

WEEKLY REPORT TO THE CITY COUNCIL

June 6, 2019

Members of the City Council City of Tacoma, Washington

Dear Mayor and Council Members:

ITEMS OF INTEREST

- 1. The June 12, 2019 Public Utility Board Agenda is attached for your information. Please note the following item will be on your June 25th Council agenda for consideration:
 - U-11087 Authorize a resolution recommending formation of Local Improvement District No. 7731 for the conversion of existing overhead primary electrical distribution, utilities, telephone, and cable television lines to underground, and requesting that the City Council adopt an initial resolution for the formation of Local Improvement District No. 7731 and set a date of July 22, 2019, for the public hearing to be held by the Hearing Examiner on the formation of Local Improvement District No. 7731.
- 2. As we move forward with the vitally important work of **implementing the Affordable Housing Action Strategy**, I wanted to share the tentative schedule for City Council **quarterly updates**, which staff committed to at the April 16th Committee of the Whole Special Meeting. The current plan is to provide updates to the full Council the month following the end of each quarter. Our next update is scheduled for July 30th. Subsequent updates will take place in October and January on dates to be determined. Given the scale and scope of this initiative, the goal of this process is provide the same information to the whole City Council at the same time. The hope is that this will allow for a comprehensive discussion that will provide staff with guidance as actions move toward implementation.
- 3. Attached for your information is a memorandum with important **themes that staff identified while attending recent Neighborhood Council meetings.** This list does not include all issues addressed by Neighborhood Councils, nor is it a list of priority issues as selected by the Neighborhood Councils. The issues identified were selected by staff as themes that should be brought to the attention of the City Manager and City staff.

Weekly Report June 6, 2019 Page Two

STUDY SESSION/WORK SESSION

4. The **City Council Study Session** of Tuesday, June 11, 2019, will be held in Room 16 of the Tacoma Municipal Building North, at Noon. Discussion items will include: (1) **Recommendations for Commingled Recycling**; (2) **Tacoma Dome Link Extension Update;** (3) **Other Items of Interest**; (4) **Committee Reports**; and, (5) **Agenda Review and City Manager's Weekly Report**.

Environmental Services, Solid Waste Management, needs to make **adjustments to accommodate changes in the global recycling market**. Over the past 18 months, staff have been studying the industry to develop and evaluate options with input from the community. A number of possible options were first presented to the Infrastructure, Planning and Sustainability Committee last year in December. At Tuesday's Study Session, Solid Waste Management staff will provide recommendations based on the results of outreach efforts related to commingled recycling. Environmental Services Director Mike Slevin provides the attached memorandum with background information, frequently asked questions, and a recycling white paper report.

As a second item at Tuesday's Study Session, staff from Planning and Development Services and Sound Transit will provide an **update on potential recommendations to Sound Transit on the scope of work for the Tacoma Dome Link Extension project's Draft Environmental Impact Statement** (EIS). The EIS scope of work primarily includes route alignment alternatives, station location alternatives, and other significant issues that should be studied. The Mayor shared a draft resolution at the May 21st Study Session and a proposed resolution for your consideration will be on Tuesday's City Council meeting agenda to forward the City's recommendations to Sound Transit. The Sound Transit Board is scheduled to make its decision on the scope of work for the EIS in July 2019.

5. The updated **Tentative City Council Forecast** and **Consolidated Standing Committee Calendars** are attached for your information.

MARK YOUR CALENDARS

- 6. You have been invited to the following events:
 - **Ribbon Cutting Ceremony for Pipeline Trail Phase II on Saturday, June 8th, 10:00 a.m.**, near East 43rd Street and Pipeline Road East.
 - Tacoma Housing Authority's Ribbon Cutting Celebration for the Alberta Canada Building on Monday, June 10th, 2;30 3:30 p.m., at 1114 South 11th Street.

Weekly Report June 6, 2019 Page Three

- Lamar Hunt U.S. Major Soccer League Open Cup, Seattle Sounders vs. Portland Timbers, on Wednesday, June 12th, 7:30 p.m., at Cheney Stadium, located at 2502 South Tyler Street.
- Asia Pacific Cultural Center Stars of the East Event on Saturday, June 15th, 7:00 – 9:00 p.m., at the Federal Way Performing Arts and Event Center, located at 31510 Pete von Reichbauer Way South.
- **TVW, Washington's Public Affairs Television Network Celebrating Civics event on Thursday, June 20th, 5:30 p.m.**, at Gordon Thomas Honeywell Government Affairs, located at 1201 Pacific Avenue Suite 2100.
- Youth Marine Foundation's Annual Fundraising Dinner Taking the Helm: Empowering Youth to Navigate Their Future on Sunday, June 23rd, 4:30-7:30 p.m., at the Youth Marine Center, located at 820 East D Street.
- Narrows Glen 30th Anniversary Grand Re-Opening on Thursday, June 27th, 4:30 6:00 p.m., at 8201 Sixth Avenue.

Sincerely,

Elizabeth A. Pauli City Manager

EAP:crh Attachments



City of Tacoma Public Utility Board Meeting June 12, 2019; 6:30 p.m. Tacoma Public Utilities – Ground Floor Auditorium 3628 S 35th Street, Tacoma WA 98409

Call to Order

Roll Call

- A. Approve Minutes of Previous Meetings
- B. Comments by the Public
- C. Consent Agenda
- D. Regular Agenda

Tacoma Power

D-1 Resolution U-11087 – Authorize resolution recommending formation of Local Improvement District No. 7731 for the conversion of existing overhead primary electrical distribution, utilities, telephone, and cable television lines to underground, and requesting that the City Council adopt an initial resolution for the formation of Local Improvement District No. 7731 and set a date of July 22, 2019, for the public hearing to be held by the Hearing Examiner on the formation of Local Improvement District No. 7731. [Tony Daniels, Utility Service Specialist]

(To Council: June 25th to set Hearing Examiner's July 22nd hearing date)

Tacoma Water

D-2 Resolution U-11088 – Authorize Tacoma Water to replace approximately 1,800 feet of six-inch cast iron main as participants in the City of Tacoma, Department of Environmental Services South Puget Sound Avenue Greenscape Project. [Ali Polda, Principal Engineer]

H. Reports of the Director

Fourth Quarter 2018 and First Quarter 2019 Budget Performance Reports



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TO:	Elizabeth Pauli, City Manager
FROM:	Bucoda Warren, Management Fellow, City Manager's Office
COPY:	City Council and City Clerk
DATE:	May 30, 2019
SUBJECT:	May Neighborhood Council Liaison Report

SUMMARY:

The purpose of this memo is to provide a summary of topics and concerns discussed at the eight neighborhood councils and the Community Council of Tacoma during the month of May. These items have been identified by the City Manager's Office liaison to each council as important or useful to bring to the Council's and City Leadership's attention for the month of May.

As a reminder starting in June the **Community Council of Tacoma (CCOT)** will be meeting at the Center for Urban Waters, 326 E D Street. The next CCOT meeting is June 27, 2019.

TOPICS DISCUSSED:

All Neighborhood Councils

Julie Anderson, Pierce County Auditor, has been giving presentations to all the neighborhood councils about changes to automatic voter registration, same day voter registration, and how changes will be implemented.

Central Neighborhood Council

May 2nd, Council Member Blocker was in attendance to speak to the community regarding the Cubesmart project in central Tacoma, with planning and legal staff in attendance for technical questions. This was the start of public meetings and press releases on the issue that are being discussed still as we enter June.

North End Neighborhood Council

On May 7th, students from Sherman elementary presented on the gender pay gap, racial profiling, and immigration.

CONCERNS SHARED:

North End Neighborhood Council

May 7th, a resident asked if there would be enough money for a hilltop library based on the revenue projections for the City.

New Tacoma neighborhood Council

May 13th, presenters shared how they have been cleaning up litter in the City and wanted to pitch a city-wide cleanup day where residents across the city pick up litter in their neighborhoods. This idea is being explored by NCS staff.

West End Neighborhood Council

May 15th, the board shared their concern and intent to write a letter to council regarding design standards for new construction. A program is currently in the works and was recently presented to the Infrastructure, Planning, and Sustainability Committee on May 8. This information has been passed on to the board.

Northeast Tacoma Neighborhood Council

May 17th, residents continue to share concerns regarding the safety plans and general concerns with the LNG plant. Residents also shared concerns regarding parking issues at stadium high, homeless encampments causing fires in the summer, and how to roll out the recommended changes to the recycling program.



City of Tacoma

Memorandum

TO:Elizabeth A. Pauli, City ManagerFROM:Michael P. Slevin III, P.E., Director, Environmental ServicesSUBJECT:Recycling Changes Project UpdateDATE:June 5, 2019

Environmental Services (ES), Solid Waste Management (SWM), needs to make adjustments to accommodate changes in the global recycling market. Over the past 18 months, SWM staff have been studying the industry to develop and evaluate options with input from the community. A number of possible options were first presented to the Infrastructure, Planning, and Sustainability (IPS) Committee on December 12, 2018.

Starting in January 2019, SWM staff conducted outreach to the community to gather feedback regarding four proposed changes to the City's residential, curbside recycling program. Over the period of two months, SWM received over 7,400 survey responses that indicated which of the four options the respondent preferred, basic perceptions of the City's recycling program, and information regarding their recycling habits. Of the over 7,400 survey responses, over 6,200 responses were from single-family homes, or duplexes within the City's service area, and would be directly impacted by the changes. The high level of participation provides good data on our customers' opinions on potential changes to the recycling program.

Concurrent with the efforts to gather community feedback, in March 2019, SWM received recommendations from an independent operational efficiency review, which included an evaluation of the City's glass recycling operation. The assessment found only 25 percent of customers participate in the residential, curbside glass program on a given collection day. The evaluation found that due to the inefficiencies of the system, pricing trends with glass recycling, and the amount of emissions emitted through the collection process relative to the participation rate, curbside glass collection is not an economically efficient program, and the environmental benefits of recycling the glass are mostly offset by the impacts of the collection system.

SWM presented to the Infrastructure, Planning, and Sustainability (IPS) Subcommittee of the City Council on April 10, 2019 on the outreach and engagement efforts as well as staff recommendations based on the community feedback and operations review. The attached "Recycling Reset" report provides a summary of the issues with the recycling industry and SWM's outreach process and feedback. A summary of frequently asked questions is also provided.

SWM will present on this issue to the full City Council at Study Session on June 11, 2019.

What are the environmental costs of landfilling recyclables?

Landfilling one year's worth of Tacoma's recyclables is estimated to equal the greenhouse gas emissions of 9,862 passenger vehicles driven for one year or 112,882,353 miles driven by an average passenger vehicle. It is also equal to the CO₂ emissions from 5,182,401 gallons of gasoline consumed or 50,389,497 pounds of coal burned.

How can residents help?

More than ever, it is important to practice Recycle Right, which means to place <u>only empty, clean, and</u> <u>dry</u> recyclable items in the bin and separate glass. If you are unsure about what is recyclable, visit <u>TacomaRecycles.org</u>, and remember "when in doubt, keep it out."

How long, after final approval from City Council, will it take to implement the surcharge?

Washington State Law requires that customers are formally notified at least 45-days prior to implementation of rate changes. In addition, technical work needs to be completed to set up the surcharge in the City's billing system. Based on the current and expected timeline, the surcharge could be implemented as early as October 1, 2019.

Why is the Solid Waste Management proposing a \$3.40 per month surcharge on customers' residential curbside recycling?

The \$3.40 per month, per customer, surcharge would be added to customers' bills and would offset the increased costs of residential curbside recycling associated with shipping and marketing recyclable materials. The surcharge **DOES NOT** cover the entire cost of the recycling program.

What about customers who have fixed or limited incomes?

Solid Waste Management made additional recommendations to waive any surcharges for customers who participate in the City's <u>utility assistance program</u>. The utility assistance program helps elderly, disabled, and/or other individuals who qualify based on income to receive help paying their utility bills. For more information about the utility assistance programs and to find out if you qualify, please visit mytpu.org or call (253) 502-8600.

Why is Solid Waste Management recommending to eliminate the curbside glass recycling program?

In March 2019, Solid Waste Management hired a consulting company to conduct an internal evaluation of the City's glass recycling operation. The assessment found only 25 percent of customers participate in the residential, curbside glass program on a given collection day. Due to the low customer participation and the pricing trends with glass recycling, curbside glass collection is not an economically efficient or environmentally friendly practice. It also poses safety concerns for solid waste workers.

Solid Waste Management is exploring how to create a better and more efficient residential glass collection option for customers. Solid Waste Management will continue to assess how to better partner with customers while being good stewards of resources and fiscally responsible. Solid Waste Management continues to be committed to recycling, including glass.

Recycling Changes - Frequently Asked Questions (FAQ)

Pierce County and surrounding municipalities have already raised recycling rates, so why is the City of Tacoma so slow to act?

Due to Tacoma's strong economy, the City is able to absorb the extra costs for a short period. However, the City cannot sustain its current service level without making changes. Therefore, City Council asked staff to gather community feedback on four proposals in order to find the best, long-term solution.

Are the City of Tacoma's recyclables still going to China?

No. Materials that were previously recycled in China are now going to countries with processing capacity.

Is my recycling going to the landfill currently?

