



WEEKLY REPORT TO THE CITY COUNCIL

April 22, 2021

Members of the City Council
City of Tacoma, Washington

Dear Mayor and Council Members:

ITEMS OF INTEREST

1. City Manager Elizabeth Pauli provides the attached approved **Purchase Contract Awards** for the week of April 19, 2021.
2. City-funded Temporary and Emergency Shelter Performance: The City is now posting weekly information about its **Temporary and Emergency Shelter locations including current census, number of available beds and exits to housing**. This information can be found at <https://cms.cityoftacoma.org/NCS/City%20Authorized%20Emergency%20Shelter%20Sites/Weeklydataupdate.pdf> and is updated weekly.
3. Warming Center at the Salvation Army: The City has been funding a temporary warming center at the Salvation Army building located at 1110 S. Puget Sound since January 28, 2021. **This location serves single men with a capacity of 30 (with several available overflow beds) and has been serving an average of 26 individuals daily. This location is expected to operate until April 30, 2021,** staff is currently working with the Salvation Army to transition clients to alternative locations for shelter and housing.
4. Senior Meal Delivery: Access to healthy meals is important to our senior population and the City has adjusted contracted services during the COVID-19 pandemic to ensure seniors can still access food while senior centers are not operating. **The City's contracted partner ensured pickup and delivery of 362 meals for the week of April 12-16, 2021.**
5. Rental Assistance Update: **The rental assistance portal is now open! Residents may find more information at <https://www.piercecountywa.gov/7142/Rental-Assistance>.** The program provides up to 12 months of assistance dating back to March 2020 and serves households up to 80% of Pierce County Area Median Income. **Applicants may also qualify for utility assistance through the program.** The City remains committed to reducing racial disparities in our service delivery and for this reason has a goal of providing at least 45% of the assistance to households headed by persons of color. In 2020, 78% of the households served by our emergency rental assistance program were households with the head of household identifying as a person of color. The program has begun providing funds and staff will begin regular reporting on program performance in next week's weekly report. The City's Rental Assistance Fund at the Greater Tacoma Community Foundation has received 26 gifts totaling \$29,320.

6. Hygiene Station Pilot at 8th and Yakima: The City opened a hygiene station at 8th and Yakima on private property on March 5, 2021. **The pilot project provides restrooms, handwashing stations and overnight security. Staff provided an update on hygiene stations at Study Session on April 6, 2021 and Council concurred with the staff recommendation to extending the station at 8th and Yakima for up to 90 days** and explore standing up stations at 6th and 'L'/M' Streets, I-705 and 'A' Street. Staff is currently working on site design and vendor contracts.
7. Tacoma Public Utilities provide the attached **April 28, 2021 Public Utility Board meeting agenda** please note there are no items scheduled to go to Council.
8. Police Chief Michael Ake provides the attached **Weekly Crime Report**.
9. Please see the attached City of Tacoma **Weekly Meeting Schedule**.

STUDY SESSION/WORK SESSION

10. The **City Council Study Session** of Tuesday, April 27, 2021, will be conducted through Zoom conference. The public can watch the meeting at: tvtacoma.com. Discussion items will include: (1) **Vision Zero**; (2) **Fossil Fuel Study & Tideflats and Industrial Land Regulations**; (3) **Homelessness Update**; (4) **Other items of Interest – Council Consideration Request: Multi-Family Housing Tax Exemptions and Equity Index & Fireman's Park**; (5) **Committee Reports**; (6) **Agenda Review and City Manager's Weekly Report**; (7) **Executive Session – Reviewing the Performance of a Public Employee**.

On our first agenda item, staff will provide a brief **update on Public Works' effort and plan to eliminate serious injury and fatality crashes on Tacoma's streets by 2035**.

On our second agenda item, Planning and Development Services staff will present an overview of the **Planning Commission's recommendations to prepare for the City Council public hearing on April 27, 2021**. The presentation will include an update on the status and findings of the Fossil Fuel Baseline Report.

On our third agenda item, Neighborhood and Community Services staff will provide an **update on the progress of the temporary mitigation/stabilization site and an update on the homelessness strategy**.

Under Other Items of Interest, **the following items will be discussed**:

- **Council Member John Hines Council Consideration Request** - An ordinance that will suspend new applications for the eight-year multi-family housing tax exemption in mixed-use centers designated "very high" opportunity based on the City's Equity Index.

- **Mayor Woodards joined by Co-sponsors Council Members Conor McCarthy and Catherine Ushka Council** - A Request to rename Fireman's Park to Firefighters' Park and to request that a resolution proposing this renaming be brought to the City Council on May 4, 2021.

11. The updated **Tentative City Council Forecast and Consolidated Standing Committee Calendars** are attached for your information.

MARK YOUR CALENDARS

12. There are no new events at this time.

Sincerely,



Elizabeth Pauli
City Manager

EAP:ram

Purchase Contract Awards
For Weekly Report to the City Manager

Week of April 19, 2021

Specification	Description	Awardee	Amount
CW2227387	Rental assistance program in response to the COVID-19 pandemic	LASA	\$1,804,100, plus any applicable taxes for a cumulative total of \$3,242,559



City of Tacoma

City Manager Action Memorandum

TO: Elizabeth Pauli, City Manager or delegee
FROM: Linda Stewart, Director, Neighborhood and Community Services
 Allyson Griffith, Assistant Director, Neighborhood and Community Services
COPY: City Manager, City Council, City Clerk, EIC Coordinator, LEAP Coordinator, and
 Ryan Foster, Finance/Purchasing
SUBJECT: **LASA, Rental Assistance**
 Emergency Procurement Contract No. CW2227387/C549
DATE: 4/8/2021

Pursuant to the City of Tacoma March 12, 2020, state of emergency proclamation in response to COVID-19, made in accordance with Tacoma Municipal Code Chapter 1.10., contract awards for purchases must be approved by the City Manager or delegee.

RECOMMENDATION SUMMARY:

Neighborhood and Community Services requests approval to increase CW2227387/C549, to LASA, Lakewood, WA, by \$1,804,100, plus any applicable taxes, for a rental assistance program in response to the COVID-19 pandemic. This increase will bring the contract to a cumulative total of \$3,242,559, plus any applicable taxes.

STRATEGIC POLICY PRIORITY:

- Strengthen and support a safe city with healthy residents.
- Ensure all Tacoma residents are valued and have access to resources to meet their needs.

BACKGROUND:

In 2020, the City established a rental housing assistance program to assist individuals and families who could not afford part or all of their rent due to hardship caused by the COVID-19 pandemic. The program served 638 households and provided \$902,000 in assistance. This request will extend the existing program. The program also had a goal for at least 45% of households served to be headed by a person of color. Over 70% of the households served in 2020 were headed by a person of color.

ISSUE:

In January of 2021 the City became eligible and applied for \$6.5 Million in assistance from the US Department of Treasury to support this program in 2021. In addition to the increase of \$1.8 Million here to LASA to provide rental assistance, the City is using \$4.7 Million of the \$6.5 Million to support utility assistance needs through Tacoma Public Utilities. The City has partnered with Pierce County to provide Tacoma residents a one-stop portal to be able to apply for this assistance. This portal is available at <https://www.piercecountywa.gov/7142/Rental-Assistance>.

ALTERNATIVES: Although we recommend utilizing LASA for this contract as they are currently providing rental assistance for the City of Tacoma, if this request is not approved, staff will seek another vendor to provide this necessary support to the community.



City of Tacoma

COMPETITIVE ANALYSIS:

LASA is currently contracted with the City of Tacoma to provide rental assistance to Tacoma residents experiencing housing crisis. Keeping LASA as the operator for COVID related rental assistance ensures the ability for the program to launch quickly and increases the availability of the services to Tacoma residents experiencing housing crisis during the pandemic.

CONTRACT HISTORY: This contract was originally awarded to LASA as a result of direct negotiation in January 2019 Direct Negotiation Waiver SR1536966869. The contract has been amended as follows:

- Effective 4/1/2020: Added \$8,061 (administrative authority)
- Effective 4/20/2020: Added \$1,296,000 (City Manager Action Memo)
- Effective 5/4/2020: Added \$72,000 (City Manager Action Memo)
- Effective 6/24/2020: Corrected contract amount due to discrepancy on previous amendment
- Effective 9/16/2020: Decreased amount by \$170,000
- Effective 1/1/2021: Added \$140,000 (Direct Negotiation Waiver)

SUSTAINABILITY: Not applicable

EIC/LEAP COMPLIANCE: Not applicable

FISCAL IMPACT:**EXPENDITURES:**

FUND NUMBER & FUND NAME *	COST OBJECT (CC/WBS/ORDER)	COST ELEMENT	TOTAL AMOUNT
0010 General Fund - NCS	GRT-03100-04-02	5330100	\$1,804,100
TOTAL			Up to \$1,804,100

REVENUES:

FUNDING SOURCE	COST OBJECT (CC/WBS/ORDER)	COST ELEMENT	TOTAL AMOUNT
0010 General Fund - NCS	GRT-03100-04-01	4331215	\$6,567,282.80
TOTAL			\$6,567,282.80



City of Tacoma

FISCAL IMPACT TO CURRENT BIENNIAL BUDGET: \$1,804,100

ARE THE EXPENDITURES AND REVENUES PLANNED AND BUDGETED? No

IF EXPENSE IS NOT BUDGETED, PLEASE EXPLAIN HOW THEY ARE TO BE COVERED. The revenues to support this program were received after the adoption of the 2021-2022 biennial budget. The revenue will be reflected as part of the re-appropriation exercise and then will become part of NCS' budget.

APPROVED

DocuSigned by: 4/20/2021

Todd Wille

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City Manager (or delegee)

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4/20/2021

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SPECIAL MEETING NOTICE

**City of Tacoma
Public Utility Board
Wednesday, April 28, 2021
3:00 P.M.**

Notice is hereby given that a special meeting of the Tacoma Public Utility Board will be held on Wednesday, April 28, 2021 at 3:00 p.m.

*To comply with Governor Inslee's Proclamation 20-28, this meeting will not be conducted in-person and will have telephonic and virtual access for the public to attend.

Attendance and public comment for this meeting will be done virtually through Zoom at <https://zoom.us/j/95396694409> or telephonically by dialing (253) 215-8782 and entering the meeting ID 953 9669 4409. This meeting will be broadcast on TV Tacoma and also [live streamed](#).

Written comments submitted to the Public Utility Board at utilityboard@cityoftacoma.org will be provided to the Board before the meeting if the comments are received by 2:00 p.m.

Call to Order

Roll Call

- A. Approve Minutes of Previous Meetings**
- B. Comments by the Public**
- C. Recognition**
Dedication of the John “JP” Phillips Broadcast Center
- D. Regular Agenda**

Departmental

- D-1 Resolution U-11249 - Award contracts and approve purchases:
 - 1. Increase citywide contract with Pacifica Law Group for additional bond counsel services (\$300,000, plus applicable taxes; cumulative total \$600,000, plus applicable taxes) [Debra Casparian, Deputy City Attorney].
 - 2. Increase contract to Black & Veatch Corporation for engineering services to support Cushman No. 1 river outlet valve replacement design project (\$3,205,000, plus applicable taxes. Cumulative total \$3,705,000, plus applicable taxes [Sharon Roach, Asst. Chief Dam Safety Engineer].

3. Award three-year contract to NAES Power Contractors, Inc., to furnish the labor and supervision to perform maintenance, repairs, renovations and other mutually agreed work at Tacoma Power's facilities. (\$2,250,000, plus applicable taxes. Includes option to renew for an additional two-year period) [Toby Brewer, Asst. Power Section Mgr].

E. Reports of the Director

- Update on the status and impact of the COVID-19 virus and TPU's response to the emergency declaration
- Strategic Directive Eight (SD8, Telecom) Update
- Power Long Range Financial Plan Review
- General updates

F. Comments of the Board

G. Adjournment



The City of Tacoma does not discriminate on the basis of disability in any of its programs, activities, or services. To request this information in an alternative format or to request a reasonable accommodation, please contact the TPU Board Office at utilityboard@cityoftacoma.org or 253-502-8201. TTY or speech to speech users please dial 711 to connect to Washington Relay services.



