



## WEEKLY REPORT TO THE CITY COUNCIL

October 12, 2017

Members of the City Council  
City of Tacoma, Washington

Dear Mayor and Council Members:

### ACTION REQUESTED

1. As a reminder, due to the Interim Tideflats Regulations Public Hearing, **Tuesday's City Council meeting will take place at the Pantages Theater, 901 Broadway, at 5:00 p.m.** The Public Hearing is scheduled for approximately 5:15 p.m. that evening.

### ITEMS OF INTEREST

2. The Planning and Development Services Department has been informed by Rush Commercial Development that the **demolition of the Scottish Rite Temple (Tacoma Bible Presbyterian Church) at 5 South G Street will commence on Monday, October 16<sup>th</sup>.** The Tacoma Bible Presbyterian Church obtained its demolition permit on June 13, 2017. The building was found to be historically significant and the applicant was required to commit to several mitigation strategies prior to commencing with the demolition project. The site is planned for a future residential development project, which will undergo design review with the Landmarks Preservation Commission as a requirement of the Downtown Residential zone.
3. The **October 17, 2017, 10:00 a.m., Special Meeting of the Public Utility Board agenda** is attached for your information.

### STUDY SESSION/WORK SESSION

4. The **City Council Study Session** of Tuesday, October 17, 2017, will be held in Room 16 of the Tacoma Municipal Building North, at Noon. Discussion items will include: (1) **Tideflats Interim Regulations**; (2) **Other Items of Interest**; (3) **Committee Reports**; and, (4) **Agenda Review and City Manager's Weekly Report**.

At Tuesday's Study Session, staff and a Planning Commission representative will present an **overview of the Tideflats Interim Regulations, as recommended by the Planning Commission, in preparation for a public hearing that evening.** The Planning Commission completed its review on October 4, 2017, in response to Amended Resolution No. 39723. The Commission conducted its review pursuant to TMC 13.02.055 which describes the procedural requirements for establishing interim regulations.



For your review prior to the Study Session presentation and Public Hearing, Planning and Development Services Director Peter Huffman provides the **attached memorandum with the Planning Commission's *Findings and Recommendations Report*, October 4, 2017.** In addition, he provides **supplemental information regarding the Commission's deliberations and potential impacts of the proposed regulations** as requested by the City Council.

5. The updated **Tentative City Council Forecast and Consolidated Standing Committee Calendars** are attached for your information.

#### **COUNCIL REQUESTS/INQUIRIES**

6. Planning and Development Services Director Peter Huffman provides responses to questions brought up on October 10<sup>th</sup> at Study Session and the First Reading of **Ordinance No. 28460**. The response addresses Council and public requests for **additional information regarding the extension and modification of Emergency Temporary Shelters Interim Regulations**. If you have questions, please contact Planning Services Division Manager Brian Boudet at [bboudet@cityoftacoma.org](mailto:bboudet@cityoftacoma.org) or 253-573-2389.

#### **MARK YOUR CALENDARS**

7. You have been invited to the following events:
  - **Tacoma Historical Society's 11th Annual Destiny Dinner "Fighting for Dreams That Matter: Honoring Tacoma's Civil Rights Pioneers" on Saturday, October 14th, 5:00-7:00 p.m.,** at the University of Puget Sound Memorial Fieldhouse, located at 1500 North Warner.
  - **Korean Women's Association 45th Anniversary Celebration on Saturday, October 14th, 6:00 p.m.,** at the Greater Tacoma Convention Center's 3rd Floor Ballroom, located at 1500 Broadway.
  - **Community screening of the new film *Wasted! The Story of Food Waste* on Tuesday, October 17<sup>th</sup>, 6:30 p.m.,** at the University of Puget Sound, Rausch Theater, located at 1500 North Warner Street, McIntyre Hall.
  - **Black Student Union Scholarship Fundraising Dinner on Thursday, October 19<sup>th</sup>, 5:00-7:30 p.m.,** at the University of Puget Sound, Upper Marshall Hall, located at 1500 North Warner.



- **Graduate Tacoma 2017 Cradle to Career Lunch on Tuesday, October 24th, 11:30 a.m. to 1:00 p.m.**, at the Greater Tacoma Convention Center, located at 1500 Commerce Street.
- **Annual Downtown on the Go Luncheon on Friday, November 3<sup>rd</sup>, 11:30 a.m. to 1:00 p.m.**, at the Pacific Grill Events Center, located at 1530 Pacific Avenue.
- **Tacoma Refugee Choir Community Sing-Along *Everyone Has a Song* on November 4<sup>th</sup>, 7:00 p.m.**, at Lincoln High School, located at 701 South 37<sup>th</sup> Street.
- **All Hands on Deck! Greater Tacoma Community Foundation celebration of the greater community you help build on Wednesday, November 8<sup>th</sup>, 5:00-7:00 p.m.**, at the Foss Waterway Seaport Museum, located at 705 Dock Street.
- **South Sound Military and Communities Partnership Elected Officials Council meeting on Tuesday, November 21<sup>st</sup>, 7:30-9:00 a.m.**, at the Eagles Pride Golf Course, located at Joint Base Lewis McChord, exit 116 off of I-5.

Sincerely,



Elizabeth A. Pauli  
City Manager

EAP:crh  
Attachments





## **SPECIAL MEETING NOTICE**

**City of Tacoma  
Public Utility Board  
Tuesday, October 17; 10:00 A.M.  
LT1, 3<sup>rd</sup> Floor Conference Room  
Administration Building North  
Tacoma Public Utilities  
3628 S 35<sup>th</sup> Street  
Tacoma WA 98409**

1. Call to Order
2. Roll Call
3. Discussion and evaluation of the responders to the Request for Qualifications for the executive recruitment services for a Director of Tacoma Public Utilities.
4. A vote will be taken on the following:  
Motion 17-14 – Authorize execution of a contract with \_\_\_\_\_ for executive recruitment services for a Director of Tacoma Public Utilities.
5. Adjournment



The City of Tacoma does not discriminate on the basis of disability in any of its programs, activities, or services. To request this information in an alternative format or to request a reasonable accommodation, please contact the TPU Director's Office at 253-502-8201. TTY or speech to speech users please dial 711 to connect to Washington Relay Services.





**TO:** Elizabeth Pauli, City Manager

**FROM:** Peter Huffman, Director, Planning and Development Services Department

**SUBJECT:** Tideflats Interim Regulations – Planning Commission Recommendation

**DATE:** October 11, 2017

On Tuesday, October 17, 2017, at Study Session, staff and a Planning Commission representative will present an overview of the Tideflats Interim Regulations, as recommended by the Planning Commission, in preparation for a public hearing that evening. The Planning Commission completed its review on October 4, 2017, in response to Amended Resolution No. 39723. The Commission conducted its review pursuant to TMC 13.02.055 which describes the procedural requirements for establishing interim regulations.

Attached are the Planning Commission's *Findings and Recommendations Report, October 4, 2017*, as well as supplemental information regarding the Commission's deliberations and potential impacts of the proposed Tideflats Interim Regulations, as requested by Council.

Public comments to the Planning Commission are available at [www.cityoftacoma.org/tideflatsinterim](http://www.cityoftacoma.org/tideflatsinterim). The public hearing testimony is available in three audio files and written comments have been compiled in two books. Approximately 81 people testified at the Planning Commission public hearing and over 200 written comments were submitted to the Commission. Presentation materials and agenda packets are available on the project webpage as well as on the Planning Commission webpage (go to [https://www.cityoftacoma.org/government/committees\\_boards\\_commissions/planning\\_commission/](https://www.cityoftacoma.org/government/committees_boards_commissions/planning_commission/) and click on "Agendas and Minutes").

#### **BACKGROUND**

The City of Tacoma periodically accepts applications to amend the Comprehensive Plan and Land Use Regulatory Code. As part of the 2017-2018 Comprehensive Plan and Land Use Regulatory Code Amendment Application period, the City received multiple applications/requests for zoning and land use process changes in the Tideflats Area, including the Northeast Tacoma Buffer Zone application, the Council Consideration Request for implementation of the Container Port Element of the City's Comprehensive Plan, and the Director's Rule relating to Expanded Notification for Large Industrial Projects.

In response to the multiple amendment applications, on May 9, 2017, the Tacoma City Council adopted Resolution No. 39723 initiating a subarea planning process for the Port Tideflats. In addition, the Resolution requested that the Planning Commission consolidate the various applications/requests into the scope of work for the Tideflats Subarea planning process and to hereby consider the need for interim regulations in the Tideflats subarea while the subarea planning process is under way.

#### **SUMMARY OF PROPOSED AMENDMENTS:**

The Planning Commission's recommended Tideflats Interim Regulations consist of the following elements:





*Category 1: Expanded Notification for Heavy Industrial Uses*

- These amendments would expand notification of heavy industrial use permits to taxpayers and interested parties.
- The notification distances are expanded to 2500' from the subject parcel. For projects located within a designated manufacturing and industrial center, the 2500' notification distance is measured from the boundary of the applicable M/IC boundary.
- This expanded notification applies to all heavy industrial projects city-wide that require a discretionary permit or SEPA determination.

*Category 2: Non-industrial Uses in the Port of Tacoma M/IC*

- These amendments would pause certain new non-industrial uses within the Port of Tacoma M/IC. The amendments would apply to the M-2 Heavy Industrial and PMI Port Maritime Industrial zoning districts within the M/IC.
- The specific uses identified include, but are not limited to:
  - Destination/high intensity parks and recreation,
  - Agriculture,
  - Residential uses,
  - Hospitals,
  - Airports,
  - Schools (K-12),
  - Retail,
  - Cultural institutions, and
  - Care facilities.
- Existing non-industrial uses subject to the pause would be considered allowed uses subject to limitations on expansion per TMC 13.06.630 Nonconforming uses.

*Category 3: Marine View Drive Residential Development Restrictions*

- These amendments would pause all new residential platting and subdivision of land along Marine View Drive.
- Residential development within the S-11 Shoreline District and applicable commercial districts would be paused for the interim period.
- Property owners in the R-1 and R-2 single family zoning districts would be allowed to build a residential unit on existing legal lots under current zoning and development standards.
- New residential development in the interim would be required to provide notice on title disclosing the proximity of the residential units to industrial zoning districts.

*Category 4: Industrial Special Use Restrictions*

- These interim regulations would pause the establishment of the following heavy industrial uses:
  - Coal terminals and bulk storage facilities
  - Oil or other liquefied fossil fuel terminals, bulk storage, manufacturing, production, processing or refining





- Bulk chemical storage, production or processing, including acid manufacture
- Mining and quarrying
- Existing uses as noted above would be considered allowed with limited expansion of 10% storage, production, or distribution capacity during the interim period, subject to a conditional use permit. Other types of expansion and normal maintenance and repair would be allowed.
- Unlisted uses would be prohibited and subject to TMC 13.05.030 Director Decision Making Authority.

For more information, please contact Stephen Atkinson, Senior Planner, at (253) 591-5531 or [satkinson@cityoftacoma.org](mailto:satkinson@cityoftacoma.org). Public review materials are available online at [www.cityoftacoma.org/tideflatsinterim](http://www.cityoftacoma.org/tideflatsinterim).

PH:lw

Attachment(s)

- A. Planning Commission Findings and Recommendations Report, October 4, 2017
- B. Supplemental Information



# Tideflats Interim Regulations

## Planning Commission Findings and Recommendations

October 4, 2017



The City of Tacoma does not discriminate on the basis of disability in any of its programs, activities, or services. To request this information in an alternative format or to request a reasonable accommodation, please contact the Planning and Development Services Department at (253) 591-5030 (voice) or (253) 591-5820 (TTY).

City of Tacoma  
Planning & Development Services Department  
Planning Services Division  
747 Market Street, Room 345  
Tacoma, WA 98402-3793  
(253) 591-5030  
[www.cityoftacoma.org/planning](http://www.cityoftacoma.org/planning)



## City Council

Marilyn Strickland, Mayor  
Keith Blocker  
Anders Ibsen  
Conor McCarthy  
Lauren Walker

Robert Thoms, Deputy Mayor  
Marty Campbell  
Joe Lonergan  
Ryan Mello

Elizabeth Pauli, City Manager

## Planning Commission

Stephen Wamback, Chair  
Andrew Strobel  
Jeremy Woolley  
Brett Santhuff  
Carolyn Edmonds

Anna Petersem, Vice-Chair  
Jeff McInnis  
Dorian Waller  
(vacant)

## Planning and Development Services Department

Peter Huffman, Director

### Planning Services Division

Brian Boudet, Manager  
Stephen Atkinson  
John Griffith  
Ian Munce  
Lihuang Wung

### Development Services Division

Jana Magoon  
Shirley Schultz

## Other City Departments

### City Attorney's Office

Steve Victor, Deputy City Attorney

### Community and Economic Development Department

Nancy Grabinski-Young  
Sheena Harms

Adriana Abramovich



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**I.**  
**Letter of Recommendation**





City of Tacoma  
Planning Commission

Stephen Wamback, Chair  
Anna Petersen, Vice-Chair  
Carolyn Edmonds  
Jeff McInnis  
Brett Santhuff  
Andrew Strobel  
Dorian Waller  
Jeremy Woolley  
(vacant)

October 4, 2017

The Honorable Mayor and City Council  
City of Tacoma  
747 Market Street, Suite 1200  
Tacoma, WA 98402

RE: Tideflats Interim Regulations

Honorable Mayor and Members of the City Council,

On behalf of the Tacoma Planning Commission, I am forwarding our recommendations on the Proposed Tideflats Interim Regulation, in response to Resolution No. 39723 from May 9, 2017. Enclosed is the "Planning Commission's Findings and Recommendations Report, October 4, 2017" that summarizes the proposed interim regulations, the public review process, and the Planning Commission's deliberations.

Through months of community conversation and discussion, the Commission has been steadfast in support for the subarea planning process as called for in Resolution No. 39723. We ask that the City Council prioritize the resources to conduct the subarea planning process in the most expeditious way. Yet based on the sustained level of community involvement to date, we do recognize this work will require a level of public engagement that necessitates careful design and execution to be truly effective.

In the meantime, the Commission finds that interim regulations are warranted and we recommend that the City Council adopt the following proposals for the duration of the Tideflats Subarea Planning process:

1. Expand notification for heavy industrial uses city-wide;
2. Pause certain new non-industrial uses within the Port of Tacoma MIC and limit the expansion of existing said uses;
3. Pause new residential platting and subdivision of land along Marine View Drive;
4. Pause certain new heavy industrial uses city-wide and limit the expansion of existing said uses.

While the Commission was not specifically required under TMC 13.02.055 to conduct a public hearing, the Commission elected to hold a public hearing and accept comments on the draft documents in response to the significant and diverse interest and concerns expressed to the Commission early in the process. As a result, the Commission received a virtually unprecedented level of participation in the public hearing, with over 300 people in attendance, 81 people who provided testimony, and more than 200 pieces of written comments submitted for Commission consideration.

The subarea plan is the best course of action to comprehensively address land use issues associated with the future of the Port/Tideflats, with interim regulations a necessary first step. The Commission stands ready to assist the City Council and the Planning and Development Services Department in this project that has the potential to significantly reshape Tacoma's economic and environmental destiny.

Respectfully,

STEPHEN C. WAMBACK, Chair  
Tacoma Planning Commission  
Enclosure



## **II.**

# **Findings of Fact and Recommendations**



## II. Findings and Recommendations

### TACOMA PLANNING COMMISSION FINDINGS OF FACT AND RECOMMENDATIONS OCTOBER 4, 2017

#### A. SUBJECT:

Tideflats Interim Regulations

#### B. SUMMARY OF PROPOSED AMENDMENTS:

The proposed Tideflats Interim Regulations consists of the following elements:

##### *Category 1: Expanded Notification for Heavy Industrial Uses*

- These amendments would expand notification of heavy industrial use permits to taxpayers and interested parties.
- The notification distances are expanded to 2500' from the subject parcel. For projects located within a designated manufacturing and industrial center, the 2500' notification distance is measured from the boundary of the applicable M/IC boundary.
- This expanded notification applies to all heavy industrial projects city-wide that require a discretionary permit or SEPA determination.
- The amendments are proposed to TMC 13.05.020 Notice process

##### *Category 2: Non-industrial Uses in the Port of Tacoma M/IC*

- These amendments would pause certain new non-industrial uses within the Port of Tacoma M/IC. The amendments would apply to the M-2 Heavy Industrial and PMI Port Maritime Industrial zoning districts within the M/IC.
- The specific uses identified include, but are not limited to:
  - Destination/high intensity parks and recreation,
  - Agriculture,
  - Residential uses,
  - Hospitals,
  - Airports,
  - Schools (K-12),
  - Retail,
  - Cultural institutions, and
  - Care facilities.
- Existing non-industrial uses subject to the pause would be considered allowed uses subject to limitations on expansion per TMC 13.06.630 Nonconforming uses.
- These amendments are proposed to Tacoma Municipal Code 13.06.400 Industrial Districts and includes a new section 13.06.400.G Interim Special Use Restrictions for Non-industrial Uses within the Port of Tacoma M/IC.



