be understood that the office you represent has no interest in this matter.

RESPONSE

Attachment(s) AT&T Broadband Pierce Transit Puget Sound Energy **Qwest Communications** Fire Department Police Department TPU/Power/T&D TPU/Water/LID PW/Director (3) PW/BLUS (2) PW/Construction PW/Engineering PW/Engineering/LID PW/Engineering/Traffic PW/Environmental Services PW/Solid Waste PW/Street & Grounds Tacoma Economic Development Click! Network

INCOL ONCE	
XNo Objections	
Comments Attached	
8-11-17	Date
Uguan Cartel	Signature
Planning & Design	Department
C 1 1	

\*\* Concast has existing U6
System within this Vacation
Area. Any relocation of these
facilities will be at the owner
developer's expense.

\*\* Mancy attached

EX.7

E 20fP 2f .8. M 802 1S 416?

The Party of the last

## PREPARED STATEMENT

Submitted for the Record of the Hearing Examiner By Robert L. Hunter, Jr. on Behalf of the Puyallup Tribe of Indians

For the Hearing to be Held Wednesday, November 8, 2017 at 1:30 P.M.

**PETITIONER:** The Puyallup Tribe of Indians

**Summary of Request:** 

A.

The Puyallup Tribe of Indians requests the City of Tacoma to vacate that portion of the right-of-way encumbering the East R Street air rights located between East 29th Street and East 30th Street beginning at a minimal vertical distance of 24.6 feet above finished street grade. This described East R Street air space abuts Tribal property on the west and east sides of East R Street between Blocks 7946 and 8045 to the west of East R Street and Blocks 7950 and 8049 to the east of East R Street, all located within the Indian Addition to the City of Tacoma (see Attachment A).

As set forth below, the vacate meets all the Tacoma Municipal Code criteria contained at Section 9.22.070 for the granting of air space vacates. By granting this vacate, no landowner in the immediate area will become landlocked.

The Tribe agrees with the Preliminary Report, as amended, submitted by the City's Real Property Services, including the conditions set forth therein. We request that the City grant the air space vacate.

# B. Introduction and Background:

From time immemorial the Puyallup Tribe of Indians made their home in and around Commencement Bay and the Puyallup River. In their aboriginal language, the Tribe is known as "S'Puyalupubsh" meaning "generous and welcoming behavior to all people (friends and strangers) who enter our lands." Since the beginning, Tribal members knew how blessed they were in natural resources and saw themselves as stewards of the land responsible for existing in harmony with all living things. Tribal members live by this responsibility to this day and have contributed immeasurable efforts at preserving the natural resources remaining in the area.

Unfortunately, the Tribe has not always received reciprocal treatment. Failed federal policies, broken promises, cultural prohibition, and dwindling Tribal membership resulted in enormous land and natural resource loss for the Tribe. For example, as a result of the General Allotment Act of 1887, the federal government sold the majority of the Puyallup Indian Reservation, against tribal interests (see Attachment B for advertisement example). At its lowest point, the Tribe owned one-tenth of one percent of the original Reservation.



FILE NO: 124.1383

Only in the last decade has the Tribe started to reverse this trend. Thanks to other federal enactments such as the Congressional Act of May 18, 2006, directing the Secretary of the Interior to accept certain lands in trust for the benefit of the Puyallup Indian Tribe (see Attachment C), the Tribe has been able to recover up to 6% of lands lost. The Congressional Act covers lands adjacent to the seat of the Tribe's government - commonly referred to as the "Congressional Mandate area." The Act requires the Secretary of the Interior to take any land into trust the Tribe reacquires within the Congressional Mandate area, which area includes Blocks 7846, 7850, 7945 and 7949 within the Indian Addition to the City of Tacoma, State of Washington, including Blocks 7946, 7950, 8045 and 8049, all the Blocks abutting the vacation requested here (see Attachment A).

Yet, the Tribe can only begin to reacquire its land base through the efforts of economic development and the cooperation of local governments. Positive economic growth and intergovernmental collaboration can only be possible with the resources gained through projects like the construction of the Tribe's new gaming facility. With this facility, the Tribe will continue providing for its membership through governmental authority, programs and services while maintaining the generous support the Tribe affords to the surrounding community through vendor purchases, employment, entertainment venues, charitable donations, and partnerships.

