Affordable Housing Code Update

June 6, 2023





Affordable Housing's Four Objectives

1. Create More Homes for More People

- 2. Keep Housing Affordable and In Good Repair
- 3. Help People Stay in Their Homes and Communities 3.1: Rental Housing Code
- 4. Reduce Barriers for People Who Often Encounter Them



Agenda

Background and Community Outreach

8 Proposed Considerations and Feedback Received

- Notices for Rent Increases
- Shared Housing Standards
- Standardized Screening Criteria
- Fee and Deposit Standards
- Rental Business License Requirement and Health and Safety Compliance
- Relocation Assistance
- Eviction Prohibitions
- Penalties and Enforcement

Next Steps and Options for Moving Forward

Background

- Spring 2018: RHC Stakeholder Advisory Group formed
- November 20, 2018: Rental Housing Code adopted
- February 1, 2019: RHC went into effect
- March 2021: Staff and RHC Stakeholder Advisory Group began work on updates to the RHC, including Just Cause Eviction (JCE) standards and changes being discussed tonight
- November 1, 2021: JCE Standards adopted
- July 28, 2022: staff presented five new proposed changes to the Rental Housing Code. CVS requested additional work before beginning community engagement.
- October 27, 2022: second CVS presentation.
- November 2022 April 2023: Council and community engagement.
- May 2023: Mayor Woodards, Deputy Mayor Walker, and Council Members Hines and Ushkaresponded to new proposed changes by the community, meeting with Tacoma 4 All to learn more about the initiative.
- May 25, 2023: CVS Presentation

Community Outreach

Rental Housing Code Stakeholder Advisory Group

- <u>Community Organizations</u>: Tacoma Pro Bono, Tenants Union of Washington, Fair Housing Center of Washington, Next Chapter-Shared Housing, Shared Housing Services, Tacoma Pierce County Health Department, Tacoma Housing Authority, Rental Housing Association of Washington, Washington Multi-Family Housing Association, Tacoma-Pierce County Affordable Housing Consortium, Tacoma-Pierce County Association of Realtors, Catholic Community Services of Western Washington, Tacoma Pierce County Coalition to End Homelessness
- <u>City Offices</u>: Continuous Improvement Team, Tax & License, Legal, Code Enforcement, Building and Permits, Office of Equity and Humans Rights Fair Housing Coordinator

Spring 2023 Outreach

- <u>Community Survey</u>: 1270 survey responses were submitted, 545 from tenants, 617 from landlords, and 108 property managers
- <u>Events</u>: Two in-person, three virtual, approximately 200 attendees
- Only related to the five original City and RHC Stakeholder Advisory Group proposals



Rent Increase Notices

Current State	City RHC Proposed Changes	Tacoma Landlord Fairness Code Changes	Feedback Received	Sponsor Considerations
Under the RHC, notice of any rent increase must be provided to tenants at least 60 days from rent increase	 Implement notice tiers based upon the percent of Rent increase, for example: 60-day written notice for 6% or less increase 90-day written notice for an increase over 6% and up to 10%, 120-day written notice for an increase of more than 10%. Require that the written notice be served in accordance with RCW 59.12.040. Not allow the landlord to charge for the rent increase notice to be served. 	Two notices required to raise rent: • first between 210 and 180 days • second between 120 and 90 days	Tiers are too complicated, reduce to one amount of any rent increase – RHC Advisory group, affordable housing property managers and landlords, Tacoma 4 All One notice is preferable to having to give two 180 days is too much – landlords stakeholder events and affordable housing property managers Landlords' biggest concern is that a tenant will no longer have to provide the 20-day notice if they leave due to a rent increase. 89% of landlords and 95% of property managers surveyed think current 60-day notice should not be increased 87% of tenants surveyed think current 60-day notice Should be increased. 77% prefer tiered system. THA would seek an exemption from this requirement	Recommend adopting RHC proposed changes with one change: • A single notice requirem ent at 120 days for any rent increase. What would this Policy change do? The policy would increase the amount days of required notice to ensure tenants have time to secure new housing.