No. For the time being, JMK Materials Recovery Facility, the City's contracted processing facility, is able to find outlets for recyclable materials in alternative markets.

Why doesn't the City of Tacoma sell its recyclable materials to local markets?

In the past, American mills found it hard to compete with China. While American recycling mills appear to be increasing, it will take several years or more before these facilities are ready to process the amount of materials that the City can provide. Whenever possible the City utilizes local markets and will continue to do so.

What is a "problem item"

Problem items are materials that cause problems for the recycling processing facilities. Materials like plastic bags can jam equipment causing dangerous conditions for workers and increased labor costs for employers, and flat, plastic lids (ex: dairy tub lids) can be difficult to sort from paper and cardboard materials and end up as contamination.

What is a "satellite drop-off recycle center"?

A satellite drop-off station is a moveable container that allows people to drop off their recycling at a location other than the main Recycle Center. These sites would be staffed and would collect items such as cardboard, plastics, glass, and aluminum.

What is a "satellite glass drop box"?

A satellite glass drop box is similar to a satellite drop-off recycling center, but would only collect glass. These sites would be unstaffed, and be similar to Pierce County's model of collecting glass for recycling.

What other costs should I be aware of in the "Proposed Action" table?

There are many other costs that are not reflected in the options in the table above such as, the environmental costs to landfill all recycling (Option 1), the costs to restart the recycling program if the City stops it (Option 1), or the cost to residents to drive their recyclables to the Recycling Center or glass drop off stations (Options 1 and 2). In all likelihood, discontinuing recycling will result in a cost increase for households that need to increase their garbage container size.





RECYCLING RESET

How disruptions in the international recycling market are impacting Tacoma, and an inclusive community engagement strategy to Recycle Right

Lewis Griffith, Andrea Boyes, Phet Sinthavong, and Preston Peck Solid Waste Management Division, Environmental Services, City of Tacoma

Contents

Executive Summary
Tacoma Recycling
Overview of China's New Import Policies and their impacts
Other Jurisdictions
Impacts on Tacoma's Commingled Recycling Program
Regulatory requirements
Financial Analysis
Commercial Recycling Impacts
Sustainability Impacts
Equity Impacts
Options
Community Engagement
Phase 1 – Community Engagement
Tacoma Recycling Changes Website Development and Survey
Focus Groups
Community Events
Neighborhood Councils and City Commissions13
Community-Based Groups
Media Coverage and Social Media14
Phase 2 – Rollout of Changes through Education and Outreach
Planning14
Activities
Outcomes
Appendices
Appendix A – Recycling Changes Survey17
Appendix B – Map of Survey Responses (All Responses)
Appendix C – Map of Survey Responses (SWM Customers Only)
Appendix D – Map of Survey Responses (SWM Customers - Single Family and Duplex Only)
Appendix E – Examples of Survey Comment Themes
Appendix F – Focus Group Moderator's Guide27
Appendix G – Table of Outreach at Community Events
Appendix H – Table of Outreach to Neighborhood Councils and City Commissions

Appendix I – Table of Outreach to Community-Based Groups	. 34
Appendix J – Table of Media Coverage	35
Appendix K – <i>Tacoma News Tribune,</i> "Tacoma might eliminate curbside recycling, add fees to deal with tightening markets"	36
Appendix L – <i>Tacoma News Tribune, "</i> We buy too much stuff. Changing Tacoma's recycling program increasing fees won't fix that"	
Appendix M – Outreach and Engagement Logical Framework	44

Executive Summary

Tacoma's residential curbside commingled recycling program was significantly impacted by changes in the global recycling industry, resulting in increased expenses to process, ship, and market these materials. These changes were spurred primarily by problems with the materials becoming contaminated both by non-recyclable materials and by cross-contamination from recyclable materials that cannot be effectively sorted into the proper material streams. After many years of calling for reductions in contamination, China closed their doors to imports of most of the materials that they previously accepted, creating a decrease in global demand that hurt the recycling economy. The total impact is approximately \$1.9M per year in unbudgeted expenses for residential curbside recycling alone, which collects over 16,000 tons of recyclable material, annually.

Recycling these materials provides a significant benefit to the environment through conservation of energy and natural resources, reducing the amount of material that goes into a landfill, and providing a reduction of greenhouse gases.

To evaluate how to respond to this challenge, City staff identified a range of possible options, and engaged the community over a three-month long effort to education and solicit input from customers on what to do. This effort reached over 10,000 people in the community, including three targeted focus groups and over 7,400 responses to a survey. In addition to public feedback, staff communicated with other local and regional jurisdictions, the Department of Ecology, and several solid waste industry professional associations to gather information about what steps others were taking in response to this industry issue.

Tacoma Recycling

As one of the first cities in the nation to provide curbside recycling service, Tacoma and its residents value the ability to recycle rather than landfill. Recycling conserves material resources, saves energy, and benefits the environment; however, the current change in global markets greatly increased the cost of recycling. The marketing of recycled materials has historically produced revenues that, while not enough to cover the full costs of curbside recycling programs, helped to offset these costs.

There are 55,000 residential households receiving recycling services from the City of Tacoma Solid Waste Management. In 2018, more than 16,000 tons of waste were diverted from the landfill to recycling markets through the commingled recycling program. In order to ensure that these recyclable materials can be used to make new products, it is critical to maintain their quality. After decades of investing to create a citywide system with award-winning programs, the City of Tacoma is targeting its efforts towards the long-term, maintaining a cautiously optimistic approach and resisting sudden, regrettable changes to allow time to explore and analyze alternatives, and provide opportunities to solicit and gather customer input.

Overview of China's New Import Policies and their impacts

China launched an import inspections program called "Operation Green Fence" in 2013, and then followed up with a stronger import policy called "National Sword" in 2017, which is being implemented through a series of actions referred to as "Blue Sky 2018." These policies are aimed at reducing the amount of foreign garbage from entering China, as part of efforts to address China's growing environmental pollution issues. China hopes to establish recycling collection programs within their own boundaries, and stop importing recycled materials from outside of China by 2020.

The implementation of Blue Sky 2018 banned 24 varieties of solid waste and recyclables, including mixed paper, and 3-7 plastics. It has also reduced the allowable contamination limit for imports to 0.5%, which is effectively unachievable with current recycling systems.

Until recently, China was the largest consumer of recycled materials, and low shipping rates were available due to containers needing to be backhauled to China. Other markets exist, including Malaysia, India, Vietnam, and South Korea, but shipping prices are higher and these markets are much smaller, and there are not enough alternative markets to consume the volumes of material that China has historically imported for manufacturing. In addition, the available markets have reduced their contamination limits from 5% to 2%, requiring increased processing to meet this limit.

Other Jurisdictions

City Staff reached out to a number of other jurisdictions to gather feedback on how these impacts are being addressed in the region. While jurisdictions differ in their contractual arrangements for their recycling programs, they are all experiencing issues related to cost, contamination rates, and challenges to marketing materials. Programs with more limited lists of accepted items have felt less of an impact.

There are a number of instances when recycled materials were landfilled due to an inability to find markets. State law requires contractors to request permission; and temporary waivers are granted

only if contractor is meeting contract conditions. In King County – one hauler in six cities was granted a temporary disposal waiver. In Oregon, 26 Oregon communities landfilled materials with permission from Oregon Department of Environmental Quality. The amount of materials landfilled is a small percentage of the total volume collected.

A number of jurisdictions have already implemented fee increases. For residential accounts, the rate increases have typically been in the range of \$2 - \$4. Rate models and haulers vary, so it is difficult to directly compare rates. Figure 1 shows the average recycling rate increases by county, based on data provided by Utilities and Transportation Commission's reviewed commodity filings as of April, 2019.

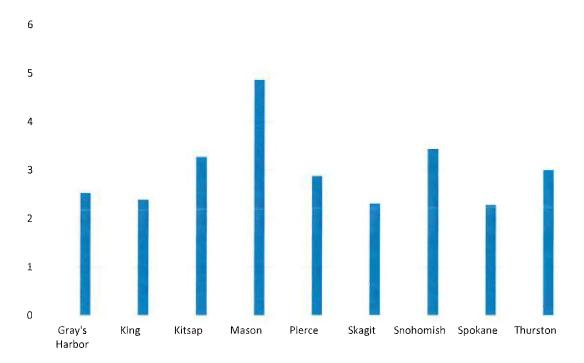


Figure 1: Average Recycling Rate Increase by County

There are ongoing discussions of modifications to the list of acceptable items. Most jurisdictions are holding off, preferring to minimize changes, and waiting for clear direction. Programs like Tacoma's system that don't accept all 3-7 plastics do not need to "drop" them.

Many jurisdictions are hoping to delay drastic changes, and absorbing costs until the situation normalizes. In the short term, strategies to reduce contamination through education include additional messaging to public about clean recycling (e.g. Recycle Right, Quality vs Quantity), tagging at the source, and de-emphasizing (rather than officially removing) items with low/no market viability.

The Department of Ecology is developing a clear, regional, long-term strategy to address these issues. There is recognition of the need for regional partnership and harmonization.

Impacts on Tacoma's Commingled Recycling Program

Tacoma contracts with a material recovery facility (MRF) named JMK Material Recovery Facility (JMK) in the tideflats, which is owned and operated by Waste Management (WM). JMK receives commingled recycled materials from a number of jurisdictions, including cities in Pierce and King Counties, as well as Bremerton. They also process materials shipped from Canada and Oregon. They process around 18,000 tons of material a month. Processing costs at JMK have increased slightly due to the stricter contamination limits. JMK has not shipped any materials to China since October of 2017, and has not had to landfill any of the sorted recyclables. WM is committed to finding markets for recyclables, and as the single largest entity in the solid waste industry in the United States, they have an advantage in marketing materials. WM invested in developing and supporting markets for mixed paper in India, and is working to develop local markets for mixed paper, which constitutes 50% of the total tonnage processed at JMK.

WM is recommending that problematic materials be removed from the accepted list for commingled recycling to reduce processing costs and to help reduce cross-contamination, which occurs when recyclable materials are sorted into the wrong streams. Some marginally recyclable materials that are problematic for recycling include shredded paper, plastic bags, plastic clam shells, and coated paper packaging such as gable-top milk cartons and aseptic (metal-lined) cartons. They also recommend that it would be beneficial to harmonize the commingled recycling lists across jurisdictions, particularly for areas that contribute to the same MRF, to improve the quality of the materials received and sorted. Pierce County has removed refrigerated cartons, shredded paper, and planting pots from their comingle list effective Spring 2019.

Regulatory requirements

The City of Tacoma Solid Waste Management Division (SWM) reviewed the following federal, state, and local codes, regulations, and plans to determine the feasibility of landfilling commingled recyclables:

- Title 40 Code of Federal Regulations (40 CFR), Chapter I Solid waste;
- Title 70 Revised Code of Washington (RCW), Chapter 70.95: Solid Waste Management Reduction and Recycling;
- 2000 Tacoma-Pierce County Solid Waste Management Plan;
- 2008 Supplement to the Tacoma-Pierce County Solid Waste Management Plan; and
- 2016 Supplement to the Tacoma-Pierce County Solid Waste Management Plan.

The Federal Government, per 40 CFR Chapter I – Solid Waste, require individual states to develop solid waste management plans, which include recycling strategies. In Washington, in accordance with the Department of Ecology's State Solid and Hazardous Waste Plan, local government determine their own recycling regulations. Locally, the 2000 Tacoma-Pierce County Solid Waste Management Plan, and subsequent supplements, provide recommendations on what materials should be recycled, but left the decision to recycle a material to individual cities. The City of Tacoma, pursuant to current federal, state, and local codes, regulations and plans, can landfill commingled recyclables, taking into account economic, environmental, and societal impacts.

Financial Analysis

The changes in the recycling industry resulted in three types of financial impact on the City of Tacoma's commingled recycling program. First, the lower allowable limits for contamination in the recycled product resulted in a slight increase in processing costs at JMK, which was passed on to the City. Second, the costs associated with the shipping of recycled commodities have increased, compared to the low costs to backhaul materials to China which was available previously. Finally, the reduction in demand in the market for materials lowered the value of recyclable commodities, particularly for mixed paper and other fiber streams, which comprise over 70% of the commingled recycling stream. The combined cost impact of these three factors is in the range of \$110-\$120 per ton of recyclable materials processed. On an annual basis, this equates to between \$1.8M and \$2M.

One alternative that was reviewed is the cost to landfill the commingled recycling materials. The cost to process, transport, and landfill this material as garbage would be approximately \$75/ton. This equates to \$1.2M annually. While this alternative could save up to \$800,000 per year, it would create significant impacts in reduction in the life of the landfill, additional greenhouse gas emissions, and loss of investment in recycling education of customers.

To maintain the full curbside recycling services currently offered, based on how the market has adjusted since the beginning of 2018, it is projected that an additional \$1.9M in annual revenue is required. This can be generated with a \$3/month surcharge for each residential customer, not including customers who currently are receiving low-income billing assistance.

The cost of curbside glass recycling was also reviewed. The current system requires 3 to 4 dedicated drivers and collection trucks daily to collect glass and deliver it to the glass processing and recycling facility in Seattle. Cost savings of over \$500,000 per year could be generated by transitioning this model to a system of unmanned glass drop-off stations similar to Pierce County.