## II. Findings and Recommendations

### *Category 3: Marine View Drive Residential Development Restrictions*

- These amendments would pause all new residential platting and subdivision of land along Marine View Drive.
- Residential development within the S-11 Shoreline District and applicable commercial districts would be paused for the interim period.
- These amendments are proposed to TMC 13.10 Shoreline Master Program, TMC 13.04 Platting and Subdivisions, as well as TMC 13.06.200 Commercial Districts.
- Property owners in the R-1 and R-2 single family zoning districts would be allowed to build a residential unit on existing legal lots under current zoning and development standards.

### *Category 4: Heavy Industrial Special Use Restrictions*

- These interim regulations would pause the establishment of the following heavy industrial uses:
  - Coal terminals and bulk storage facilities
  - Oil or other liquefied fossil fuel terminals, bulk storage, manufacturing, production, processing or refining
  - Bulk chemical storage, production or processing, including acid manufacture
  - Mining and quarrying
- Existing uses as noted above would be considered allowed with limited expansion of 10% storage, production, or distribution capacity during the interim period, subject to a conditional use permit.
- Unlisted uses would be prohibited and subject to TMC 13.05.030 Director Decision Making Authority.
- The changes would be made to Tacoma Municipal Code 13.06.400 and create a new Section 13.06.580 that applies to all industrial zoning districts.

## **C. FINDINGS OF FACT PART 1: BACKGROUND**

### **1. Comprehensive Plan and Land Use Regulatory Code**

The *One Tacoma* Comprehensive Plan, updated in 2015 by Ordinance No. 28335, is Tacoma's comprehensive plan as required by the State Growth Management Act (GMA) and consists of several plan and program elements. As the City's official statement concerning future growth and development, the Comprehensive Plan sets forth goals, policies and strategies for the health, welfare and quality of life of Tacoma's residents. The Land Use Regulatory Code, Title 13 of the Tacoma Municipal Code (TMC), is the key regulatory mechanism that supports the Comprehensive Plan.

### **2. Comprehensive Plan and Land Use Regulatory Code Amendments**

The City of Tacoma periodically accepts applications to amend the Comprehensive Plan and Land Use Regulatory Code. As part of the 2017-2018 Comprehensive Plan and Land Use Regulatory Code Amendment Application period, the City received multiple applications/requests for zoning and land use process changes in the Tideflats Area, including the Northeast Tacoma Buffer Zone application, the implementation of the Container Port Element of the City's Comprehensive Plan, and the Director's Rule relating to Expanded Notification for Large Industrial Projects.

### **3. Consolidation of Applications**

In response to the multiple amendment applications, on May 9, 2017, the Tacoma City Council adopted Resolution No. 39723 initiating a subarea planning process for the Port Tideflats. In addition, the Resolution requested that the Planning Commission consolidate the various applications/requests



## II. Findings and Recommendations

into the scope of work for the Tideflats Subarea planning process and to hereby consider the need for interim regulations in the Tideflats subarea while the subarea planning process is under way.

### 4. Subarea Planning

Subarea planning allows for the establishment of a shared, long-term vision, and a more coordinated approach to development, environmental review, and strategic capital investments in a focused area. As a designated Manufacturing and Industrial Center per the Puget Sound Regional Council's VISION 2040 the Port/Tideflats Subarea Plan must comply with VISION 2040 and the subarea planning requirements therein, which typically includes the following elements:

#### Plan Concept or Vision

- Preservation of industrial land base
- Economic role of the Center
- Relationship to Comprehensive Plan
- Market analysis

#### Environment

- Protection of sensitive areas
- Stormwater management
- Air pollution and greenhouse gas emissions

#### Land Use

- Employment growth targets
- Description of industrial and manufacturing uses
- Incompatible land uses
- Mitigation of aesthetic impacts

#### Economy

- Economic development strategies
- Key sectors and industry clusters

#### Public Services and Facilities

- Capital plans and investments to meet targeted growth

#### Transportation

- Freight movement
- Employee commuting
- Transit and mode splits

### 5. Interim Regulations Procedures

Tacoma Municipal Code 13.02.055 describes the procedural requirements for establishing interim regulations. The code requires the following procedural elements:

- Interim regulations must be initiated by the City Council or Planning Commission at a public meeting;
- The Council or Commission must determine, through findings of fact, that interim regulations are warranted;
- The ordinance must address the scope and duration of the interim regulations;
- The ordinance must include a work plan to develop permanent regulations;
- The Interim regulations may be effective for up to 1-year, and may be renewed every 6 months thereafter.

City Council Resolution No. 39723 initiated interim regulation review in accordance with the non-emergency procedures within 13.02.055.



## II. Findings and Recommendations

### D. Findings of Fact Part 2: Assessment of Need for Interim Regulations

#### 6. VISION 2040 Manufacturing and Industrial Centers

The Puget Sound Regional Council's VISION 2040 Multicounty Planning Policies and the City's One Tacoma Comprehensive Plan designate the Port/Tideflats as a Manufacturing/Industrial Center (MIC). These areas are focal points for targeted regional employment growth. The designation provides regional funding priority for major transportation projects (e.g., Port of Tacoma Road, Taylor Way, SR 167, and freight projects). Regional planning policies protect MICs from encroachment of non-industrial uses.

#### 7. Regional Industrial Employment Forecasts

Puget Sound Regional Council forecasts show industrial jobs region-wide increasing from 305,100 jobs in 2012 to 389,000 jobs in 2040, an increase in 83,900 total jobs (<https://www.psrc.org/sites/default/files/industrialandsanalysisreport.pdf>).

#### 8. Regional Industrial Land Supply

PSRC forecasts employment and land supply for the Tacoma-Puyallup industrial area. Exhibit 6.18 to the Industrial Lands Analysis identifies the total land area, vacant land area, and underutilized land area for each sub-regional industrial area. The analysis indicates that the Tacoma-Puyallup industrial area includes approximately 13% of the regional vacant industrial land supply and 15% of the underutilized land supply.

#### 9. Regional Economic Contribution of Industrial Land

According to PSRC's Industrial Lands Analysis Report "(i)n 2012, total wages paid out by industrial activities on industrial lands summed to \$24.4 billion. Overall, the annual earnings from industrial jobs on industrial lands averaged \$80,000 in 2012. Wages associated with industrial jobs on industrial lands equaled 23.2% of all wages paid out across the region in 2012. By comparison, the average wage across the four-county central Puget Sound region in 2012 was \$59,700. Retail Trade, one of the largest segments of the regional work force, supported an average wage of \$36,300, while Finance and Insurance paid an average wage of \$86,900 (page E-9)."

#### 10. Conversion of Industrial Lands

PSRC estimates that non-industrial employment on industrial lands will grow from 36% of total jobs on industrial lands in 2012 to 45% by 2040 (page E-10, Industrial Lands Analysis Report). PSRC forecasts for the Tacoma-Puyallup subarea show "higher growth in non-industrial jobs, with such jobs representing 70% of all jobs in the subarea (page 6-16)." The employment forecasts for 2040 suggest the existing land supply is sufficient to accommodate both the industrial and non-industrial employment forecasts, but that rising land values, proximity to nearby commercial centers, and other factors, will require some shift in management strategies due these non-industrial trends.

#### 11. Employment Allocation

VISION 2040 allocates an additional 97,000 jobs to Tacoma by 2040.

#### 12. 2014 Pierce County Buildable Lands Analysis

The Pierce County Buildable Lands Analysis assesses the land capacity to absorb the VISION 2040 employment allocations. Appendix D to the report allocates 8% of the City's overall employment allocation to the Tideflats MIC, an estimate of 7,555 new jobs by 2040. The report identifies a total land area of 3,912 acres within the Tideflats MIC and sufficient land capacity to absorb the allocated employment.

#### 13. Non-industrial Uses in the Port/Tideflats

The Port Tideflats are predominantly zoned Port Maritime Industrial (PMI) and Heavy Industrial (M-2) zoning districts. Some areas to the periphery are zoned Light Industrial (M-1). Current policies support the retention and protection of manufacturing and industrial lands for manufacturing and industrial use, and to expand a diversified employment base in these areas. However, the City's current zoning



## II. Findings and Recommendations

districts allow expansive uses, including certain non-industrial uses that typically require a large land area to accommodate. These uses include:

- Golf Courses
- Schools (K-12)
- Juvenile Community Facilities
- Airports
- Agricultural uses (excluding marijuana production and processing)
- Destination Parks and Recreation (such as stadiums, arenas, museums, zoos, and aquariums).

### 14. Likelihood of Industrial Development in Tacoma's Port/Tideflats

In addition to the regional industrial employment growth forecasts and availability of developable land within the Port/Tideflats, two major new energy projects have recently been proposed in the Port Tideflats as well as a significant expansion of an existing facility: 1. A liquefied natural gas facility that was permitted and is now under construction, 2. A gas to methanol plant that was proposed for the Tideflats but later withdrawn, and 3. An expansion of an existing refinery to produce ethanol. Multiple oil, gas and petrochemical refineries, terminals, and bulk storage sites currently operate in the Port Tideflats. In addition, a permit application was submitted and approved for a surface mine along Marine View Drive.

### 15. Likelihood of Residential Development in Close Proximity

The 2014 Pierce County Buildable Lands Report documents significant development capacity along the City's steep slopes overlooking the Port/Tideflats along Marine View Drive. In addition, the City has seen increased development pressure on these sites. Multiple plats have been submitted to develop slope properties. With continued rising demand for housing in the City of Tacoma, there is a significant likelihood that additional developments will occur on the slopes above Marine View Drive in close proximity to the Port/Tideflats and during the subarea planning process. Many of the concerns raised about Port/Tideflats industrial activities originate from residential developments along these hillsides that have less separation from the industrial waterfront. New residential development in these areas will likely introduce new interested parties and potential for nuisance complaints during the subarea planning process.

### 16. 1975 Energy Policy and Conservation Act

In 2015, as part of an omnibus budget bill, the U.S. Congress lifted the ban on the export of crude oil that had been in place since the 1975 Energy Policy and Conservation Act was adopted. The ban was lifted with the purpose of expanding new markets for the distribution of crude oil resulting from the increased production associated with shale fracking. This ban did not apply to other refined oil products, including gasoline. According to the Washington Post ([https://www.washingtonpost.com/news/wonk/wp/2014/01/08/u-s-oil-exports-have-been-banned-for-40-years-is-it-time-for-that-to-change/?utm\\_term=.b07af10d5a90](https://www.washingtonpost.com/news/wonk/wp/2014/01/08/u-s-oil-exports-have-been-banned-for-40-years-is-it-time-for-that-to-change/?utm_term=.b07af10d5a90)) gross energy exports in the U.S. have risen significantly since 2003. The result is a likelihood of an increased demand for new bulk storage facilities located on West Coast ports to tap into these growing markets.

### 17. Magnuson Amendment

In 1977 Congress adopted the Magnuson Amendment to the Marine Mammal Protection Act to limit oil tanker traffic in the waters of Puget Sound. According to this amendment:

“(a) The Congress finds that—

(1) the navigable waters of Puget Sound in the State of Washington, and the natural resources therein, are a fragile and important national asset;

(2) Puget Sound and the shore area immediately adjacent thereto is threatened by increased domestic and international traffic of tankers carrying crude oil in bulk which increases the possibility of vessel collisions and oil spills; and



## II. Findings and Recommendations

(3) it is necessary to restrict such tanker traffic in Puget Sound in order to protect the navigable waters thereof, the natural resources therein, and the shore area immediately adjacent thereto, from environmental harm.

(b) Notwithstanding any other provision of law, on and after October 18, 1977, no officer, employee, or other official of the Federal Government shall, or shall have authority to, issue, renew, grant, or otherwise approve any permit, license, or other authority for constructing, renovating, modifying, or otherwise altering a terminal, dock, or other facility in, on, or immediately adjacent to, or affecting the navigable waters of Puget Sound, or any other navigable waters in the State of Washington east of Port Angeles, which will or may result in any increase in the volume of crude oil capable of being handled at any such facility (measured as of October 18, 1977), other than oil to be refined for consumption in the State of Washington."

### 18. Oceanic Resources Management Act

During the 1980's concerns over proposed oil and gas drilling off the coast of Washington resulted in adoption of the Ocean Resources Management Act (ORMA). The ORMA recognizes that "Washington's coastal waters, seabed, and shorelines are among the most valuable and fragile of its natural resources" and that "Some uses may pose unacceptable environmental or social risks at certain times (<http://app.leg.wa.gov/rcw/default.aspx?cite=43.143&full=true>)." Furthermore, "When conflicts arise among uses and activities, priority shall be given to resource uses and activities that will not adversely impact renewable resources over uses which are likely to have an adverse impact on renewable resources" and "(i)t is the policy of the state of Washington to actively encourage the conservation of liquid fossil fuels, and to explore available methods of encouraging such conservation." While the City of Tacoma is not required to plan under the ORMA, the State policy intent clearly indicates that oil and liquid fossil fuels pose risks to sensitive and fragile oceanic natural resources upon which multiple other economic sectors rely.

### 19. Environmental Risks to Critical Areas

The Port/Tideflats is an area with multiple environmentally sensitive areas, including fish and wildlife habitat conservation areas, streams, wetlands, and aquifer recharge areas. The subarea planning process will include an environmental review that will allow the City to conduct a more scientifically rigorous, area-wide review of the potential impacts from development in the Port/Tideflats, the scale of those impacts, and potential mitigation measures.

### 20. Environmental Hazards to Port/Industrial Uses

The Port/Tideflats is an area with potential risks of geologic, flood, and other natural disasters. The subarea planning process will include an environmental review that will allow the City to conduct a more scientifically rigorous, area-wide review of the potential risks to new and existing uses, development, and infrastructure, as well as the compounding impacts of a natural disaster occurring in an area with potentially hazardous chemicals and other materials.

### 21. Public Health, Safety, and Nuisance Impacts to Surrounding Neighborhoods and Employees

Some industrial and manufacturing uses carry a higher probability of health and safety concerns, or a higher risk of nuisance impacts to adjacent uses. These risks may vary considerably depending on the type of use, the location, and the building and operational design and management. Certain types of impacts may be minimized and mitigated adequately by existing regulatory structures (such as storm water management). The City has received complaints pertaining to traffic impacts, greenhouse gas emissions, odor, noise, water consumption, and lighting. The Subarea Planning process will provide a mechanism to review these complaints and potential risks and to evaluate alternative methods of minimizing and mitigating these public health, safety and nuisance risks.

### 22. Climate Policy (2015)

The 2015 update of the City's Comprehensive Plan, *One Tacoma*, included new goals and policies pertaining to the assessment of climate risks, adaptation measures, mitigation of climate causing greenhouse gas emissions, and the promotion of community resilience strategies.



## II. Findings and Recommendations

### 23. Climate Change Resiliency Study (2016)

This study marks the beginning of a process undertaken by the City of Tacoma's Environmental Services and the Planning and Development Services Departments to better understand and proactively manage climate risks in order to protect local residents, make sound investments, and ensure that the City can prosper, even in a changing climate.

Three systems were considered in the study:

- Built infrastructure, with a focus on surface water, wastewater, solid waste, and transportation assets;
- Natural systems, including streams, lakes, wetlands, open spaces, and restoration sites; and
- Social systems, including general health and social services and potentially at-risk populations and neighborhoods.

### 24. Washington Coastal Resilience Project (2016-2018)

The City of Tacoma is participating as a case study in the Washington Coastal Resilience Project. Washington's Coastal Resilience Project is a three-year effort to rapidly increase the state's capacity to prepare for natural events that threaten the coast. The project will improve risk projections, provide better guidance for land use planners and strengthen capital investment programs for coastal restoration and infrastructure. These are the tools that coastal communities need to become more resilient to disasters.

### 25. Transportation

Multiple Transportation studies have been conducted for the Port Tideflats that analyze growth forecasts and scenarios, existing conditions, improvement concepts, and recommended projects. However, these studies do not use the same current data or development assumptions and in some cases differ by geographic applicability. These studies include:

- Emergency Response/Intelligent Transportation System Study (2016)
- Transportation Master Plan (2015)
- Tideflats Areas Transportation Study (2011, Port of Tacoma)
- East Thea Foss Waterway Transportation Corridor Study (2008)

### 26. Emergency Response

The City of Tacoma and the Port of Tacoma partnered with other agencies and private companies to initiate a study of Emergency Response systems in the tideflats area. The team included representatives from Tacoma's Planning and Development Services, Fire, and Public Works departments, as well as Tacoma Rail. In addition to active involvement from the Port of Tacoma, the Puyallup Tribe of Indians, U.S. Oil, Targa Sound Terminals, and Puget Sound Energy all participated in the study.

The Emergency Response/Intelligent Transportation System (ER/ITS) study addresses existing and future traffic congestion as well as infrastructure and operating deficiencies for emergency response in the tideflats.