Shared Housing Standards

Current State	City RHC Proposed Changes	Tacoma Landlord Fairness Code Changes	Feedback Received	Sponsor Considerations
No standards	Require that the master lease holder provide contact information for the sublet tenants and the property owner at time of tenancy. Require separate leases when renting to four or more tenants. Require lease to state the legal number of occupants and habitable spaces in the unit (TMC prohibits the renting of attics, basements, and/or garages that have not been properly permitted). Require the property owner to serve any notices that can lead to eviction to the master lease holder and appropriate number of notices for all sublet tenants. Require master lease holder to serve any notices that can lead to eviction by property owner to all sublet tenants.	Not proposed, leaders have stated they agree with the City's proposed change	Landlords expressed concerns if they have to identify and contact all sublease tenants living in their property. 50% of shared housing landlords and 44% of property managers have experienced Issues identifying all tenants if they were not on the lease. 58% of shared housing landlords and 44% of property managers have experienced issues <u>contacting</u> all tenants if they were not on the lease. 4% of tenants that had lived in shared housing (6 total people) had been evicted because they were not notified of the eviction actions against the person they were renting from.	Recommend adopting shared housing standards under the City proposal What would policy change do? Policy will ensure that tenants are living in legal, habitable, and healthy spaces and landlord is following all policies under the RLTA when it comes to termination of tenancy.

Standardized Screening Criteria

requirement as 2.5x or 3x monthly rent based on HUD fair market rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates rates ra	Current State	City RHC Proposed Changes	Tacoma Landlord Fairness Code Changes	Feedback Received	Sponsor Considerations
blanket ban on a tenant with felony convictions, and arrest records.managers (average 2.68 income to rent) respondents require either two times income to monthly rent or three times.do? Policy would ensure tenants have the opportunity to secure housing. This policy would particularly help the vulnerable eligibility based on the severitydo? Policy would ensure tenants have the opportunity to secure housing. This policy would particularly equirement is three times.	No standards	 requirement as 2.5x or 3x monthly rent based on HUD fair market rates Prohibits landlord from having a blanket ban on a tenant with felony convictions, and arrest records. Requires landlords to do individual assessments of proposed tenants' criminal history to determine eligibility based on the severity and how long ago the offense occurred. Prohibit the landlord from requiring a SSN as the only way a 	leaders have stated they agree with the	 able to screen for criminal history or ask for SSNs Over 96% of landlords (average 2.65 income to rent) and property managers (average 2.68 income to rent) respondents require either two times income to monthly rent or three times. The most common income to rent requirement is three times. 2 Times: 39% 3 Times: 57% 4 Times: 3% 5 Times: Less than 1% 46% of tenants reported that they'd been denied housing because they did not meet the income screening	under the City proposal What would the policy do? Policy would ensure tenants have the opportunity to secure housing. This policy would particularly help the vulnerable population who is more likely to become homeless if they are not able to secure affordable healthy

Fee and Deposit Standards

Current State	City RHC Proposed Changes	Tacoma Landlord Fairness Code Changes	Feedback Received
Under state law, no	Require the landlord to	Prohibits:	A percent is more equitable than a
portion of any deposit can	actively take steps to recover	 Rental application fees not complying 	set amount so that low-income
be withheld for wear	late fees during tenancy, such	with RCW 59.18.257	tenants paying lower rents aren't
resulting from ordinary	as serving monthly or	 Any non-refundable fee charged at 	charged proportionately more than
use of the premises	quarterly notices or invoices.	the beginning of the tenancy including	higher income tenants.
including for carpet		but not limited to a fee to hold a unit	
cleaning, repair and	Prohibit landlords who do not	prior to the tenant taking possession,	General agreement that a % up a
replacement of fixtures,	address late fees during	 Pet damage deposit exceeding 25% of 	to a maximum dollar amount is
equipment, appliances,	tenancy from withholding	one month's rent	best.
and furnishings if their	them from deposit or	 Move-in fees that in total exceed the 	
condition was not	reporting them to prospective	first month's rent including but not	66% of landlords and 91% of
reasonably documented,	landlords at end of tenancy.	limited to fees required to apply for	property managers provide regular
or in excess of the cost of		tenancy (including processing fees and	invoices or accounting to tenants
repair or replacement of	Limit the amount of late fee	credit and background check charges),	regarding late fees.
damaged items which	the landlord can charge to \$75	security deposits, prepayment of rent	
damaged beyond wear	max per month.	(e.g., "last month's rent"), but excluding	65% of landlords and 92% of
from ordinary use. (HB		a valid pet fee.	property managers take actions
1074)		 Any fee or charge for late payment of 	during tenancy to collect late fees.

section

rent exceeding \$10.00 per monthAny rental agreement shall be

deemed void to the extent it requires

payment of fees prohibited by this

27% of tenants reported that the inability to pay late fees has created a barrier to them obtaining housing.