The air space requested by the Tribe is needed to accommodate the Tribe's new facility, which facility will replace the old and outdated temporary structure now being used.

# C. The alley vacate meets Section 9.22.070 Tacoma Municipal Code Criteria:

# 1. The Vacate Will Provide A Public Benefit And/Or Will Be For A Public Purpose:

The new gaming facility (to be partially located within the targeted air space) will allow the Tribe to continue providing large economic benefits to the surrounding community.

- See the testimony and documents submitted for the Hearing Record by Frank Wright, Julie Hamilton and Matt Wadhwani.
- 2. The Right-Of-Way Vacation Shall Not Adversely Affect The Street Pattern Or Circulation Of The Immediate Area Or The Community As A Whole:
  - Being twenty-four and one half feet above the finished street grade for East R Street, traffic pattern and circulation will not be impacted by the air rights vacation.
- 3. The Public Need Shall Not Be Adversely Affected:
  - There is no general public need for the air space over 24.6 feet above East R Street, thus no adverse interests affected by the vacate.

ex 9

<sup>&</sup>lt;sup>1</sup>Congress found in passing the May 18, 2006 Congressional Act, P.L. 109-224, that the Tribe worked closely with the City of Tacoma (among other local governments) and that the City supported the Tribe's efforts with the acquisition of land into federal trust.

- With the Tribe's environmental regulatory requirements, the structure utilizing the air space will not harm the environment.
- The federal Indian Gaming Regulatory Act requires that any facility built by the Tribe for gaming meet health and safety regulations.

# 4. The Right-Of-Way Is Not Contemplated Or Needed For Future Public Use:

- The Tribe has no knowledge that the City's air rights above East R Street is needed or intended for future use by the public. Alternatively, with the Tribe's build out of its new facility, the public will have much greater use of the air space than it otherwise would if the vacation were not granted.
- 5. No Abutting Owner Becomes Landlocked Or His Access Will Not Be Substantially Impaired; i.e., There Must Be An Alternative Mode Of Ingress And Egress, Even If Less Convenient:
  - No landowner will become landlocked with this air rights vacation. All land now accessible before the air rights vacation will be accessible after the vacation.
  - Other than the Tribe, there are no other landowners whose air rights are connected with the vacation.

# 6. Vacation Of Right-Of-Way Shall Not Be In Violation Of RCW 35.79.035:

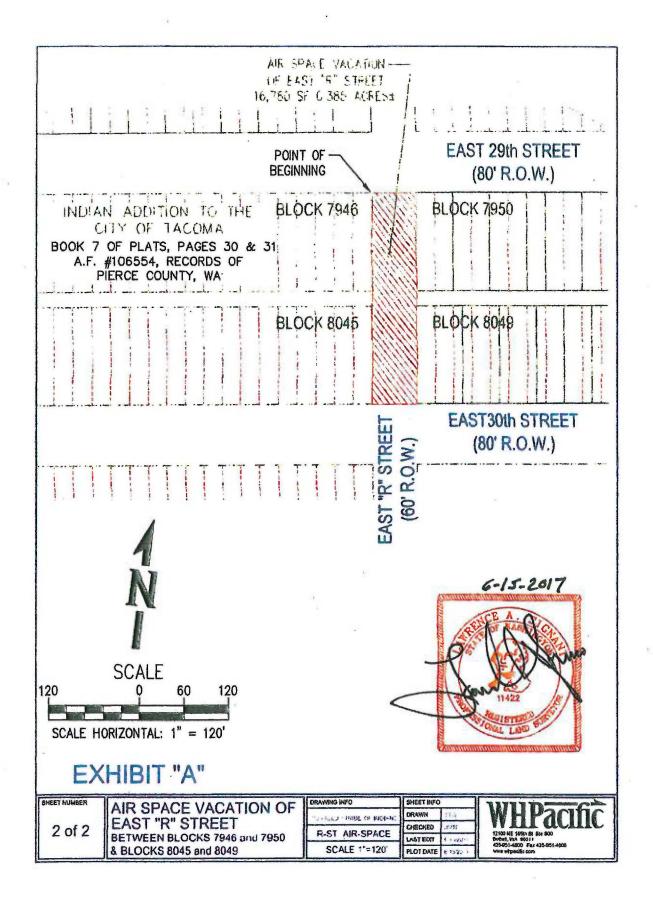
• This criteria is not applicable as there is no body of water impacted by this vacate.