Citywide Weekly Briefing for 12 April 2021 to 18 April 2021

The data is not National Incident Based Reporting System (NIBRS) compliant. Do not compare the results with any report using that standard. The data is dynamic and is subject to change and/or revision. The number of distinct offenses listed on a report are counted. This does not represent reports or individuals. All data is compared to last year for the same number of days. Small numbers may cause large percent increases and decreases.

Offense Breakdown	7 Days		28 Days		Year to Date		7 Days	28 Days	YTD
	13-Apr-2020	12-Apr-2021	23-Mar-2020	22-Mar-2021	01-Jan-2020	01-Jan-2021			
	19-Apr-2020	18-Apr-2021	19-Apr-2020	18-Apr-2021	18-Apr-2020	18-Apr-2021			
Persons	52	56	258	268	1081	1051	7.7%▲	3.9%▲	2.8%▼
Assault	48	53	229	249	961	974	10.4%▲	8.7%▲	1.4%▲
Homicide (doesn't include Negligent/Justifiable)	0	0	5	1	11	7	0.0%	80.0%▼	36.4%▼
Kidnapping/Abduction	1	1	4	4	18	13	0.0%	0.0%	27.8%▼
Sex Offenses, Forcible	3	2	19	14	90	57	33.3%▼	26.3%▼	36.7%▼
Property	391	244	1427	1192	5998	5536	37.6%▼	16.5%▼	7.7%▼
Arson	3	4	13	10	31	49	33.3%▲	23.1%▼	58.1%▲
Burglary/Breaking and Entering	42	20	143	106	561	559	52.4%▼	25.9%▼	0.4%▼
Counterfeiting/Forgery	3	4	9	6	47	32	33.3%▲	33.3%▼	31.9%▼
Destruction/Damage/Vandalism of Property	140	63	460	310	1801	1474	55.0%▼	32.6%▼	18.2%▼
Fraud	18	10	51	41	278	154	44.4%▼	19.6%▼	44.6%▼
Larceny/Theft	127	90	548	450	2494	2150	29.1%▼	17.9%▼	13.8%▼
Motor Vehicle Theft	33	40	136	194	545	863	21.2%▲	42.6%▲	58.3%▲
Robbery	9	8	24	41	125	132	11.1%▼	70.8%▲	5.6%▲
Stolen Property	9	5	32	30	101	111	44.4%▼	6.3%▼	9.9%▲
Society	11	4	50	28	291	172	63.6%▼	44.0%▼	40.9%▼
Drug/Narcotic	8	0	31	11	202	88	100.0%▼	64.5%▼	56.4%▼
Pornography/Obscene Material	0	0	2	0	11	5	0.0%	100.0%▼	54.5%▼
Prostitution	0	0	1	1	2	3	0.0%	0.0%	50.0%▲
Weapon Law Violations	3	4	16	16	76	76	33.3%▲	0.0%	0.0%
Citywide Totals	454	304	1735	1488	7370	6759	33.0%▼	14.2%▼	8.3%▼

Last 7 Days

Notes:

- There were no Homicide offense(s) during the last 7 days.
- 75.5% (40/53) of the Assaults were coded Simple Assault.
- There were 42 DV-related offenses.
- 61.9% (26/42) of the DV-related offenses were Persons.
- 49.1% (26/53) of the Assaults were DV-related.
- DV-related Offenses: 48 ↘ 42
- There were no Gang-Related offense(s) during the last 7 days.
- Theft from Motor Vehicle: 69 ↘ 42

Top 5 Locations - Compared to last year

- 4502 S Steele St: 0 ↗ 5
- 1525 S Washington St: 0 ↗ 4
- 220 Tacoma Ave S: 0 ↗ 4
- 2602 Westridge Ave W: 4 ↔ 4
- 1440 Puyallup Ave: 1 ↗ 4
- 5400 N Pearl St: 0 ↗ 4

Top 5 Offense Locations - Compared to last year

- Street/Right Of Way: 48 ↗ 58
- Single Family Residence: 50 ↗ 51
- Parking Lot: 68 ↘ 51
- Apartment: 34 ↘ 25
- Sporting Goods Store: 41 ↘ 16



Sector 1 Weekly Briefing for 12 April 2021 to 18 April 2021

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	19-Apr-2020	18-Apr-2021	19-Apr-2020	18-Apr-2021	18-Apr-2020	18-Apr-2021			
Persons	9	11	68	69	286	262	22.2%▲	1.5%▲	8.4%▼
Assault	8	11	59	65	252	246	37.5%▲	10.2%▲	2.4%▼
Homicide (doesn't include Negligent/Justifiable)	0	0	1	0	4	2	0.0%	100.0%▼	50.0%▼
Kidnapping/Abduction	1	0	2	0	5	1	100.0%▼	100.0%▼	80.0%▼
Sex Offenses, Forcible	0	0	5	4	24	13	0.0%	20.0%▼	45.8%▼
Property	61	57	234	270	1300	1195	6.6%▼	15.4%▲	8.1%▼
Arson	2	4	6	7	12	19	100.0%▲	16.7%▲	58.3%▲
Burglary/Breaking and Entering	8	3	29	21	115	121	62.5%▼	27.6%▼	5.2%▲
Counterfeiting/Forgery	0	3	1	4	8	10	NC	300.0%▲	25.0%▲
Destruction/Damage/Vandalism of Property	22	15	71	67	443	349	31.8%▼	5.6%▼	21.2%▼
Fraud	2	2	8	10	43	34	0.0%	25.0%▲	20.9%▼
Larceny/Theft	20	17	93	86	550	409	15.0%▼	7.5%▼	25.6%▼
Motor Vehicle Theft	3	8	17	52	94	190	166.7%▲	205.9%▲	102.1%▲
Robbery	2	3	4	12	23	30	50.0%▲	200.0%▲	30.4%▲
Stolen Property	2	2	5	9	12	28	0.0%	80.0%▲	133.3%▲
Society	2	1	9	11	48	35	50.0%▼	22.2%▲	27.1%▼
Drug/Narcotic	2	0	7	6	38	18	100.0%▼	14.3%▼	52.6%▼
Pornography/Obscene Material	0	0	0	0	1	1	0.0%	0.0%	0.0%
Prostitution	0	0	0	1	0	1	0.0%	NC	NC
Weapon Law Violations	0	1	2	4	9	15	NC	100.0%▲	66.7%▲
Sector Totals	72	69	311	350	1634	1492	4.2%▼	12.5%▲	8.7%▼

Last 7 Days

Notes:

- There were no Homicide offense(s) during the last 7 days.
- 54.5% (6/11) of the Assaults were coded Simple Assault.
- There were 5 DV-related offenses.
- 40.0% (2/5) of the DV-related offenses were Persons.
- 18.2% (2/11) of the Assaults were DV-related.
- DV-related Offenses: 11 ▾ 5
- There were no Gang-Related offense(s) during the last 7 days.
- Theft from Motor Vehicle: 11 ▾ 7

Top 5 Locations - Compared to last year

- 1440 Puyallup Ave: 1 ↗ 4
- 2368 Yakima Ave: 0 ↗ 3
- 1328 Yakima Ave: 0 ↗ 2
- There was an additional 10 locations with 2.

Top 5 Offense Locations - Compared to last year

- Street/Right Of Way: 12 ↗ 17
- Parking Lot: 10 ↗ 16
- Drug Store: 7 ▾ 4
- Single Family Residence: 6 ▾ 4
- Service (Gas) Station: 2 ↗ 3
- Park: 0 ↗ 3
- Convenience Store (7-11): 2 ↗ 3



Sector 2 Weekly Briefing for 12 April 2021 to 18 April 2021

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	19-Apr-2020	18-Apr-2021	19-Apr-2020	18-Apr-2021	18-Apr-2020	18-Apr-2021			
Persons	10	9	52	52	199	202	10.0% ▼	0.0%	1.5% ▲
Assault	8	8	41	45	172	183	0.0%	9.8% ▲	6.4% ▲
Homicide (doesn't include Negligent/Justifiable)	0	0	3	1	3	2	0.0%	66.7% ▼	33.3% ▼
Kidnapping/Abduction	0	0	1	1	4	3	0.0%	0.0%	25.0% ▼
Sex Offenses, Forcible	2	1	7	5	20	14	50.0% ▼	28.6% ▼	30.0% ▼
Property	125	67	418	338	1740	1490	46.4% ▼	19.1% ▼	14.4% ▼
Arson	0	0	3	1	3	6	0.0%	66.7% ▼	100.0% ▲
Burglary/Breaking and Entering	12	8	29	30	151	138	33.3% ▼	3.4% ▲	8.6% ▼
Counterfeiting/Forgery	3	0	4	0	17	8	100.0% ▼	100.0% ▼	52.9% ▼
Destruction/Damage/Vandalism of Property	41	18	148	92	534	377	56.1% ▼	37.8% ▼	29.4% ▼
Fraud	6	5	13	16	84	49	16.7% ▼	23.1% ▲	41.7% ▼
Larceny/Theft	43	23	178	143	787	654	46.5% ▼	19.7% ▼	16.9% ▼
Motor Vehicle Theft	13	10	29	46	111	227	23.1% ▼	58.6% ▲	104.5% ▲
Robbery	4	2	10	6	37	18	50.0% ▼	40.0% ▼	51.4% ▼
Stolen Property	1	1	1	3	12	12	0.0%	200.0% ▲	0.0%
Society	1	1	4	1	37	16	0.0%	75.0% ▼	56.8% ▼
Drug/Narcotic	1	0	2	0	30	4	100.0% ▼	100.0% ▼	86.7% ▼
Pornography/Obscene Material	0	0	0	0	2	1	0.0%	0.0%	50.0% ▼
Prostitution	0	0	0	0	0	0	0.0%	0.0%	0.0%
Weapon Law Violations	0	1	2	1	5	11	NC	50.0% ▼	120.0% ▲
Sector Totals	136	77	474	391	1976	1708	43.4% ▼	17.5% ▼	13.6% ▼

Last 7 Days

Notes:

- There were no Homicide offense(s) during the last 7 days.
- 87.5% (7/8) of the Assaults were coded Simple Assault.
- There were 13 DV-related offenses.
- 30.8% (4/13) of the DV-related offenses were Persons.
- 50.0% (4/8) of the Assaults were DV-related.
- DV-related Offenses: 6 ↗ 13
- There were no Gang-Related offense(s) during the last 7 days.
- Theft from Motor Vehicle: 22 ↘ 12

Top 5 Locations - Compared to last year

- 1525 S Washington St: 0 ↗ 4
- 2602 Westridge Ave W: 4 ↘ 4
- 220 Tacoma Ave S: 0 ↗ 4
- 5400 N Pearl St: 0 ↗ 4
- 2302 6th Ave: 0 ↗ 3

Top 5 Offense Locations - Compared to last year

- Single Family Residence: 14 ↔ 14
- Apartment: 10 ↗ 12
- Parking Lot: 24 ↘ 11
- Street/Right Of Way: 10 ↘ 9
- Sporting Goods Store: 17 ↘ 5
- Park: 0 ↗ 5