### 27. Baseline

The Tideflats Subarea Plan will include an area-wide environmental review under the State Environmental Policy Act (SEPA). This review will include an inventory and assessment of the existing environmental conditions of the Port/Tideflats as well as different area-wide development scenarios. A pause on certain types of develop during this planning period (non-industrial uses in the tideflats, new residential development, as well as certain types of heavy industrial uses) helps to ensure a more consistent and stable baseline while the environmental review is being conducted.

### 28. Relationship to Other Emergency Ordinances

In addition to the Resolution directing the Planning Commission to evaluate the need for interim regulations for the Port/Tideflats, the City Council also recently adopted, via emergency ordinances, interim regulations relating to temporary shelters and correctional facilities. Both of these interim



## II. Findings and Recommendations

regulations geographically coincide with and impact the Port/Tideflats and subarea planning discussions.

### E. Findings of Fact Part 3: Planning Mandates

#### 29. Planning Mandates and Guidelines

GMA requires that any amendments to the Comprehensive Plan and/or development regulations conform to the requirements of the Act, and that all proposed amendments, with certain limited exceptions, shall be considered concurrently so that the cumulative effect of the various changes can be ascertained. Proposed amendments to the Comprehensive Plan and/or development regulations must also be consistent with the following State, regional and local planning mandates and guidelines:

- The State Growth Management Act (GMA);
- The State Environment Policy Act (SEPA);
- The State Shoreline Management Act (SMA);
- The Puget Sound Regional Council's *VISION 2040* Multicounty Planning Policies;
- The Puget Sound Regional Council's *Transportation 2040*, the action plan for transportation in the Central Puget Sound Region (adopted on May 20, 2010);
- The Puget Sound Regional Council's Subarea Planning requirements;
- The Countywide Planning Policies for Pierce County;
- TMC 13.02 concerning the procedures and criteria for amending the Comprehensive Plan and development regulations.

### F. Findings of Fact Part 4: Public Notification and Involvement

#### 30. Public Hearing Notification Process:

- (a) **Public Hearing.** A public hearing was set for September 13<sup>th</sup> at 6:00 pm at the Greater Tacoma Convention Center. Public comments were accepted through September 15<sup>th</sup> at 5:00 pm.
- (b) **Informational Meeting.** An informational Session was scheduled on September 6<sup>th</sup> from 5:00 – 7:00 pm for citizens to learn more about the proposed interim regulations and the legislative process.
- (c) **Public Hearing Notice:**
  - A notice announcing the public hearing on September 13th and the informational meeting on September 6th was distributed to the City Council, Neighborhood Councils, business district associations, civic organizations, environmental groups, the development community, the Puyallup Tribal Nation, adjacent jurisdictions, major employers and institutions, City and State departments, Tideflats stakeholders and other known stakeholders and interested entities. The notice was also mailed to taxpayers of record within 2500 feet of the boundaries of the South Tacoma and Port of Tacoma Manufacturing and Industrial Districts as well as other zoning districts that allow heavy industrial uses, and within 1000' of the boundary for the proposed residential use restrictions along Marine View Drive.
  - **Social Media.** Facebook Event Pages were created and disseminated for both the informational meeting and the public hearing.
  - **News Media.** An advertisement was placed on The News Tribune on August 29, 2017 and a press release was issued through the City's Media and Communications Office on August 28, 2017.
  - **60-Day Notices.** A "Notice of Intent to Adopt Amendment 60 Days Prior to Adoption" was sent to the State Department of Commerce (per RCW 36.70A.106), and Joint Base Lewis-McChord (per RCW 36.70A.530(4)). Finally, the proposal was submitted to the Department of Ecology SEPA Register (per the requirements of RCW 43.21.C and WAC 197-10) on



## II. Findings and Recommendations

August 29, 2017. A request for consultation was sent to the Puyallup Tribe of Indians on July 26th and again on August 29. These notices were sent more than 60 days prior to the Council's scheduled action in November 2017, so that their comments, if any, can be addressed in a timely manner during the Planning Commission and City Council review process.

- **Website.** Public review documents were posted to the City of Tacoma's website at [www.cityoftacoma.org/tideflatsinterim](http://www.cityoftacoma.org/tideflatsinterim)

### 31. Consultation with the Puyallup Tribe of Indians

- On July 26, 2017 the City of Tacoma sent a letter of request for consultation to Chairman Sterud of the Puyallup Tribe of Indians, inviting early involvement and comments from the Puyallup Tribe throughout the development of the interim regulations.
- On August 16<sup>th</sup>, staff received a comment letter from Chairman Sterud of the Puyallup Tribal Council in support of staff's initial recommendations as presented to the Commission on August 2<sup>nd</sup> and August 16<sup>th</sup>.
- On August 29<sup>th</sup>, the City of Tacoma sent an additional letter to Chairman Sterud regarding the Planning Commission's public comment period and hearing, and highlighting key changes to staff's recommendations within the Commission's public review draft.

### 32. Public Comments:

Notification for the public hearing and comment period was sent to approximately 14,000 taxpayers of record as well as other interested parties. Approximately 300 people attended the hearing and 81 people provided testimony to the Commission. In addition, approximately 200 written comments were submitted prior to the close of the public comment period.

The comments received reflect broad and diverse viewpoints and interests among residents, businesses, labor interests, property owners, environmental representatives, adjacent jurisdictions, and Puyallup Tribal members. Staff provided the following summary of public testimony and comments to the Planning Commission as part of the Commission's deliberations on September 20, 2017.

#### *Category 1: Expanded Notification for Heavy Industrial Uses*

- Overall, comments have been supportive of expanding notification.
- Some concerns expressed that the notification does not go far enough, that certain uses are of a city-wide import and notification should reflect that.

#### *Category 2: Non-industrial Uses in the Port of Tacoma M/C*

- Some confusion over why these uses are included.
- Concern expressed that these uses cannot expand, but industrial uses can.
- Concern over the scope of uses identified.

#### *Category 3: Marine View Drive Residential Development Restrictions*

- Concerns over the immediate and long term impacts of heavy industry on nearby residential areas.
- Some acknowledgement that recent residential developments in this area may not have been appropriate.
- General recognition that a transition area is appropriate.
- Some concern was expressed that these restrictions put greater focus on residences and not on impacts from heavy industry.

#### *Category 4: Heavy Industrial Special Use Restrictions*

- The scope of uses identified (should be broader/should be more narrowly focused)
- Expansion of existing uses



- Economic impact of the restrictions
- Environment and health impacts from heavy industry (existing and new)
- Risks and vulnerability to environmental hazard and natural disaster
- Opposition to any restrictions
- General support for the restrictions

*Other Themes:*

- Support for the Subarea Planning Process
- Timeline for adoption
- Concern over potential impacts to Joint-Base Lewis-McChord and other communities
- Job creation and retention
- Existing regulations are adequate and effective to address community concerns
- Concerns and questions regarding consultation with the Puyallup Tribe of Indians
- Basis for interim regulations:
  - No emergency basis identified
  - Fossil fuel facilities are an emergency issue
  - Existing uses are already impacting residents and workers and causing health impacts
- Legal concerns:
  - Recent cases pertaining to fossil fuel bans and Interstate Commerce;
  - Reasonable use of residential lots along Marine View Drive
  - State Environmental Policy Act (SEPA) review
  - Port Container Element and Growth Management Act requirements
  - Correctional facilities and essential public facilities

## **G. Findings of Fact Part 5: Planning Commission Review**

### **29. Planning Commission Records.**

Planning Commission agendas, minutes, handouts, and presentations are available at [www.cityoftacoma.org/tideflatsinterim](http://www.cityoftacoma.org/tideflatsinterim) and at [http://www.cityoftacoma.org/government/committees\\_boards\\_commissions/planning\\_commission/agendas\\_and\\_minutes/](http://www.cityoftacoma.org/government/committees_boards_commissions/planning_commission/agendas_and_minutes/)

### **30. Determination of Need.**

On June 21 the Commission began its deliberation as to the need for interim regulations and staff presented findings in support of a determination of need. The Commission preliminarily determined that interim regulations were warranted.

### **31. Consideration of Options.**

On August 2 the Commission discussed initial concepts for a scope of work for the interim regulations and provided staff with guidance to develop an initial draft document.

### **32. Public Review Document.**

On August 16 the Commission reviewed, modified and released a public review draft for comments and set a public hearing.

### **33. Public Hearing.**

On September 13 the Commission conducted a public hearing at the Greater Tacoma Convention Center. Approximately 300 people attended and 81 people provided testimony.

### **34. Review of Comments.**

On September 20, the Commission reviewed public testimony and comments and discussed potential modifications to the draft proposals in response to public testimony received.



### **35. Recommendation.**

On October 4, the Commission reviewed final modifications to the draft Interim Regulations in response to the public testimony and made a recommendation to the City Council to adopt the Planning Commission's proposal.

At this meeting the Commission made the following modifications to the public review document:

#### *Category 1: Expanded Notification for Heavy Industrial Uses*

- The Commission made no modifications to this proposal.

#### *Category 2: Non-industrial Uses in the Port of Tacoma M/IC*

- The Commission, by consensus, removed the M-1 Light Industrial District from the proposal.
- The Commission, by consensus, removed correctional facilities from the proposal.
- The Commission, by consensus, modified the proposal to allow expansion of existing uses per existing non-conforming provisions of TMC 13.06.

#### *Category 3: Marine View Drive Residential Development Restrictions*

- Without a majority supporting the proposed prohibition on all residential development, the Commission, by consensus, modified the proposal to allow one home per existing legal lot and to require a special notice as part of any new building permit disclosing the proximity of the M/IC and the potential impacts resulting from living within close proximity of a heavy industrial district.

#### *Category 4: Potential New and Expanded Heavy Industrial Uses*

- The Commission maintained the following uses within the proposal:
  - Coal terminals and bulk storage facilities
  - Oil or other liquefied fossil fuel terminals, bulk storage, manufacturing, production, processing or refining
  - Bulk chemical storage, production or processing, including acid manufacture
  - Mining and quarrying
- Due to a lack of majority, smelting was removed from the list of uses subject to this proposal.
- By majority, the Commission modified the proposal to add limitations on the expansion of existing uses with approval of a conditional use permit, up to a 10% maximum.

Having completed the review of the exhibits and modifications, the Commission considered the full package of Findings and Recommendations and finalized, by a 4-2 vote, the proposed Tideflats Interim Regulations and forwarded their recommendation to the City Council.

### **H. Findings of Fact Part 6: SEPA Review**

Interim regulations are exempt from SEPA review, per WAC 197-11-800(19) as procedural actions and WAC 197-11-880 in circumstances of emergency. Interim regulations are an available procedural step to pause significant intervening projects during development of a subarea plan including long-term policy and development regulations for the Port Tideflats area. In addition, interim regulations are responsive to an emergent situation where a temporary protective measures are necessary while planning efforts are undertaken to address an area or issue of concern.

### **I. EXHIBITS:**

Exhibit A: Tideflats Interim Regulations



## J. CONCLUSIONS:

1. The Commission concludes that interim regulations are warranted for the duration of the Tideflats Subarea Planning process to maintain the status quo until such time as the Subarea Plan is completed:
  - Conversion of industrial lands is a critical regional issue and current codes allow significant non-industrial uses within the Port Tideflats, as well encroachment by potentially incompatible residential land uses. Therefore, limitations on non-industrial uses both within the Port/Tideflats and along the related slopes above Marine View Drive are appropriate until such time as the subarea plan is completed;
  - Significant new heavy industrial development projects are likely to occur during the subarea planning timeframe that could pre-empt the subarea planning process. Therefore, limitations on new certain new heavy industrial uses are appropriate until such time as the subarea plan is completed;
  - A subarea planning process typically takes 2 years to complete. However, the schedule and length of the process is dependent upon the final scope of work developed through a public process, the breadth and depth of issues to be reviewed, and the legislative process. While a shorter subarea planning process would limit the overall risk of projects occurring during the planning timeframe, there is a likelihood that the permanent regulations, developed through the subarea plan, may require more than the typical timeframe to complete which would increase the risks of significant new developments occurring during the plan and code development;
  - Beyond the issues relating to incompatible land uses, pre-emption of the planning process, or risks of new development occurring during the planning timeframe, there are also multiple goals, policies, studies, programs, and emergency ordinances that pertain to the Port/Tideflats and which have been adopted in a piecemeal fashion. It is clear at this time that these issues must be addressed through a comprehensive manner through the subarea planning process. It is appropriate, therefore, to place a pause on significant new developments until such time as this planning effort has been completed, to ensure that new uses and development are fully compliant with the City's goals and policies and that plans and strategies are in place to invest in the necessary supportive infrastructure and mitigation measures.
2. The Commission concludes that a subarea planning process is the best course of action to comprehensively address land use issues associated with the future of the Port/Tideflats area, and given the multiple planning mandates and policy objectives for the area, the diverse stakeholder interests, and new scientific information relevant to the area, maintaining the status quo in the Port/Tideflats during the subarea planning process would serve to protect the integrity of that process until such time as these issues may be resolved through an adopted Subarea Plan.
3. The Commission concludes that the Interim Regulations have been developed consistent with the procedural requirements of the Growth Management Act and Tacoma Municipal Code 13.02.055.
4. The Commission concludes that these Interim Regulations constitute a broad pause while the Tideflats Subarea Plan is under development and that these proposed regulations do not pre-determine or constrain the outcomes or the scope of work for the Tideflats Subarea Planning process.
5. The Commission concludes that the Tideflats Subarea Plan and environmental review are the appropriate work plan to address the issues raised through the public testimony and ultimately to replace these interim regulations.



**E. RECOMMENDATIONS:**

1. The Planning Commission recommends that the City Council adopt the proposed interim regulations as described below:
  - Expand notification for heavy industrial uses city-wide that require a SEPA determination or discretionary permit;
  - Pause certain new non-industrial uses within the Port of Tacoma MIC and place temporary limitations on expansion of existing uses during the interim period;
  - Pause new residential platting and subdivision of land along Marine View Drive and pause new residential development in the S-11 Shoreline District and C-1 and C-2 Commercial districts along Marine View Drive during the interim period;
  - Pause certain new heavy industrial uses city-wide and place temporary limitations on expansion of existing uses during the interim period. These uses include:
    - a. Coal terminals or bulk storage facilities;
    - b. Oil, or other liquefied or gaseous fossil fuel terminals, bulk storage, manufacturing, production, processing or refining;
    - c. Chemical production, processing, or bulk storage;
    - d. Mining and quarrying.
2. The Commission recommends that the Tideflats Interim Regulations be approved for an initial 6 month period with subsequent re-authorization every 6 months until the Tideflats Subarea Plan is complete. The subarea plan is the best course of action to comprehensively address land use issues associated with the future of the Port/Tideflats, with interim regulations a necessary first step. The Commission stands ready to assist the City Council and the Planning and Development Services Department in this project that has the potential to significantly reshape Tacoma's economic and environmental destiny.
3. Furthermore, the Commission recommends that staff provide a tracking, mapping and reporting mechanism for permit applications subject to these proposed interim regulations to inform the public, the Commission, and the City Council as to the costs and impacts associated with these regulations such that modifications may be evaluated and considered during the re-authorization process.
4. Finally, the Commission recommends that the City Council prioritize the resources (both budget and staffing) to conduct the subarea planning process in the most effective and expeditious way possible, commensurate with the degree of concern expressed over the future of the Port Tideflats by this community as evidenced by the volume and breadth of comment provided to the Commission.







### **III.**

## **Exhibit A: Tideflats Interim Regulations**







## **TMC 13.04 Platting and Subdivisions**

Sections:

13.04.010	Title.
13.04.020	Intent and authority.
13.04.030	Policy.
13.04.040	Definitions.
13.04.050	Jurisdiction.
13.04.055	Platting on shorelines.
13.04.060	Exclusions.
13.04.070	Alteration.
13.04.075	Vacation.
13.04.085	Boundary line adjustment.
13.04.088	Binding site plan approval.
13.04.090	Short plat/short subdivisions procedures.
13.04.095	Appeals.
13.04.100	Plat/subdivision procedures.
13.04.105	Replat or redivision of platted lots.
13.04.110	General requirements and minimum standards for subdivisions and short subdivisions.
13.04.120	Conformity to the Comprehensive Plan and applicable ordinances, manuals, design specifications, plans, and guidelines.
13.04.130	Relation to adjoining street system.
13.04.140	Access.
13.04.150	Conformity to topography.
13.04.160	Public or private streets or ways, or permanent access easement widths.
13.04.165	Streetlights.
13.04.170	Roadways.
13.04.180	Public or private streets or ways, or permanent access easement design.
13.04.190	Dead-end/cul-de-sac public or private streets or ways, or permanent access easements.
13.04.200	Alleys.
13.04.210	Easements.
13.04.220	Blocks.
13.04.230	Lots.
13.04.240	Plats within Planned Residential Development Districts (PRD Districts).
13.04.250	Duplication of names.
13.04.260	Public open space.
13.04.270	Checking by the City Engineer – Charges.
13.04.280	Development of illegally divided land.
13.04.290	<i>Repealed.</i>
13.04.300	Model home.
13.04.305	Temporary rental or sales offices, contractors' offices, and signs.
13.04.310	Subdivisions and Critical Areas.
13.04.315	<i>Repealed.</i>

### **13.04.010 Title.**

These regulations shall hereafter be known, cited and referred to as the plat and subdivision regulations of the City of Tacoma.