Commercial Recycling Impacts

Commercial recycling revenues and expenses for 2018 and the first quarter of 2019 were reviewed to evaluate the impacts of the recycling industry changes on this line of business. Commercial recycling includes commingled, cardboard, glass, and yard waste services, each of which may be utilized in an "a la carte" basis with separate rates based on type, size, and frequency of service. The recycling industry changes resulted in higher expenses for processing commingled recycling and cardboard, however, cardboard makes up about 60% of this volume, compared to 40% commingled. The increase in costs for source separated cardboard recycling is about half as much as the increase in costs for commingled recycling because it has less contamination and requires less sorting. This mitigated some of the impacts to the commercial recycling. The total unbudgeted expenses experienced for commercial recycling totaled about \$350,000 in 2018 and is projected to be about \$300,000 in 2019. Overall, in 2018 and through first quarter of 2019, the actual commercial recycling revenues have been high enough to cover the increased expenses. This is due in part to operations efficiencies that were not captured in the budget such as lower fuel and maintenance costs.

At this time, no adjustment to commercial recycling rates is required, and these rates will be evaluated in more detail during the next rate/budget cycle.

Sustainability Impacts

The Environmental Protection Agency's (EPA's) Waste Reduction Model (WARM) tool compares baseline scenarios (how materials are managed) to an alternative method, and assess the energy and greenhouse gas implications that would occur throughout the material life cycle. It provides a big picture understanding of material inputs, energy inputs, and environmental impacts associated with materials management (including manufacturing, use, transportation, and disposal). SWM used WARM to assess the environmental implications of diverting current commingled recyclables to the LRI Landfill in Graham, WA.

Using WARM, diverting one metric ton of commingled recyclables to the LRI Landfill would result in a net emissions increase of 2.78 tons of CO_2 . From July 2017 thru June 2018, SWM processed 16,698 tons of commingled recyclables. If landfilled, it would result in an additional 46,056 tons of CO_2 emissions.

According to EPA's Greenhouse Gas Equivalencies Calculator, the annual emissions of 46,056 tons of CO_2 to the atmosphere is equivalent to the following:



Another environmental impact of not recycling is a reduction in the life of the local landfill. Tacoma currently has a contract through 2030 to long-haul waste for disposal at the LRI Landfill operated by Waste Connections, which is located in Graham. Landfilling recyclable materials will take up some of the available landfill space. When the LRI Landfill closes, which is projected to be in approximately 15 to 20 years, other alternatives for waste disposal will need to be explored. It is probable that waste for disposal would be hauled by rail to larger, regional landfills located in drier climates east of the Cascades.

Equity Impacts

An additional surcharge for residential customers will have a financial impact, particularly on lower income residents who already may be struggling to cover the continually rising costs of utilities. To mitigate these impacts, SWM recommended that any additional surcharge for covering the increased costs of recycling should be waived for those customers who are already enrolled in the City's low-income billing assistance programs (Discount Rate Program and Bill Credit Assistance Plan). The proposed surcharge amounts are based on this assumption.

The Tacoma Municipal Code allows for utility fees and charges to be waived or adjusted for individuals who qualify as low-income.

Options

A number of alternatives for how to respond in the short-term to the changes in the recycling industry were investigated. There are four alternative options that were identified and presented to customers through SWM's community engagement process. These alternatives include:

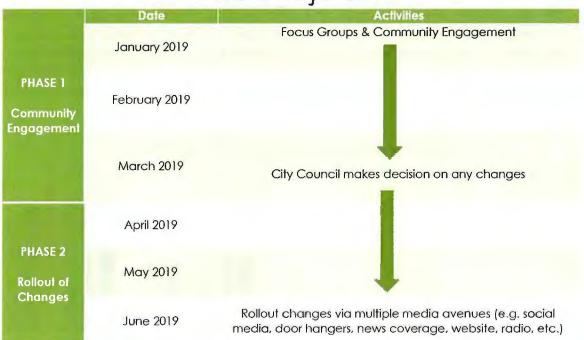
- OPTION 1 Landfilling: This option would cease residential curbside collection of recyclables, and collect those materials as waste for landfilling. In the short-term, this appears to be lower cost to the system, although there would be unpredictable cost impacts to the residential customers. As noted above, landfilling the commingled recycling materials would be less expensive than processing these materials for recycling. However, customers would have to choose to pay more for a larger garbage service, self-hauling their recyclable materials to recycling drop-off centers, or reducing their waste generation. Not recycling would result in an overall increase in greenhouse gas emissions. This would also impact the available landfill capacity and would result in a loss of the current value of Tacoma's public education investment. This option would still require an increase over existing rates, because the expense of landfilling recyclable materials that have traditionally generated revenue was not budgeted.
- OPTION 2 Limited Recycling: This option would maintain the current curbside commingled recycling program, but would eliminate curbside glass and battery collection, as well as remove some items from the accepted commingled recycling list. The process of collecting glass in a separate curbside bin is inefficient and generates significant air emissions impacts that offset much of the environmental benefits of glass recycling. Glass would be collected at approximately six satellite, unstaffed, drop-off stations located throughout the City.
- **OPTION 3** Full Recycling: This option maintains the current curbside recycling system, with some minor modifications to the accepted recycling list. Shredded paper and plastic bags are difficult to process with the automated sorting technology and should be removed from the commingled stream.
- **OPTION 4** Recycling Plus: This option would include the same recycling system included in option 3, with the addition of funding for recycling related education to promote better recycling and less contamination, which will improve the quality of the end product. Education strategies would be developed with input from the community.

Some alternatives were identified as not feasible in the short-term because of the limitations of how much the City of Tacoma can control within the larger recycling industry. For example, significant structural changes to the curbside recycling system, such as using one barrel for containers (plastic, glass, and metal) and one barrel for fiber (cardboard and mixed paper) would require a broader adoption of this approach by other regional partners who use the same MRF. Another longer term solution would be promoting and/or investing in the recycling industry end-use markets to provide better outlets for recyclable material. The City's Community and Economic Development office are looking in to ways to stimulate this kind of development in the local economy.

Community Engagement

In December 2018, the Infrastructure, Planning, and Sustainability (IPS) Subcommittee of the Tacoma City Council instructed City staff to gather information and feedback from the Tacoma community on the various options for the future of Tacoma's recycling program. SWM and the Office of Environmental Policy and Sustainability (OEPS) collaborated on project design to create a dynamic community engagement plan, which utilized multiple tactics in gathering community feedback. Some of these tactics included partnering with the consulting firm, Envirolssues, to conduct focus groups, presentations to community-based organizations, presentations to Neighborhood Councils, tabling at community events, a dedicated page on the City's website with an online survey, both print and television media coverage, and a presence on the City's social media pages.

The project has two phases with the goals of gathering feedback to help guide the Council's decision on the future of Tacoma's recycling program, and developing materials that educate residents on and program changes as well as how to "Recycle Right" (i.e. ensure items are accepted in Tacoma's program and empty, clean, and dry). The first phase was devoted to gathering community input on the four options proposed by SWM by using the aforementioned tactics. The second phase of the project will use a participatory, community-based strategy to develop a strategy to educate residents on any changes adopted by Council and how to "Recycle Right."



The Project

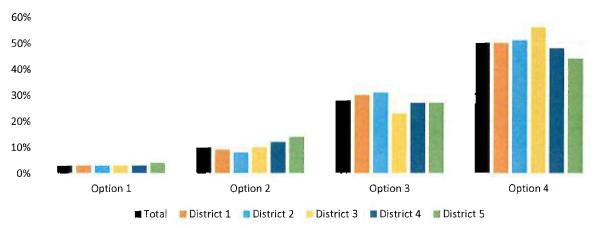
Phase 1 - Community Engagement

In the first phase of the project, project staff recognized that a multifaceted approach to gathering community feedback would be necessary given the breadth of those impacted (over 53,000 customers) and the timeline. Under project staff's direction, SWM, OEPS, Media and Communications Office (MCO), and Neighborhood and Community Services (NCS) collaborated on various tactics that maximized reach to the community. Through the use of multiple communication outlets, community partnerships, and City resources, project staff reached tens of thousands of community members across Tacoma and Pierce County.

Tacoma Recycling Changes Website Development and Survey

Initially, staff worked to develop and launch a website (<u>www.tacomarecycles.org/changes</u>) to assist in educating the community on the background of China's new policy and its impact on Tacoma's recycling program, in addition to explaining the proposed options presented by SWM. Staff developed a survey (see Appendix A) that would measure customer type (residential vs. commercial), individual's recycling habits, perception of Tacoma's recycling program, and feedback on which of the four proposed options that they would prefer. The survey was posted on the website in the six languages most widely spoken languages in Tacoma (English, Spanish, Korean, Khmer, Russian, and Vietnamese) to increase accessibility to the information for non-native, English speakers. Project staff worked with NCS and OEPS to electronically send out information about the website to community partners associated with Safer Streets, Hilltop Action Coalition, and other neighborhood block groups. Those groups also shared information about the website and survey on Facebook, helping project staff reach thousands of individuals across Tacoma.

The survey received 7,438 responses between the launch of the website on January 23, 2019 and the removal of the survey on March 18, 2019 (see Appendix B). Of those responses, 6,818 responses were from within Tacoma's SWM service area (see Appendix C). In an attempt to focus input on those who would be most impacted, project staff used the 6,200 responses from single family or duplex residents that fall within SWM's service area for data analysis (see Appendix D). The results of that analysis resulted in the chart below, which shows the percentage of total respondents that chose each option based on their council district.

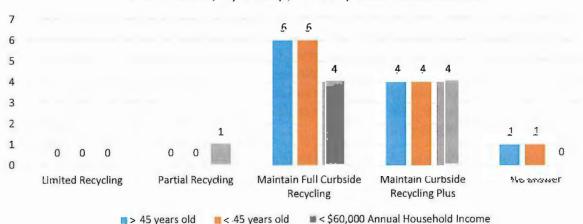


Option Preference Percentage by Council District

In addition to the survey question regarding which option proposed by SWM the respondent would choose, there was an open question that asked, "Is there anything else you would like us to know about the proposed changes or how we could improve the City's recycling program?" Through this question, project staff receive 2,478 comments, which were categorized into 28 different themes (see Appendices E). Many comments were categorized into multiple themes since they addressed multiple issues. The top five themes among all comments were: Education (627 comments); General Support for the Program (444 comments); Location of Satellite Stations as a Barrier to Participation (244 comments); General Comments (203 comments); Increased Cost as a Barrier to Participation (199 comments). The overall sentiment of the comments relayed a strong culture of environmentalism and desire to do the environmentally-friendly thing; however, there is widespread confusion regarding what is *actually* recyclable. Additionally, people view this area as an expensive place to live and see an increase in program fees and taking away the curbside bin as barriers to participating in Tacoma's recycling program.

Focus Groups

In addition to the survey, staff worked closely with the consulting firm, Envirolssues, to conduct three focus group sessions with the goal of examining how these proposed changes are viewed by specific demographic groups. The three groups interviewed were Tacoma residents over the age of 45, Tacoma residents under the age of 45, and Tacoma residents with a household income of less than \$60,000 per year, respectively. In collaboration with project staff, Envirolssues developed a moderator's guide to facilitate a discussion on the participant's current understanding of the state of recycling, recycling behaviors at home, and which of the proposed options they preferred (see Appendix F). As the chart below shows, responses of proposed option preference from the focus groups was similar to the survey results, however, the overall preference was Option 3.



Preferences, by Group, for Proposed Alternatives

Community Events

Another tactic in the community engagement strategy was to "meet people where they're at" and have individual conversations with Tacoma SWM customers at community events (see Appendix G). Considering the City's equity goals, the engagement strategy placed an emphasis on tabling at events that drew attendees who SWM has not traditionally reached (i.e. communities of color and

non-native English speakers). Given these outreach focal populations, we provided the survey in multiple languages at events and collected them in the language that was most comfortable for each respondent. In addition to collecting surveys, we had the opportunity to discuss with both Tacoma SWM customers and non-customers about encouraging quality recycling over quantity, and go over what materials are accepted in Tacoma's commingled recycling program relative to other programs in the Puget Sound region.

These conversations were informative, in that they confirmed that many people were interested in continuing to participate in Tacoma's recycling program, but were confused by the different messages they received from different programs. We were able to educate many people on the differences in different programs, and gave materials to them that showed accepted items in Tacoma's program, or information on how they can check if a material is accepted.

Neighborhood Councils and City Commissions

Another, more formalized, tactic utilized in the community engagement strategy was to speak with the City's eight Neighborhood Councils, the Community Council, and three city-sanctioned commissions (see Appendix H). These efforts allowed project staff to utilize the established structures for input from the community on City proposals, with the caveat that the Neighborhood Councils represent a piece of the entire neighborhood or district.

The Neighborhood Councils tended to draw attendance from those that were already plugged into the City's communications networks, and tended to represent an older population. Most attendees were already aware of the issues facing the recycling industry and that the City Council was currently considering some changes to the recycling program. The majority of attendees were vocal about wanting to see the recycling program continue, but also expressed concern that they were confused as to what was accepted in Tacoma's program.