Sector 3 Weekly Briefing for 12 April 2021 to 18 April 2021

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	19-Apr-2020	18-Apr-2021	19-Apr-2020	18-Apr-2021	18-Apr-2020	18-Apr-2021			
Persons	13	20	54	79	266	259	53.8%▲	46.3%▲	2.6%▼
Assault	13	19	53	74	243	237	46.2%▲	39.6%▲	2.5%▼
Homicide (doesn't include Negligent/Justifiable)	0	0	0	0	3	1	0.0%	0.0%	66.7%▼
Kidnapping/Abduction	0	0	0	1	5	4	0.0%	NC	20.0%▼
Sex Offenses, Forcible	0	1	1	4	15	17	NC	300.0%▲	13.3%▲
Property	87	48	325	264	1464	1433	44.8%▼	18.8%▼	2.1%▼
Arson	0	0	1	1	6	10	0.0%	0.0%	66.7%▲
Burglary/Breaking and Entering	13	4	46	29	152	138	69.2%▼	37.0%▼	9.2%▼
Counterfeiting/Forgery	0	1	3	1	14	10	NC	66.7%▼	28.6%▼
Destruction/Damage/Vandalism of Property	31	12	104	65	404	369	61.3%▼	37.5%▼	8.7%▼
Fraud	5	1	13	5	65	33	80.0%▼	61.5%▼	49.2%▼
Larceny/Theft	25	21	109	104	621	577	16.0%▼	4.6%▼	7.1%▼
Motor Vehicle Theft	7	8	32	43	137	230	14.3%▲	34.4%▲	67.9%▲
Robbery	2	0	4	11	32	42	100.0%▼	175.0%▲	31.3%▲
Stolen Property	3	1	10	5	28	22	66.7%▼	50.0%▼	21.4%▼
Society	4	0	18	8	91	65	100.0%▼	55.6%▼	28.6%▼
Drug/Narcotic	3	0	13	4	61	38	100.0%▼	69.2%▼	37.7%▼
Pornography/Obscene Material	0	0	2	0	5	2	0.0%	100.0%▼	60.0%▼
Prostitution	0	0	1	0	2	0	0.0%	100.0%▼	100.0%▼
Weapon Law Violations	1	0	2	4	23	25	100.0%▼	100.0%▲	8.7%▲
Sector Totals	104	68	397	351	1821	1757	34.6%▼	11.6%▼	3.5%▼

Last 7 Days

Notes:

- There were no Homicide offense(s) during the last 7 days.
- 89.5% (17/19) of the Assaults were coded Simple Assault.
- There were 14 DV-related offenses.
- 85.7% (12/14) of the DV-related offenses were Persons.
- 63.2% (12/19) of the Assaults were DV-related.
- DV-related Offenses: 13 ↗ 14
- There was no Gang-Related offense(s) during the last 7 days.
- Theft from Motor Vehicle: 12 ↘ 9

Top 5 Locations - Compared to last year

- 4502 S Steele St: 0 ↗ 5
- 50 S Arizona Ave: 0 ↗ 2
- There were an additional 8 locations with 2.

Top 5 Offense Locations - Compared to last year

- Parking Lot: 16 ↘ 15
- Street/Right Of Way: 9 ↗ 13
- Single Family Residence: 8 ↗ 12
- Apartment: 8 ↘ 6
- Department Store: 6 ↘ 4



Sector 4 Weekly Briefing for 12 April 2021 to 18 April 2021

The data is not National Incident Based Reporting System (NIBRS) compliant. Do not compare the results with any report using that standard. The data is dynamic and is subject to change and/or revision. The number of distinct offenses listed on a report are counted. This does not represent reports or individuals. All data is compared to last year for the same number of days. Small numbers may cause large percent increases and decreases.

Offense Breakdown	7 Days		28 Days		Year to Date		7 Days	28 Days	YTD
	13-Apr-2020	12-Apr-2021	23-Mar-2020	22-Mar-2021	01-Jan-2020	01-Jan-2021			
	19-Apr-2020	18-Apr-2021	19-Apr-2020	18-Apr-2021	18-Apr-2020	18-Apr-2021			
Persons	20	16	84	68	330	328	20.0% ▼	19.0% ▼	0.6% ▼
Assault	19	15	76	65	294	308	21.1% ▼	14.5% ▼	4.8% ▲
Homicide (doesn't include Negligent/Justifiable)	0	0	1	0	1	2	0.0%	100.0% ▼	100.0% ▲
Kidnapping/Abduction	0	1	1	2	4	5	NC	100.0% ▲	25.0% ▲
Sex Offenses, Forcible	1	0	6	1	31	13	100.0% ▼	83.3% ▼	58.1% ▼
Property	118	72	450	320	1494	1418	39.0% ▼	28.9% ▼	5.1% ▼
Arson	1	0	3	1	10	14	100.0% ▼	66.7% ▼	40.0% ▲
Burglary/Breaking and Entering	9	5	39	26	143	162	44.4% ▼	33.3% ▼	13.3% ▲
Counterfeiting/Forgery	0	0	1	1	8	4	0.0%	0.0%	50.0% ▼
Destruction/Damage/Vandalism of Property	46	18	137	86	420	379	60.9% ▼	37.2% ▼	9.8% ▼
Fraud	5	2	17	10	86	38	60.0% ▼	41.2% ▼	55.8% ▼
Larceny/Theft	39	29	168	117	536	510	25.6% ▼	30.4% ▼	4.9% ▼
Motor Vehicle Theft	10	14	58	53	203	216	40.0% ▲	8.6% ▼	6.4% ▲
Robbery	1	3	6	12	33	42	200.0% ▲	100.0% ▲	27.3% ▲
Stolen Property	3	1	16	13	49	49	66.7% ▼	18.8% ▼	0.0%
Society	4	2	19	8	115	56	50.0% ▼	57.9% ▼	51.3% ▼
Drug/Narcotic	2	0	9	1	73	28	100.0% ▼	88.9% ▼	61.6% ▼
Pornography/Obscene Material	0	0	0	0	3	1	0.0%	0.0%	66.7% ▼
Prostitution	0	0	0	0	0	2	0.0%	0.0%	NC
Weapon Law Violations	2	2	10	7	39	25	0.0%	30.0% ▼	35.9% ▼
Sector Totals	142	90	553	396	1939	1802	36.6% ▼	28.4% ▼	7.1% ▼

Last 7 Days

Notes:

- There were no Homicide offense(s) during the last 7 days.
- 66.7% (10/15) of the Assaults were coded Simple Assault.
- There were 10 DV-related offenses.
- 80.0% (8/10) of the DV-related offenses were Persons.
- 53.3% (8/15) of the Assaults were DV-related.
- DV-related Offenses: 18 ↘ 10
- There were no Gang-Related offense(s) during the last 7 days.
- Theft from Motor Vehicle: 24 ↘ 14

Top 5 Locations - Compared to last year

- S 84th St & S D St: 0 ↗ 2
- There were an additional 14 locations with 2.

Top 5 Offense Locations - Compared to last year

- Single Family Residence: 22 ↘ 21
- Street/Right Of Way: 17 ↗ 19
- Parking Lot: 18 ↘ 9
- Driveway: 4 ↗ 7
- Sporting Goods Store: 14 ↘ 7



MEETINGS FOR THE WEEK OF APRIL 26, 2021 THROUGH APRIL 30, 2021

TIME	MEETING	LOCATION
MONDAY, APRIL 26, 2021		
5:00 PM	Local Improvement District Meeting *	Please visit https://cityoftacoma.org/hearingexaminer
5:30 PM	Bicycle & Pedestrian Technical Advisory Group	Please contact Liz Kaster at LKaster@cityoftacoma.org
5:30 PM	Commission on Immigrant and Refugee Affairs	Please contact Nick Bayard at NBayard@cityoftacoma.org
6:00 PM	Metro Parks Tacoma Board of Commissioners	Please visit https://metroparkstacoma.org
TUESDAY, APRIL 27, 2021		
9:00 AM	Hearing Examiner's Hearing *	Please visit https://cityoftacoma.org/hearingexaminer
10:00 AM	Economic Development Committee	Join Zoom Meeting at: https://zoom.us/j/86824127684 Telephonic: Dial 253-215-8782 Meeting ID: 868 2412 7684 Passcode: 614650
11:00 AM	Bid Opening**	Please visit http://www.tacomapurchasing.org
NOON	City Council Study Session	Join Zoom Meeting at: https://zoom.us/j/89496171192 Telephonic: Dial 253-215-8782 Meeting ID: 894 9617 1192 Passcode: 896569
5:00 PM	City Council Meeting	Join Zoom Meeting at: https://zoom.us/j/84834233126 Telephonic: Dial 253-215-8782 Meeting ID: 848 3423 3126 Passcode: 349099
6:00 PM	City Council Virtual Forum	Join Zoom Meeting at: https://zoom.us/j/84834233126 Telephonic: Dial 253-215-8782 Meeting ID: 848 3423 3126 Passcode: 349099
WEDNESDAY, APRIL 28, 2021		
3:00 PM	Public Utility Board Study Session – CANCELLED	
3:00 PM	Public Utility Board – SPECIAL MEETING	Join Zoom Meeting at: https://zoom.us/j/95396694409 Telephonic: Dial 253-215-8782 Meeting ID: 953 9669 4409
4:30 PM	Infrastructure, Planning, and Sustainability Committee	Join Zoom Meeting at: https://zoom.us/j/86227234162 Telephonic: Dial 253-215-8782 Meeting ID: 862 2723 4162 Passcode: 614650
4:45 PM	Tacoma Housing Authority – Board of Commissioners	Join Zoom Meeting at: https://zoom.us/j/88213821800 Telephonic: Dial 253-215-8782 Meeting ID: 882 1382 1800
5:00 PM	Metro Parks Tacoma Board of Commissioners – Capital Improvement Committee	Please visit https://metroparkstacoma.org
5:30 PM	Landmarks Preservation Commission	Please contact Rueben McKnight at Reuben.McKnight@cityoftacoma.org
6:30 PM	Public Utility Board Meeting – CANCELLED	
THURSDAY, APRIL 29, 2021		
9:00 AM	Hearing Examiner's Hearing *	Please visit https://cityoftacoma.org/hearingexaminer
FRIDAY, APRIL 30, 2021		

NO MEETINGS SCHEDULED



Meeting sites are accessible to people with disabilities. People with disabilities requiring special accommodations should contact the appropriate department(s) 48 hours prior to the meeting time.

* Hearing Examiner's Hearings and Local Improvement District Meetings meet on an as-needed basis. Please contact the Hearing Examiner's Office at (253) 591-5195 to confirm whether a meeting will be held this week. Hearings may be held at various times throughout the day.

** Bid Opening will be held on an as-needed basis. Please contact the Finance Procurement and Payables Office at 253-502-8468 or www.tacomapurchasing.org to confirm whether Bid Opening will be held.



TO: Elizabeth A. Pauli, City Manager
FROM: Peter Huffman, Director, Planning and Development Services *PA*
Stephen Atkinson, Principal Planner, Planning and Development Services
SUBJECT: Tideflats and Industrial Land Use Amendments – Planning Commission
Recommendation
DATE: April 21, 2021

On April 7, 2021, the Planning Commission forwarded its Findings of Fact and Recommendations Report to the City Council for review and consideration. The recommendations are available online at www.cityoftacoma.org/tideflatsinterim.

At the April 27, 2021 City Council study session staff will be presenting an overview of the Planning Commission's recommendations to prepare for the City Council public hearing that evening. The presentation will include an update on the status and findings of the Fossil Fuel Baseline Report.

BACKGROUND:

The City Council, in enacting Amended Ordinance No. 28696 to initiate a non-interim review of the Tideflats Interim Regulations, provided direction to the Planning Commission to establish appropriate parameters for review. These include:

- Consider only those issues identified in Amended Ordinance No. 28470;
- Consider only those uses impacted by Amended Ordinance No. 28470;
- Consider approaches that could be applied to the expansion of existing uses; and
- Consider amendments that will improve the certainty and predictability of the regulations.

Based on this guidance, the Commission considered the following topics:

- Public notification requirements for permits and land use amendments;
- Conversion of industrial lands to non-industrial uses;
- Encroachment of residential developments on industrial lands; and
- Siting of potentially high risk/high impact heavy industrial uses.

In addition, the Planning Commission reviewed and based its recommendations on:

- Consistency with the Container Port Element of the One Tacoma Plan and, broadly, the Growth Management Act;
- Consistency with the Shoreline Master Program and Shoreline Management Act;
- Consideration of new information, including data on existing land uses, environmental conditions, employment, 2019 greenhouse gas inventory and forecast, emergency response, interim permit activity, development trends, and fossil fuel baseline data;
- Consideration of potential impacts of chemical manufacturing uses, fossil and renewable fuel production, smelting, coal facilities, and mining and quarrying;
- Use compatibility with adjacent land uses; and
- Substantial community input and public comments.