(Ord. 25532 § 1; passed Jun. 28, 1994)

### **13.04.020 Intent and authority.**

These regulations are being adopted in accordance with the goals and authority of the Washington State Growth Management Act of 1990, as amended, and Chapter 58.17 of the Revised Code of Washington, concerning plats and



### III. Exhibit A: Tideflats Interim Regulations TMC 13.04 Platting and Subdivisions

subdivisions. It is intended that these regulations provide an efficient, effective, fair and timely method for the submission, review and approval of plats, short plats, boundary line adjustments and binding site plan approvals.

(Ord. 25532 § 1; passed Jun. 28, 1994)

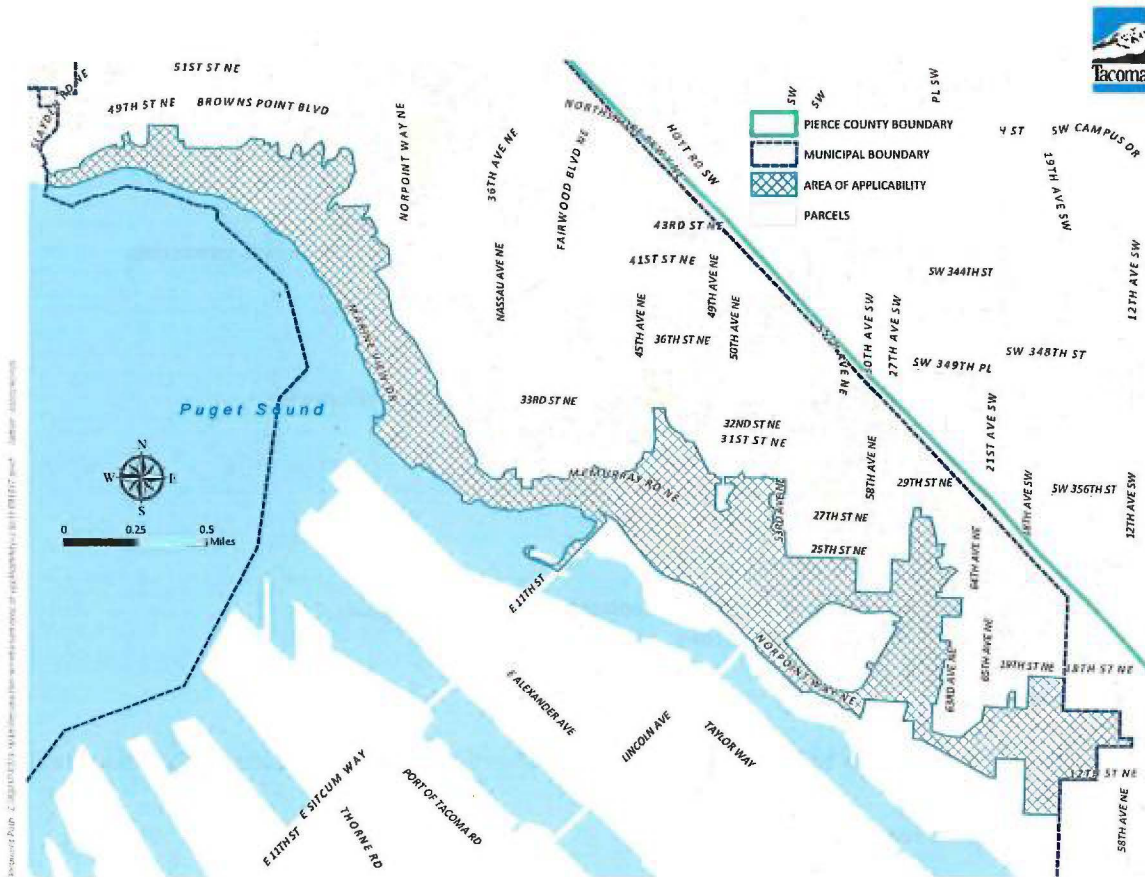
#### 13.04.030 Policy.

A. It is hereby declared to be the policy of the City of Tacoma to consider the subdivision of land and the subsequent development of the subdivision as subject to the control of the City of Tacoma pursuant to the City's land use codes for the orderly, planned, efficient, and economical development of the community.

B. Land to be subdivided shall be of such character that it can be used safely for building purposes without danger to health or peril from fire, flood, or other menace, and land shall not be subdivided until adequate public facilities and improvements exist or proper provision has been made for drainage, water, sewerage, and capital improvements such as schools, parks, recreation facilities, and active transportation facilities. While planning public facilities and improvements for proposed subdivisions of land, consideration shall be given to adopted City policies relating to sustainability, smart growth, urban forestry, complete streets, connectivity, and green infrastructure practices.

C. It is intended that these regulations shall supplement and facilitate the enforcement of the provisions, standards and policies contained in building and housing codes, zoning ordinances, the City of Tacoma's Comprehensive Plan and applicable ordinances, manuals, design specifications, plans and guidelines, and elements thereof.

D. Per Ordinance No. XXXXX, on an interim basis, new residential platting and subdivision of land is prohibited along Marine View Drive and the adjacent slopes, as identified in the following map.





III. Exhibit A: Tideflats Interim Regulations  
TMC 13.05.020 Notice Process

### TMC 13.05.020 Notice Process

Table H – Notice, Comment and Expiration for Land Use Permits

Permit Type	Preapplication Meeting	Notice: Distance	Notice: Newspaper	Notice: Post Site	Comment Period	Decision	Hearing Required	City Council	Expiration of Permit
Interpretation of code	Recommended	100 feet for site specific	For general application	Yes	14 days	Director	No	No	None
Uses not specifically classified	Recommended	400 feet	Yes	Yes	30 days	Director	No	No	None
Boundary line adjustment	Required	No	No	No	No	Director	No	No	5 years <sup>3</sup>
Binding site plan	Required	No	No	No	No	Director	No	No	5 years <sup>3</sup>
Environmental SEPA DNS* (see TMC 13.05.020.I)	Optional	Same as case type	Yes if no hearing required	No	Same as case type	Director	No	No	None
Environmental Impact Statement (EIS) * (see TMC 13.05.020.I)	Required for scoping, DEIS and FEIS	1000 feet	Yes	Yes	Minimum 30 days	Director	No, unless part of associated action. Public scoping meeting(s) required	No	None
Variance, height of main structure	Required	400 feet	No	Yes	30 days	Director	No <sup>1</sup>	No	5 years
Open space classification	Required	400 feet	No	Yes	2	Hearing Examiner	Yes	Yes	None
Plats 10+ lots	Required	1000 feet	Yes	Yes	21 days SEPA <sup>2</sup>	Hearing Examiner	Yes	Final Plat	5 years <sup>6</sup>
Rezones	Required	400 feet; 1000 feet for public facility site	No; Yes for public facility site	Yes	21 days SEPA <sup>2</sup>	Hearing Examiner	Yes	Yes	None
Shoreline/CUP/ variance* (see TMC 13.05.020.I)	Required	400 feet	No	Yes	30 days <sup>5</sup>	Director	No <sup>1</sup>	No	2 years/ maximum <sup>6</sup>
Short plat (2-4 lots)	Required	No	No	No	No	Director	No	No	5 years <sup>3</sup>
Short plat (5-9 lots)	Required	400 feet	No	Yes	14 days	Director	No <sup>1</sup>	No	5 years <sup>6</sup>
Site approval	Optional	400 feet	No	Yes	30 days <sup>5</sup>	Director	No	No	5 years



**III. Exhibit A: Tideflats Interim Regulations**  
**TMC 13.05.020 Notice Process**

Permit Type	Preapplication Meeting	Notice: Distance	Notice: Newspaper	Notice: Post Site	Comment Period	Decision	Hearing Required	City Council	Expiration of Permit
Conditional use* (see <a href="#">TMC 13.05.020.I</a> )	Required	400 feet; 1000 feet for development sites over 1 acre in size	No	Yes	30 days <sup>5</sup>	Director	No	No	5 years <sup>4</sup>
Conditional use, correctional facility (new or major modification)	Required	1,000 feet	Yes	Yes	30 days <sup>2</sup>	Hearing Examiner	Yes	No	5 years
Conditional use, large-scale retail	Required	1,000 feet	Yes	Yes	30 days <sup>2</sup>	Hearing Examiner	Yes	No	5 years
Conditional use, master plan	Required	1000 feet	Yes	Yes	30 days <sup>2</sup>	Director	Yes	No	10 years
Conditional Use, Minor Modification	Optional	No	No	No	No	Director	No	No	5 years
Conditional Use, Major Modification	Required	400 feet; 1000 feet for public facility sites and master plans	No	Yes	14 days <sup>5</sup>	Director	No	No	5 years
Temporary Homeless Camp Permit	Required	400 feet	Yes	Yes	14 days	Director	No	No	1 year
Minor Variance	Optional	100 feet <sup>7</sup>	No	No	14 days	Director	No <sup>1</sup>	No	5 years
Variance	Optional	100 feet	No	Yes	14 days	Director	No <sup>1</sup>	No	5 years
Wetland/Stream / FWHCA development permits	Required	400 feet	No	Yes	30 days	Director	No <sup>1</sup>	No	5 years*
Wetland/Stream / FWHCA Minor Development Permits	Required	100 feet	No	Yes	14 days	Director	No <sup>1</sup>	No	5 years*
Wetland/Stream / FWHCA verification	Required	100 feet	No	Yes	14 days	Director	No <sup>1</sup>	No	5 years

INFORMATION IN THIS TABLE IS FOR REFERENCE PURPOSE ONLY.

\* Programmatic Restoration Projects can request 5 year renewals to a maximum of 20 years total.

When an open record hearing is required, all other land use permit applications for a specific site or project shall be considered concurrently by the Hearing Examiner (refer to Section 13.05.040.E).



III. Exhibit A: Tideflats Interim Regulations  
TMC 13.05.020 Notice Process

- 1 Conditional use permits for wireless communication facilities, including towers, shall expire two years from the effective date of the Director's decision and are not eligible for a one-year extension.
- 2 Comment on land use permit proposal allowed from date of notice to hearing.
- 3 Must be recorded with the Pierce County Auditor within five years.
- 4 Special use permits for wireless communication facilities, including towers, are limited to two years from the effective date of the Director's decision.
- 5 If a public meeting is held, the public comment period shall be extended 7 days beyond and including the date of the public meeting.
- 6 Refer to Section 13.05.070 for preliminary plat expiration dates.
- 7 Public Notification of Minor Variances may be sent at the discretion of the Director. There is no notice of application for Minor Variances.

**TMC 13.05.020.I. Interim Expanded Notification for Heavy Industrial Projects, Per Ordinance No. XXXXX**

1. Per Ordinance No. XXXXX, on an interim basis, the following applies to all heavy industrial projects (as defined in TMC 13.06.700.I) and industrial uses identified in TMC 13.06.580, which require a discretionary permit ("designated projects") or SEPA determination.

2. Notice for designated projects will be emailed to all Neighborhood Councils and Business Districts, as well as the Community Council. In addition, notice will be sent to the SEPA contact for all adjacent jurisdictions (Federal Way, Fife, Fircrest, Lakewood, Pierce County, and University Place). This is in addition to all typically-notified parties and the Puyallup Tribe of Indians.

3. Notification of designated projects will be mailed by first-class mail to the applicant; property owner (if different than the applicant); neighborhood councils and business districts; qualified neighborhood or community organizations; the Puyallup Tribe of Indians; Local Governments in Pierce County; and to owners of property and/or taxpayers of record, as indicated by the records of the Pierce County Assessor/Treasurer.

4. Notification distance.

(a) The notification distance for a project within the Port of Tacoma Manufacturing/Industrial Center (M/IC) will be 2,500 feet from the boundaries of that center.

(b) Notification distance for a project within the South Tacoma Manufacturing/Industrial Overlay District, as set forth in TMC 13.06.400, will be 2,500 feet from the boundaries of the Overlay District.

(c) Notification distance for a qualifying industrial project in any other zoning district, outside either of the above areas, will be 2,500 feet from the boundaries of the project site.

5. Upon determination of a Complete Application, the City will hold a community meeting to provide notification to the community that a significant project has been applied for. Further, the meeting will provide clarity on the public process (from all permitting agencies) and opportunities for public review and comment.

(a) For projects with an associated land use permit and public notice, this meeting will take place approximately two weeks after the start of the public notice period. Public notice will be extended to 30 days in the rare case that the TMC-required notice period is not already 30 days.

(b) For projects not associated with a land use permit, the meeting will take place after determination that a SEPA application is complete, but prior to issuance of a preliminary SEPA determination. The meeting will include a proposed SEPA timeline, including issuance of the preliminary determination, opportunity for comment, and the appeal process for this type of SEPA determination.

6. Upon determination of a Complete Application, the City will post the permit package and all relevant studies under "public notices" on [www.tacomapermits.org](http://www.tacomapermits.org).

7. Additional notification may be done as necessary (i.e., social media posts or separate project web pages) or as appropriate for the project type.

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III. Exhibit A: Tideflats Interim Regulations  
TMC 13.06.100.I Interim Residential Use Restrictions  
TMC 13.06.200 Commercial Districts

### **TMC 13.06.100.I Interim Residential Use Restrictions**

1. Per Ordinance No. XXXXX, on an interim basis, all new residential development within the area identified in TMC 13.04.030.D is limited to one residential unit per legal lot as existing at the time of adoption of this ordinance.
2. As a condition of residential development, developers shall record a notice on title prior to initial sale which attests that the property is within proximity of an M-1, M-2, or PMI zoning district in which industrial activities including but not limited to metal recycling, chemical storage and manufacturing, and container terminal facilities are operating, and will continue to operate and expand in the future. The distance of the unit from the nearest industrial zoning district shall be recorded.

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### **TMC 13.06.200 Commercial Districts**

#### 5. District Use Table

Uses	T	C-1	C-2 <sup>1</sup>	PDB	Additional Regulations <sup>2,3</sup> (also see footnotes at bottom of table)
Craft Production	CU	P	P	P	Must include a retail/eating/drinking/tasting component that occupies a minimum of 10 percent of usable space, fronts the street at sidewalk level or has a well-marked and visible entrance at sidewalk level, and is open to the public. Outside storage is allowed provided screening and/or buffer planting areas are provided in accordance with Section 13.06.502.C. All production, processing and distribution activities are to be conducted within an enclosed building.
Cultural institution	P	P	P	N	
Day care, family	P	P	P	P	
Day care center	P	P	P	P	Subject to regulations set forth in Section 13.06.155.
Detoxification center	N	N	N	N	
Drive-through with any use	N	N	P	N	Prohibited in any commercial district combined with a VSD View-Sensitive Overlay District and adjacent to a Shoreline District (i.e., Old Town Area). Subject to the requirements of TMC 13.06.513.
Dwelling, single-family detached	P	P	P	P	<u>Per Ordinance No. XXXXX, on an interim basis, prohibited along Marine View Drive. See TMC 13.04.030.D for area of applicability.</u>
Dwelling, two-family	P	P	P	P	<u>Per Ordinance No. XXXXX, on an interim basis, prohibited along Marine View Drive. See TMC 13.04.030.D for area of applicability.</u>
Dwelling, three-family	P	P	P	P	<u>Per Ordinance No. XXXXX, on an interim basis, prohibited along Marine View Drive. See TMC 13.04.030.D for area of applicability.</u>
Dwelling, multiple-family	P	P	P	P	<u>Per Ordinance No. XXXXX, on an interim basis, prohibited along Marine View Drive. See TMC 13.04.030.D for area of applicability.</u>



**III. Exhibit A: Tideflats Interim Regulations**  
**TMC 13.06.200 Commercial Districts**

Uses	T	C-1	C-2 <sup>1</sup>	PDB	Additional Regulations <sup>2,3</sup> (also see footnotes at bottom of table)
Dwelling, townhouse	P	P	P	P	<u>Per Ordinance No. XXXXX, on an interim basis, prohibited along Marine View Drive. See TMC 13.04.030.D for area of applicability.</u>
Dwelling, accessory (ADU)	P	P	P	P	Subject to additional requirements contained in 13.06.150. <u>Per Ordinance No. XXXXX, on an interim basis, prohibited along Marine View Drive. See TMC 13.04.030.D for area of applicability.</u>
Eating and drinking	N	P/CU	P	P*/CU*	<p>In the C-1 and PDB districts, restaurants are permitted outright while drinking establishments require a conditional use permit. See Section 13.06.700.E for the definitions of restaurants and drinking establishments.</p> <p>In the C-2 district, live entertainment is limited to that consistent with either a Class "B" or Class "C" Cabaret license as designated in Chapter 6B.70. In all other districts, live entertainment is limited to that consistent with a Class "C" cabaret license as designated in Section 6B.70.</p> <p>*Limited to 7,000 square feet of floor area, per business, in the HM and PDB Districts</p>

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## **TMC 13.06.400 Industrial Districts**

The 400 series contains regulations for all industrial classifications, including the following:

- M-1 Light Industrial District
- M-2 Heavy Industrial District
- PMI Port Maritime & Industrial District

### **A. Industrial district purposes.**

The specific purposes of the Industrial districts are to:

1. Implement goals and policies of the City's Comprehensive Plan.
2. Implement Growth Management Act goals, county-wide planning policies, and multi-county planning policies.
3. Create a variety of industrial settings matching scale and intensity of use to location.
4. Provide for predictability in the expectations for development projects.