Community-Based Groups

In an attempt to branch out from the traditional outreach to the Neighborhood Councils and citysanctioned commissions, project staff also collaborated with a few community-based groups to present the proposed changes to their supporters (see Appendix I). Four of these presentations were done in collaboration with the Korean Women's Center (KWA) where the organization provided translation services for Vietnamese and Cambodian attendees in their native language. One project staff member, who is bilingual in English and Korean, translated the presentation for the Korean group associated with KWA.

These multilingual presentations highlighted some previously made assumptions such as, that nonnative English speakers can read and/or write in their native language(s) or that immigrant communities see value in recycling. Many of the attendees at the KWA presentations were elders in their communities and did not grow up or experience the same emphasis on recycling that may be more prevalent in Tacoma. Also, many of the Cambodian elders experienced the threat of direct harm if they were known to be educated, and therefore never learned to read or write. This made taking the survey quite difficult for them, but many were still able to take it with the assistance of KWA staff. The groups at the KWA presentation, on average, were more supportive of stopping the recycling program and landfilling those materials. This is possibly due to a combination of a lack of education on the benefits of waste reduction, not previously participating in a curbside recycling program in their home country, being on a fixed income, and therefore choosing the "least expensive" option.

Media Coverage and Social Media

Project staff worked closely with MCO to spread awareness about the proposed changes through numerous media outlets such as, print, television, radio, and social media. Project staff, MCO, and senior leadership at SWM developed a press release about the proposed changes under consideration and circulated it to media on February 8, 2019. There was immediate interest in the topic (see Appendix J), and there was exponential growth in survey responses with the release of the first article from the *Tacoma News Tribune* entitled, "Tacoma might eliminate curbside recycling, add fees to deal with tightening market."

Project staff utilized social media to promote awareness about the proposed changes and how community members can get involved. Through creating events and posts on the Environmental Services (ES), Tacoma Sustainability (OEPS), and the City of Tacoma Facebook page, project staff was able to share upcoming meetings and how to take the survey with various local groups. There were a total of nine, unique, unpaid posts on the ES Facebook page with an average reach of 1,944 people. There were two posts that were "boosted" or paid to target specific ZIP codes where survey responses were lower than in other ZIP codes. The two boosted posts reached 39,975 people (10,576 due to the boost) and 17,432 people (11,900 due to the boost). Across all posts, there was an average engagement rate of 12.5%, which is extremely high for Facebook with a "good" engagement rate for a post usually considered to be greater than 1%. This signifies that Facebook followers were extremely interested in the subject matter of the post and chose to react (e.g. "Like"), click on links, or share the post.

The messaging on social media was a large help to redirect people to take the survey on the Tacoma Recycling Changes webpage. Over 58% of total survey respondents (4,072) heard about the survey on Facebook. Other social media websites or apps that were cited as where respondents heard about the survey were Twitter and Next Door. As established social media platforms (e.g. Facebook and Twitter) continue to grow and new platforms arise, it will be important for project staff to continue to utilize these avenues as effective means for communicating information in Phase 2 of the project.

Phase 2 – Rollout of Changes through Education and Outreach

In phase two of the project, staff worked to design an education and outreach campaign to inform the community on the adopted changes and the need to "Recycle Right."

Planning

To ensure a thoughtful and inclusive process within the organization, project staff assembled an internal workgroup with representatives from MCO, SWM, and OEPS. This workgroup identified communication, outreach, and education opportunities based on the project staff's plan (Appendix M). This workgroup identified a need to communicate the changes on both an internal and external level, so that staff, particularly SWM customer service staff, felt informed about the changes and how to effectively communicate them to customers.

From an external perspective, the two main goals were to inform SWM's residential customers of the changes adopted by Council, and how to Recycle Right. While project staff was gathering input

from customers during phase one of the project, the Washington State Department of Ecology (WSDE) was simultaneously conducting research through a consulting firm on best ways to message Recycle Right while beginning to develop materials for a statewide campaign. The City's internal workgroup agreed that it was important to coordinate as much as possible with the statewide campaign to avoid confusing customers.

Additionally, the workgroup felt it was important to test messaging and materials used around Tacoma that describe how to Recycle Right with community members. Project staff will utilize engagement opportunities to gauge interest in the development of a community member workgroup to provide feedback on external Recycle Right materials. This community member workgroup will also inform project staff on appropriate outreach and engagement tactics with identified communities.

Also, project staff will identify opportunities with current City programming that offers coordination with ongoing activities. Project staff is also working with NCS, OEPS, and SWM to coordinate education and outreach about the changes to the recycling program with activities such as, Community Cleanups, Health Homes/Health Neighborhoods, and other events that will take place through Summer 2019.

Activities

The Outreach and Engagement Logical Framework (Appendix M) identifies numerous activities that will take place to help notify and educate customers on the residential recycling program changes. Some of these activities include presentations to all groups that project staff previously presented to about the changes when soliciting feedback, outreach at events, developing and distributing information to a listserv derived from the initial survey contacts of people that want to be kept up-to-date with any changes, translating materials for accessibility, and focused canvassing in areas with high contamination rates.

Additionally, project staff will work with the internal workgroup to finalize new materials such as an updated recycling poster, rack cards/door hangers that describe the residential program changes, and policy briefs for residents who would like to know more detailed information on the changes to the program. Staff will also design and execute a media engagement plan that will seek to air the program changes adopted by the City Council via print, radio, and television media.

Lastly, in an attempt to maintain transparency and inclusivity in the process, project staff will keep the project website up-to-date with the latest information for where we are in the process of adopting new changes, and how people can get involved. Additionally, we compiled a list of frequently asked questions that seeks to answer many of the common questions project staff received in the field or internally.

Outcomes

The overall goals of the outreach and education efforts are to inform SWM customers about any changes to the residential recycling program, and encourage participants to "Recycle Right" (i.e. ensure materials are empty, clean and dry). Specifically, project staff wants to ensure communication is successfully achieved in areas with high contamination rates and areas that are not traditionally plugged in to the City of Tacoma's communications streams. We will use multiple metrics to measure success, which are outlined by activity in Appendix M. Overall, we would like to

see a decrease in recycling contamination in the residential program, and an increase in awareness of how to obtain materials and/or information about the program.

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Appendices

Appendix A – Recycling Changes Survey

City of Tacoma Recycling Changes Survey

Last year, China banned the import of most paper and plastic for recycling. Much of the material they received was considered contamination because it was too dirty or not valuable. Recycling markets around the globe are feeling the impacts of the ban and are working to adjust. The United States generates a lot of recyclable material, but the current system isn't set up to process it all domestically. The increased cost of processing and lower market values make Tacoma's recycling program more expensive. Tacoma's Solid Waste Management (SWM) is exploring options to offset increased costs. SWM identified four options to offset costs and these were presented to members of the Tacoma City Council in December 2018. The Council would like feedback from recycling customers on what they think is best for the City.

<u>Please leave us your contact information and you will be entered into a drawing for a \$50 Visa gift</u> <u>card!</u>

Submit your answers by March 15th for your chance to win!

- 1. Do you rent or own your home?
 - □ Rent
 - 🗆 Own
 - Other
- 2. Do you live in...
 - □ a single-family house.
 - \Box a duplex.
 - \Box a triplex.
 - □ an apartment in a development.

 - □ Other_____

3. Do you participate in the City of Tacoma's curbside recycling program?

- 🗆 Yes
- 🗆 No

4. If so, why do you recycle? (Check all that apply)

- □ It conserves space in landfills.
- □ It saves me money on my utility bill.

- □ It helps other communities be less impacted by waste.
- Other _____

5. I recycle...

- everything I can.
- □ some things that I know are recyclable, but not others when I'm unsure.
- □ nothing.
- Other

6. I think the City's recycling program...

- □ generates money for the City.
- □ costs the City money.
- □ does not generate or lose money for the City.
- □ I'm not sure
- 7. When I have questions about recycling, I...
 - □ ask a friend or family member.
 - □ call the Solid Waste Management information line.
 - □ call TacomaFIRST 311.
 - □ look at the City's website.
 - □ None of the above
 - Other

8. Have you seen the poster below before?



- □ Yes
- 🗆 No
- □ Maybe

9. If so, where have you seen it? (Check all that apply)

- □ Home
- □ Work
- □ School
- □ Church/Temple/religious building
- □ Social Media
- □ Communication from the City of Tacoma
- □ City of Tacoma website
- Other _____

10. Have you seen/heard the phrase "Recycle Right"?

- □ Yes
- □ No
- □ Maybe

11. If so, where have you seen/heard it? (Check all that apply)

- □ Work
- □ School
- □ Church/Temple/religious building
- □ Newspaper
- 🗆 Radio
- □ Social Media
- Other _____

12. Non-recyclable items in our curbside recycling bin cause problems for the City...

- \Box none of the time.
- \Box some of the time.
- \Box all the time.

13. In order to continue the City of Tacoma's curbside recycling program as is, I would pay...

- □ \$0
- □ \$1-\$2/month
- □ \$2-\$3/month
- □ \$3-\$4/month
- □ \$4-\$5/month
- □ \$5 or more/month

14. All of the options below are being considered by the Tacoma City Council as a way to address the problems in the recycling market.

Note: Option 1 is a permanent rate increase and Options 2 through 4 are intended to be temporary surcharges.

Proposed Actions

I: Limited Recycling	2: Partial Recycling	3: Maintain Full Curbside Recycling	4: Maintain Full Recycling Plus
 Additional 3% (\$1.33/month average) 	• \$2.40 recycle surcharge/month	 \$3.00 recycle surcharge/month 	 \$4.00 recycle surcharge/month Remove problem
residential rate increase for additional landfill	 Eliminate curbside glass recycling 	Remove problem items from commingle recycle	items from commingle recycle
costs • Eliminates curbside recycling • 2 satellite drop-off recycle centers	 Provide satellite glass boxes or recycle stations 	list	 Provide satellite glass boxes or recycle stations
			 Increased education on recycling

Given the changes in the recycling market, the City of Tacoma is considering the options above to make adjustments to the recycling program. Which of the options below would you be most likely to support?

- □ Option 1
- Option 2
- Option 3
- Option 4
- □ None of the options

In the space below, is there anything else you would like us to know about the proposed changes or how we could improve the City's recycling program?

OPTIONAL: We would appreciate your feedback as the City determines what is best for our recycling program and our residents. If you would like to stay up-to-date about any changes in the program, then please provide us with your contact information below. Your name and email will not be used other than to update you about changes to the program.

Please leave us your contact information (First Name, Last Name, Email) and you will be entered into a drawing for a \$50 Visa gift card! Submit your answers by March 15th for your chance to win!

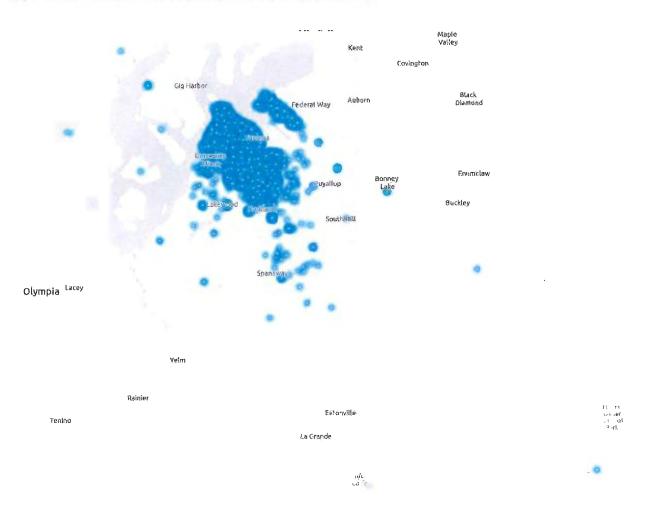
First Name:		
Last Name:		
Home Address:		
ZIP Code: Email Address:		

Would you like to receive email updates about changes to the recycling program?