**NEXT STEPS AND PROJECT COORDINATION**

The following is a summary of the next steps in the process and timeline for City Council review:

Date	Topic
April 27, 2021	City Council – Study Session: Review of Planning Commission recommendations; Update on Fossil Fuel Baseline Report City Council – Public Hearing on Planning Commission Recommendations
May 4, 2021	City Council – Study Session: Discussion of public comments and testimony
May 11, 2021	City Council – First Reading of Ordinance
May 18, 2021	City Council – Final Reading of Ordinance
Post-adoption	Department of Ecology – State Approval Process for Shoreline Amendments

ADDITIONAL INFORMATION:

Planning Commission agenda materials, staff reports, and presentations are available at www.cityoftacoma.org/tideflatsinterim.

For more information, please contact Stephen Atkinson, Principal Planner, at (253) 905-4146 or satkinson@cityoftacoma.org.

ATTACHMENTS:

- Attachment A – Comparison of Interim Regulations and Planning Commission Recommendations
- Attachment B – Planning Commission Response to Comments
- Attachment C – Fossil Fuel Baseline Study Memorandum

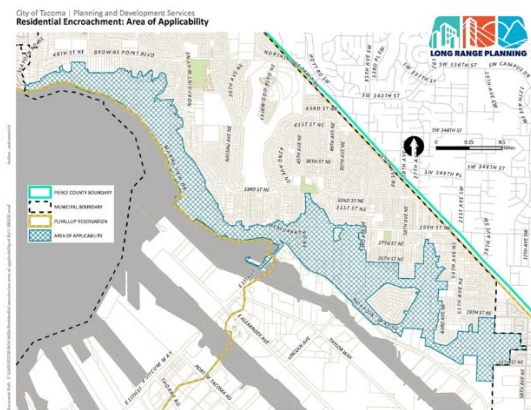


Attachment A: Comparison of Interim Ordinance and Planning Commission Recommendation

Current Interim Regulations		Planning Commission Recommendation	
Permit Notification			
1. Use Applicability – Heavy Industrial Uses 2. Permit Type – Shoreline permits, conditional use permits, variances, SEPA 3. Notification distance - 2500’ from project site or MIC boundary. 4. Who receives notice - Taxpayers of Record 5. Public Meeting - Required		1. Use Applicability – Same 2. Permit Type – Same 3. Notification Distance – Same 4. Who Receives Notice – Same + occupants 5. Public Meeting – Required 6. *New* Applies notification distance to area-wide rezones, Comprehensive Plan Future Land Use Map Amendments	
Conversion of Industrial Lands			
1. Applicability – <ul style="list-style-type: none">• New uses only, does not apply to existing uses• PMI and M-2 Zones in the Port of Tacoma MIC 2. Affected Uses – Prohibited in PMI and M-2 <ul style="list-style-type: none">• Agriculture• Airport• Commercial Recreation and Entertainment• Cultural Institution• Golf Course• Hospital• Juvenile Community Facility• Marijuana Retailer (PMI Only)• High Intensity/Destination Park and Recreation• School, Public or Private• Work Release Center 3. Size Limitations – <ul style="list-style-type: none">• Office• Marijuana Retailer• Retail		1. Applicability – <ul style="list-style-type: none">• Same + existing uses• Same + M-1 Light Industrial Zone 2. Affected Uses – Prohibited in PMI and M-2 <ul style="list-style-type: none">• Agriculture• Airport• Commercial Recreation and Entertainment – (PMI Only)• Golf Course• Hospital• Juvenile Community Facility• Marijuana Retailer (PMI Only)• High Intensity/Destination Park and Recreation (PMI Only)• School, Public or Private• Work Release Center 3. Size Limitations – Same	

**4. *NEW* Affected Uses – Conditional Uses in M-2 and M-1 Districts**

- Commercial Recreation and Entertainment
- Cultural Institution
- Dwellings (M-1 Only)
- Hospital (M-1 Only)
- Juvenile Community Facility (M-1 Only)
- Marijuana Retailer (M-2 Only)
- High Intensity/Destination Park and Recreation
- Retail (M-2 Only)
- School, Public or Private (M-1 Only)

Residential Encroachment**1. Area of Applicability -****2. Allowed Density – One unit per existing lot****3. Subdivision – Prohibited****4. Notice on Title - Required****1. Area of Applicability - Same, except excludes area east of BPA power lines in the SE portion of the map.****2. Allowed Density – Maximum of one unit per acre, subdivision allowed****3. Subdivision – Permitted****4. Notice on Title - No Change****5. *New* Applies building and design standards to limit nuisance impacts from port/industrial uses.****Siting of Heavy Industrial Uses****1. Applicability - Only applies to new uses****2. Coal Facilities – Prohibited****3. Mining and Quarrying – Prohibited****4. Smelting – Prohibited****1. Applicability – New Uses + Existing Uses****2. Coal Facilities - No change****3. Mining and Quarrying - No change****4. Smelting - No change**



Attachment B: Planning Commission Response to Comments

1. Technical Comments Accepted by the Planning Commission

a. Permit Notification.

- Clarified the applicability of the expanded public notice;
- Improved the distinction between public notice and notice of application;
- Eliminated redundant language;
- Improved consistency in the use of “occupant” rather than “resident”;
- Addressed concerns that duplicate public meetings may be required.

b. Conversion of Industrial Lands.

- Modified the proposal to clarify conditional use criteria.

c. Residential Encroachment.

- Modified the boundary of the Overlay District to remove properties to the Southeast of the BPA power lines;
- Modified development standards to address noise and light impacts;
- Modified the proposal to be based on a maximum density rather than minimum lot size;
- Modified the proposal to allow use of PRD bonuses based on a one unit per acre density.
- Amended Notice on Title requirements.

d. Siting of Heavy Industrial Uses.

- Modified the special use standard to allow an existing Fossil Fuel Facility to convert from one fuel type to another without requiring a conditional use permit;
- Modified the special use standards for Fossil Fuel Facilities to allow normal maintenance and repair without a conditional use permit;
- Modified the special use standards for to prohibit a Renewable Fuel Facility from converting to a Fossil Fuel Facility;
- Modified definitions to improve predictability and to address concerns over unintended applicability to TAGRO operations;
- Modified conditional use criteria for chemical manufacturing, high impact uses, and renewable fuel facilities to improve consistency of criteria, clarify applicability of criteria, and to streamline criteria;



- Modified the definition of High Impact Uses to be based on Type-H Hazardous Occupancy in the Washington State Fire Code.

2. Comments on Process

- a. **Comment:** The process is happening too fast.

Response: The timeline for the Planning Commission's deliberations and recommendation was provided for by the City Council in order to ensure that the Council could consider an updated recommendation prior to the expiration of the interim regulations on June 2, 2021.

- b. **Comment:** We don't want two bites at the apple, now and then again during the Subarea Plan.

Response: Firstly, any amendments approved by the City Council may be revisited as part of the Subarea Plan. The Subarea Plan will include an Environmental Impact Statement as well as further economic analyses that will provide additional information for Council consideration. Second, neither the Commission nor the City Council can prevent future City Council's from considering amendments to the Comprehensive Plan or Land Use Regulatory Codes, whether as part of the Subarea Plan or thereafter.

3. Comments Not in Scope of Work

- Create an overlay district for the Port of Tacoma Manufacturing and Industrial Center.
- Expand the list of uses prohibited or size limited in the MIC, specifically in the M-1 District around the Portland Avenue Station, including residential development.
- Limit "incompatible" land uses around the Port of Tacoma MIC, including in the Dome District and Foss Waterway.
- South Tacoma Groundwater Protection District – provide for a Subarea Plan or similar planning effort; review uses for consistency with groundwater protection.
- Address concerns regarding metal recycling citywide.

Response:

- In October of 2020, the City Council, as part of Amended Ordinance No. 28696, directed the Planning Commission to consider non-interim regulations and to return a recommendation to the City Council by April of 2021 for Council consideration.
- The Ordinance adopted by the City Council provided guidance on the scope of work, requesting that the Commission limit the scope of review to those uses that were affected by the interim ordinance.
- While many of these requests fall outside the approved scope of work for this process, the Planning Commission recommends they be addressed as part of the Tideflats Subarea Plan or other planning effort.



4. Proposed Changes Not Accepted by the Planning Commission

- a. **Comment:** Require full lifecycle greenhouse gas reduction for new fuel production and processing.

Response: Fossil fuel facilities would be prohibited from expanding, and therefore, would not be required to provide mitigation for existing impacts. Renewable fuel facilities would be required by definition to demonstrate a 50% lifecycle greenhouse gas reduction over the fossil fuel baseline, according to EPA procedures, and would be required to mitigate for local, facility level emissions. However, requiring full lifecycle mitigation would create a potential barrier to achieving significant near term reductions.

- b. **Comment:** Prohibit all expansions of existing fossil fuel facilities.

Response: The proposed amendments have been drafted to limit impacts to existing uses and to provide for continued investment in these facilities. Regulations that lead to disinvestment in these facilities could cause unintended environmental consequences and consequences for worker safety. In addition, these existing uses provide better than average employment and salaries and are well situated to expand into renewable fuel production. The proposed amendments would facilitate this transition while allowing continued investment in the existing fossil fuel production.

- c. **Comment:** The City should regulate and prohibit any expansion of fossil fuel facility “throughput.”

Response: Exclusive authority to regulate transportation of fuels in Washington, including through pipelines, is vested in the Washington Utilities and Transportation Commission. Exclusive authority to regulate the dispensing of fuels is vested in the Washington State Department of Agriculture. While cities and counties are involved in permitting fuel related facilities, there is no existing State statute that authorizes local governments to regulate the operating throughput of fuels at facilities.

- d. **Comment:** The City should allow all renewable fuel production without any additional permitting or regulation to support a transition to renewable fuels.

Response: While the Planning Commission recommendation supports a transition to renewable fuels and a reduction in local greenhouse gas emissions, renewable fuels can also pose significant environmental and life safety impacts. As part of its review, the Commission considered the potential impacts to marine and shoreline resources, the environmental hazards of locating such facilities in the Tideflats, current concerns with emergency response, potential impacts to nearby residential areas, including Downtown and the Dome District, and impacts to potential receipt and use of federal monies for housing and community development. As a result, the Commission



recommended allowing these uses as a conditional use to balance the costs and benefits of these uses as part of a project level review.

- e. **Comment:** Allow expansion of fossil fuel production to serve Joint-Base Lewis-McChord.

Response: The Planning Commission did not accept the proposed change for the following reasons:

- The City Council can amend land use regulations at anytime and if an emergency arises, the Council can take an emergency action to amend the regulations in order to respond to a national defense need.
- The City cannot regulate to whom Par Pacific sells fuel. As a result, the City cannot allow increased expansion of oil refining and storage only in the interests of national defense. If expansion is allowed, the City cannot determine who can buy the commodity and who cannot.
- Only an estimated 3-10% of Par Pacific fuel production serves JBLM (as of 2017).

Tacoma Fossil Fuels Baseline Study Draft Results

Status Update

Introduction

PURPOSE

To understand the role of the existing fossil fuel businesses and the possible expansion of fossil fuel-related industry, the City engaged BERK to collect information on baseline fossil fuel imports and exports, document the expansion that has happened during the three years of interim land use regulations, and the expected future demand. This information will provide context for decision-makers as they consider non-interim regulations with the Tideflats area.

WORKPLAN

The study included four modules:

1. Baseline data of fossil fuel uses in the Tideflats
2. Documentation of changes within the Tideflats
3. Economic impact of existing fossil fuel facilities in the Tideflats
4. Projections of future demand

To date, BERK is near completion with the baseline data collection and analysis, economic impact, and projections of future demand. Remaining are final interviews with individual operators, as needed, and documentation of permitted/completed expansions, additions, and renovations, as well as proposed but unimplemented changes.

Limitations

Data are collected by various agencies for regulatory and taxing purposes. One of the four fossil fuel transportation modes commonly used in the Tideflats, vehicles, is not regulated in a way that collects data. Other modes, such as pipelines, only collect information on crude oil, which no pipeline in the Tideflats transports.