### **B. Districts established.**

- M-1 Light Industrial District
- M-2 Heavy Industrial District
- PMI Port Maritime & Industrial District

1. M-1 Light Industrial District. This district is intended as a buffer between heavy industrial uses and less intensive commercial and/or residential uses. M-1 districts may be established in new areas of the City. However, this classification is only appropriate inside Comprehensive Plan areas designated for medium and high intensity uses.

2. M-2 Heavy Industrial District. This district is intended to allow most industrial uses. The impacts of these industrial uses include extended operating hours, heavy truck traffic, and higher levels of noise and odors. This classification is only appropriate inside Comprehensive Plan areas designated for medium and high intensity uses.

3. PMI Port Maritime & Industrial District. This district is intended to allow all industrial uses and uses that are not permitted in other districts, barring uses that are prohibited by City Charter. The Port of Tacoma facilities, facilities that support the Port's operations, and other public and private maritime and industrial activities make up a majority of the uses in this district. This area is characterized by proximity to deepwater berthing; sufficient backup land between the berths and public right-of-ways; 24-hour operations to accommodate regional and international shipping and distribution schedules; raw materials processing and manufacturing; uses which rely on the deep water berthing to transport raw materials for processing or manufacture, or transport of finished products; and freight mobility infrastructure, with the entire area served by road and rail corridors designed for large, heavy truck and rail loads.

The PMI District is further characterized by heavy truck traffic and higher levels of noise and odors than found in other districts. The uses are primarily marine and industrial related, and include shipping terminals, which may often include container marshalling and intermodal yards, chemical manufacturing and distribution, forest product operations (including shipping and wood and paper products manufacturing), warehousing and/or storage of cargo, and boat and/or ship building/repair. Retail and support uses primarily serve the area's employees.

Expansion beyond current PMI District boundaries should be considered carefully, as such expansion may decrease the distance between incompatible uses.

Expansion should only be considered contiguous to the existing PMI District. This classification is only appropriate inside Comprehensive Plan areas designated for high intensity uses.

4. ST-M/IC South Tacoma Manufacturing/Industrial Overlay District. This overlay district is intended to provide additional protection to industrial and manufacturing uses within the designated boundary of the South Tacoma M/IC by placing further restrictions on incompatible uses within this defined area. Standards established through the overlay zone are in addition to the requirements of the underlying zone. In all cases, where the overlay district imposes more restrictive standards than the underlying zone, these shall apply. The additional requirements imposed through the South Tacoma M/IC Overlay District are intended to preserve this area for long term urban industrial and manufacturing use consistent with policy direction in the Comprehensive Plan. Expansion of the overlay district



**III. Exhibit A: Tideflats Interim Regulations**  
**TMC 13.06.400 Industrial Districts**

beyond the current boundaries can only be done in conjunction with an expansion of the designated South Tacoma M/IC Center in the Comprehensive Plan. Expansion beyond current boundaries should be carefully considered, as such expansion may decrease the distance between incompatible uses and will impose additional restrictions on the development of residential and commercial uses in affected areas.

**C. Land use requirements.**

1. **Applicability.** The following tables compose the land use regulations for all districts of Section 13.06.400. All portions of Section 13.06.400 and applicable portions of Section 13.06.500 apply to all new development of any land use variety, including additions and remodels. Explicit exceptions or modifications are noted. When portions of this section are in conflict with other portions of Chapter 13.06, the more restrictive shall apply.

2. **Pedestrian streets designated.** Figure 7 of the Comprehensive Plan designates Corridors that are considered key streets for integrating land use and transportation and achieving the goals of the Urban Form and Design and Development Elements. These Corridors are herein referred to as "Pedestrian Streets." The designation entails modified design requirements to improve building orientation, definition of the public realm, and pedestrian connectivity.

3. **Use Requirements.** The following use table designates all permitted, limited, and prohibited uses in the districts listed.

Use classifications not listed in this section or provided for in Section 13.06.500 are prohibited, unless permitted via Section 13.05.030.E.

**4. Use table abbreviations.**

P	=	Permitted use in this district.
CU	=	Conditional use in this district. Requires conditional use permit consistent with the criteria and procedures of Section 13.06.640.
TU	=	Temporary Uses allowed in this district subject to specified provisions and consistent with the criteria and procedures of Section 13.06.635.
N	=	Prohibited use in this district.

**5. District use table.**

Uses	M-1	M-2	PMI	Additional Regulations <sup>1</sup>
Adult family home	P/N*	N	N	In M-1 districts, permitted only within residential or institutional buildings in existence on December 31, 2008, the effective date of adoption of this provision, or when located within a mixed-use building where a minimum of 1/3 of the building is devoted to industrial or commercial use. *Not permitted within the South Tacoma M/IC Overlay District. See Section 13.06.535.
Adult retail and entertainment	P	P	P	Subject to development standards contained in Section 13.06.525.
Agricultural uses	CU	CU/N*	CU/N*	Such uses shall not be located on a parcel of land containing less than 20,000 square feet of area. <u>*Per Ordinance No. XXXXX, on an interim basis, such uses are not permitted within the Port of Tacoma M/IC. See 13.06.400.G.</u>
Airport	CU	CU/N*	CU/N*	<u>*Per Ordinance No. XXXXX, on an interim basis, such uses are not permitted within the Port of Tacoma M/IC. See 13.06.400.G.</u>
Ambulance services	P	P	P	
Animal sales and service	P	P	N	



**III. Exhibit A: Tideflats Interim Regulations**  
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Uses	M-1	M-2	PMI	Additional Regulations <sup>1</sup>
Assembly facility	P	P	N	
Brewpub	P	P	P	
Building material and services	P	P	P	
Business support services	P	P	P	
Carnival	P/TU*	N	N	*Temporary use only within the South Tacoma M/IC Overlay District
Cemetery/internment services	N	N	N	New facilities are not permitted. Enlargement of facilities in existence prior to the effective date of this provision (May 27, 1975) may be approved in any zoning district subject to a conditional use permit. See Section 13.06.640.
Commercial parking facility	P	P	P	
Commercial recreation and entertainment	P/CU*	P/CU*~	N	<p>*Within the South Tacoma M/IC Overlay District, a conditional use permit is required for facilities over 10,000 square feet of floor area in the M-2 district and over 15,000 square feet in the M-1 district.</p> <p><u>~Per Ordinance No. XXXXX, on an interim basis, within the Port of Tacoma M/IC, a conditional use permit is required for facilities over 10,000 square feet of floor area in the M-2 district and over 15,000 square feet in the M-1 district.</u></p>
Communication facility	P	P	P	
Confidential shelter	P/N*	N	N	<p>See Section 13.06.535.</p> <p>*Not permitted within the South Tacoma M/IC Overlay District.</p>
Continuing care retirement community	P/N*	N	N	<p>In M-1 districts, permitted only within residential or institutional buildings in existence on December 31, 2008, the effective date of adoption of this provision, or when located within a mixed-use building where a minimum of 1/3 of the building is devoted to industrial or commercial use.</p> <p>*Not permitted within the South Tacoma M/IC Overlay District.</p> <p>See Section 13.06.535.</p>
Correctional facility	N	CU	CU	<p>Modifications or expansions to existing facilities that increase the inmate capacity shall be processed as a major modification (see Section 13.05.080).</p> <p>A pre-application community meeting is also required (see Section 13.06.640.Q).</p>
Craft Production	P	P	P	
Cultural institution	P/CU*	P/CU*~N	N	<p>*Conditional use within the South Tacoma M/IC Overlay District, unless an accessory use.</p> <p><u>~Per Ordinance No. XXXXX, on an interim basis, such uses are not permitted within the Port of Tacoma M/IC. See 13.06.400.G.</u></p>
Day care, family	P/N*	N	N	*Not permitted within the South Tacoma M/IC Overlay District.



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Uses	M-1	M-2	PMI	Additional Regulations <sup>1</sup>
Day care center	P	P	N	Subject to development standards contained in Section 13.06.155.
Detoxification center	CU	CU	N	
Drive-through with any permitted use	P	P	P	Subject to the requirements of TMC 13.06.513.
Dwelling, single-family detached	P/N*~	N*	N*	<p>In M-1 districts, single-, two- and three-family and townhouse dwellings are prohibited, except for residential uses in existence on December 31, 2008, the effective date of adoption of this provision.</p> <p>In M-1 districts, new multi-family residential dwellings are permitted only within a mixed-use building where a minimum of 1/3 of the building is devoted to industrial or commercial use.</p> <p>*In all districts, quarters for caretakers and watchpersons are permitted as is temporary worker housing to support uses located in these districts.</p> <p>~Not permitted within the South Tacoma M/IC Overlay District except for quarters for caretakers and watchpersons and temporary worker housing, as noted above.</p> <p><u>~Per Ordinance No. XXXXX, on an interim basis, such uses are not permitted within the Port of Tacoma M/IC except for quarters for caretakers and watchpersons and temporary worker housing to support uses located in these districts. See 13.06.400.G.</u></p>
Dwelling, two-family	P/N*~	N*~	N*~	
Dwelling, three-family	P/N*~	N*~	N*~	
Dwelling, multiple-family	P/N*~	N*~	N*~	
Dwelling, townhouse	P/N*~	N*~	N*~	
Dwelling, accessory (ADU)	P/N~	N	N	<p>Subject to additional requirements contained in 13.06.150.</p> <p>~Not permitted within the South Tacoma M/IC Overlay District.</p>
Eating and drinking	P	P	P	
Emergency and transitional housing	P/N*	N	N	<p>In M-1 districts, permitted only within residential or institutional buildings in existence on December 31, 2008 the effective date of adoption of this provision, or when located within a mixed-use building where a minimum of 1/3 of the building is devoted to industrial or commercial use.</p> <p>*Not permitted within the South Tacoma M/IC Overlay District.</p> <p>See Section 13.06.535.</p>
Extended care facility	P/N*	N	N	<p>In M-1 districts, permitted only within residential or institutional buildings in existence on December 31, 2008, the effective date of adoption of this provision, or when located within a mixed-use building where a minimum of 1/3 of the building is devoted to industrial or commercial use.</p> <p>*Not permitted within the South Tacoma M/IC Overlay District.</p> <p>See Section 13.06.535.</p>



III. Exhibit A: Tideflats Interim Regulations  
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Uses	M-1	M-2	PMI	Additional Regulations <sup>1</sup>
Foster home	P/N*	N	N	In M-1 districts, permitted only within residential or institutional buildings in existence on December 31, 2008, the effective date of adoption of this provision, or when located within a mixed-use building where a minimum of 1/3 of the building is devoted to industrial or commercial use. *Not permitted within the South Tacoma M/IC Overlay District.
Fueling station	P	P	P	
Funeral home	P	P	N	
Golf course	P/N*	P/N*~	N	*Not permitted within the South Tacoma M/IC Overlay District. <u>~Per Ordinance No. XXXXX, on an interim basis, such uses are not permitted within the Port of Tacoma M/IC. See 13.06.400.G.</u>
Group housing	P/N*	N	N	In M-1 districts, permitted only within residential or institutional buildings in existence on December 31, 2008, the effective date of adoption of this provision, or when located within a mixed-use building where a minimum of 1/3 of the building is devoted to industrial or commercial use. *Not permitted within the South Tacoma M/IC Overlay District.
Heliport	CU	CU	CU	
Home occupation	P	P	P	Subject to additional requirements contained in Section 13.06.100.E
Hospital	P/CU*	P/N~	N	*Conditional use within the South Tacoma M/IC Overlay District. ~Not permitted within the South Tacoma M/IC Overlay District. <u>~Per Ordinance No. XXXXX, on an interim basis, such uses are not permitted within the Port of Tacoma M/IC. See 13.06.400.G.</u>
Hotel/motel	P/N*	N	N	*Not permitted within the South Tacoma M/IC Overlay District.
Industry, heavy	N	<u>P/N*</u>	<u>P/N*</u>	Animal slaughter, fat rendering, <del>acid manufacture</del> , smelters, and blast furnaces allowed in the PMI District only. <u>*See section 13.06.580 Interim Industrial Use Restrictions for interim regulations.</u>
Industry, light	P	P	P	
Intermediate care facility	P/N*	N	N	In M-1 districts, permitted only within residential or institutional buildings in existence on December 31, 2008, the effective date of adoption of this provision, or when located within a mixed-use building where a minimum of 1/3 of the building is devoted to industrial or commercial use. *Not permitted within the South Tacoma M/IC Overlay District. See Section 13.06.535.



**III. Exhibit A: Tideflats Interim Regulations**  
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Uses	M-1	M-2	PMI	Additional Regulations <sup>1</sup>
Juvenile community facility	P/N*	P/N <del>*</del>	P/ <del>N</del>	See Section 13.06.530 for resident limits and additional regulations. *Not permitted within the South Tacoma M/IC Overlay District. <u>~Per Ordinance No. XXXXX, on an interim basis, such uses are not permitted within the Port of Tacoma M/IC. See 13.06.400.G.</u>
Live/Work	P	N	N	Projects incorporating live/work in new construction shall contain no more than 20 live/work units. Subject to additional requirements contained in Section 13.06.570.
Marijuana processor, producer, and researcher	P	P	P	See additional requirements contained in Section 13.06.565
Marijuana retailer	P~	P~	N	~Within the South Tacoma M/IC Overlay District, <u>and within the M-2 District of the Port of Tacoma M/IC on an interim basis per Ordinance No. XXXXX (See 13.06.400.G.)</u> , limited to 10,000 square feet of floor area per development site in the M-2 district and 15,000 square feet in the M-1 district. See additional requirements contained in Section 13.06.565.
Microbrewery/winery	P	P	P -	
Mobile home/trailer court	N	N	N	
Nursery	P	P	N	
Office	P*	P*	P	*Within the South Tacoma M/IC Overlay District, unless an accessory use, limited to 10,000 square feet of floor area per development site in the M-2 district and 15,000 square feet in the M-1 district.
Parks, recreation and open space	P	P/ <del>N</del> *	P/ <del>N</del> *	Subject to the requirements of Section 13.06.560.D.  <u>*Per Ordinance No. XXXXX, on an interim basis, High Intensity/Destination facilities (see 13.06.560) are not permitted in the Port of Tacoma M/IC. See 13.06.400.G.</u>
Passenger terminal	P	P	P	
Personal services	P	P	P	
Port, terminal, and industrial; water-dependent or water-related (as defined in Chapter 13.10)	N	N	P*/ <del>N</del>	*Preferred use. <u>~See section 13.06.580 Interim Industrial Use Restrictions for interim regulations.</u>
Public safety and public service facilities	P	P	P	
Religious assembly	P	P	P	
Repair services	P	P	P	
Research and development industry	P	P	N	



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Uses	M-1	M-2	PMI	Additional Regulations <sup>1</sup>
Residential care facility for youth	P/N*	N	N	In M-1 districts, permitted only within residential or institutional buildings in existence on December 31, 2008, the effective date of adoption of this provision, or when located within a mixed-use building where a minimum of 1/3 of the building is devoted to industrial or commercial use. *Not permitted within the South Tacoma M/IC Overlay District. See Section 13.06.535.
Residential chemical dependency treatment facility	P/N*	N	N	See Section 13.06.535. *Not permitted within the South Tacoma M/IC Overlay District.
Retail	P~	P~	P*	*Limited to 7,000 square feet of floor area, per development site, in the PMI District. ~Within the South Tacoma M/IC Overlay District, <u>and within the M-2 District of the Port of Tacoma M/IC on an interim basis per Ordinance No. XXXXX (see 13.06.400.G.),</u> unless an accessory use, limited to 10,000 square feet of floor area per development site in the M-2 district and 15,000 square feet in the M-1 district. Outside of the South Tacoma M/IC Overlay District <u>and Port of Tacoma M/IC,</u> limited to 65,000 square feet per use, unless approved with a conditional use permit. See Section 13.06.640.J.
Retirement home	P/N*	N	N	In M-1 districts, permitted only within residential or institutional buildings in existence on December 31, 2008, the effective date of adoption of this provision, or when located within a mixed-use building where a minimum of 1/3 of the building is devoted to industrial or commercial use. *Not permitted within the South Tacoma M/IC Overlay District. See Section 13.06.535.
School, public or private	P/N*	P/N*~	P/N*~	*General K through 12 education not permitted in the PMI District or in the South Tacoma M/IC Overlay District. <u>~Per Ordinance No. XXXXX, on an interim basis, General K through 12 education is not permitted within the Port of Tacoma M/IC. See 13.06.400.G.</u>
Seasonal sales	TU	TU	TU	Subject to development standards contained in Section 13.06.635.
Self-storage	P	P	P	See specific requirements in Section 13.06.503.B.
Short-term rental	N	N	N	