#### D. Conclusion:

The Puyallup Tribe is committed to developing a facility that is beneficial for the Tribe and to the surrounding community. As a gateway to Tacoma, the Tribe wants this gaming venue to be safe, exciting, easily accessible, and advantageous not only to the Tribe, but to the local population as well. The Tribe truly believes it is on the verge of creating something special – a business everyone can be proud of and which truly encapsulates the claim of being "The Entertainment Capital of the Northwest." To this end, the Tribe requests that the City grant the air rights vacation, which air rights are needed for the new facility.

EX.9

# ATTACHMENT A MAPS





Puyallup Tribal
Realty and Trust Services
Street Vacations



Motor:
The financiary of the Psychip buller Recordation to studies to, but not identical to the 1673 Barvey Acco.

Member Trust

Puyallup Tribal Lands



tys, reports, and multiply induced from hose been 1 to only it, requested an experimentar of residuare to legally recorded may not marroy.

Payashay to be noticed, and the second of the secondary to the second of the information induced to monetary, supposing and withfully for body payment.



Prepared by: Paul Arnold Last Update: 20 April 2017 4D 1983 HARN StatePlane Whatlington South FIPS 4802 Feet



# ATTACHMENT B

# EXAMPLE INDIAN LAND SALE ADVERTISMENT

# INDIAN LAND FOR SALE

GET A HOME

OF YOUR OWN

17

EASY PAYMENTS



# PERFECT TITLE

214

**POSSESSION** 

WITHIN

THIRTY DAYS

# FINE LANDS IN THE WEST

IRRIGATED IRRIGABLE

GRAZING

AGRICULTURAL DRY FARMING

IN 1910 THE DEPARTMENT OF THE INTERIOR SOLD UNDER SEALED BIDS ALLOTTED INDIAN LAND AS FOLLOWS:

Location.	Acres.	Average Price per Acre.	Location.	Acres.	Average Price per Acre.
Colorado	5,211.21	\$7.27	Oklahoma	34,664.00	\$19.14
Idaho	17,013.00	24.85	Oregon	1,020.00	15.43
Kansas	1,684.50	33.45	South Dakota	120,445.00	16.53
Montana	11,034.00	9.86	Washington	4,879.00	41.37
Nebraska	5,641.00	36.65	Wisconsin	1,069.00	17.00
North Dakota	22,610.70	9.93	Wyoming	865.00	20.64

# FOR THE YEAR 1911 IT IS ESTIMATED THAT 350,000 ACRES WILL BE OFFERED FOR SALE

For information as to the character of the land write for booklet, "INDIAN LANDS FOR SALE," to the Superintendent U. S. Indian School at any one of the following places:

CALIFORNIA:

Hoopa. COLORADO: Ignacio.

IDAHO: Lapwai. KANSAS: Horton.

Nadeau.

MINNESOTA: Onigum.

MONTANA: Crow Agency.

NEBRASKA: Macy. Santee. Winnebago. NORTH DAKOTA: Fort Totten. Fort Yates.

OKLAHOMA:
Anadarko.
Cantonment.
Colony.
Darlington.
Muskogee,

Pawnee.

OKLAHOMA — Con. Sac and Fox Agency. Shawnee. Wyandotte.

OREGON: Klamat

Klamath Agency.
Pendleton.
Roseburg.
Siletz.

SOUTH DAKOTA:

Cheyenne Agency.
Crow Creek.
Greenwood.
Lower Brule.
Pine Ridge.
Rosebud.

WASHINGTON:

Fort Simcoe. Fort Spokane. Tekoa. Tulalip.

WISCONSIN: Oneida.

WALTER L. FISHER,

Secretary of the Interior.

ROBERT G. VALENTINE,

Sisseton.

Commissioner of Indian Affairs.