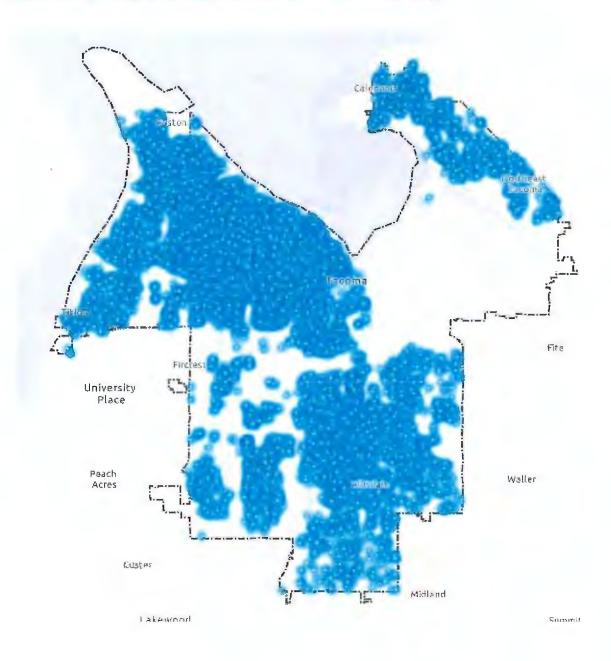
- □ Yes
- □ No

How did you find out about this survey? (Check all that apply)

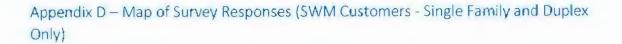
- Community event
- □ Neighborhood Council
- □ Facebook
- □ City of Tacoma website
- \Box Word of mouth
- □ Utility bill
- □ Tacoma T.V.
- EnviroNews
- Other____

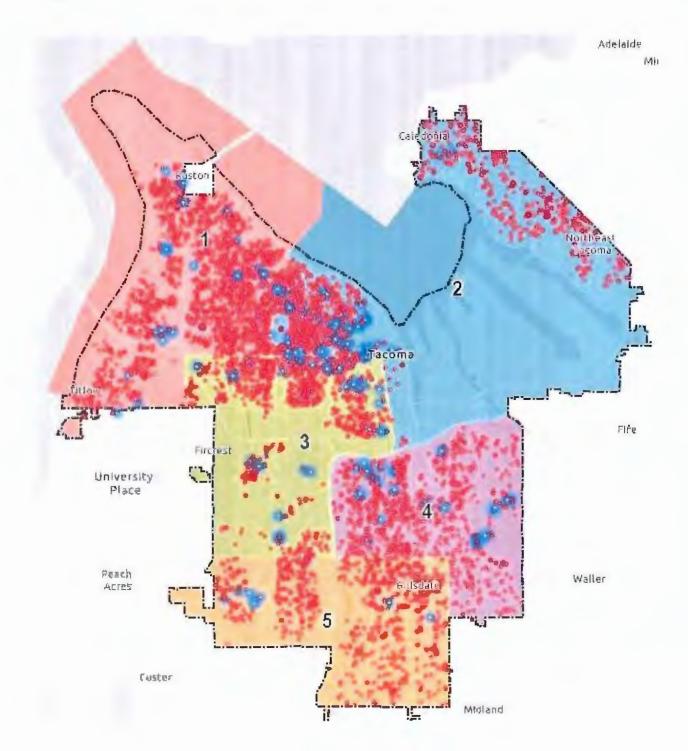


Appendix B – Map of Survey Responses (All Responses)



Appendix C – Map of Survey Responses (SWM Customers Only)





Appendix E – Examples of Survey Comment Themes

Recycling Survey Theme Examples

Total Comments (2,476)

Theme	Number of Responses	Comment Example	
Education	627	"I know you guys are doing everything you can, but people DO NOT understand what is recyclable and what is not! I constantly am picking things out of the recycling at work and putting them in the trash. I'd love to know what the city's recycling, waste management, and environmental opinion is on this issue: What's the best possible option here? I'd be willing to pay a lot more to keep our recycling but I understand curbside recycling means uneducated people throw trash into their recycle bins."	
General Support	444	"Keep the current program please!!!"	
Barrier – Location	244	"People are getting more and more things delivered to their houses these days and are generating a ton of large cardboard items that can be recycled but that take up a TON of space in cans (so it's not practical to put them in the trash). I have a small kid and don't have time to make weekly runs to a drop off center, and a 3-4 dollar increase seems more than reasonable to maintain the current level of service."	
General Comment	203	"It is irresponsible for any city to not encourage recycling and to provide the best program possible to the rate payer/ customer. It is about what is right. Don't let the bean counters win this one."	
Barrier – Cost	199	"We live on a fixed income and any increases in monthly bills affects us financially."	
Environment	191	"I am extremely concerned about the future of recycling in our City and across the US and what it means for landfill social responsibility and the environment. We cannot go backwards."	
Domestic Processing	188	"You have preached recycling to us for YEARS, and now that most people are doing it, we are being penalized for it! Why can't the USA build recycling plants here rather than sending it all to China? I'm sure there are plenty of people looking for work that would be able to fill most, if not all of the positions. Keep it in the USA, save \$\$. Tired of the constant rate increases for everythingpower, water, sewer, recycling! Looking to buy a new home, but you can be will NOT be in Tacoma!"	
New Policy	113	"If the city feels it has to charge for recycling, a program that should be self-supporting, it will need to include an opt to 'opt out' of curbside recycling."	
General Question	108	"What are the costs of removing items put in recycling bins that are not recyclable?"	
Glass	108	"I want more recycling even if it costs money. I would love glass recycling drop off boxes at easy to remember location Perhaps every public library?"	
Innovation	87	"Find or develop new uses for recycled materials, using the Tagro program as a model."	
Decrease Consumption	70	"Recycling is really important but I think reducing is really important also."	
General Disapproval	66	"Eliminate it all togetherPeople just cannot be trusted to follow the rules. Very madding."	

Producer Responsibility	61	"You need to hold the producers of the trash accountable, aka manufactures. If they used sustainable materials, then we wouldn't have to worry about a recycling crisis. The burden and cost always gets pushed to the consumer and not the big business."		
Penalization	58	"Consider additional charges or fees to penalize people who recycle improperly, both for putting recyclables in the tra and non-recyclables in the recycle."		
Pro-Glass	52	"I want curbside glass and recycling with a surcharge if needed."		
Incentive	48	<i>"I would be willing to pay more if we could get a credit for recycling right. Kind of like an incentive to recycle like the Oregon bottle and can recycling."</i>		
Multi-Stream	42	"The city should stop comingle recycling and go back to separating recyclables."		
Barrier – Confusion	40	"It's confusing, and I wish more things could be recycled not less."		
Transparency	39	"Be honest. Don't sugar coat the issues."		
Yard Waste	38	"Please let us put pizza boxes in the yard waste bin and use the green compostable bags for food waste."		
Senior	30	"I am disabled and elderly and need curbside service. I am retired so I would prefer to spend \$3-\$5 extra a month. Right now I fill 2 large blue cans and 2 medium green cans so it would really impact my bill to add more green cans. I figure I would need at least 3 large green cans. I am very careful to put only accepted material in recycling, but more education would be good. Thanks."		
Disability	29	"I am disabled and would not be able to bring my recycling to a satellite site. I don't have other people who would do this for me. This is a paid service that I would continue to pay for, without curb side recycling, recycling would pile up and cause a hazard in my home or would go into regular garbage. The second of which isn't a good option and would fill out the dump faster."		
Low Income	27	"I think it's important as a community and city to continue recycling as much as we possibly can to eliminate as much as possible from landfills. We are willing to pay extra to continue this service including helping subsidize lower income households."		
Enforcement	26	"Enforce curbside recycling when neighbors report abuses such as putting garbage in recycling containers."		
Efficiency	23	"I would like your business to save money/time/gas by eliminating alley way pick up of garbage and recycling. Unless it's the only option for a residential customer. Our bills could be lowered, and there would be extra money left for recycling."		
Anti-Glass	20	<i>"I want the City to do what it thinks best for long-term sustainability of curbside recycling and agree glass should be by satellite. Fewer trucks, less gas."</i>		
Decrease Service	"We don't need monthly glass bin, it takes forever to fill up, I suggest you add a monthly, or bi-monthly, or "as need glass pickups, instead of every two weeks. Right now we are paying for glass pick up that we don't use 2/3 of the ti so it is a rip off, to charge monthly glass bin for multifamily homes. We don't need the pick up every two weeks			

Appendix F - Focus Group Moderator's Guide

RESEARCH OBJECTIVES

- > What do people know about the current state of recycling in Tacoma?
- > What do people value when it comes to recycling service?
- > How do people respond to the current problem statement and proposed solutions?
- How do people respond to messaging statements?

MODERATOR'S GUIDE

I. Welcome and introduction (0:00 to 0:10)

Purpose: Create "safe space": explain purpose of conversation, confidentiality and that discussions are confidential/anonymous, strictly for research purposes, including moderator is not an expert on subject matter and does not have a personal stake in anything discussed; video cameras and microphones present.

- A. To get us started, please take a few seconds to tell me a bit about yourself. (Provide answer first then ask each to share):
 - 1. Your name, what you do for work/fun, and what issue affecting Tacoma you are paying most attention to.

II. Assess awareness of recycling service, (0:10 to 0:35)

Purpose: Understand existing levels of awareness of recycling issues.

- A. Tacoma residents pay for garbage and recycling services through the City of Tacoma.
 - 1. What do you find most valuable about curbside recycling?
 - 2. What role do you see for the City and what role do you see for individuals to ensure that recycling is done right?
 - 3. Is there anything the city should be doing differently to help residents recycle?
- B. Have you heard anything in the news lately related to your recycling service? Is anything new or different happening?
- C. After recycling is collected at the curb, it's sorted. What do you think happens to the recycling materials after that?
 - 1. What happens when materials are placed in the bin that are: dirty or not recyclable? Does this impact the recycling program?
 - 2. Do you know where to find information about what the City of Tacoma accepts in recycling bins? If so, where do you find it?
 - 3. How often do you look for information about Tacoma's recycling program?

- D. How many of you (show of hands) have heard that countries that previously accepted U.S. recyclables are placing stricter quality standards on what they will accept?
 - 1. What caused this change?
 - 2. Why are the standards changing?
 - 3. Any ideas where we go from here?

III. Gathering values (0:35 to 0:55)

Purpose: Understand habits at home, motivations and perceptions of equity/access/fairness.A. HANDOUT 1: Which of these statements applies to your household?

- 1. We rarely recycle at home.
- 2. We have separate recycling and garbage bins, but I don't pay much attention to what goes where.
- 3. We have separate recycling and garbage bins. We recycle when it's convenient and a no-brainer. When I'm not sure something can be recycled, I usually put it in the recycle bin as my best guess.
- 4. We have separate recycling and garbage bins and I pay a lot of attention to what gets recycled and what goes in the garbage. When there are updates to what goes where, I follow suit.

B. HANDOUT 2: Why do you recycle?

- 1. Cost (i.e. save money on garbage fees)
- 2. Convenience
- 3. Protecting the environment
- 4. Everyone else does it
- 5. Other: _____

Discuss responses to Handouts 1& 2

- C. Do you think your individual efforts to recycle are making a difference?
- D. I the City of Tacoma, the costs for recycling are included within your monthly garbage fee.
 - 1. What thoughts do you have about how the City has combined the costs of recycling into your garbage bill?
 - 2. The costs to maintain service and population growth have both contributed to rate increases. A few questions about this:
 - i. Are you hearing about rate increases and where did you hear it? If not, what is the best way to get you that information?
 - ii. Do you feel informed about why rate increases are happening?
 - iii. Have rate increases been reasonable or unreasonable?

- E. What would you think if a portion of the rate increases paid by residential customers were used to increase access to recycling throughout the city, in all neighborhoods, and for all types of residents including renter in multi-family apartment buildings?
 - 1. Why is this model a good idea?
 - 2. What are the downsides to this model?

IV. Reactions to problem statement and proposed solutions (0:55 to 1:35)

Purpose: Assess reactions to the problem and understand how residents want to approach solving it.

- A. I've shared two problems with you so far: a problem with what's going in the bins and a problem with how international markets have responded to increased contamination. Of the two, have you heard anything about what the City of Tacoma is doing?
- B. HANDOUT #3: Take a minute and read through this short article that you might read in the local news. I will also read it out loud.
 - 1. Use your yellow highlighter to highlight important information as you are reading.
 - 2. Use your orange highlighter to highlight something that you don't understand or need more information about.
- C. What was the main message of the article/what did you highlight in yellow?
- D. What were some things that were confusing or you'd need more information about?
- E. What solutions did you read about in the article? We're going to discuss the options and I'd like to get your reactions [HANDOUT #4 OR GRAPHIC OR VISUAL ON BOARD]
 - 1. Eliminate curbside recycling, go to satellite drop-off centers, landfill, 3% rate increase (permanent)
 - 2. Eliminate glass recycling, go to glass drop-off centers, temp surcharge of \$2.40/month
 - 3. Continue curbside recycling, temp surcharge of \$3.00/month to cover cost of recycling
 - 4. Continue curbside recycling, temp surcharge of \$4.00/month to cover cost of recycling, satellite drop-off center, and increased education on recycling properly
- F. [EASEL]: What questions do you have? (Probe if necessary):
 - 1. Cost of recycling surcharge, perm vs. temporary
 - 2. Other charges, i.e. garbage costs
 - 3. Satellite locations, staffing, hours, pros/cons of this model
 - 4. What are other cities doing? What does Pierce County do with its glass?
 - 5. Impacts to low-income residents

- G. Are there any other ideas you have that haven't been proposed yet?
 - 1. "Do nothing" solution
 - i. Can the city afford this?
 - ii. Would you rather maintain curbside recycling and see cuts in other departments rather than a surcharge?
- H. How would you personally go about choosing between the options?
- I. Mitigations for low-income residents
 - 1. Would you pay more to waive the surcharge for low-income households

V. Message testing (1:35 to 1:50)

Purpose: Explore what message statements are compelling/believable.

HANDOUT 5: I will be reading each statement aloud. After you listen to each statement, use the scale provided from 0 to 10, where a 0 means you disagree completely with the statement and 10 means you agree completely with the statement.