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Uses	M-1	M-2	PMI	Additional Regulations <sup>1</sup>
Staffed residential home	P/N*	N	N	In M-1 districts, permitted only within residential or institutional buildings in existence on December 31, 2008, the effective date of adoption of this provision, or when located within a mixed-use building where a minimum of 1/3 of the building is devoted to industrial or commercial use. *Not permitted within the South Tacoma M/IC Overlay District. See Section 13.06.535.
Student housing	P/N*	N	N	In M-1 districts, permitted only within residential or institutional buildings in existence on December 31, 2008, the effective date of adoption of this provision, or when located within a mixed-use building where a minimum of 1/3 of the building is devoted to industrial or commercial use. *Not permitted within the South Tacoma M/IC Overlay District.
Surface mining	CU	CU	CU	
Temporary uses	P	P	P	Subject to development standards contained in Section 13.06.635.
Theater	P/N*	N	N	*Not permitted within the South Tacoma M/IC Overlay District.
Transportation/freight terminal	P	P	P	
Urban Horticulture	P	P	P	
Utilities	P	P	P	
Vehicle rental and sales	P	P	P	Subject to development standards contained in Section 13.06.510.
Vehicle service and repair	P	P	P	Subject to development standards contained in Section 13.06.510.
Vehicle service and repair, industrial	P	P	P	Subject to development standards contained in Section 13.06.510.
Vehicle storage	P	P	P	Subject to development standards contained in Section 13.06.510.
Warehouse/storage	P	<u>P/N*</u>	<u>P/N*</u>	Storage and treatment facilities for hazardous wastes are subject to the state locational standards adopted pursuant to the requirements of Chapter 70.105 RCW and the provisions of any groundwater protection ordinance of the City of Tacoma, as applicable. <u>*See section 13.06.580 Interim Industrial Use Restrictions for interim regulations.</u>
Wholesale or distribution	P	<u>P/N*</u>	<u>P/N*</u>	<u>*See section 13.06.580 Interim Industrial Use Restrictions for interim regulations.</u>
Wireless communication facility	P*/ CU**	P*/ CU**	P*/ CU**	*Wireless communication facilities are also subject to Section 13.06.545.D.1. **Wireless communication facilities are also subject to Section 13.06.545.D.2.



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**TMC 13.06.400 Industrial Districts**

Uses	M-1	M-2	PMI	Additional Regulations <sup>1</sup>
Work/Live	P	N	N	Projects incorporating work/live in new construction shall contain no more than 20 work/live units. Subject to additional requirements contained in Section 13.06.570.
Work release center	CU	CU/ <u>N*</u>	P/ <u>N*</u>	Subject to development standards contained in Section 13.06.550. <u>*Per Ordinance No. XXXXX, on an interim basis, such uses are not permitted within the Port of Tacoma M/IC. See 13.06.400.G.</u>
Uses not prohibited by City Charter and not prohibited herein	N	N	<u>NP</u>	
<b>Footnotes:</b> 1. For historic structures and sites, certain uses that are otherwise prohibited may be allowed, subject to the approval of a conditional use permit. See Section 13.06.640.F for additional details, limitations and requirements.				

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**13.06.400.G Interim Special Use Restrictions for Non-industrial Uses in the Port of Tacoma M/IC**

**1. Per Ordinance No. XXXXX, on an interim basis, the intent of these special use restrictions is to place a pause on new or expansion of existing non-industrial uses within the M-2 Heavy Industrial and PMI Port Maritime Industrial Zoning Districts of the Port of Tacoma M/IC until such time as the Tideflats subarea plan is complete.**

**2. The establishment of certain new non-industrial uses, specified in Table 13.06.400.C.5, is prohibited on an interim basis.**

**3. Existing uses, legally permitted at the time of adoption of this code, are allowed. Expansion of such uses is allowed, subject to the limitations and procedural requirements of TMC 13.06.630 Nonconforming parcels/uses/structures.**



III. Exhibit A: Tideflats Interim Regulations  
TMC 13.06.580 Interim Industrial Use Restrictions

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## **NEW SECTION TMC 13.06.580**

### 13.06.580 Interim Industrial Use Restrictions

A. Purpose: Per Ordinance No. XXXXX, on an interim basis, the purpose of this section is to pause the establishment of certain new industrial uses, and to temporarily limit the expansion of existing such uses, on an interim basis until such time as the Tideflats Subarea Plan is complete.

B. Applicability. These special use restrictions apply to the following uses in all zoning districts:

- Coal terminals or bulk storage facilities;
- Oil, or other liquefied or gaseous fossil fuel terminals, bulk storage, manufacturing, production, processing or refining of oil or other liquefied or gaseous fossil fuels;
- Chemical production, processing, or bulk storage;
- Mining and quarrying;

C. Use Restrictions.

1. New uses. The establishment of new uses as specified in 13.06.580.B are prohibited on an interim basis.

2. Existing uses. Legally permitted uses, listed in 13.06.580.B, at the time of adoption of this code are allowed and may continue existing operations.

3. Expansion of existing uses. Existing uses may expand storage, production, and distribution capacity by no more than 10% beyond that which exists at time of adoption of Ordinance No. XXXXX, subject to approval of a conditional use permit. The 10% limitation shall be measured cumulatively for the duration of the interim regulations when there are multiple applications.

4. Exceptions. Limitations on expansion do not apply to the following uses and activities:

a. Normal Maintenance and Repair. Activities commonly associated with normal maintenance and repair or development activities exempt from shoreline substantial development permits per TMC 13.10 section 2.3.3. Normal maintenance and repair is defined as follows:

Normal maintenance or repair of existing structures or developments, including damage by accident, fire or elements. "Normal maintenance" includes those usual acts to prevent a decline, lapse, or cessation from a lawfully established condition. "Normal repair" means to restore a development to a state comparable to its original condition, including but not limited to its size, shape, configuration, location and external appearance, within a reasonable period after decay or partial destruction, except where repair causes substantial adverse effects to shoreline resource or environment. Replacement of a structure or development may be authorized as repair where such replacement is the common method of repair for the type of structure or development and the replacement structure or development is comparable to the original structure or development including but not limited to its size, shape, configuration, location and external appearance and the replacement does not cause substantial adverse effects to shoreline resources or environment.

b. Building codes and environmental regulations. Alteration, expansion or replacement of structures or facilities in order to comply with building code requirements and/or environmental regulations.

c. Accessory uses. A subordinate building or use that is incidental to the use of the main building or use.

d. Accessory utilities. Distribution services directly serving a permitted use. For example, power, telephone, cable, communication antennas, water, sewer lines, and stormwater systems.

5. Risk assessment. As part of any applicable SEPA and/or Conditional Use Permit process, a risk analysis will be conducted proportionate to the size and scale of the project and of the particular industrial process being proposed.

6. Definitions. For the purpose of applying these special use restrictions, applicable North American Industrial Classification System (NAICS) codes and descriptions are cited and shall be interpreted broadly in accordance with the intent of the interim regulations.

a. Coal terminals and bulk storage facilities



III. Exhibit A: Tidelands Interim Regulations  
TMC 13.06.580 Interim Industrial Use Restrictions

The bulk storage or wholesale distribution of coal and coal products or transfer of coal products via shipping terminal.

b. Oil or other liquefied or gaseous fossil fuel terminals, bulk storage, manufacturing, production, processing or refining.

(1) Petroleum bulk stations and terminals. This industry comprises establishments with bulk liquid storage facilities primarily engaged in the merchant wholesale distribution of crude petroleum and petroleum products. NAICS Code 424710.

(2) Petroleum refineries. This industry comprises establishments primarily engaged in refining crude petroleum into refined petroleum. Petroleum refining involves one or more of the following activities: (1) fractionation; (2) straight distillation of crude oil; and (3) cracking. NAICS Code 324110.

(3) Natural gas liquid extraction. This industry comprises establishments primarily engaged in the recovery of liquid hydrocarbons from oil and gas field gases. Establishments primarily engaged in sulfur recovery from natural gas are included in this industry. NAICS Code 211112.

(4) Bulk storage, production, and wholesale distribution of natural gas liquids, liquefied natural gas, and liquefied petroleum gas.

c. Bulk chemical storage, production or processing. The Chemical Manufacturing subsector is based on the transformation of organic and inorganic raw materials by a chemical process and the formulation of products. This subsector distinguishes the production of basic chemicals that comprise the first industry group from the production of intermediate and end products produced by further processing of basic chemicals that make up the remaining industry groups. For the purposes of these special use restrictions, this definition will apply to all industries classified as subcategories of NAICS Code 325 Chemical Manufacturing.

d. Mining and quarrying. This use category includes all industry sectors identified under NAICS Code 21 Mining, Quarrying, and Oil and Gas Extraction. The Mining, Quarrying, and Oil and Gas Extraction sector comprises establishments that extract naturally occurring mineral solids, such as coal and ores; liquid minerals, such as crude petroleum; and gases, such as natural gas. The term mining is used in the broad sense to include quarrying, well operations, beneficiating (e.g., crushing, screening, washing, and flotation), and other preparation customarily performed at the mine site, or as a part of mining activity.

e. Terminal. A "terminal" is a point of interchange between land and water carriers, such as a pier, wharf, or group of such, equipped with facilities for care and handling of cargo and/or passengers.

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**III. Exhibit A: Tideflats Interim Regulations**  
**TMC 13.10 Shoreline Management**

**TMC 13.10 Shoreline Management**

Table 9-2

GENERAL SHORELINE USE, MODIFICATION & DEVELOPMENT STANDARDS TABLE																	
District	S-1a	S-1b	S-2	S-3	S-4	S-5	S-6	S-6/7	S-7	S-8	S-9	S-10	S-11	S-12	S-13	S-14	S-15
District Name	Western Slope South	Western Slope South	Western Slope Central	Western Slope North	Point Defiance	Point Defiance	Ruston Way	Schuster Parkway Transition	Schuster Parkway	The Foss Waterway	Puyallup River	Port Industrial Area	Marine View Drive	Hylbos Creek	Marine Waters of the State <sup>21</sup>	Wapato Lake	Point Ruston/Slaugh Pen.
Shoreline Designation	HI	SR	UC	N	N	UC	UC	UC	HI	DW	UC	HI	UC	N	A	UC	HI
Shoreline Uses																	
Residential Development																	
Single-family <sup>12</sup>	N	P	P	N	N	N	N	N	N	N	N	N	<del>PN</del> <sup>1</sup> <sub>3</sub>	N	N	P	N <sup>14</sup>
Multifamily – stand alone	N/C <sup>15</sup>	N	N	N	N	N	N	N	N	N/C <sup>16</sup>	N	N	N/ <del>CU</del> <sup>13</sup> <sub>+</sub>	N	N	N	P <sup>17</sup> , 18/ CU 18
Multifamily as part of a mixed-use development	P	N	N	N	N	N	N	N	N	P <sup>16</sup>	N	N	<del>PN</del> <sup>1</sup> <sub>3</sub>	N	N	N	P <sup>17</sup>
Home Occupation	P	P	P	P	N	N	N	N	N	P	N	N	<del>NP</del> <sup>1</sup> <sub>3</sub>	N	N	N	P

- 1 Expansion of an existing marina shall be permitted consistent with the provisions of this Program, new marina development shall be a conditional use.
- 2 Boat ramps shall be permitted only in that area on the east side of the Foss Waterway north of the Centerline of 15th Street.
- 3 Water-enjoyment and -related commercial uses shall be permitted over-water only as a reuse of an existing structure or when located within a mixed-use structure.
- 4 Non-water-oriented commercial uses shall only be permitted in accordance with the regulations in TSMP Section 7.5.2 and only as a conditional use except where otherwise specified for the S-8 and S-15 Shoreline Districts.
- 5 New commercial development shall be limited to upland locations only. Existing water-oriented commercial uses at the Point Defiance Marina Complex may be continued and be modified provided modifications do not adversely affect ecological conditions and comply with all other provisions of this Program.
- 6 Non-water-oriented commercial uses shall be permitted as part of a mixed-use development with a water-oriented component; Non-water-oriented commercial uses in a mixed use development without a water-oriented component shall be permitted as a conditional use consistent with TSMP 9.10(D). In all other circumstances, non-water-oriented uses shall be processed as a conditional use



### III. Exhibit A: Tideflats Interim Regulations TMC 13.10 Shoreline Management

- 7 Non-water-oriented commercial uses shall be permitted outside 150' of OHWM only, except as specified in note 18. Commercial uses that are located outside shoreline jurisdiction and are consistent with the EIS for the Point Ruston development are allowed, those uses that are not consistent with the EIS shall be processed as a conditional use permit in accordance with the procedures in TMC 13.06.
- 8 New educational, historic, and scientific uses are permitted over-water or in the S-13 Shoreline District (Marine Waters of the State) only when water-dependent or as a reuse of an existing structure.
- 9 Water-dependent and -related port/industrial uses shall be permitted only in existing structures.
- 10 Port and industrial development shall be permitted on the easterly side of the Thea Foss Waterway, north of the centerline of East 15th Street and in addition, in that area to the east of East D Street.
- 11 Non-water-oriented industrial uses shall only be permitted in accordance with the regulations in TSMP Section 7.6.2.
- 12 New single-family residential development shall only be permitted in upland locations.
- 13 In the "S-11" Shoreline District, ~~new single-family and multi-family residential development is permitted only in that area north of 5410 Marine View Drive-Per Ordinance No. XXXXX, on an interim basis, new residential uses are prohibited. Existing residential uses may expand so long as the expansion is consistent with the requirements of TMC 13.10.~~
- 14 Detached single-family residential use and development is allowed in the S-15 shoreline district outside of shoreline jurisdiction.
- 15 New stand alone multi-family residential uses may be permitted as a conditional use in accordance with the regulations in TSMP Section 7.8.2.
- 16 Residential development shall be permitted in upland locations on the west side of the waterway and on the east side only south of the East 11th Street right of way, and shall be designed for multiple-family development only, excluding duplex and/or triplex development. Hotel/Motel uses are permitted on the west side of the Foss Waterway, and on the east side of the Foss Waterway only south of the centerline of 11th Street. Residential and Hotel/Motel uses are prohibited to the east of East D Street.
- 17 Multifamily residential uses shall be permitted in upland locations, outside 150' of OHWM.
- 18 No more than 24 total townhouse units may be permitted in upland locations up to 100' from OHWM as an outright permitted use so long as such townhouses are constructed on the southeasterly shoreline of the Point Ruston site. Townhouses may be permitted in upland locations up to 100' from OHWM as a conditional use in all other locations. Townhouses in the S-15 may include an office use on the ground floor.
- 19 Helicopter landing pads are only allowed outside of shoreline jurisdiction as a conditional use and only as part of an approved structure.
- 20 Above ground utilities are only allowed consistent with TSMP 7.13.2.
- 21 New uses and development in the S-13 Shoreline District that are associated with an upland shoreline district shall only be permitted where the use or development is consistent with the permitted uses in the upland Shoreline District. Please see Section 9.15(D)(1)(a).
- 22 Structural shoreline stabilization shall be permitted only when necessity has been demonstrated as described in TSMP Section 8.2.2.
- 23 See application requirements in Section 2.4.4.
- 24 With the exception of the S-7, S-10 and S-11 Shoreline Districts, mooring buoys shall be designed, located and installed only for transient recreational boating, or in association with a single family residential development or a permitted marina. In the S-7, S-10 and S-11 Shoreline Districts mooring buoys may be designed, located and installed to accommodate port and industrial uses including the remote storage of oceangoing vessels and barges.
- 25 Buffer reductions allowed for water-dependent uses per TSMP 6.4.3(C).
- 26 Except that the buffer shall not extend beyond the centerline of Alaska street.
- 27 District specific height limitations shall not apply to bridges in the shoreline. Bridges should be kept to the minimum height necessary and shall provide a view study to determine whether the structure will cause any significant impacts to public views of the shoreline.
- 28 The maximum height standard excludes equipment used for the movement of waterborne cargo between storage and vessel or vessel and storage.
- 29 Any building, structure, or portion thereof hereafter erected (excluding equipment for the movement of waterborne cargo between storage and vessel, vessel and storage) shall not exceed a height of 100 feet, unless such building or structure is set back on all sides one foot for each four feet such building or structure exceeds 100 feet in height.
- 30 Maximum heights on Slag Peninsula are limited to 35 feet.
- 31 The side/yard corridor may be distributed between the two sides at the discretion of the proponent, provided a minimum 5 foot set back is maintained from either lot line.
- 32 New and/or expansion of an existing railroad siding is permitted when necessary to service a water-dependent port or industrial facility.