BERK has compiled these data into as coherent a data set as possible, but inconsistencies exist between different data sources (and sometimes within individual data sources). The purpose of this study is provide decision-makers with contextual information and these inconsistencies are within a level of order magnitude sufficient for planning purposes.

DRAFT RESULTS

This document presents draft results that contextualize the process and public feedback on the proposed non-interim regulations. Four areas are covered:

- Baseline data summary
- Document data sources
- Economic impact analysis
- Future demand projections

Baseline Data Summary

The following draft findings are based on developing a picture of the current state and role of existing fossil fuel uses in the Tideflats area.

Summary of Existing Fossil Fuel Facilities in the Tideflats

Within the Tideflats, there are six fossil fuel storage, refinement, or processing facilities:

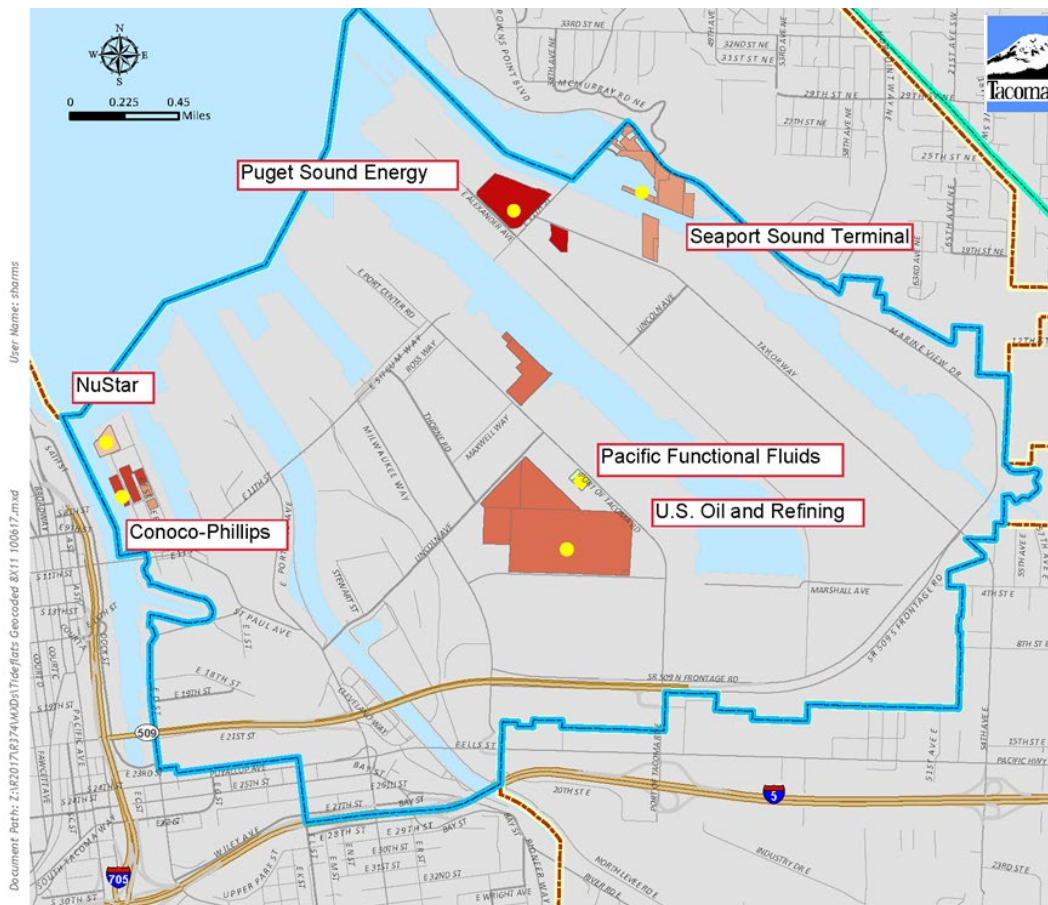
1. Seaport Sound Terminal
2. U.S. Oil and Refining
3. Conoco-Phillips
4. NuStar

5. Puget Sound Energy

6. Pacific Functional Fluids

Exhibit 1 is a map of the Tidelats showing the six facilities of interest for this study. For a description of each facility, please see Appendix A. Tideflat Facilities Descriptions on page 20.

Exhibit 1. Fossil Fuel Facilities in the Tideflats



Source: City of Tacoma, 2020.

- Between the six fossil fuel storage, refinement, or processing facilities in the Tideflats, there is a maximum storage capacity of around 5.2 million barrels or 218.7 million gallons in fossil fuels and a production capacity of around 47,000 barrels per day or around 2.0 million gallons per day.
- Two of the facilities have the ability to produce fossil fuels: Par Pacific, a petroleum refinery, and the pending Puget Sound Energy Liquified Natural Gas facility.

Exhibit 2. Storage and Production Capacity of Fossil Fuel Facilities in the Tideflats

Name	Type	Storage Capacity		Production Capacity	
		Barrels	Gallons	Barrels/ day	Gallons/ day
Par Pacific*	Refinery	2,800,000	117,600,000	40,700	1,709,400
Seaport Sound Terminal	Terminal	1,500,000	63,000,000	-	-
NuStar	Terminal	391,000	16,422,000	-	-
Conoco-Phillips	Terminal	300,000	12,600,000	-	-
Pacific Functional Fluids	Terminal	25,000	1,050,000	-	-
PSELNG Facility**	LNG Facility	190,000	7,980,000	6,000	252,000
TOTAL		5,206,000	218,652,000	46,700	1,961,400
TOTAL (in Thousands)		5,206	218,652	47	1,961

* formerly known as U.S. Oil and Refining

** pending - under construction

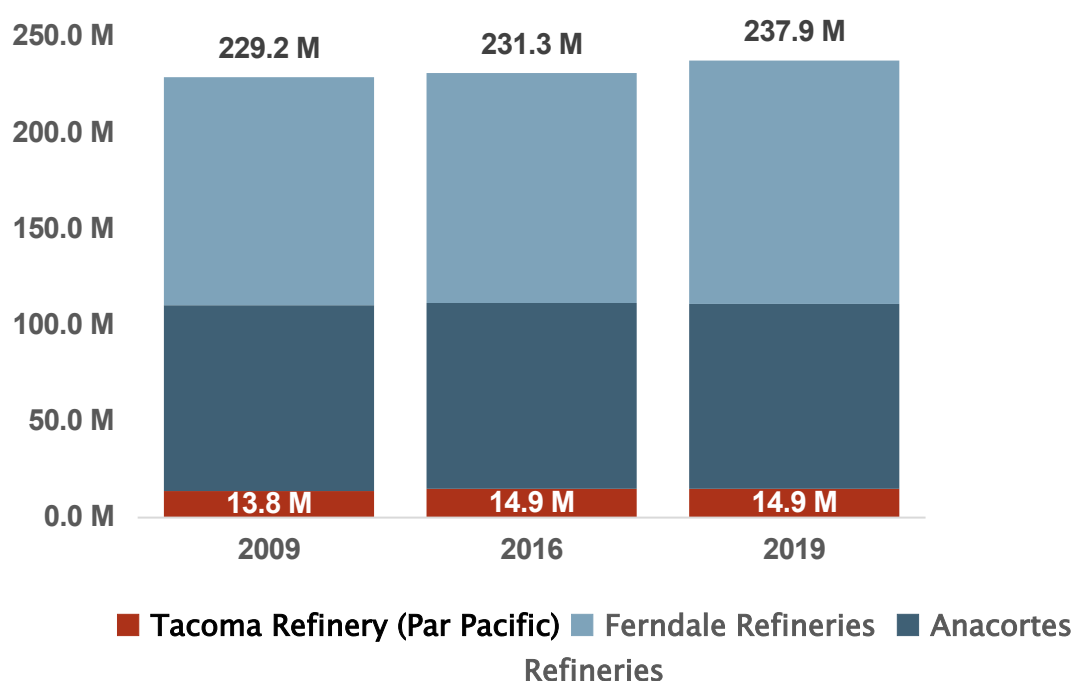
Note: Storage capacity for Seaport Sound Terminal is self-reported. LNG capacity is converted from gallons based on the conversion of 42 gallons per barrel.

Sources: U.S. Energy Information Administration, 2020; BERK, 2021.

Context for Petroleum Refining in the Tideflats

- Washington has five refineries and has the fifth-largest refining capacity in the U.S.
- Tacoma's refinery represents 6% of Washington State's refining capacity
- Tacoma's refinery has not increased in maximum operable capacity since 2016, when the interim regulations were put in place.

Exhibit 3. WA Refineries Maximum Operable Capacity, by Annual Barrels



Source: U.S. Energy Information Administration, 2019; BERK, 2021.

INBOUND AND OUTBOUND MOVEMENTS OF FOSSIL FUELS

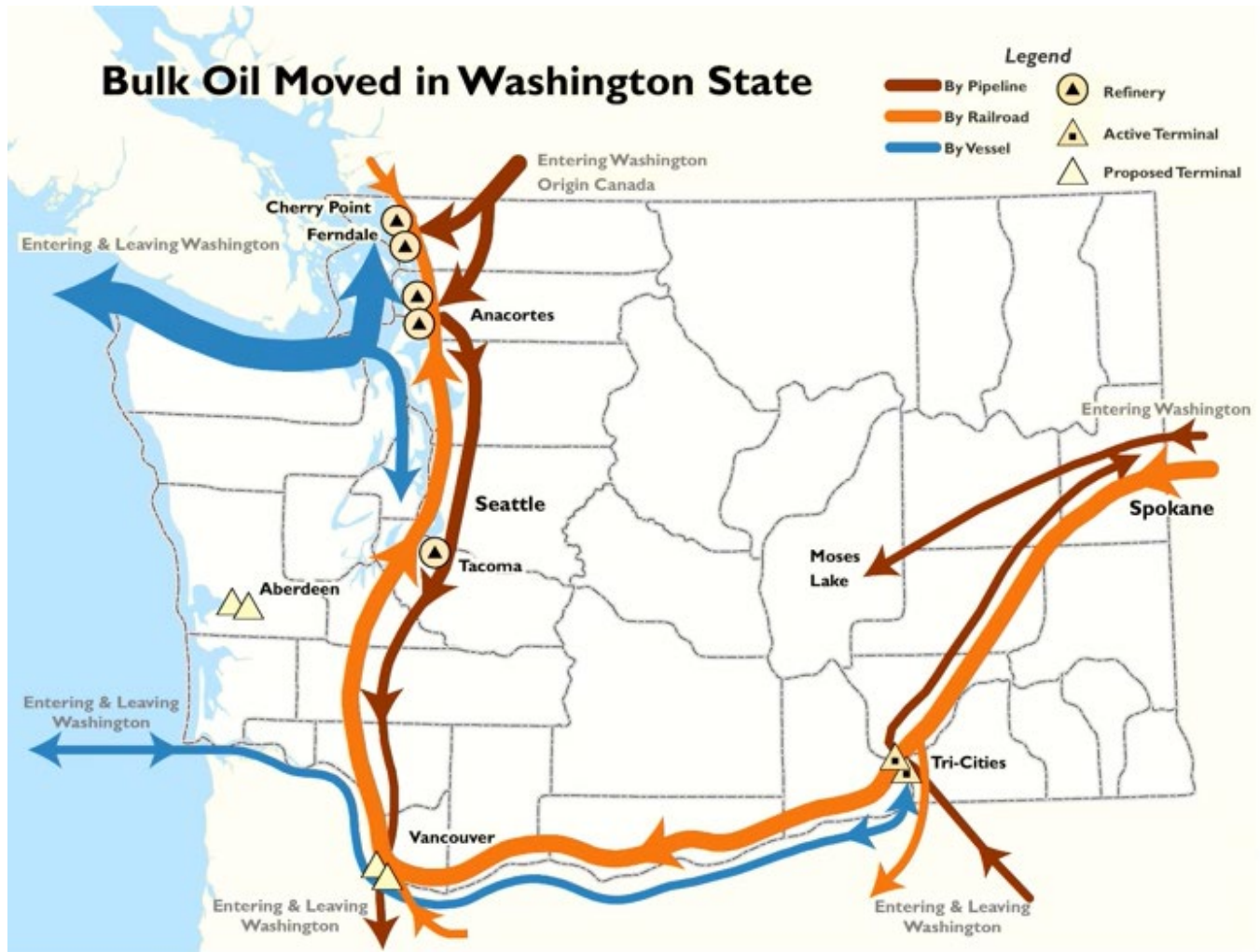
Fossil fuels are moved to and from the Tideflats through four primary transportation modes:

- Vessel:** overwater movement, this includes tankers, cargo/container ships, and barges. Over-water oil transfers are regulated by U.S. Environmental Protection Agency (EPA) and Washington State Department of Ecology (Ecology). The U.S. Army Corps of Engineers (Corps) is responsible for all navigable waterways in U.S. national waters; as part of that responsibility, the Corps tracks the movements of commercial goods, including oil and other fossil fuels.