- 1. Recycling is part of our household routine.
- 2. The City's program makes enough profit from selling our recyclables to pay for itself.
- 3. I would be willing to pay a monthly surcharge (\$3.00 to \$4.00/month) to continue the curbside recycling.
- 4. Low-income households should be exempt from additional fees or surcharges.
- 5. Recycling programs around the world are having problems because of dirty materials.
- 6. Recycling is an environmentally-responsible way to manage waste.
- 7. When non-recyclable items are mixed in with recyclables, they create a problem for the City's recycling program.
- 8. The benefits of recycling outweigh the costs.
- 9. It is my personal responsibility to recycle correctly.
- 10. I understand what can be recycled and what cannot.
- 11. I expect my neighbors to recycle.
- 12. I feel good about myself when I recycle.
- 13. Recycling is convenient for my household.
- 14. For me, household recycling is difficult.

Discuss reactions, high/low ratings.

VI. Conclusion (1:50 to 2:00)

Purpose: Explore what stands out as the most important thoughts from the discussion.

- A. We've talked a lot today. What's did you enjoy most about participating in this discussion?
- B. [HANDOUT 4]: You may hear from several individuals or groups on this issue. Please use a ranking of 1 to 7, with each number used once, where 1 means you trust the person or

group the most to give fair and accurate information and 7 means you trust the person or group the least to give fair and accurate information.

- a. City Council
- b. City's Environmental Services Director
- c. Recycling truck drivers
- d. Neighborhood leaders
- e. Scientists and/or academics
- f. Business leaders in recycling
- g. Other influencers: _____

C. Any other advice for the City of Tacoma?

Appendix G – Table of Outreach at Community Events

Outreach at Community Events				
Event	Date	Approximate Attendees		
Zero Waste Washington's Fix-It- Fair	January 19 th , 2019	100+		
MLK Day Celebration	January 21, 2019	500+		
Asia Pacific Cultural Center New Year Celebration	February 23, 2019	2500+		
Zero Waste Washington's Fix-It- Fair	February 23, 2019	100+		
Lincoln International District Lunar New Year Festival	February 24, 2019	100+		
South Sound Sustainability Expo	March 2, 2019	2500+		

Outreach to Neighborhoo	Outreach to Neighborhood Councils and Commissions					
Council or Commission Name	Meeting Date	Approximate Attendance				
Sustainable Tacoma Commission	January 24, 2019	7 Commissioners 10 from the public				
Central Tacoma Neighborhood Council	February 7, 2019	4 Council Members 10 from the public				
Eastside Neighborhood Council	February 19, 2019	15 Council Members 25 from the public				
New Tacoma Neighborhood Council	February 20, 2019	5 Council Members 3 from the public				
West End Neighborhood Council	February 20, 2019	10 Council Members 40 from the public				
Northeast Neighborhood Council	February 21, 2019	12 Council Members 25 from the public				
Commission on Immigrant and Refugee Affairs	February 25, 2019	10 Council Members 5 from the public				
South End Neighborhood Council	February 25, 2019	12 Council Members 25 from the public				
Community Council	February 28, 2019	15 Council Members 5 from the public				
North End Neighborhood Council	March 4, 2019	15 Council Members 50 from the public				
Environmental Service Commission	March 7, 2019	10 Council Members 10 from the public				
South Tacoma Neighborhood Council	March 20, 2019	10 Council Members 25 from the public				

Appendix H – Table of Outreach to Neighborhood Councils and City Commissions

Outreach to Community-Based Groups					
Community Group	Meeting Date	Approximate Attendance			
Safe Streets Neighborhood Block Group	March 13, 2019	5			
Hilltop Action Coalition	March 18, 2019	25			
Korean Women's Association – Vietnamese Group	March 18, 2019	40			
Korean Women's Association – Cambodian Group	March 19, 2019	40			
Korean Women's Association – Korean Group	March 20, 2019	75			
Korean Women's Association – International Group	March 21, 2019	30			
Green Group at United Church of University Place	March 24, 2019	15			

Appendix I – Table of Outreach to Community-Based Groups

Appendix J – Table of Media Coverage

Media Exposure				
Article/Segment Title	Publication/T.V. Channel	Date Published	Readership/Viewership	
Tacoma Proposes Changes to Curbside Recycling Program	South Sound Business	February 7 th , 2019	Unknown	
Tacoma might eliminate curbside recycling, add fees to deal with tightening market	Tacoma News Tribune	February 12 th , 2019	1.6 million unique webpage visitors	
Curbside recycling pickup could go away in Tacoma, and some people aren't happy about it.	KIRO 7	February 13 th , 2019	Unknown	
Tacoma considers eliminating curbside recycling amid market changes	KING 5	February 13 th , 2019	Unknown	
Washington community plans for changes to recycling program	Recycling Today	February 14 th , 2019	47,047 unique webpage visitors	
We buy too much stuff. Changing Tacoma's recycling program, increasing fees won't fix that	Tacoma News Tribune	March 18 th , 2019	1.6 million unique webpage visitors	

Appendix K – *Tacoma News Tribune, "*Tacoma might eliminate curbside recycling, add fees to deal with tightening markets"

Tacoma considers recycling changes, including no pickup | Tacoma News Tribune 3/27/2019 Ξ **THE NEWS TRIBUNE** LOCAL Tacoma might eliminate curbside recycling, add fees to deal with tightening market BY DEBBIE COCKRELL f 1 \sim FEBRUARY 12, 2019 01:23 PM, UPDATED FEBR' JARY 15, 2019 02:41 PM P in ര 00 an 11 ORDER REPRINT →

Changes in China's acceptable recycled material is putting a crimp on recycling in America, including the Tacoma Recycling Center in Tacoma, Washington. By Tony Overman

Tacoma residents soon might be charged for recycling services, even if the city does away with curbside recycling altogether.

According to a news release, city officials are considering four proposals: https://www.thenewstribune.com/news/local/article226153675.html

3/27/2019

Tacoma considers recycling changes, including no pickup | Tacoma News Tribune

- Limited recycling: Would eliminate curbside recycling and offer two satellite drop-off centers for an additional average rate increase of \$1.33 a month to cover landfill costs for items no longer recycled.

• Partial recycling: Would eliminate curbside glass recycling but provide satellite glass boxes or recycle stations for a \$2.40 monthly surcharge.

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• Maintain full curbside recycling: Comes with a \$3 monthly surcharge.

• Maintain full recycling plus: Comes with increased recycling education, provides satellite glass boxes or recycle stations with a \$4 monthly surcharge.

The surcharges, according to the release, "are intended to be temporary and will be reexamined as the recycling market stabilizes."

Commercial customers would not be affected.

The changes are sought after international markets for recycling were, as the City of Tacoma put it in the news release, "disrupted," making it more expensive to process recycling.

In 2018, China banned importing most paper and plastic for recycling by imposing strict limits on contaminated items, what it considered dirty or of low value. By August, many cities nationwide were opting for residents to toss normally recycled items in trash.

Tacoma so far has found alternative markets but needs to change its recycling program.

https://www.thenewstribune.com/news/local/article226153675.html

Tacoma considers recycling changes, including no pickup | Tacoma News Tribune

"Last year, China, which was the world's largest importer of recycled material, greatly reduced its import disrupting the world's recycling market," said Lewis Griffith, Solid Waste Management division manager, in the release.

"We've been actively studying, analyzing and evaluating the impacts China's actions would have on our local recycling programs. We had hoped that the markets would rebound faster, yet the impacts are resulting in a loss of recycling revenue and an increase in cost to the utility to get recyclables to market."

The City Council is expected to make a decision later in March with a program roll out in June.

There's still time to offer your opinion. A survey on the proposed changes runs through March 15.

More information about the options, dates, locations and times for community outreach meetings and survey itself are online at TacomaRecycles.org/Changes. Participation in the survey also enters you into a drawing for a \$50 Visa gift card.

RELATED STORIES FROM TACOMA NEWS TRIBUNE

LOCAL

With China restricting imports, is Whatcom's recycling still being, well, recycled?

OCTOBER 29, 2018 05:00 AM



Debbie Cockrell has been with The News Tribune since 2009. She reports on business and development, local and regional issues.

https://www.thenewsiribune.com/news/local/article226153675.html

3/27/2019

Appendix L -- *Tacoma News Tribune,* "We buy too much stuff. Changing Tacoma's recycling program, increasing fees won't fix that"

3/27/2019

Tacome residents consume too much. Recycling can't fix that | Tacoma News Tribune

THE NEWS TRIBUNE

MATT DRISCOLL

We buy too much stuff. Changing Tacoma's recycling program, increasing fees won't fix that



Changes in China's acceptable recycled material is putting a crimp on recycling in America, including the Tacoma Recycling Center In Tacoma, Washington. By Tony Overman

Tacoma's recycling program is about to change. That much is certain.

After months of community outreach, the City Council soon will decide what to do. 'I'he potential changes range from eliminating curbside recycling entirely to a Cadillac option that https://www.thenewstribune.com/news/local/news-columns-blogs/matt-driscoll/article228086409.html

3/27/2019 Tacoma residents consume too much. Recycling can't fix that | Tacoma News Tribune maintains and strengthens it, including additional educational efforts.

There are four options in all, each carrying an increased cost to residential customers — from just over \$1 a month to \$4.

That's because, like many cities, Tacoma's recyclables are sold overseas, mainly in Asia. New, stricter policies on the quality of these recyclables, particularly in China — like hard limits on the number of peanut butter-covered jars or soiled cardboard food containers — have made the endeavor significantly more expensive.

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There are takeaways in all this, but they don't end with the need to make sure people are recycling the right things and a reminder of the country's over-reliance on foreign recycling markets.

Put simply, we've got a serious consumption problem, and the state of recycling in Tacoma - and across the country - should serve as a wake-up call.

Recycling programs, for all their value, are more like a Band Aid than a cure - and they're quickly becoming less and less feasible.

They might soon be obsolete.

For decades, these programs have had the perhaps unintended consequence of helping make Americans feel complacent or at least a lot better about all the stuff we buy and chuck into our big, blue bins.

"We are in a crisis moment in the recycling movement right now," Fiona Ma, the treasurer of California, recently told The New York Times in a large piece about cities scrapping recycling programs because of increased costs.

https://www.thenewstribune.com/news/local/news-columns-blogs/matt-driscoll/article228086409.html

Tacoma residents consume too much, Recycling can't fix that | Tacoma News Tribune

3/27/2019

In some cities chronicled in the New York Times piece, recyclable material is being burned for energy or sent straight to the landfill.

Luckily, according to Preston Peck, a project specialist with Tacoma's office of Environmental Services, things aren't as dire in the City of Destiny.

All of our recyclables are still being recycled, Peck says, though it's getting more and more challenging and expensive.

In 2011, Peck says, the city actually had a monthly net revenue from recycling of about \$100 per ton. The program wasn't a money-maker, but it was breaking even.

Now, it's costing the city about \$100 a ton to do the same thing, which is why changes to the program — and increased cost to consumers — are right around the corner, one way or another.

In total, Tacoma generates more than 16,000 tons of recycling every year.

"There is a strong culture of recycling and doing the environmentally right thing here, and that's across all zip codes," Peck said of the responses the city has received about the potential changes, which aim to get the city back to break-even status.

"That being said, people are sensitive to cost. This is an expensive place to live, and wages haven't necessarily risen ... People want to do the right thing, and the environmentally friendly thing, but I think it's important that we are considerate to their sensitivity to cost increase," he continued.

Rightly so. But this ever-changing cycle of cost-versus-benefit brings us back to the obvious — we're producing too much throw-away material, whether it's old-school garbage or supposedly greener recyclables.



https://www.honewstribune.com/news/recalinews-columns-blogs/matt-driscoll/article228086409.html

3/27/2019

coma residents consume too much. Recycling can't fix that | Tacoma News Tribund



Remember this when you're recycling: Keep it clean and dry! Clean, flatten and dry paper recycling products. Empty and rinse of food residue plastic bottles and tubs, as well as aluminum cans. When in doubt, throw it out.

By Tony Overman

For starters, shipping recyclable materials across the Pacific Ocean is inherently stupid. Even when you consider that some of this material makes its way to Asia in shipping containers that might otherwise be empty, it's a silly proposition if the motivation is sustainability.

Developing a legitimate local, domestic option for recycling, while it won't come overnight, has to be part of the conversation.

More importantly, the blind illusion that our insatiable consumption habit — including all the needless plastic packaging that encases so many of the products we buy — can be solved by recycling only masks the true extent of the problem.

At best, the plastic we recycle largely returns to us in the form of lesser plastic that eventually finds its way to the landfill anyway.

It helps, but it's not a solution.

All of this is a long way of saying that, in addition to updating the city's recycling program and doing a much better job educating people about how to recycle better, the city and its residents need to think long and hard about the future.

On a personal level, people need to be more aware of how much waste they're producing and take steps to curb it. That means seemingly small steps like choosing products with less

https://www.thenewstribune.com/news/local/news-columns-blogs/matt-driscoll/article228086409.html

42

3/27/2019 Tacoma residents consume too much. Recycling can't fix that | Tacoma News Tribune packaging and ditching the plastic sandwich bags at lunch in favor of reusable containers.

More importantly, on a policy level, city leaders need to continue to find ways to pressure — or inspire — companies to do a better job if they want to do business here.

"I think the future could be kind of whatever we want it to be," Peck says, acknowledging that getting to the root of Tacoma's consumption habit is a priority the city is already keenly aware of.

"I think this is an opportunity to step back and think about the whole system and what we're trying to accomplish with that system," Peck says.