## **Tideflats Interim Regulations Attachment B: Supplemental Information**

### **1. Planning Commission Voting Record and Rationale**

On October 4, the Commission considered the full package of Findings and Recommendations and finalized, by a 4-2 vote, the proposed Tideflats Interim Regulations and forwarded their recommendation to the City Council.

Commissioners voting for: Woolley, Santhuff, Waller, Strobel,  
Commissioners voting against: Edmonds, Wamback  
Commissioners absent: Petersen, McInnis, (vacant)

Minority opinions on the Commission, as expressed on October 4, primarily centered on a few issues:

- a) Whether the residential use restrictions along Marine View Drive should be more restrictive than currently proposed,
- b) Whether the scope of the proposal should be reduced to only address new and existing fossil fuel industries, in response to public testimony, and
- c) To what degree existing heavy industrial uses should be allowed to expand and the appropriate process for allowing that expansion.

### **2. What Would the Pause on Non-industrial Uses Do?**

These amendments would pause certain new non-industrial uses within the Port of Tacoma M/IC. The amendments would apply to the M-2 Heavy Industrial and PMI Port Maritime Industrial zoning districts within the Port of Tacoma Manufacturing/Industrial Center.

The specific uses identified include, but are not limited to:

- Destination/high intensity parks and recreation,
- Agriculture,
- Residential uses,
- Hospitals,
- Airports,
- Schools (K-12),
- Retail,
- Cultural institutions, and
- Care facilities.

Existing non-industrial uses subject to the pause would be considered allowed uses subject to limitations on expansion per TMC 13.06.630 Nonconforming uses. Under the nonconforming use provisions, these uses would be able to expand up to specific thresholds. Expansions beyond



those thresholds are allowed subject to a conditional use permit and additional permit criteria. Ultimately, there would be no hard limit on expansion for these uses under this proposal.

3. What are the Impacts of the Heavy Industrial Special Use Restrictions?

*a) Which businesses will be prohibited from expanding?*

First and foremost, these interim regulations would pause the establishment of certain new heavy industrial uses, based on North American Industrial Classifications (NAICS):

- Coal terminals and bulk storage facilities
- Oil or other liquefied fossil fuel terminals, bulk storage, manufacturing, production, processing or refining
- Bulk chemical storage, production or processing, including acid manufacture
- Mining and quarrying

Second, the proposed interim regulations limit the expansion of the aforementioned uses that are currently located in the City. Some expansion would be allowed under the Commission's proposal (see the response to *d* below). Staff estimates approximately 18 businesses would be subject to these proposed limitations. These businesses are depicted on the accompanying maps. However, there is likely a significant margin of error due. This data was pulled from tax and license data according to NAICS classifications. Some businesses that may be affected could be classified under other NAICS codes and/or the license data is no longer accurate.

*b) How many employees do these businesses have? What is the average/median wages earned by employees at each company? How much tax revenue does each contribute?*

Firm specific data is not publicly available at this time. Current data from the Puget Sound Regional Council is aggregated by NAICS Group. For example, groups 31-33 are Manufacturing groups. Each group number has multiple sub-sectors. The United States Department of Labor provides greater detail on sub-sectors (for example NAICS code 324 is Petroleum and Coal Products Manufacturing) but the data is aggregated county-wide.

The Tideflats Subarea Plan is expected to conduct a more rigorous and comprehensive study of land supply, occupation, and sector level data and forecasts. At this time, staff can provide the following data:

**City of Tacoma 2015 Employment Estimate**

Source: Puget Sound Regional Council

NAICS Group 32 Manufacturing: 2,982\*

NAICS Group 42 Wholesale Trade: 3,736\*

NAICS Group 21 Mining, Quarrying, and Oil and Gas Extraction: None as of 2015\*



**\*Caveat:** These NAICS groups are much broader in their classification than the narrower use definitions that have been proposed in the Commission's recommendation. The uses defined in the Planning Commission recommendation comprise a subset of these categories.

#### 2017 Annual Wage – Countywide Average

Source: Bureau of Labor Statistics (BLS)

Coal, oil, or other liquefied or gaseous fossil fuel industries: \$78,000\*

Chemical Manufacturing: \$65,000\*

Mining and Quarrying: \$55,000\*

**\*Caveat:** This data is based on countywide figures. Average annual wage calculated by staff using quarterly figures from BLS. A more comprehensive wage study will be feasible as part of the economic analysis and strategy within the Tideflats Subarea Plan.

#### 2016 Tax Revenues

Source: City of Tacoma B&O Taxes

Use Classification	2016 B&O Tax Revenue
Coal, oil, or other liquefied or gaseous fossil fuel terminals, bulk storage, manufacturing, production, processing, or refining	\$600,000*
Chemical production, processing or bulk storage	\$139,000*
Mining and Quarrying	None* in 2016

**\*Caveat:** Firm specific data is not available. Tax revenue data must be aggregated with a minimum of three firms within the group. Some companies may not be represented in these figures either due to having multiple accounts or because they are under the tax threshold or did not pay taxes in 2016. A more comprehensive tax revenue analysis will be feasible as part of the economic analysis and strategy within the Tideflats Subarea Plan.

#### c) Do these businesses have plans for expansion?

Expansion plans for the identified firms have not been comprehensively communicated to the City except where a firm has applied for a permit or provided plans for expansion in public comments to staff and the Planning Commission.

Permit applications can be found at:

Land Use Permits: <https://wspdsmap.cityoftacoma.org/website/PDS/LandUse/>

Building Permits: <http://tacomapermits.org/gis/Permits/index.html>

There are a couple of projects that have been referred to in public comments:

- **U.S. Oil.** During the Commission's public process, U.S. Oil applied for land use and building permits to install new transfer lines from the marine terminal to the refinery to transfer ethanol and other renewable fuels for blending on site. The project will convert two existing storage tanks to ethanol service. Staff's review of



this project suggests that it would not have been subject to the proposed limitations in the Commission's recommendation.

- **Longshoremen Credit Union.** Staff received a comment letter from the Longshoremen Credit Union that expressed concern over limitations on expansion for non-industrial uses in the Port Tideflats. In this case, the letter explained that the current building had been designed for future expansion. The letter did not indicate that expansion plans were imminent. In the land use code, this use would be treated under the "office" classification. The proposed Tideflats Interim Regulations do not apply to office uses within the Tideflats area. As a result there would be no impact on the expansion plans for this use.
- **Surface Mine.** The site along Marine View Drive was mined intermittently from the 1950s to the last active mining at the site, approximately in 1998. The site has a current, active permit with Washington Department of Natural Resources (DNR) for sand and gravel mining. The site has never completed the reclamation process. The city issued a surface mining permit in 2008; it expired in 2013 without the mining occurring. With that permit, conditions limited truck traffic so it did not leave the site during commute peak hours. There were also noise reduction/compliance conditions. It is expected that the conditions would remain the same.

*d) How will these regulations impact their operations, current or proposed?*

Interim regulations are intended to maintain the status quo either as a result of an emergency or as a protective measure during a plan or code development process. The Commission's proposal recognizes that some allowance for expansion is reasonable given that certain uses already exist within the City and that these are interim measures, not a final ordinance. The proposal addresses existing uses in the following ways:

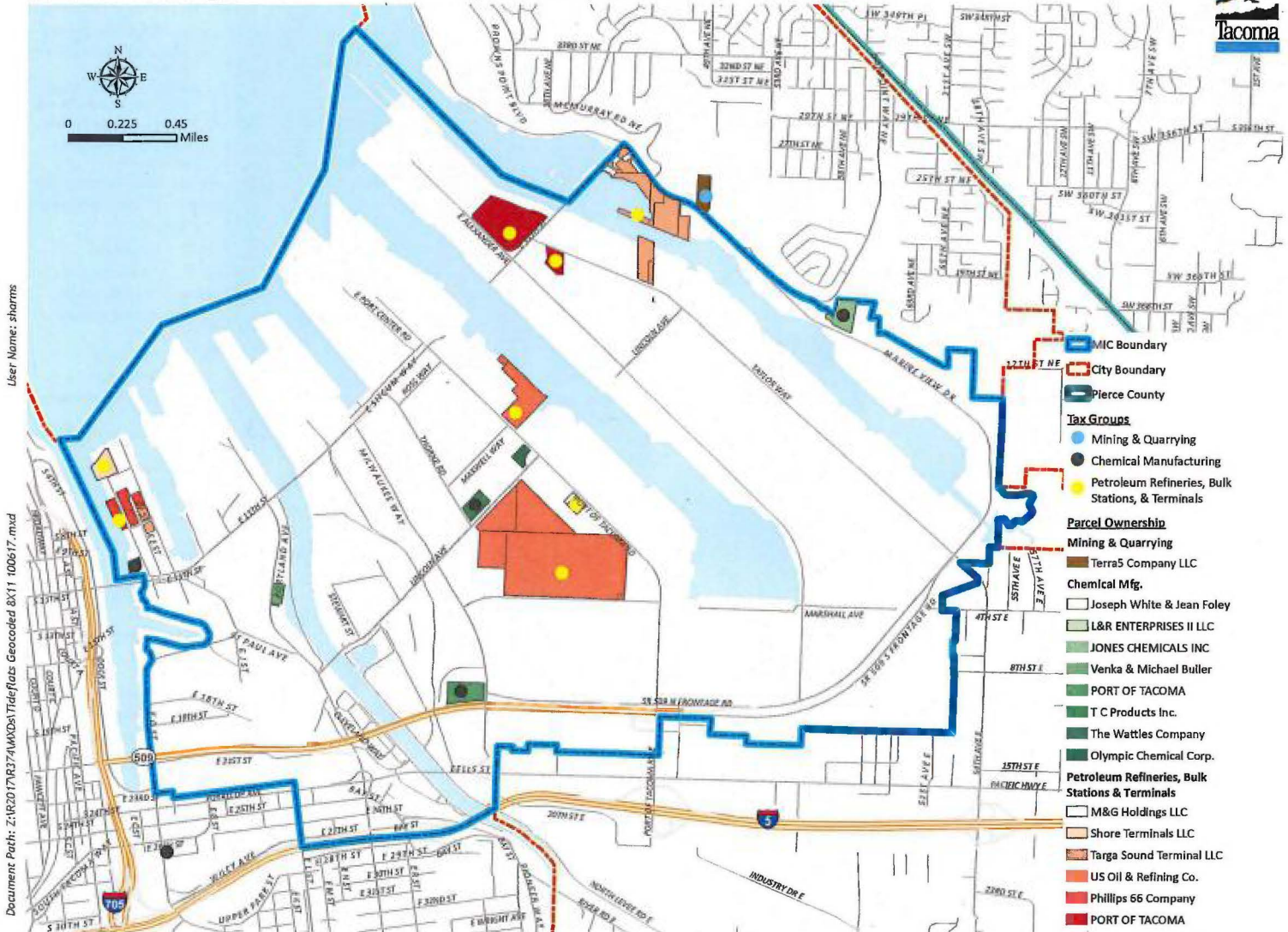
- Existing uses could expand storage, production, or distribution capacity by up to 10 percent;
- Existing uses could perform normal maintenance and repair, upgrade facilities to meet environmental regulations or building codes;
- Existing uses could expand facilities such that overall storage, production, or distribution capacity is not affected.

*e) What specific operations of the affected businesses are of concern to the commission? What is the basis for those concerns? Are those concerns otherwise addressed through other regulations? For safety concerns, what gov't authority has jurisdiction over the safe operations?*

The Commission's deliberations and rationale are documented in the Findings and Recommendations Report (included within this Weekly Report packet).



City of Tacoma | Planning and Development Services  
Tideflats Interim Regulations - Potential Uses Subject to Heavy Industrial Use Restrictions

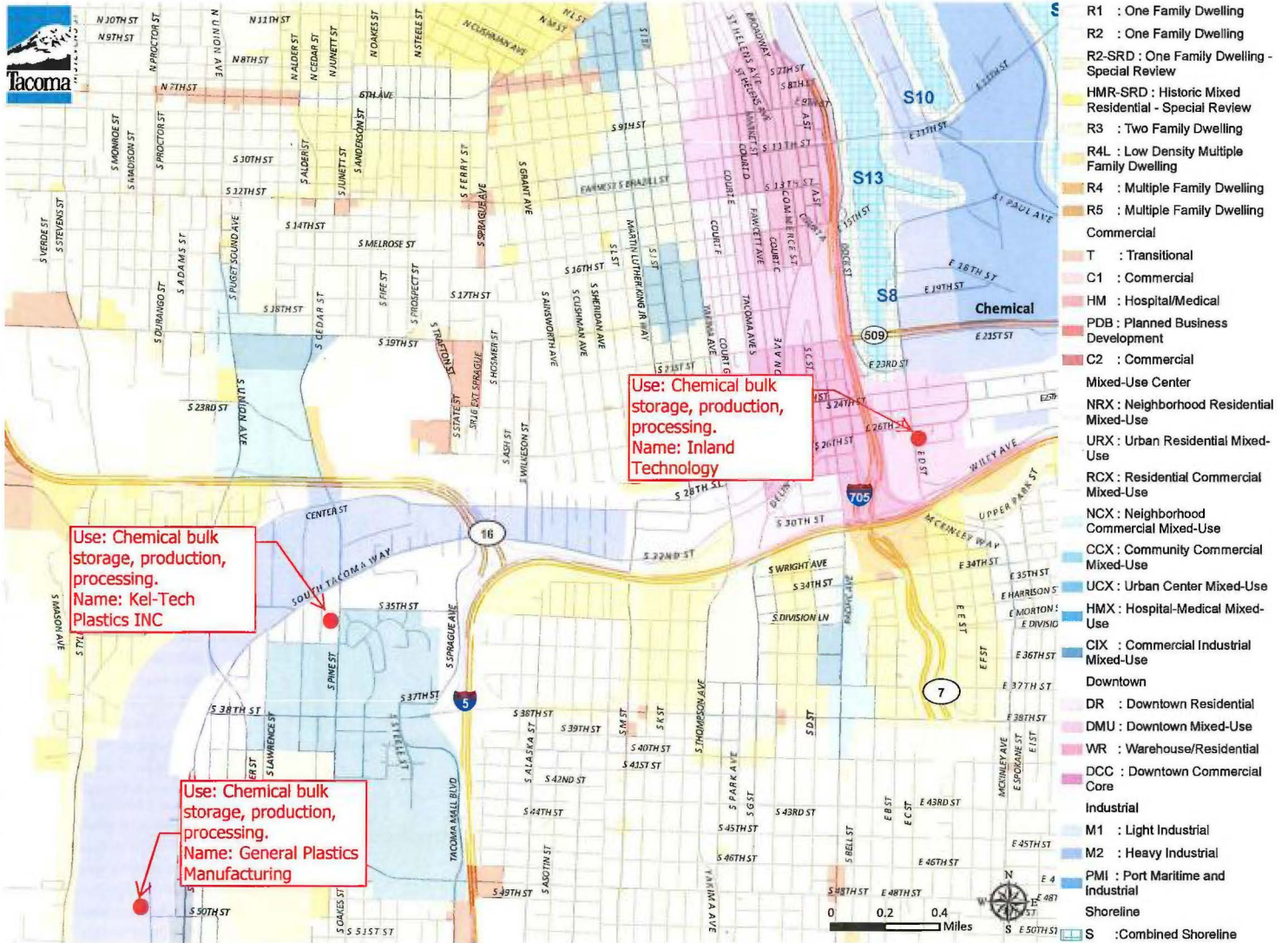


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 Tideflats Interim Regulations - Potential Uses Subject to Heavy Industrial Use Restrictions





**City of Tacoma 2017  
City Council Forecast Schedule**

Date	Meeting	Subject	Department	Background
October 17, 2017	Study Session (TMBN 16, Noon)	Tideflats Interim Regulations	PDS	The Planning Commission's Findings and Recommendations Report on the Tideflats Interim Regulations will be presented.
	City Council Meeting (Pantages Theater-9th and Broadway)	Public Hearing - Tideflats Interim Regulations (Agenda will be kept light to allow time for Public Hearing). Interim Shelters Zoning Regulations Ordinance Final Reading	PDS	
October 24, 2017	Study Session (TMBN 16, Noon)	Environmental Action Plan	ESD-OEPS	Update on the Environmental Action Plan First Annual Progress Report, to include briefing on the City's climate goals.
	City Council Meeting (TMB Council Chambers, 5:00 PM)	Public Hearing on Marijuana Code Amendments	PDS	
October 31, 2017	Joint Port Commissioners/Puyallup Tribal Council /City Council Study Session (TMBN 16, Noon)	Tideflats Subarea Plan Interlocal Agreement	PDS/Port/Tribe	Per Resolution No. 39723, the City Council invited the Puyallup Tribe and Port of Tacoma to partner on the Tideflats subarea plan and to begin negotiations on an Interlocal agreement.
	City Council Study Session (TMBN 16, Noon)	3rd Quarter Financial Report and Capital Projects Report	OMB	2017 3rd Quarter Budget Actuals Report, including initiative tracker and performance management and Capital Projects Report.
	City Council Meeting (TMB Council Chambers, 5:00 PM)	Marijuana Code Amendment First Reading Property Tax and EMS Levy Public Hearing	PDS OMB	