Fee and Deposit Standards (continued)

Sponsors Considerations

- Recommend adopting the late fee standards under the City proposal with one change:
 - Limit the amount of late fees to 1.5% of unpaid monthly rent, with a maximum limit of \$75/month. For example:
 - Unpaid Rent \$600 Fee \$9
 - Unpaid Rent \$1,200 Fee \$18
 - Unpaid Rent \$1,800 Fee \$23
 - Unpaid Rent \$2,300 Fee \$33
 - Unpaid Rent \$5,000 and up Fee \$75
- Recommend adopting a prohibition on late fees assessed on non-rent charges
- Recommend adopting a prohibition on pet damage deposit exceeding 25% of one month's rent, and require this deposit be refundable if unused
- Recommend increasing the current deposit installment payments from 3 months to 6 months under existing code for move-in fees (non refundable fees, security deposit, last month's rent)
- Research limiting monthly fees associated with pets
- Research what other communities are doing to limit move-in fees that exceed the first month's rent
- Research how refundable deposits are assessed at move-in and how they can support challenging housing applications.
- Research what other communities are doing to define and regulate late fees for low-income tenants and how that can be implemented throughout rental housing code, including provisions for when someone loses their job or income level changes.

What would this policy change do?

This policy would establish standards on how landlords address compliance with late fees during tenancy and limit the amount and what late fees can be charged on. It also would limit certain move in fees and provide more time for tenants to pay move in costs over a 6-month period so they do not need to be paid up front.

Rental Business License Requirement and Health and Safety Compliance

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Current State	City RHC Proposed Changes	Tacoma Landlord Fairness Code Changes	Feedback Received	Sponsor Considerations
Tax & Licensing staff is currently working on ways to add rent rates/increases to data collected in annual business licenses. Under current laws as written, the habitability and health and safety issues already must be addressed and the RHC allows for enforcement.	 Landlords cannot pursue evictions if: The landlord does not have a City annual business license Dwelling unit fails to comply with RCW 59.18.060, and prese nts conditions that endanger or impair health and safety of tenants 	Cannot raise rent if landlord is determined to be in violation of laws related to health and safety, according to the procedures detailed in TMC 2.01.050 OR the dwelling unit has defective conditions making the dwelling unit uninhabitable per RCW 59.18.060 No change to business license requirements proposed, but leaders have stated they agree with the City's proposed change	Affordable housing providers agree that landlords must comply with health and safety codes, as well as have a business license, in order to evict a tenant. During recent Stakeholder Advisory meetings there was consensus that a business license requirement is a good and low barrier.	Recommend adopting limitations on evictions and rent increases without a business license Recommend reviewing and clarifying code and increasing funding to continue and expand greater education to tenants on enforcement actions they can take under current law. Recommend reviewing code for who has the ability to bring complaints to the City on health and safety issues <u>What would this policy change do?</u> Policy would ensure anyone operating a rental business in the Tacoma city limits is complying with health and safety codes, and City policies before raising rents or pursuing evictions. It would also allow tenants' rights groups and other agencies to bring complaints to the City's attention that would allow for enforcement. It would also ensure that landlords are given the opportunity to provide input on all policies as

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the City uses the Rental Business License as an

outreach tool.