That's good to hear, because, in the end, the goal can't just be making our recycling program sustainable.

It has to be about making Tacoma sustainable.

♀ Comments ∨



https://www.thenewstribune.com/news/local/news-columns-blogs/matt-driscoll/article228086409.html

Appendix M – Outreach and Engagement Logical Framework

t Inform SWM residentia	al customers of the adopted changes to th	recurding occurrant and next stoos						
L INTOLIST JTY IN LESIDERLIA	a cosiomers or the adopted changes to th	er cey unig program and new steps						
	Activity	Inputs	Outcomes	Metrics	Assumptions	Point Person(s)	Potential Partners	Due Date
		1) Develop a FAQ section		[1] Ensure that all residential recycling	[1] Non-Native English speakers do not have regular		Media and Communications Office (MCO)	
			speaking community about the City's recycling		access to information about recycling in Tacoma		Neighborhood and Community Services (NCS)	1
				socken in Tacoma			Asia Pacific Cultural Center (APCC)	
		matercials			[2] Non-native Enlgish speakers want more		Korean Women's Association (KWA)	
			[2] Community input on how to effectively	[2] Develop 2 - 3 new community	information about recycling		Latinx Unidos of the South Sound	
		[3] Develop a next steps/how to get involved		champions to help spread the word in the				
		bne pager		non-native English speaking community				
			[3] Increased involvment from non-native	non-nacive enginer speaking contribution			1	
			English speakers in the City's recycling program					
		[4] transate material (2 2 obsines outs)	Ellensteren antite ent a restering biogram					
	Update	[1] Develop messaging	[1] Increased electronic access to information	[1] Link clicks on website to translated	(1) Community groups will help to spread the	Preston, Megan, Loah	Media and Communications Office	
	www.tacomarecycles.org/Changes with		on the adopted changes	materials	message		Neighborhood and Community Services	
		[2] Translate Materials (1-2 business days)					Asia Pacific Cultural Center	1
	Council adopted		(2) Strengthened partnerships with				Korean Women's Association	
			community groups				Latinx Unidos of the South Sound	
		community partners						
bjective 1: Prioritize	Present to non-Native English speaking		[1] Increased communication between SWM	[1] Approximately 40 attendees at each	[1] SWM will be welcome to present to non-native	Preston	Media and Communications Office	
	communities about the adopted		and non-native English speaking communities		English speaking groups		Neighborhood and Community Services	
ish speaking community	changes and answer questions	[2] Translate Materials (1-2 business days)		-			Asia Pacific Cultural Center	
			(2) More informed non-native English speaking	(2) 5 - 10 multilingual communications from	(2) People will be interested and want to attend		Korean Women's Association	
		[3] Schedule presentations in collaboration with		SWM			Latinx Unidos of the South Sound	
		community partners			(3) SWM will have translators available during			
			[3] Increase involvement from non-native	[3] Increase non-English presentations from				
				3 to 6				
							1	
	Multilingual social media posts	[1] Develop posts	(1) Increased communication between SWM	[1] 1 post per month that is multilingual and	[1] The social media coordinators will help to do	Preston and Leah	Media and Communications Office	
	-		and non-native English speaking communities	targets certain communities	multilingual posts		Office of Environmental Policy and Sustainability	
		[2] Translate posts (1-2 business days)		_				
			[2] More informed non-native English speaking	[2] At least a 1% engagement rate on	[2] The posts will be engaging and understandable			
1	1	[3] Schedule posts	community members	multilingual posts	by non-native English speakers		l	
1	1							
			[3] Increase involvement from non-native					
			English speaking community members					
	Present to Non-City Community Groups	 Develop a presentation 		[1] Present to at least 3 community-based	 SWM is invited to present to community-based 	Preston	Neighborhood and Community Services	
			and the community	groups	groups		Office of Environmental Policy and Sustainability	
		[2] Schedule presentations					Hilltop Action Coalition	
			[2] Increased trust between the City and the	[2] Reach at least 50 people	[2] People will be interested and attend		The Black Collective	1
			community					
				[3] Identify at least one person from each	[3] People will be interested in joining the			
			[3] Opportunity to recruit for educational	group who is interested in being on the	educational campaign design team			
				education campaign design team				
	Present to Neighborhood Councils	(1) Develop a presentation	[1] Increased transparency between the City		 SWM will be invited to present to the 	Preston	Neighborhood and Community Services	
			and the community	[1] Present to all Neighborhood Councils	Neighborhood Councils		Neighborhood Councils	
		[2] Schedule meetings with each Council						
			[2] Increased trust between the City and the	[2] Reach at least 100 people	[2] People will be interested and attend			
			community	1				
	1			[3] Identify 5 people from all Councils who	[3] People will be interested in joining the			
	1		(3) Opportunity to recruit for educational	are interested in being on the education	educational campaign design team			
				campaign design team				
	Table at community events	 Outline relevant events for 2019 		[1] Be present at 5 community events	 Staff can identify at least 5 events that are 	Preston	Neighborhood and Community Services	
Jective 2: Inform native			community		relevant to the goals of the recycling program		Media and Communications Office	
lish speaking community		[2] Coordinate with team to develop schedule of		[2] Engage with 200 people at the events			Solid Waste Management	
		staffing at events	[2] Increased education on the changes to the		[2] SWM can adequately staff the events		Office of Environmental Policy and Sustainability	
groups			program and what is accepted in the recycling	(3) Identify 5 people who are interested in			Asia Pacfic Cultural Center	
		[3] Coordinate with event organizers	program	being on the education campaign design	[3] People will be interested in engaging with SWM		Latinx Unidos of the South Sound	
		_	-	team			Zero Waste Washington	
		[4] Handout materials at event			[4] People will be interested in joining the		Uncoin International Business District	
					educational campaign design team			

Create Recycling Listserv	[1] Develop listserv on govdelivery to spread information about the recycling program	[1] Increased communication and transparency from the City to SWM customers	1,000 people on listserv	[1] People want regular information regarding the recycling program	Preston and Lean	Media and Communications Office Office of Environmental Policy and Sustainability
		(2) Increased flow of information to people who are specifically interested in recycling issues		(2) Those who sign up want to receive more information about what changes are happening with the program.		
Answer Questions from Survey	[1] Develop responses for all questions asked in the survey comments	 Increased communication and transparency from the City to SWM customers Increased knowledge on recycling and 		 [11] Survey respondents asked their questions to get answers [2] Respondents wish to receive responses to their questions 	Preston	Media and Communications Office
Send out press rolesse to print and video media sources	[1] Establish messaging [2] Dralt øress release	 Increased community awareness about the changes to the program Hdp to define the narrative on why the changes are needed and how they will be implemented 	 Coverage by at least 3 major, non-City of Tacoma publications Coverage on all City of Tacoma media outlets (CityLine; website barner; Take 5; 	 Major media will want to cover this story SWM and/or MCD has staff who are willing and able to act as spokespeople Staff will have enough kead-in time to schedule interviews on City media outlets 	Megan and Preston	Media and Communications Office Tacorna News Tribune Tacorna Veekly KINC 5 KOMO 7
Interview on CityUne	(1) Schedule Interiew (2) Establish messaging (3) Cheose spokesperson	changes to the program		 [1] Giftline reporters will want to interview someone about the changes [2] People will watch the video [3] SWM and MCO staff will have control over the messaging 	Megan and Preston	TV Tacoma Media and Communications Office
Interview on Tacoma Reports	(1) Schedule inteview (2) Establish messaging (3) Cheose spokesperson	 Increased community awareness about the changes to the program Holp to define the narrative on why the changes are needed and how they will be implemented 	 [1] Coverage on City of Tacoma outlets [2] 5D+ views on YouTube 	Tacoma Reports reporters will want to interview someone about the changes To the solution of the messaging To the solution of the solution of the messaging	Megan and Preston	TV Tacoma Media and Communications Office
e Kight and adopied option awareness ed	icational camapign					
Identify key qualities in committee members	 [1] Design a job description for committee member [2] Promore opportunity in locations with a focus on equily 	design of the strategy	team	 Peopie will want to participate in the design There will be a diverse approach due to the make up of the stakeholder team Peopie will be willing to collaborate 	Prestor	Neighborhood and Community Services Media and Communicutions Office Hilliop Action Coalition Asia Pacific Cultural Context Korean's Women Center Sustainable Tacoma Commission
	(1) Deple entril to populing Entry with a cell for	[1] Increased community participation in the	[1] 12-15 community members on design team	1] People will want to participate in the design	Preston	Neighborhood and Community Services Media and Communications Office
	Answer Questions from Survey Send out pross release to print and video modia sources Interview on CityLine Interview on Tacoma Reports	Information about the recycling program Answer Questions from Survey (1) Develop responses for all questions asked in the survey comments Send out press release to print and video media sources (1) Establish messaging (2) Draft press release (2) Draft press release (2) Draft press release (3) Choose spokesperson (4) Design a job description for committee (2) Prantice propriations with a	information about the recycling program from the City to SVMA customers Answer Questions from Survey [1] Develop responses for all questions asked in the survey comments [1] Increased flow of information to people who are specifically interested in recycling issues Answer Questions from Survey [1] Develop responses for all questions asked in the survey comments [1] Increased communication and transparency from the City to SVMA customers Send out press release to print and video media sources [1] Establish messaging [1] Increased community awareness about the changes to the program [2] Drait areas release [2] Drait areas release [2] Increased dominutry awareness about the changes are needed and how they will be implemented Interview on CityLine [1] Schedule Interview [1] Increased community awareness about the changes are needed and how they will be implemented Interview on Tacoma Reports [1] Schedule Interview [1] Increased community awareness about the changes are needed and how they will be implemented Interview on Tacoma Reports [1] Schedule Interview [1] Increased community awareness about the changes are needed and how they will be implemented Interview on Tacoma Reports [1] Schedule Interview [1] Increased community awareness about the changes are needed and how they will be implemented Interview on Tacoma Reports [1] Schedule Interview [1] Increased community awareness about the changes are nee	Information about the recycling program from the City to SWM customers I2) Increased flow of information to people who are specificably interested in recycling asses Answer Questions from Survey (1) Device responses for all questions asked in the survey comments I1) Increased flow of information and transparence information andutrese information and transparence informatio	Information about the recycling program from the CBy to SWM customers provide assesses of well information to people who are specificatly interested in recycling and financian councements provide assesses to all appropriate summity provide assesses <	Information about the recycling program Information about the recycling program Information about the recycling program ID horizon approximation to prove the recycling prove the recycling prove the recycling program

	tiold monthly meetings to design and	[1] Determine meeting space	 Increased community participation in the 	[1] Equitable education and outreach plan	 People will want to participate in the design 	Prestan	Neighborhood and Community Services	
	develop the education and outreach		design of the strategy				Media and Communications Office	
	plan	[2] Collectively develop group norms and			[2] There will be a diverse approach due to the make		Hiltop Action Coalition	
			(2) Increased efficency in outreach approach		up of the stakeholder team		Asia Pacific Cultural Center	
		S Process	, . ,				Korean's Women Center	
		[3] Develop workplan and due dates	[3] Diverse group of stakeholders and opinions		[3] People will be willing to collaborate		Sustainable Tacoma Commission	
		(5) Develop workpran and due dates	(a) priverse group of stakeholders and opinions		15) recipie will be willing to conaborate		Safe Sirecta	
							sale streets	
	Collaborate with WA Department of	[1] Coordinate with Alli Kingfisher to share	[1] Consistant measaging across WA about how	(1) Decreased contamination in Tacoma	[1] Department of Ecology will shore materials with	Preston	Dept. of Ecology (Alli Kingfisher)	
1	Ecology on shared messaging and	materials, timing, and messaging	to Recycling Right		us in a timely manner		Media and Communications Office	
1	materials			(2) increased awareness about how to			Neighborhood and Community Services	
	- Charles	[2] Provide input into local municipality tool kit	[2] Increased efficency in materials	Recycle Right	(2) The materials will be relevant for Tacorra		Hiltop Action Coalition	
				netycle logit	[2] The materials will be recently of facally		Asia Pacific Cultural Center	
		via survey	development	(m) m	internet will be used by a well a babba based		Korpan's Women Center	
				[3] Reach number of people	[3] People will change their recycling habits based			
Objective 2: Develop and			[3] Reduced cost for materials for SWM		on this messaging		Sustainable Tacoma Commission	
							Safe Streets	
promote appropriate	Distribute materials through City of	 Coordinate with Alli Kingfisher to share 	[1] Consistant measoging across WA about how	[1] Decreased contamination in Tacoma	[1] Department of Ecology will share materials with	Preston	Dept. of Ecology (Alli Kingfisher)	
materials to encourage	Tacoma networks and Dept of Ecology	materials, timing, and messaging	to Recycling Right		us in a timely manner		Media and Communications Office	
people to Recycle Right	networks			[2] Increased awareness about how to			Neighborhood and Community Services	
	inclusives.	[2] Coordinate with MCO to distribute materials	[2] Increased awareness about how to Recurde	Recycle Right	21 The materials will be relevant for Tacoma		Hilltop Action Coalition	
			Right	hecycle logic	(2) The materials that be relevant is reasona		Asia Pacific Cultural Center	
		through City's channels	lagne		(3) Benefa with shares shall a surfly a babba based		Korean's Women Center	
				[3] Reach number of people	(3) People will change their recycling habits based			
		[3] Coordinate with community partners,	[3] Increased trust and collaboration with		on this messaging		Sustainable Tacoma Commission	
		stakeholder team, and other community-based	community partners				Sale Streets	
		organization to distribute materials						
	Collaborate with communications team	[1] Coordinate on what materials are needed	(1) Strong communications materials and are	[1] new materials in languages	[1] Stakeholders will want to collaborate of develop	Preston	Healthy Homes, Health Neighborhoods	
	and community stakeholders to develop	(e.g. new flyer for acceptable list; infographic on	sulturally appropriate and relevant to Tacoma		new materials		Neighborhood and Community Services	
	materials that are appropriate for	Recycle Right; etc.)		[2] of videos			Hiltop Action Coalition	
1	Tacomo-specific changes	neepae night, etc.)	[2] Increased awareness about how to Recycle		[2] New motorials will better convey what is or is not		Asia Pacific Cultural Center	
1	racomo-specific changes				recyclable and how of Recycle Right		Korean's Women Center	
		[2] Develop new materials	Right		recyclable and how of necycle right			
1							Sale Streets	
1			[3] Increased community input on SWM					
Objective 3: Develop			materials					
materials that explain	Targeted canvassing in areas with high-	[1] Coordinate with staff to schedule targeted	[1] Increased awareness about how to Recycle	[1] % of SWM customers reached	[1] People will agree to speak with canvassers about	Preston	Healthy Homes, Health Neighborhoods	
Tacoma's changes	contamination rates	canvassing	Right		the changes and how of Recycle Right		Neighborhood and Community Services	
	Contrast interests			[2] of materials handed out	and a second s		Hilltop Action Coalition	
		[2] Distribute materials in appropriate languages	(2) Jacobs and as manager about how to find out		[2] People are interested in speaking face-to-face		Asia Pacific Cultural Center	
		[2] Distribute materials in appropriate languages					Korean's Women Center	
			what is recyclable and what is not		about how to Recycle Right			
		[3] Have conversations with customers about					Safe Streets	
		the adopted changes and how to Recycle Right	(3) Increased trust among community					
			members					