- **Rail:** Ecology requires advanced notice of transfers for crude oil from receiving facilities. Local emergency response agencies can access data on rail crossings, but these data are not available to the general public. Union Pacific, BNSF, and the City of Tacoma operate rail lines within the Tideflats.
- **Pipeline:** There are two petroleum pipelines in the Tideflats area – the Olympic Pipeline and the McChord Pipeline. Olympic Pipeline is owned and operated by BP; it runs 400 miles from Blaine, Washington to Portland, Oregon. The McChord Pipeline is owned and operated by Par Pacific. McChord Pipeline connects Par Pacific's Tideflats operations to Joint Base Lewis–McChord (14 miles) and transports only JP–8 jet fuel. Ecology collects information from pipeline operators transporting crude oil in Washington State, but neither of the two pipelines operating in the Tideflats transport crude oil.
- **Vehicle:** primarily truck, no agency regulates oil movements by vehicle and data are not available on its movement by this mode.

Bulk movement of oil in Washington follows major transportation routes and connects the population centers across the state. Exhibit 3 is a map created by Ecology and covers the transportation modes that it has regulatory authority over; not included is oil movement by vehicles.

Exhibit 4. Oil Movement in Washington State



Source: Ecology, 2018.

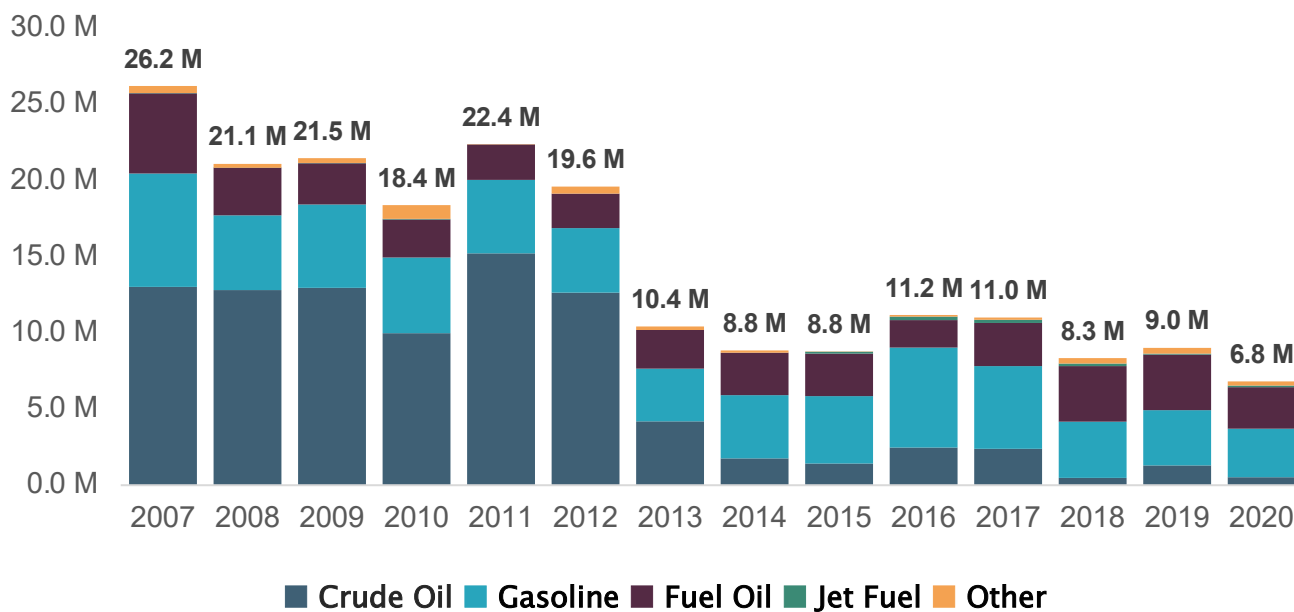
More information on vessel and rail movement of fossil fuels is provided below.

Vessel: Oil Movements to and from Tideflats Facilities

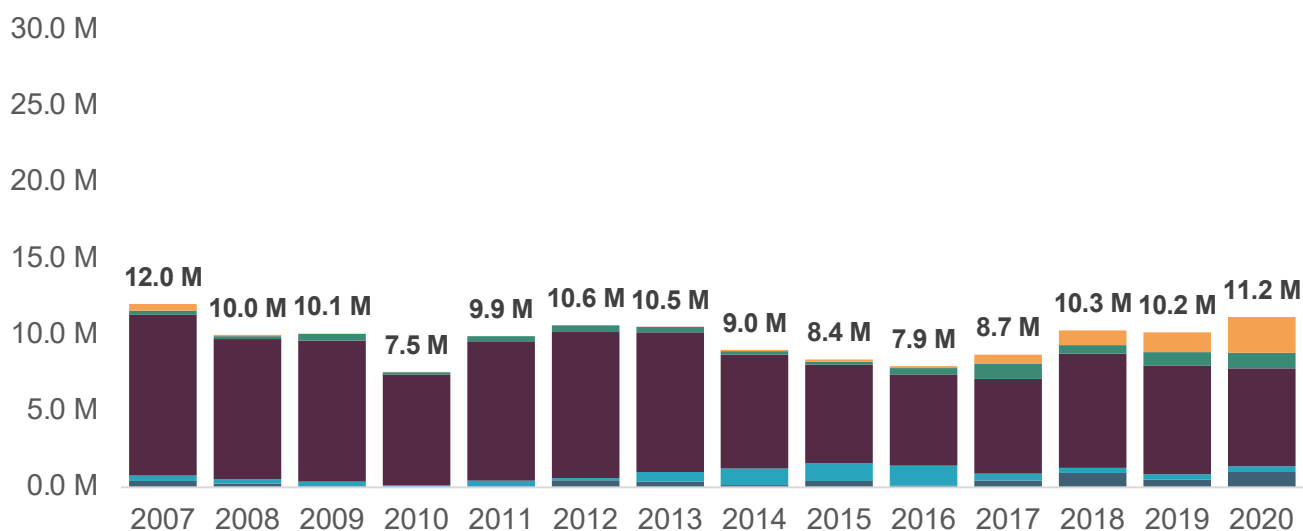
- Inbound movements of crude oil by vessel to Tideflats facilities has decreased significantly since 2012, when crude oil movements by rail began to Washington State
- Inbound movements of gasoline and fuel oil by vessel to Tideflats facilities have also decreased to about half of 2007 levels as of 2020
- Outbound oil movements from Tideflats facilities primarily consist of fuel oil, which includes diesel, marine fuel, and bunker oil.

Exhibit 5. Vessel Inbound/Outbound Oil Movements to and from Tideflats Facilities

1) Vessel Inbound Oil Movements (Barrels)



2) Vessel Outbound Oil Movements (Barrels)



Note: Water movements only; e.g., these totals do not include jet fuel delivered to JBLM by the McChord Pipeline.

Source: Washington State Department of Ecology, 2021; BERK, 2021

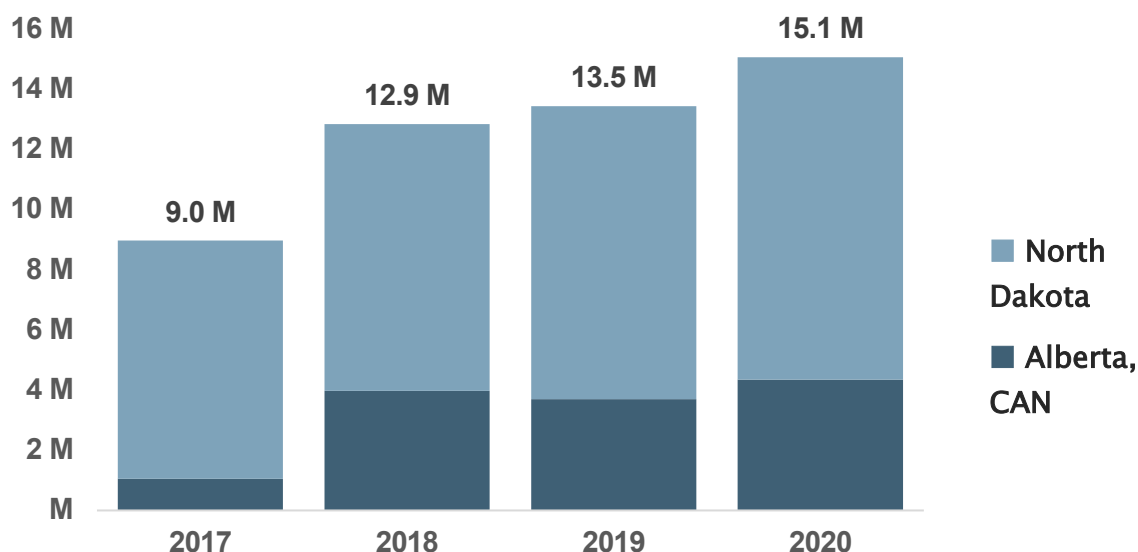
Rail: Crude Oil Movements to Tacoma

Only data on crude oil movements into Tacoma are tracked by Ecology for regulatory purposes. Additionally, data from Ecology is not available at a level of detail in order to isolate rail shipments to individual facilities within the City. Movements of refined petroleum products and other fossil fuels are not tracked by public data sources.

Findings around rail crude oil movements to Tacoma are below:

- Crude oil movements by rail to Tacoma have been increasing in recent years. As mentioned above, crude oil movements into Washington began in 2012 and has been increasing steadily in volume.
- Crude oil movements are primarily originating from North Dakota (i.e. Bakken crude oil)

Exhibit 6. Rail Crude Oil Inbound Movements to Tacoma (Barrels)



Sources: Washington State Department of Ecology, 2020; BERK, 2021.

All Modes: Motor Vehicle Fuel Sales from Tideflats Facilities

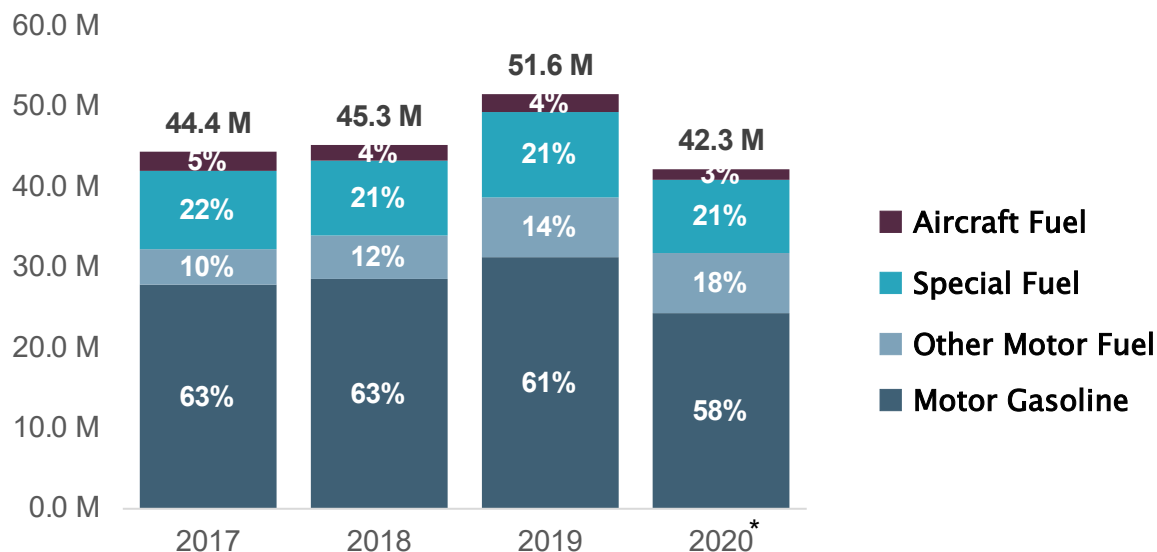
The Washington State Department of Licensing is responsible for taxing certain types of petroleum products that are used for transportation as part of the Motor Vehicle Fuel Tax. These taxes are collected as products exit terminals, taxable fuel storage and distribution facilities that are supplied by pipeline or vessel.¹ Beyond gasoline,

¹ U.S. Internal Revenues Service, "Who Reports as an Approved Terminal?"

this includes fuel used to power aircraft and other fuels to power motor vehicles.