# ATTACHMENT C PUBLIC LAW 109-224

# Public Law 109-224 109th Congress

#### An Act

May 18, 2006 [S. 1382]

To require the Secretary of the Interior to accept the conveyance of certain land, to be held in trust for the benefit of the Puyallup Indian tribe.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

Washington.

## SECTION 1. PUYALLUP INDIAN TRIBE LAND CLAIMS SETTLEMENT.

(a) IN GENERAL.—The Secretary of the Interior shall—

(1) accept the conveyance of the parcels of land within the Puyallup Reservation described in subsection (b); and

(2) hold the land in trust for the benefit of the Puyallup

Indian tribe.

(b) LAND DESCRIPTION.—The parcels of land referred to in

subsection (a) are as follows:

(1) PARCEL A.—Lot B, boundary line adjustment 9508150496, as depicted on the map dated August 15, 1995, held in the records of the Pierce County Auditor, situated in the city of Fife, county of Pierce, State of Washington. (2) PARCEL B.-

(A) IN GENERAL.—Parcel B shall be comprised of land situated in the city of Fife, county of Pierce, State of Wash-

ington, more particularly described as follows:

(i) Lots 3 and 4, Pierce County Short Plat No. 8908020412, as depicted on the map dated August 2, 1989, held in the records of the Pierce County Auditor, together with portion of SR 5 abutting lot 4, conveyed by the deed recorded under Recording No. 9309070433, described as follows:

(I) That portion of Government lot 1, sec. 07, T. 20 N., R. 4 E., of the Willamette Meridian, described as commencing at Highway Engineer's Station AL 26 6+38.0 P.O.T. on the AL26 line survey of SR 5, Tacoma to King County line.

(II) Thence S88°54′30″ E., along the north line of said lot 1 a distance of 95 feet to the true

point of beginning.

(III) Thence S01°05'30" W87.4' feet.

(IV) Thence westerly to a point opposite Highway Engineer's Station AL26 5+50.6 P.O.T. on said AL26 line survey and 75 feet easterly therefrom.

(V) Thence northwesterly to a point opposite AL26 5+80.6 on said AL26 line survey and 55

feet easterly therefrom.

(VI) Thence northerly parallel with said line survey to the north line of said lot 1.

(VII) Thence N88°54'30" E., to the true point

of beginning. (ii) Chicago Title Insurance Company Order No. 4293514 lot A boundary line adjustment recorded under Recording No. 9508150496, as depicted on the map dated August 15, 1995, held in the records of the Pierce County Auditor.

(B) EXCLUSION.—Excluded from Parcel B shall be that portion of lot 4 conveyed to the State of Washington by deed recorded under recording number 9308100165 and more particularly described as follows:

(i) Commencing at the northeast corner of said

(ii) Thence N89°53'30" W., along the north line of said lot 4 a distance of 147.44 feet to the true

point of beginning and a point of curvature.

(iii) Thence southwesterly along a curve to the left, the center of which bears S0°06'30" W., 55.00 feet distance, through a central angle of 89°01′00″, an arc distance of 85.45 feet.

(iv) Thence S01°05′30″ W., 59.43 feet.
(v) Thence N88°54′30″ W., 20.00 feet to a point on the westerly line of said lot 4.
(vi) Thence N0°57′10″ E., along said westerly line

113.15 feet to the northwest corner of said lot 4.

(vii) Thence S89°53'30" east along said north line, a distance of 74.34 feet to the true point of beginning.
(3) ADDITIONAL LOTS.—Any lots acquired by the Puyallup Indian tribe located in block 7846, 7850, 7945, 7946, 7949, 7950, 8045, or 8049 in the Indian Addition to the city of Tacoma, State of Washington.

Approved May 18, 2006.

LEGISLATIVE HISTORY-S. 1382 (H.R. 374):

HOUSE REPORTS: No. 109-422 accompanying H.R. 374 (Comm. on Resources).

CONGRESSIONAL RECORD:
Vol. 151 (2005): Oct. 24, considered and passed Senate.
Vol. 152 (2006): May 9, considered and passed House.