Relocation Assistance

Current StateCity RHC Proposed ChangesTacoma Landlord Fairness Code ChangesFeedback ReceivedSponsor Consider	siderations
	increasing the current deposit
	ayments from 3 months to 6 months
	g code for move-in fees (non-
	es, security deposit, last month's
relocation relocation Concerns expressed that some years rent)	
assistance to • Over 10% or more rent increase = 3 increases to operating expenses may	
	ne city's current relocation assistance
	be extended to include excessive
	s as a reason for low-income
where they arerelocate and remains in the dwellingpreferabletenants.	
being displaced unit at the increased rent, the tenant	
	at other communities are doing to
	gulate low-income tenants and how
	nplemented throughout rental
	, including provisions for when
change in use of• a landlord and tenant living on the same site if the site has four orDeed restricted affordable housingsomeone losestheir rentedsame site if the site has four orproviders are concerned about longer	es their job or income level changes.
	ocation assistance based on rent
	his manner may be challenged
deemed dwelling unit for less than 6 (HFC) to provide them new rental rates. under	nis manner may be chanenged
	nt control prohibition.
the City. • a landlord that temporarily rents out to send new rates out. Once housing	
	this policy change do?
	vould allow tenants more time to
	costs over a 6-month period.

before they can implement increases.

Eviction Prohibitions

Current State	City RHC Proposed Changes	Tacoma Landlord Fairness Code Changes	Feedback Received	Sponsor Considerations
The RHC already protects against "no cause" evictions year- round, including for occupation.	Nothing Proposed	 Prohibit economic evictions during school year for households with students or children under age 18 Prohibit evictions between November 1 to April 1, Landlord cannot evict a tenant based on status as a member of the military, first responder, senior, family member, healthcare provider, or educator. Landlords can still carry out evictions at any time if tenants are posing a threat to others or their property, using their apartments for illegal purposes, an owner or family moves to occupy the unit, the unit is condemned for uninhabitability, or desire for roommate to vacate 	Concerns expressed that multiple months of unpaid rent could result in high debt levels for tenants and delinquent mortgages for property owners. Concerns expressed that multiple months of unpaid rent or being unable to evict a tenant for an otherwise appropriate reason could drive small landlords out of the market. THA would seek a Federal exemption from this requirement	Recommend that we follow State just cause eviction laws as we believe the just cause eviction provisions already protect against evictions year-round, including based on occupation. Research specific concerns around no- cause provisions related to cold weather and school year termination of tenancy for those on low and/or fixed incomes Concern: Eviction moratoriums this extensive could push smaller housing providers out of the housing market and further consolidate corporate housing. Concern: as written, no tenant with a child under 18 could be evicted. Concern: as written no tenant with a child under 18 could be evicted.

on just cause eviction protections.

Penalties and Enforcement

Current State	City RHC Proposed Changes	Tacoma Landlord Fairness Code Changes	Feedback Received	Sponsor Considerations
The RHC already contains penalty provisions that can be applied when a landlord fails to pay relocation, RLTA already allows tenants to sue.	None Proposed	 Tenants can sue for violations and obtain actual damages, costs, reasonable attorney's fees AND obtain \$500 or 5 times the month rent per violation. If fail to pay relocation assistance, then penalty is 3x the relocation assistance amount Tenants' organization can sue on behalf of tenants. A landlord may seek a court order allowing a particular eviction or exempting them from a provision of this chapter if they can show that a provision of this chapter, if fully enforced, would constitute either (a) an undue and significant economic hardship, or (b) a takings under the United States or Washington State constitutions, or that the chapter as applied is preempted by federal or state law 	Some feedback indicated current fees are not incentive enough for landlords to comply, or for lawyers to take up tenant cases	Recommend reviewing code for who has the ability to bring suit in municipal court for violations of the RHC, including tenants' organizations or others with consent of tenant Research allowing penalties assessed by City to be given to tenant If tenant was due relocation assistance under current code, and landlord did not comply. Research using penalties assessed by the RHC to fund and support relocation assistance or subsidies for public and smaller housing providers. Concern: The fines and fees may be considered excessive and challenged in court. There is also ambiguity in the exemptions for landlords which may invalidate the provision as written. <u>What would this policy do?</u> This policy may allow the City to provide funds directly to tenants

Options Moving Forward

1) Adopt the recommended changes to tenant protections

2) Place an ordinance on the November Ballot



Options If Initiative is Filed and Certified

1) Enact initiative – Initiative becomes COT ordinance

2) Reject initiative – Initiative goes to voters on the ballot-Council may send an alternate to the voters on the same ballot

3) Take no action – Initiative goes to the voters on the ballot

-Council may send an alternate to the voters on the same ballot



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