- Motor vehicle fuel sales from Tideflats facilities peaked in 2019 with nearly 52 million barrels of fuel disbursed.
- Most fuel sales consist of motor gasoline. Gasoline movements from Tideflats facilities in 2019 totaled around 31.3 million barrels.

Exhibit 7. Outbound Fuel Disbursements from Tideflats Facilities, by Fuel Type (Barrels)



*Note: * 2020 information is incomplete – data is missing for September, November, and December of 2020.*

Sources: Washington State Department of Licensing, 2021; BERK, 2021

<<https://www.irs.gov/businesses/small-businesses-self-employed/who-reports-as-an-approved-terminal>> March 16, 2021.

Data Source Documentation

Inbound and Outbound Fossil Fuel Movements

Public data sources around inbound and outbound movements of fossil fuels to and from Tacoma facilities primarily consist of three sources:

- Washington State Department of Ecology Advance Notice of Oil Transfer (ANT) data
- Washington State Department of Licensing Fuel Tax Disbursement Schedule data
- U.S. Army Corps of Engineers Waterborne Commerce Statistics Center data

Exhibit 8. Available Data Sources on Import and Exports of Fossil Fuels

Data Source/Mode	Product Type	Inbound/Outbound	Most Detailed Geography	Frequency of Reporting
<u>Department of Ecology – Advance Notice of Oil Transfer (ANT) Data</u>				
By Vessel	Crude Oil and Refined Petroleum Products	Inbound and Outbound	Individual Facility	Every Transaction
By Rail	Crude Oil	Inbound	Tacoma	Quarterly
Department of Licensing – Fuel Tax Disbursement Schedule Data				
All Modes	Motor Vehicle Fuel	Outbound	Individual Facility	Every Transaction
<u>U.S. Army Corps of Engineers – Waterborne Commerce Statistics Center Data</u>				
By Vessel	Crude Oil and Refined Petroleum Products	Inbound and Outbound	Tacoma	Annual

Note: Department of Licensing data must be requested from DOL directly. Department of Ecology ANT data must also be requested from Ecology directly through a public records request process.

Source: BERK, 2021

Most detailed inbound and outbound movement information is around vessel movements. The following areas are not being tracked at the level of detail needed to isolate inbound and outbound movements to Tacoma facilities:

- **Pipeline movements.** Crude oil inbound volumes via pipeline are only tracked by the Department of Ecology at the Washington state level. In addition, volumes of refined petroleum products moving via pipeline, such as via the Olympic Pipeline, are not tracked by a public data source.
- **Outbound rail movements.** Only inbound crude oil movements are being tracked by the Department of Ecology. Outbound movements of both crude oil and refined petroleum products from facilities or locations in Washington state are not being tracked by a public data source.
- **Inbound truck movements.** Inbound movements of crude oil or refined petroleum products are not tracked by a public data source. Only outbound gasoline movements loaded onto trucks are being tracked by the Department of Licensing for motor vehicle fuel tax purposes.

Production and Storage Capacity

Production capacity of existing fossil fuel facilities in the Tideflats, in other words the production capacity of Par Pacific, can primarily be tracked via the following source:

- U.S. Energy Information Administration Refinery Capacity Reports.
 - This report is updated on an annual basis and is released in June.

Storage capacity of the existing fossil fuel facilities in the Tideflats can primarily be tracked via the following sources:

- Washington State Department of Ecology Permits and Plans
 - Oil Spill Prevention Plans for each facility. Updated every five years or in the

event of a significant change at a facility.

- Industrial section permits for each facility. Updated every five years.

Additional Data Sources

As part of the on-going analysis related to this study, we are integrating information from additional sources to those discussed above. Exhibit 9 shows the description and identified sources for the four information domains being considered for supplementing the analysis of this study.

Exhibit 9. Additional Data Sources

Information Domain	Description	Sources
Economic Impact	Overall industry sector employment and employment growth is available as part of the <i>Tideflats Subarea Plan Baseline Report</i>	Puget Sound Regional Council, U.S. Bureau of Labor Statistics, U.S. Census Bureau, CoStar, and IMPLAN
Fiscal Impact	City of Tacoma and Tacoma Public Utilities revenues generated from the identified fossil fuel facilities are available and will be incorporated into the final report	City of Tacoma and Tacoma Public Utilities
Future Demand	The City is currently conducting City of Tacoma level energy consumption and emissions forecasts through 2050 as part of the Climate Justice Plan	<i>Various</i>
Greenhouse Gas Emissions	The City conducts a periodic greenhouse gas inventory to identify local fossil fuel consumption related to municipal operations, commercial, industrial, and residential uses. Additional facility level data is available from Puget Sound Clean Air Agency and Ecology. EPA monitors emissions from U.S. Oil	City of Tacoma Office of Environmental Policy and Sustainability Puget Sound Clean Air Agency Ecology EPA

Sources: City of Tacoma, 2021; BERK, 2021

Economic Impact

As the only fossil fuel refining and processing companies in the City of Tacoma, the five existing companies included in this study can be identified by industry type. To estimate the economic impact of the study businesses BERK used the industry standard economic analysis platform IMPLAN. IMPLAN is a proprietary Input-Output (I-O) modeling system that maps the interdependence among various producing and consuming sectors of an economy to estimate the economic contribution of an industry or economic sector on a defined area.

Economic impact results from IMPLAN are based on estimated employment at the fossil fuel facilities in the Tideflats. BERK was unable to obtain employment for the Conoco-Phillips facility and the results below are exclusive to the other five facilities in the Tideflats. Results from the analysis are shown below:

- Economic impacts of the fossil fuel facilities in the Tideflats excluding the Conoco-Phillips facility to the Pierce County economy are estimated to be around \$2.5 billion in annual economic output (e.g. the annual production value)
- For context, Pierce County's annual economic output is estimated to be around \$77.6 billion. The five fossil fuel facilities represent around 3.2% of the County's total annual output.

Exhibit 10. Estimated Economic Impact of Fossil Fuel Facilities Excluding the Conoco-Phillips Facility, Pierce County, 2021\$

Impact	Employment	Labor Income	Value Added	Output
Direct	357	\$78.2 M	\$784.7 M	\$2,209.9 M
Indirect	704	\$45.4 M	\$126.8 M	\$229.8 M
Induced	324	\$18.0 M	\$34.5 M	\$54.1 M
TOTAL	1,384	\$141.6 M	\$946.1 M	\$2,493.8 M

Note: BERK was unable to obtain employment for the Conoco-Phillips facility and the result above are excluding the economic impact of the Conoco-Phillips facility.

Sources: IMPLAN, 2021; BERK, 2021.

The results above are based on 2019 data and are shown in 2021 dollars. It is important to note that results from I-O modeling systems such as IMPLAN are based on approximations of historical industrial relationships between demand and resulting economic activity – in essence, the IMPLAN dataset is a snapshot in time of a

regional economy. How economic activity may change based on demand in the future cannot be precisely predicted using I-O modeling.

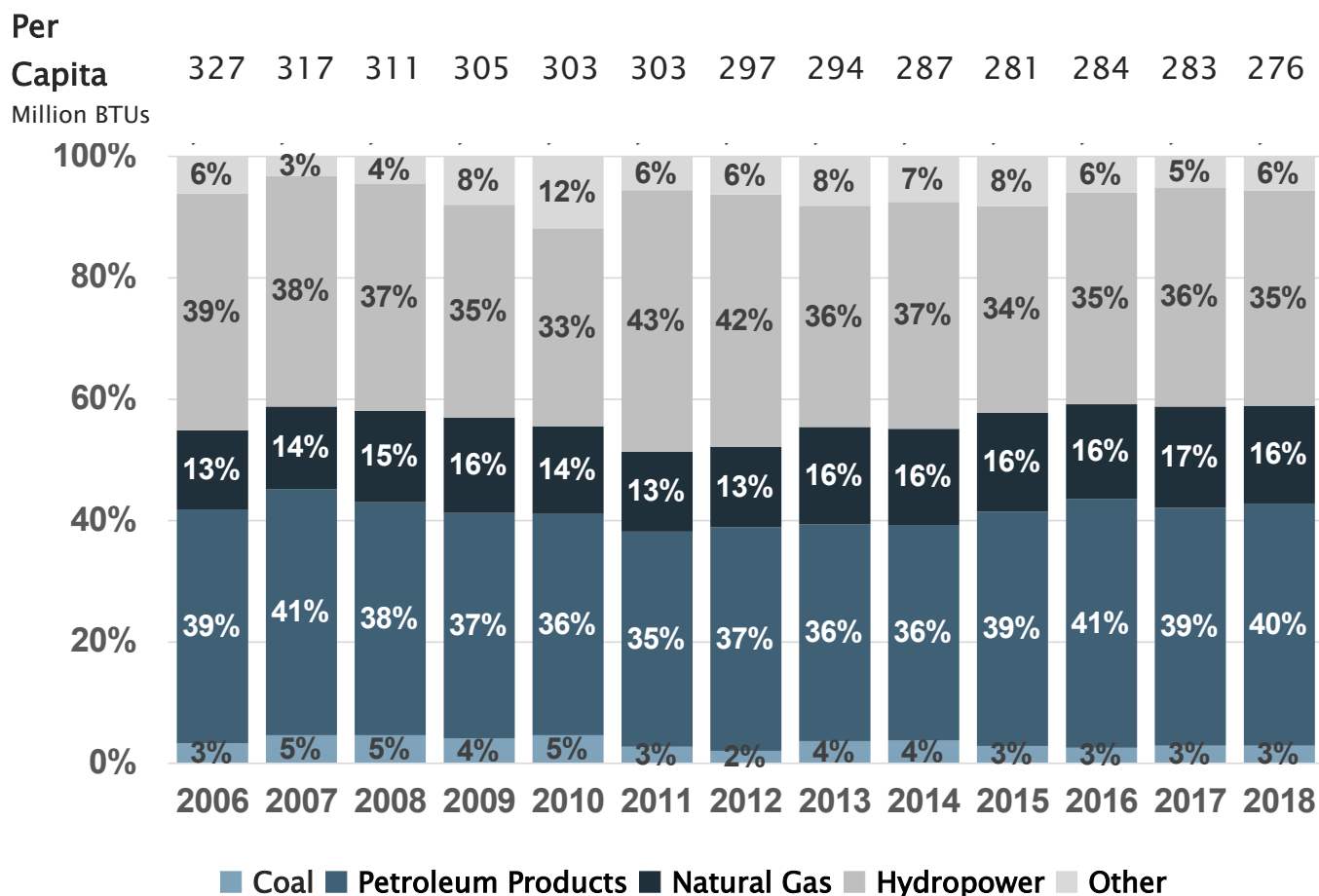
Future Demand

Trends in Energy Consumption in Washington State

- Consumption of coal, natural gas, and petroleum products has represented around 56% of Washington State’s total energy consumption, on average, over the last several years.
- Hydroelectric power is a significant alternative energy source for the state.
 - 2011 saw an abnormally high supply of hydroelectric power due to persistent rainfall in spring/summer
- While total energy consumption for the State has remained fairly stable over the past decade, per capita energy consumption has been steadily decreasing over the same time period.