**City of Tacoma 2017  
City Council Forecast Schedule**

Date	Meeting	Subject	Department	Background
November 7, 2017	Study Session (TMBN 16, Noon)	Update on the Tacoma Link Extension Project	ST/GRO/PW	Sound Transit staff will provide an update on the Tacoma Link Extension Project
		Tideflats Interim Regulations	PDS	
	City Council Meeting (TMB Council Chambers, 5:00 PM)	Marijuana Code Amendment Final Reading Property Tax and EMS Ordinance First Reading	PDS OMB	
November 14, 2017	Study Session (TMBN 16, Noon)	2-Year Funding Priorities for HUD Funds	CED/Housing	Staff recommendations for the use of HUD funds for housing, community and economic development and human services for the next two years.
		Small Wireless Cell Installations		Briefing on how and why we grant the use of the right of way to telecommunications companies, the process for negotiating the pole attachment fee agreements with TPU and Public Works, potential revenue generating including where the money goes once collected, and discussions occurring at the legislative level..
	City Council Meeting (TMB Council Chambers, 5:00 PM)	Tideflats Interim Regulations Ordinance First Reading	PDS	
November 21, 2017	City Council Study Session (TMBN 16, Noon)	Mid-biennium Budget Adjustments	OMB	2017 mid-biennium budget modifications will be discussed.
		Tacoma Mall Subarea Plan	PDS	
	City Council Meeting (TMB Council Chambers, 5:00 PM)	Tideflats Interim Regulations Ordinance Final Reading Tacoma Mall Subarea Plan Public Hearing Property Tax and EMS Ordinance Final Reading	PDS PDS OMB	
November 28, 2017	Study Session (TMBN 16, Noon)	Tacoma Mall Subarea Plan	PDS	
	City Council Meeting (TMB Council Chambers, 5:00 PM)	Public Hearing - Mid-Biennial Budget Modifications & Ordinance First Reading Tacoma Mall Subarea Plan Ordinance First Reading	OMB OMB PDS	



**City of Tacoma 2017  
City Council Forecast Schedule**

Date	Meeting	Subject	Department	Background
December 5, 2017	Study Session (TMBN 16, Noon)			
	City Council Meeting (TMB Council Chambers, 5:00 PM)	Mid-Biennial Budget Modifications Ord. Final Reading Tacoma Mall Subarea Plan Ordinance Final Reading	OMB PDS	
December 12, 2017	Joint Utility Board Study Session (TMBN 16, Noon)	Quarterly Joint Meeting	TPU	
	City Council Meeting (TMB Council Chambers, 5:00 PM)			
December 19, 2017	Study Session (TMBN 16, Noon)			
	City Council Meeting (TMB Council Chambers, 5:00 PM)			
December 26, 2017	CANCELLED			



Community Vitality and Safety				
Committee Members: Blocker (Chair), Campbell, Loneragan, Walker Lee, Alternate-Mello Executive Liaison: Linda Stewart; Staff Support - Will Suarez		2nd and 4th Thursdays 4:30 p.m. Room 248		CBC Assignments: • Citizen Police Advisory Committee • Human Services Commission • Human Rights Commission • Housing Authority • Commission on Disabilities • Library Board • Tacoma Community Redevelopment Authority
October 26, 2017	Tacoma Community Redevelopment Authority Board interviews	Clerks Office		
	Proposed Affordable Housing Strategies [Policy Direction]	Daniel Murillo, Housing Division Manager, Community and Economic Development	Staff will bring again new proposed affordable housing policy recommendations for City Council to review and discuss.	
Future:				
November 9, 2017	Human Rights Commission Interviews	Clerks Office		
	2-Year Funding Priorities for HUD Funds	Daniel Murillo, Housing Division Manager, Community and Economic Development, and TBD, Neighborhood and Community Services	Staff will present bi-annual funding priority recommendations for the City's allocation of Federal housing, economic development and social services funds received from the U.S. Department of Housing and Urban Development (HUD). These funds consist of three core programs: (1) Community Development Block Grant (CDBG); (2) HOME Investment Partnership Program (HOME); and (3) Emergency Solutions Grant	
	Proposed Creation of a Commission on Immigrant and Refugee Affairs	Diane Powers, Equity and Human Rights Director, Office of Equity and Human Rights	Staff will bring proposal for the creation of a Commission on Immigrant and Refugee Affairs for review and discussion.	
November 23, 2017	CANCELLED		Thanksgiving Holiday	



<b>Economic Development Committee</b>			
<b>Committee Members:</b> Campbell (Chair), Mello, Strickland, Thoms, Alternate-McCarthy <b>Executive Liaison:</b> Mark Lauzier; Staff Support - Lynda Foster		<b>2nd, 4th, and 5th Tuesdays</b> <b>10:00 a.m.</b> <b>Room 248</b>	<b>CBC Assignments:</b> •Tacoma Arts Commission •Greater Tacoma Regional Convention Center Public Facilities District •Foss Waterway •City Events and Recognition Committee
<b>CBC Assignments:</b> <ul style="list-style-type: none"> <li>• Tacoma Arts Commission</li> <li>• Greater Tacoma Regional Convention Center Public Facilities District</li> </ul>		<ul style="list-style-type: none"> <li>• Foss Waterway</li> <li>• City Events and Recognition Committee</li> </ul>	
October 24, 2017	Historic Buildings Relationship to Economic Development in Downtown Tacoma [Informational Briefing]	<i>Pat Beard, Project Manager, Community and Economic Development</i>	Staff will present an update on the economic impacts of adaptive reuse projects in the City of Tacoma. Focusing on three recent projects that have been completed in 2017.
	Economic Development Advisory Group "Light Up Tacoma" Initiative [Informational Briefing]	<i>Pat Beard, Project Manager, Community and Economic Development</i>	Pat Beard, of staff, and Lance Kagey from Rotator Creative will present the concept for the Light Up Tacoma image enhancement initiative. The initiative is being developed by private sector volunteers with support from Community and Economic Development
	2017 Pilot for the Dome to Defiance Trolley [Informational Briefing]	<i>Pat Beard, Project Manager, Community and Economic Development</i>	Tina Lee of Pierce Transit will report on the trolley pilot that ran from downtown along Ruston Way to the Point Defiance Zoo for a three-month trial this summer to share performance metrics about the pilot and discuss potential next steps. metrics about the pilot and discuss potential next steps.
<b>Future:</b>			
October 31, 2017	Sister City Program Update [Informational Briefing]	<i>Debbie Bingham, Program Development Specialist, Community and Economic Development</i>	Staff will provide a recap of the past year's activities including new sister city additions, high level program overview and draft work plans for 2018.
	Special Events Program Update & Enhancements [Informational Briefing]	<i>Kala Dralle, Program Development Specialist, Community and Economic Development</i>	Staff will provide an annual update on the special Special Event Program. Highlights will include: 2017 year in review with statistics and cost; City Events and Recognition Committee – brief review of their productions; and a Focus on a few key events – Festival of Sail, Freedom Fair, Polar Plaza.
	Spaceworks Update [Informational Briefing]	<i>Amy McBride, Arts Administrator, Community and Economic Development</i>	Spaceworks will provide updates on programs and initiatives to support Tacoma's creative entrepreneurs and activate our city with art and events. They will share the new re-branding and communications plan, new projects on the Hilltop, and the development of the acceleration training for Spaceworks alumni.
November 14, 2017	Tacoma Arts Commission Interviews	<i>Doris Sorum, City Clerk</i>	
	SBE/LEAP Proposed Code Changes	<i>Keith Armstrong, SBE &amp; LEAP Supervisor, Community and Economic Development</i>	CEDD staff will present proposed code changes to streamline the LEAP code.



<b>Government Performance and Finance Committee</b>			
Committee Members: Loneragan (Chair), Campbell, Ibsen, Walker Lee, Alternate-Strickland Executive Liaison: Andy Cherullo; Staff Support - Chris Bell		1st, 3rd, and 5th Wednesdays 4:30 p.m. Room 248	CBC Assignments: •Public Utility Board •Board of Ethics •Audit Advisory Board •Civil Service Board
October 18, 2017	Telecom Franchise Agreement [Request for Approval by Council]	Jeff Lueders, Information Technology Supervisor, MCO	This item is a request for ordinance related to telecommunications and franchise services, granting a ten-year Telecommunications Franchise Agreement to Crown Castle, wireless communications facilities within public right-of-way areas within the City of Tacoma.
	2016 CAFR Review	Susan Calderon, Assistant Finance Director, Finance Department	The 2016 Comprehensive Annual Financial Report (CAFR) is a comprehensive annual report that provides an overview of the City of Tacoma's budget that includes financial statements, audit documents, and balance sheets.
	Joint Audit Advisory Board		
	State Auditor's Office (SAO)	State of Washington Auditor's Office	The State Auditor has conducted their 2016 Federal and Financial audit of the City's financial and federal transactions and will present the results of their work. The City was issued a "Clean" audit report for both the Federal and Financial audits.
Future:			
November 1, 2017	Telecom Franchise Agreement [Request for Approval by Council]	Jeff Lueders, Information Technology Supervision, MCO	This item is a request for ordinance related to telecommunications and franchise services, granting a ten-year Telecommunications Franchise Agreement to ExteNet, wireless communications facilities within public right-of-way areas within the City of Tacoma
November 15, 2017			



<b>Infrastructure, Planning and Sustainability Committee</b>			
Committee Members: Mello (Chair), Ibsen, McCarthy, Thoms, Alternate-Blocker Executive Liaison: Mark Lauzier; Staff Support - Rebecca Boydston		2nd and 4th Wednesdays 4:30 p.m. Room 16	CBC Assignments: •Sustainable Tacoma Commission •Planning Commission •Landmarks Preservation Commission •Board of Building Appeals •Transportation Commission
October 25, 2017	Unified Development Code Update	<b>Peter Huffman, Director, Planning and Development Services</b>	Director Huffman will provide a status update on the Unified Development Code.
	Puyallup Ave Corridor Conceptual Design	<b>Mark D'Andrea, Engineer, Public Works</b>	Our traffic study will be complete, and we will summarize in a report. We will come to IPS to present the outcome of the project with all comments.
	Ruston Way Visioning	<b>Ian Munce, Planning and Development Services; Andrew Austin, Govt Relations Manager, Metro Parks</b>	The City of Tacoma and Metro Parks Tacoma are jointly embarking on an effort to plan for future improvements and enhancements along Ruston Way. This project, titled Tacoma's Waterfront: Envision our Future, will robustly engage the public and concurrently evaluate existing conditions and realities. The final project will be a vision and action plan for Ruston Way that contextualizes it within the entire Tacoma Waterfront, has broad public and stakeholder input, and has a clear path for implementation. The study session presentation will brief IPS on the project kick-off, direction, timelines, and garner input and discussion from the committee members.
	Regional Climate Change Pledge	<b>Kristi Lynett, OEPS</b>	
<b>Future:</b>			
November 8, 2017	Planning Commission Interviews	<b>Doris Sorum, City Clerk</b>	Council District No. 5 open
	General Government Capital Facilities Planning and Integration	<b>Kurtis Kingsolver and Mike Slevin</b>	
	Permitting Process Improvements	<b>Jana Magoon and Steve Sandley, PDS</b>	This is a bundle of legislation regarding ROCC (right-of-way), fee-in-lieu for offsite improvements, and changes to requirements for performance bonding. There will be three CAMs that go to Council as requests for ordinance for each of these three.
November 22, 2017	CANCELLED		Day before Thanksgiving





**TO:** Elizabeth Pauli, City Manager  
**FROM:** Peter Huffman, Planning and Development Services Director  
**SUBJECT:** Temporary Homeless Shelters Interim Regulations  
**DATE:** October 11, 2017

A handwritten signature in blue ink, likely belonging to Peter Huffman.

On Tuesday, October 17<sup>th</sup>, 2017, the City Council will conduct the final reading of Ordinance No. 28460, which would extend and modify the interim regulations for temporary homeless shelters. In preparation, staff is providing answers to questions raised at the public hearing and 1<sup>st</sup> reading on October 10<sup>th</sup>.

### **Barriers and Potential Resource Needs**

Through the City's discussions over the past few months with service providers and potential non-profit and religious partners numerous potential barriers have been identified. Addressing many of these barriers would allow a broader range of groups to be involved, allow targeted populations to be served, make the application process simpler, make running camps simpler and better aligned with existing facilities and resources, or facilitate a better investment of resources. Several of these barriers were identified as items that could be addressed through modifications in code language through the interim regulations, while others are more appropriately handled administratively, programmatically, or through resource allocation or technical assistance by the City, other agencies, or faith-based or non-profit partners.

The barriers addressed in the interim regulations primarily address organization type, duration, time limits, and site requirements, including:

- Allowing non-profit organizations to host shelters
- Increasing maximum duration for each shelter from 93 to 185 days
- Changing recurrence period from 2-years to 6-months
- Allowing a discretionary extension based on inclement weather conditions
- Increasing minimum distance to transit stop from ¼-mile to ½-mile
- Allowing children if accompanied by a parent/guardian
- Clearly allowing for indoor sheltering and indoor sanitary service provision

Some of the permit-related barriers identified that City staff recommend to be addressed through administrative or programmatic means are:

- Providing permit fee waivers (the City has an existing, funded program for this)
- Providing technical assistance for filling out permit applications, providing potential hosts with information and data gleaned from the City's efforts, and locating and connecting potential hosts and service resources

Additional barriers identified by potential partners are primarily resource and finance focused. Depending on the style of shelter and the planned financial outlay of the hosting faith-based or non-profit organization, several portions of the interim regulations requiring compliance create significant resource needs and costs. These have not been suggested to be modified by staff as they



directly relate to ensuring sufficient oversight, operation and compatibility of the shelter facilities, but they do represent additional costs or organizational demands. Some of those include:

- 24-hour site management
- Access control and fencing (primarily for outdoor shelters)
- Background checks and screenings
- Utility service provision
- Food preparation and processes including costs of daily meals, refrigeration, equipment, service
- Drawings and plans to meet application requirements

### **Administration and Program Development**

Staff from Neighborhood and Community Services, in consultation with Planning and Development Services and other departments, will develop a list of key administrative actions and a program outline. Staff working on the homelessness initiative will provide this information and continue to provide regular updates to City Council.

### **Notification**

The notice distance assigned to each permit type is generally associated with the potential scope of impacts and/or potential interest by the surrounding community. These impacts are measured by issues such as project size, environmental impacts, and scale of modifications. Currently, the City utilizes a range of notification distances for different permit types, ranging from 100 feet (for small projects, variances, etc.) to 2,500 feet (for large industrial projects). As noted by Council, over the past few years the notification distance for a number of permit types, such as large subdivisions and large conditional use permits, have been increased from 400 feet to 1,000 feet (essentially from about one-block to two or three blocks).

While the actual difference is highly dependent on the particular location and the size of parcels in the neighborhood, increasing the notice distance from 400 feet to 1,000 feet for a temporary shelter permit would reach approximately 2-3 times more parcel owners and would increase costs by that same multiplier. Average notification costs for these permits would likely increase from approximately \$250 per project to \$500-\$750 per project.

### **Longer Term Extensions**

Considering the duration of the interim regulations (6-months) and the proposed maximum length of a temporary shelter permit (6-months with potential short-term extensions) it is very unlikely that the maximum length of a temporary permit will be a barrier prior to the consideration and implementation of permanent regulations. In response to testimony during the public hearing and questions posed by the Council, staff recommends using the interim regulation period to gather more information from faith-based and non-profit organizations, as well as conduct more significant community outreach at neighborhood councils, community organizations, and on social media. Based on that feedback, the City could consider allowing shelters to stay in place beyond the proposed 185-days as part of the permanent regulations.



**Interested Faith-Based and Non-Profits Organizations**

Staff from Neighborhood and Community Services, in consultation with Planning and Development Services and other departments, has been engaging with religious and non-profit organizations to evaluate potential interest in assisting in this effort. This includes a mix of organizations that may be interested in hosting and organizations that may be interested in assisting. Staff does not currently have a specific list of groups that have volunteered to host shelters, but is continuing to track interest to assist on homelessness issues from both faith-based organizations and non-profits. Specifically identifying those entities interested in sheltering will require continued staff analysis and coordination. Staff working on the homelessness initiative will provide this information when available and continue to provide regular updates to City Council.

If you have questions, please contact Planning Services Division Manager Brian Boudet at 253-573-2389, or [bboudet@cityoftacoma.org](mailto:bboudet@cityoftacoma.org).