City of Tacoma 2019 City Council Forecast Schedule

Date	Meeting	Subject	Department	Background
June 11, 2019	City Council Study Session (TMBN 16, Noon)	Recommendations for Commingled Recycling	ESD/SWM	Solid Waste Mgt staff will provide recommendations based on the results of outreach efforts related to commingled recycling.
		Tacoma Dome Link Extension Update	PDS	Staff from PDS and Sound Transit will review the community input received during the scoping period and discuss the Council's potential input to the Sound Transit Board regarding preferred station locations and route alternatives.
	City Council Meeting (TMB Council Chambers, 5:00 PM)			
June 18, 2019	Joint Public Utility Board Study Session (TMBN 16, Noon)	Director of Utilities Performance Review Process	Public Utility Board	Utility Board Member Karen Larkin will share the performance review process the Board will be using for the Director of Utilities, Jackie Flowers.
		Click! Contract Negotiation Update	CAO	
		2019 Legislative Session Recap	TPU/GRO	
		Closed Session - Labor negotiations	CAO	
	City Council Meeting (TMB Council Chambers, 5:00 PM)	JBLM Airport Overlay District Ordinance First Reading	PDS	
June 25, 2019	City Council Study Session (TMBN 16, Noon)	South Sound 911 Governance Restructuring	CAO	
		Beacon Senior Center Update and Stability Site Recommendations	NCS	Staff will provide an update on the youth and young adult services, including overnight shelter, and the senior services at the Beacon Center. In addition, recommendations for the Stability Site will be shared.
	City Council Meeting (TMB Council Chambers, 5:00 PM)	JBLM Airport Overlay District Ordinance Final Reading	PDS	

City of Tacoma 2019 City Council Forecast Schedule

Date	Meeting	Subject	Department	Background
July 2, 2019	City Council Study Session (TMBN 16, Noon)	Environmental Action Plan	ESD	Each year, the City releases its latest assessment of the state of our environment. Staff will give an overview of the 2018 annual Environmental Action Plan Progress Report.
		Tenant Relocation TMC 1.95 Update	NCS	
	City Council Meeting (TMB Council Chambers, 5:00 PM)			
July 9, 2019	City Council Study Session (TMBN 16, Noon)	Facilities Tour Debrief and Facilities Assessment Overview	PW-Fac/OMB	An opportunity for Council Members to discuss tours of City facilities and for staff to provide an overview of current facility conditions.
	Special Committee of the Whole Meeting (TMBN 16, 3:00)	Policy Development Tools Introduction	СМО	
	City Council Meeting (TMB Council Chambers, 5:00 PM)			
July 16, 2019	Study Session (TMBN 16, Noon)			
	City Council Meeting (TMB Council Chambers, 5:00 PM)			
July 23, 2019	City Council Study Session (TMBN 16, Noon)	Hilltop Link Extension	ST/PW	
		Municipal Finance Overview	ОМВ	Funding mechanisms for facility and other capital projects.
	City Council Meeting (TMB Council Chambers, 5:00 PM)			
July 30, 2019	City Council Study Session (TMBN 16, Noon)	Affordable Housing Action Strategy Update	CED	
		Disparity Study, Priority Hire and I-1000 Update	CMO/CAO/CED	Presentation on City staff's review and recommendations related to the City's disparity study findings, the advisory committee recommendations and priority hiring, and the impacts of I-1000 on City Public Works projects.
	City Council Meeting (TMB Council Chambers, 5:00 PM)			

City of Tacoma 2019 City Council Forecast Schedule

Date	Meeting			
		Subject	Department	Background
August 6, 2019	City Council Study Session (TMBN 16, Noon)	Homelessness Program Update	NCS	
		Quarterly Tacoma Police Department Hiring Update	TPD	TPD will present quarterly update related to hires and separations and the efforts to diversify the department.
	City Council Meeting (TMB Council Chambers, 5:00 PM)		in the second	
August 13, 2019 City Co	City Council Study Session (TMBN 16, Noon)	City Council Actions, Regulatory Policies, and Repair and Replacement Strategy	ОМВ	Current City Council actions that direct organizational action, policies from higher levels o government, and a presentation of a funding strategy for a repair and replacement program.
	City Council Meeting (TMB Council Chambers, 5:00 PM)			
August 20, 2019	Joint Council/Public Utility Board Study Session (TMBN 16, Noon)			
	City Council Study Session (TMBN 16, Noon)			
	City Council Meeting (TMB Council Chambers, 5:00 PM)			
August 27, 2019	City Council Study Session (TMBN 16, Noon)	Cushman Substation Update	PDS	Presentation on the planning effort for the Cushman Substation.
	City Council Meeting (TMB Council Chambers, 5:00 PM)			

		Community Vitality and Safety		
Alternate-Hunter	cker (Chair), Beale, Thoms, Ushka, Stewart; Staff Support - Will Suarez	2nd and 4th Thursdays 4:30 p.m. Room 248	CBC Assignments: • Citizen Police Advisory Committee • Human Services Commission • Human Rights Commission • Housing Authority • Commission on Disabilities • Library Board Tacoma Community Redevelopment Authority	
June 13, 2019	Continuous Improvement Advocates Project: Reducing Emergency Medicine Treatment Errors (informational briefing)	Sionna Stallings-Alailima, Fire Lieutenant, Tacoma Fire Department	From Sept Dec. 2018, Tacoma Fire Lieutenant, Sionna Stallings-Alailima, led a team to investigate emergency treatment errors as part of her course work in the CI Advocates program. In her presentation she will review suggested actions and discuss steps her workgroup has taken to prevent harm to customers and reduce the risk for potential litigation.	
	TMC 1.95 Rental Housing Code Amendment (request for ordinance)	Erica Azcueta, Homelessness and Household Stability Program Manager, Neighborhood and Community Services; Chiquata Elder, Landlord Tenant/Crime Free Housing Coordinator, Office of Equity and Human Rights	Engrossed Substitute House Bill (ESHB) 1440 was recently passed in the Washington State Legislature to provide longer notice of rent increases to tenants. Staff will present recommended changes to the Rental Housing Code, TMC 1.95 that align with ESHB 1440.	
	South Sound 911 Restructure (informational briefing)	Steve Victor, Deputy City Attorney, City Attorney's Office	Resolution approving an interlocal agreement transitioning SS 911 from its current structure to a Public Development Authority to be chartered by the City of Tacoma.	
Future				
June 27, 2019	Neighborhood and Community Services Equity, Diversity, and Inclusion Initiative	Linda Stewart, Director, Neighborhood & Community Services Department; Patricia Colemon and Annie Jones Barnes, Colemon and Associates	Informational briefing about equity, diversity, and inclusion, -scope of work for 2019.	
	Northwest Detention Center	TBD		
July 11, 2019	Mental Health and substance abuse	Neighborhood & Community Services Department		
	Neighborhood and Community Services Community Mobilization Contracts	Allyson Griffith, Neighborhood and Community Services Department	Information update on the status of community mobilization efforts funded by Neighborhood and Community Services contracts.	
	Closed Captioning Resolution and Education Campaign	Lucas Smiraldo, Policy Analyst II, Office of Equity and Human Rights; Todd Holloway, Chair, Tacoma Area Commission on Disabilities	The Tacoma Area Commission on Disabilities (TACOD) is requesting support from the Community, Vitality and Safety Committee to recommend a resolution that will promote the practice of using closed captioning on televisions in establishments frequented by people in Tacoma including pubs, restaurants, bars, waiting rooms and other shared public spaces	

The state of the state of the		Economic Development Committee		
Noodards, Alternate-Beale	ms (Chair), McCarthy, Ushka, 9 /ille; Staff Support - Lynda Foster	2nd, 4th, and 5th Tuesdays 10:00 a.m. Room 248	CBC Assignments: •Tacoma Arts Commission •Greater Tacoma Regional Convention Center Public Facilities District •Foss Waterway •City Events and Recognition Committee	
June 11, 2019	Green Economy Update	Gloria Fletcher, Business Development Manager, CED	This is the second of three presentations intended to provide overview and subsequent updates on how Tacoma can attract and retain businesses and workers in clean technologies and manufacturing.	
	Green Economy - Workforce Training	Gloria Fletcher, Business Development Manager, CED	Representatives from Bates and Clover Park Technical Colleges will present information on the work they are doing to include sustainability in many of their degree and certification programs.	
	Commercial Office Space Development Incentive	Gloria Fletcher, Business Development Manager, CED	Staff will present the implementation plan for the 2019 Washington State legislation that allows for municipalities to incentivize the development of commercial office space via Sales and Use Tax Remittance and Local Property Tax Reinvestment programs.	
Future				
June 25, 2019	CERC interviews	Clerks Office	2 vacancies	
	BIA Options in Tacoma	Debbie Bingham, Project Manager, CEDD	Staff will provide an overview of the what Business Improvement Areas (BIA) are intended to accomplish, the many forms a BIA can take, the process to form a BIA and the City's role with the current downtown Tacoma BIA.	
July 9, 2019				

Government Performance and Finance Committee					
Committee Members: Ibsen (Chair), Blocker, Hunter, Mello, Alternate-Thoms Executive Liaison: Andy Cherullo; Staff Support - Bucoda Warren		1st and 3rd Tuesday 10 a.m. Room 248	CBC Assignments: •Public Utility Board •Board of Ethics •Audit Advisory Board •Civil Service Board		
June 18, 2019	Audit Advisory Board Joint Meeting	Susan Calderon, Assistant Fiannce Director	both an exit conference for Moss Adams and entrance conference for the State Auditor		
	Workforce Central Contract Extension	Linda Nguyen, Executive Director, Workforce Central	Linda Nguyen will be presenting an amendment to the existing agreement for a time extension.		
Future					
July 2, 2019	Participatory Budgeting Pilot	Katie Johnston, Budget Director, Office of Management and Budget			
July 16, 2019					

A REAL PROPERTY AND A REAL	In	frastructure, Planning and Sustainability Committee	And the second se
Committee Members: Mello (Chair), Beale, Ibsen, McCarthy, Nternate-Hunter		2nd and 4th Wednesdays 4:30 p.m. Room 16 (time and location will change soon)	CBC Assignments: •Sustainable Tacoma Commission •Planning Commission •Landmarks Preservation Commission •Board of Building Appeals •Transportation Commission
June 12, 2019	Cancelled		
Future			
June 26, 2019 Clean Fuel Standard	d Rulemaking Process	Linda Lyshall, Air Resource Specialist, Puget Sound Clean Air Agency	The Puget Sound Clean Air Agency is currently drafting a formal Clean Fuel Standard Rule that seeks to reduce greenhouse gas emissions from transportation vehicles through a market-based approach. The standard would apply to King, Kitsap, Pierce, an Snohomish counties. This presentation will discuss the drafting process, how the Clean Fuel Standard would work, and goals and potential results.
New Meeting Dates and Locat	tion, Effective July 1,	2019 - First and Third Wednesdays of the Month, 4	:30 p.m., Tacoma Municipal Building, Room 248
July 3, 2019		Tentatively Cancelled (Holiday)	

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