## PREPARED STATEMENT

Submitted for Record on the Hearing Examiner
By Frank Wright on Behalf of the Puyallup Tribe of Indians

For the Hearing to be Held Wednesday, November 8, 2017 at 9:00 A.M. and 1:30 P.M.

PETITIONER: The Puyallup Tribe of Indians

Since early 1996, The Puyallup Tribe and employees of the Emerald Queen Casino have enjoyed working with the City of Tacoma and its staff in making this dream come true. As our first venture was the Riverboat on the Blair Waterway. The Riverboat came from the great Mississippi River to the Great Northwest and City of Tacoma, which brought our area into the spotlight while this vessel was making its journey.

With help from the City of Tacoma we were able to have the shore side facility, parking and birthing ready for the vessel when it arrived in Tacoma. This lead our venture into the casino business with great success as it is today. We are in the top 5 casinos in the United States every year over the past 10 years.

This hasn't come without growing pains. As we continued to grow the Port of Tacoma also experienced large growth. Our growth lead us to opening a temporary facility at our Tribal grounds which was our old Bingo Hall, now known as our I-5 facility. To accommodate Port of Tacoma growth, we agreed to the closure of Alexander Avenue, which was our main entry to our Riverboat site. In exchange, the City of Tacoma and Port of Tacoma assisted the Puyallup Tribe in opening a facility within the City of Fife.

Keep in mind our I-5 tent structures, were always intended to be a temporary. At this point our I-5 facility has outlived the time we have intended. So, the need to develop a permanent facility comes as no surprise as we started improvements over 10 years ago. We have made improvements to the electrical substation, new sewer lines, new water lines, roads and sidewalks. We have completed all this work with the assistance of the City of Tacoma staff.

Keep in mind that 1,000-1,200 employees will be able to work in a modern and improved environment. With the continuation of \$70 million in wages that are earned and spent in the City of Tacoma and surrounding areas.

Now before you, we are demonstrating some of the facility we would like to construct on the property adjoining Portland Avenue and 29<sup>th</sup> Street. These designs are going to require the action taken today to vacate several alleyways and use air rights.

Approval of these requests will give us the ability to build a facility that we all can be proud of. This will be a great benefit to the City of Tacoma and great Northwest.



FILE: 124.1382 and 124.1383

## PREPARED STATEMENT

Submitted for the Record of the Hearing Examiner
By Matt Wadhwani on Behalf of the Puyallup Tribe of Indians

For the Hearing to be Held Wednesday, November 8, 2017 at 1:30 P.M.

PETITIONER: The Puyallup Tribe of Indians

# FILE NO: 124.1383

# **Project Overview and Rationale**

# 1. The existing facility has exceeded its useful life

- a. The current tent structure is only insured until the Project is complete
- b. Building a new facility ensures current operations will continue without interruption

# 2. Opportunity to capture significant new revenue

- a. Prior to designing the casino, the Tribe hired a third party to conduct a feasibility study. The study concluded that the Project, including an on-site 200 room hotel, is viable and economically attractive due to:
  - i. Market density and population growth potential to expand the day/trip vacation base with a new hotel
  - ii. Emerald Queen properties are the top two properties in terms of their access and convenience to residents in the greater Seattle/Tacoma area (4MM population)
  - iii. The current I-5 casino is strongly locals oriented and a new facility is needed to remain competitive
  - iv. Both net revenues and operating income forecasted to increase over 40%
    - 1. Profits used to fund Tribal programs

Market Study Recommendations <sup>1</sup>				
Investment	Over \$200 Million			
Hotel	200 Rooms			
Parking	2,400 Stalls			
Casino Floor	117,00 - 146,000 SF			
Event Space	10,000 - 25,000 SF			
Retail	Up to 2,000 SF			
Food and Beverage	Up to 38,000 SF			

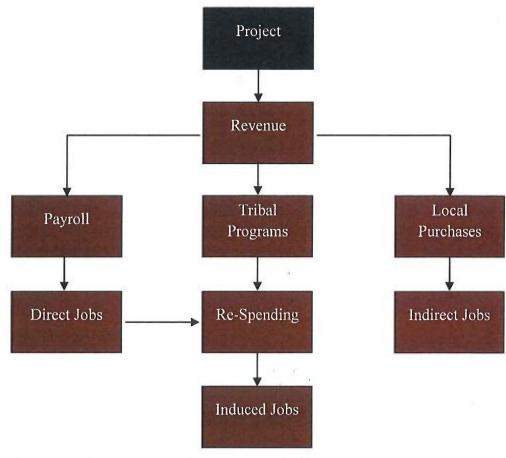


# **Local Market Impact**

The Seattle area is one of the fastest growing in the U.S.<sup>2</sup> and the Project will provide employment opportunities that will support the demand of the growing population.

