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A RESOLUTION relating to finance and budget; amending the Capital Planning Policies section of the Financial and Budget Policy Statement of the City of Tacoma.

RESOLUTION NO. 39582

WHEREAS the City's Financial and Budget Policy Statement was last updated in 2013, and

WHEREAS the document incorporates "best practices" of budgeting, financial, and debt management; comprehensively combines and updates key policies; and provides a framework for the biennial budget, and

WHEREAS the Capital Planning Policies section of the document should be updated to reflect changes to policies that govern the management of Special Capital Funds 3211, 1140, and 1060, which are used to manage and track multi-year capital projects, and

WHEREAS, unlike other funds in the City, the proposed amendment would establish multi-year appropriation authority for said funds, and, for active capital projects, unspent appropriations at the end of a biennium will be carried over to the next biennium without further action by the City Council, and

WHEREAS the proposed updates reflect a new best practice and transparent strategy for managing capital project budgets; Now, Therefore,



BE IT RESOLVED BY THE COUNCIL OF THE CITY OF TACOMA:

| That the Capital Planning P | olicies section of the Financial and Budget |
|-------------------------------------|---------------------------------------------|
| Policy Statement of the City of Tac | coma is hereby amended as set forth in the |
| attached Exhibit "A." | |
| Adopted | |
| Attest: | Mayor |
| City Clerk | |
| Approved as to form: | |
| Deputy City Attorney | |
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EXHIBIT "A"

Capital Planning Budget Policies

The major sources of funding for the operating divisions' capital improvement and extraordinary maintenance programs capital budget are revenues, grants, and debt. Financing planned capital replacement costs are an ongoing challenge. It involves evaluating capital assets, estimating their expected useful lives, projecting replacement costs, examining financing options, determining bonding levels, estimating user fees/tax levies, and evaluating the impact on property owners/stakeholders.

Estimating future needs well in advance helps the City develop practical strategies for meeting future demands. Preparing for the challenges of infrastructure replacement or enhancements demands a long-term view of replacement needs in an effort to:

- Ensure that the City's infrastructure is improved to meet the community's expectations and that there is no further growth in aggregate dollar amount of deferred maintenance.
- Moderate changes in tax levies and user fees.
- Manage debt levels.
- Predict and carefully plan for future debt issuance.
- Provide stable revenues.
- Limit the use of special assessments to finance replacement costs.
- In general, sharp changes in tax levies and user fees are unacceptable to citizens, business owners, and elected officials. In order to provide stability the City will:
 - Develop a six-year capital planning and financing system for use in preparing a multi-year capital plan for adoption by the City Council as required by the Growth Management Act of Washington State.
 - o Require all operating divisions to prepare multi-year capital plans.
 - Assign the responsibility for coordinating and preparing the City's Capital Facilities Program to the Office of Management & Budget.
 - Consider long-term borrowing as an appropriate method of financing large capital projects that benefit more than one generation of users.
 - Adopt the first two years of the six-year capital plan as part of the City's biennial budget.

Appropriating the Capital Budget

Unlike the operating budget, which sets appropriation levels for the two years of the upcoming biennium, the capital budget establishes multi-year or long-term



appropriation authority. Budgetary control, the level at which expenditures cannot legally exceed the appropriated amount, is exercised at the fund level. The capital budget approved by City Council establishes the appropriation or spending authority for the duration of all projects residing in each capital fund. Amounts approved will not lapse and will remain until expended for the intended purpose or unencumbered by a future ordinance.

Capital project and grant appropriations lapse when the project or grant activity is completed. For open projects, any unspent appropriations at biennium end will not lapse and will be carried over to the next biennium without further Council action.

Amendments to a capital fund budget may be initiated for any the following reasons:

- To appropriate new projects as approved by the City Council.
- To appropriate additional expenses as a result of new funds or use of reserves.
- To transfer funds between projects that have a similar purpose.

The Office of Management & Budget shall perform an annual review of all capital projects and provides status updates to the City Council. The review will include capital budget amendments.