Local Population Overview <sup>1</sup>				
County	2015	2020	Growth	
Pierce	844	884	1.0%	
King	2,112	2,297	1.7%	
Snohomish	773	825	1.3%	
Thurston	269	265	1.1%	
Total	3,988	4,292	1.4%	

The current I-5 location employs over 1,000 people and the new facility is expected to create an additional 200 jobs. Per U.S. Department of Commerce (2014)<sup>3</sup>, for every one dollar earned by Tacoma area residents, \$2.19 of income is created as result of re-spending the direct income for purchases of goods and services in the state of Washington. With \$70 million in forecasted direct wages, it is expected that the Project will have economic impact of \$150 million per year, which is equal to ~\$1.5 billion over 10 years. Furthermore, there will be an increase in the number of indirect and induced jobs created due to purchases from local vendors and the re-spending of profits distributed to Tribal programs.



- 1. Pro Forma Advisors Market Study for Emerald Queen Casino, July 2016
- 2. Seattle Times (corroborated by US Census Bureau), 2017
- 3. U.S. Department of Commerce, Bureau of Economic Analysis, RIMS II, 2014

EX-11

# PREPARED STATEMENT

Submitted for the Record of the Hearing Examiner By **Julie Hamilton** on Behalf of the Puyallup Tribe of Indians

For the Hearing to be Held Wednesday, November 8, 2017 at 1:30 P.M.

PETITIONER: The Puyallup Tribe of Indians FILE NO: 124.1383

#### A. Overview:

The Puyallup Tribe of Indians is an important economic partner in the greater Tacoma region. With both its business enterprises and government programs combined, the Puyallup Tribe is Pierce County's sixth largest employer, according to the Tacoma Economic Development Board's List of 2016 Major Employers. More than two-thirds of the 3,000 plus employees are non-Native, and most work full time and are provided competitive compensation and generous benefits.

The Tribe's economic success is evident not only in the jobs it creates, but also measured by its investment in activities that improve the quality of life for Tribal members and other residents of the larger community and the region. In particular, the Tribe has invested its business enterprise proceeds and tax receipts in education, healthcare, housing, income support and other social services, and sustainable natural resource management. It consciously seeks to be a good neighbor, to pursue collaborative relationships with other governments, and to generate both immediate and long-lasting benefits for the entire region. As a result, the Tribe has very positive working relationships with the City of Tacoma, Pierce County, and the other local governments on and around the Puyallup Indian Reservation.

# B. Charity Contributions:

The Tribe donates millions of dollars each year, both through its Charity Fund and General Fund, to various non-profit organizations supporting food banks, children's literacy programs, medical research, education, job training, assistance to the homeless and many others, all aimed at assisting the most vulnerable populations. As reflected in the missions of the many organizations it supports, the Tribe's giving benefits the broad regional population, not simply Puyallup Tribal members.

# C. Community Impact Contributions (also known as the 2% Fund):

The Tribe distributes approximately a million dollars each year to sister governments whose costs are increased by the Tribe's casino operations. These funds help pay for local police and fire and emergency services, as well as road and traffic flow enhancements.



# D. Problem Gambling and Smoking Cessation Funding:

The Tribe distributes nearly a million dollars each year earmarked for problem gambling and smoking cessation programs.

# E. Conclusion:

The Puyallup Tribe of Indians is a key player in regional affairs, from business development to environmental management, infrastructure improvement, and social services provisions. The new I-5 Casino project, of which these vacate petitions are an essential part, will provide economic benefits, both directly and indirectly, to the larger community and the region. Matt Wadhwani, also from the Tribe's Finance Department, will be presenting more specifics about the economic benefits of the new casino project.