Exhibit 11. Share of Total Energy Consumption for WA State by Source

Total													
Quintillion	2.08	2.05	2.04	2.03	2.04	2.07	2.05	2.05	2.02	2.01	2.07	2.10	2.08
BTUs													



Sources: U.S. Energy Information Administration, 2018; BERK, 2021.

U.S. Future Energy Forecast

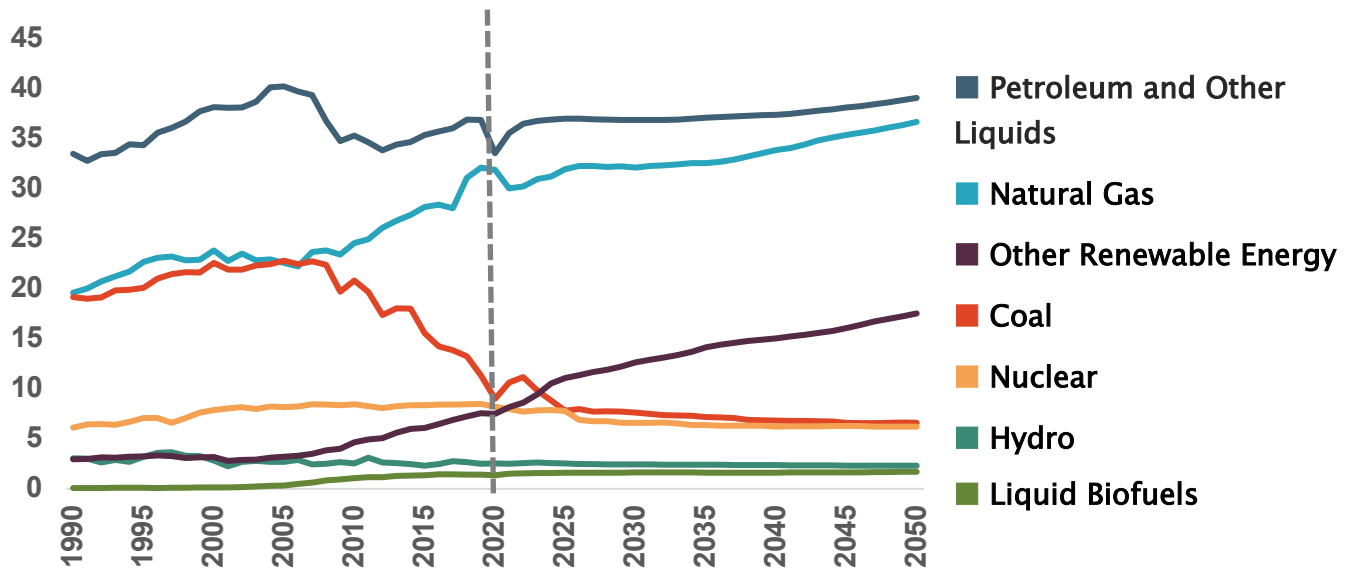
The following projections and trend analysis are pulled from the U.S. Energy Information Administration's Annual Energy Outlook 2021 and are based on the EIA's reference case forecast, the EIA's best assessment of how U.S. and world energy markets will operate through 2050. Key takeaways include:

- Petroleum is projected to remain the most-consumed fuel in the U.S., driven by vehicles and industrial processes. Motor gasoline is projected to remain the predominant vehicle fuel through 2050 despite growing mix of technologies in passenger vehicles.
- Consumption of non-hydroelectric renewable energy is projected to be the fastest growing energy source, while coal continues a steady decline.
- Consumption of natural gas is projected to keep growing as well, driven by expectations that natural gas prices will remain low relative to historical prices.

Natural gas consumption is projected to be concentrated in two areas: industrial uses and exports. Consumption of natural gas in other sectors (residential, transportation, etc.) is projected to grow slowly or remain nearly flat through 2050.

- The amount of crude oil processed at U.S. refineries decreased in 2020 due to lower demand for transportation fuels but is projected to return to 2019 levels by 2025.
- Biofuel consumption (ethanol, biodiesel, etc.) as a share of the U.S. fuel mix is projected to slowly grow through 2050.

Exhibit 12. U.S. Energy Consumption Forecast by Fuel Type, in Quadrillion BTUs



Source: U.S. Energy Information Administration, 2019; BERK, 2021.

Appendix A. Tideflat Facilities Descriptions

1. Seaport Sound Terminal (TARGA)

Facility Description: “SeaPort Sound Terminal provides bulk liquid storage of petroleum, petroleum products, and renewable fuels. It is accessible by water, rail, pipeline, and truck and offers on-water diesel, a five-lane truck rack, oily water treatment, transmix, specialty blending, and rail car logistics. The Facility ... is two distinct parcels separated by the



Hylebos Waterway. The main Facility is a 33-acre loading terminal with 52 aboveground storage tanks (ASTs), a 5-lane truck loading rack, an 800-ft tug and vessel fueling pier, and old un-used refining equipment. The topography is relatively flat. Each tank storing petroleum products is surrounded by secondary containment, and drainage is controlled by valves and piping with ultimate discharge to the Hylebos Waterway to the southwest. The second parcel is a 6-acre rail offload area with 36 rail spots located on the southwest side of the Hylebos Waterway. A pipeline under the Hylebos Waterway sediment transports fuel from the rail offload area to the terminal.”

Source: Seaport Sound Terminal LLC, “Spill Prevention, Control, and Countermeasure Plan,” December 2018.

Tanks: 52 tanks

Storage Capacity: 1,362,460 barrels

Products/materials: Diesel, gasoline, additives, ethanol

Modes served: Pipeline, Rail, Truck, and Vessel

Truck Facilities: 5 lanes

Dock Data: 800’ tug and vessel fueling pier

2. U.S. Oil and Refining

Facility Description: “U.S. Oil & Refining Co.'s (USOR) Tacoma Refinery (NAICS Code 32411) is a continuous processing plant with 42,000 barrels (bbl) per day crude oil charge rate capacity. Products produced at the refinery include gasoline, jet fuel, diesel fuel, marine fuel oils, gas oils (intermediate product), as well as emulsified, medium curing and road asphalts. The refinery has storage capacity for approximately 2.8 million barrels of crude oil and refined products.



Source: “Facility Oil Spill Prevention, Control, and Countermeasures Plan Submittal Agreement for U.S. Oil & Refining Co., (2018)”

Storage Capacity: 2.8 million barrels of crude oil and refined products

Products/materials: Gasoline, jet fuel, diesel fuel, marine fuel oils, gas oils, asphalts

Modes served: Vessel, rail, pipeline, and truck

Average Daily Throughput: 42,000 barrels per day

Greenhouse Gas Emissions: 146,000 metric tons annually, 2019, per <https://www.epa.gov/ghgreporting/ghgrp-refineries#trends-subsector>

3. Conoco-Phillips

Facility Description: “The Tacoma Terminal is a 24-hr bulk storage and distribution terminal for finished products. Petroleum products (gasoline and mid-distillates) and additives are delivered to, stored at, and distributed from the terminal. Products are received by pipeline and barge, and distributed by tank trucks. The majority of the petroleum product is received through



the Olympic Pipeline, with an average receipt range of 1,500–2,000 bph. Ethanol and gasoline additives are received at the terminal by tank trucks.”

Source: <https://www.phillips66pipeline.com/am-site/media/tacoma-renton-terminal-erap-2.pdf>

Tanks: 18 tanks

Storage Capacity: 298,809 barrels

Products/materials: Diesel, gasoline, additives, ethanol

Modes served: Pipeline, Truck, and Vessel

Truck Facilities: 4 lanes

Dock Data: Draft: 26 feet; LOA: 450 feet; Loading rate 3,000–4,000 bph; Unloading rate: 7,000 bph

Average Daily Throughput: 504,000 gallons of bulk petroleum products

4. NuStar

Facility Description: NuStar Facility

Description: NuStar Tacoma produces gasolines, aviation fuels, diesel, ethanol, and fuel oils. There are 15 tanks with capacity for 377,000 barrels of storage. The facility is located at the north entrance to the Foss Waterway is served by barge, pipeline, rail, truck, and vessel.

Source:

http://www.nustarenergy.com/Business/AssetSheets?assetid=TR_TAC_WA&assettype=Storage

Tanks: 15 tanks

Storage Capacity: 377,000 barrels

Products/materials: Gasoline, aviation fuels, diesel, ethanol, fuel oils

Modes served: Barge, Pipeline, Rail, Truck, and Vessel

Truck Facilities: 4 lanes

Dock Data: Draft: 26 feet; LOA: 450 feet; Loading rate 3,000–4,000 bph; Unloading rate: 7,000 bph

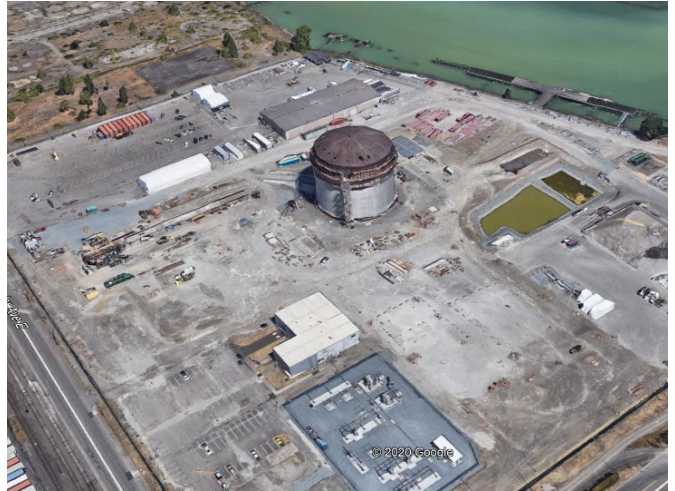


5. Puget Sound Energy LNG Facility

Facility Description: “The facility would chill natural gas to produce approximately 250,000 gallons of liquefied natural gas (LNG) daily for use as a reduced-emissions fuel for marine vessels and land-based vehicles, as well as for utility peak shaving during periods of high demand. A single eight-million gallon, non-pressurized full-containment LNG storage tank consisting of an inner nickel-steel tank and an outer concrete tank with interstitial insulation, would be located on the site. The facility would also include infrastructure for loading marine vessels with LNG from a new fueling platform and mooring dolphins to be installed on the Blair Waterway.”

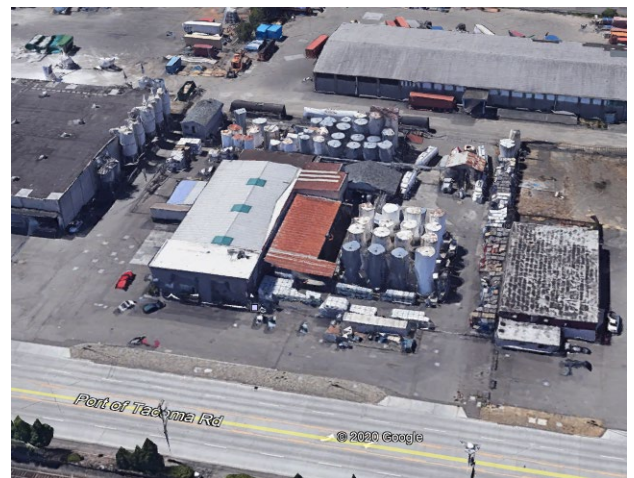
Source:

https://www.cityoftacoma.org/government/city_departments/planning_and_development_services/planning_services/pse_proposed_tideflats_lng_facility



6. Pacific Functional Fluids

Facility Description: “This plant is primarily a storage/distribution facility, but also has blending/compounding capabilities. Non hazardous products stored at this plant include bio-diesel fuels; lubrication oils, Propylene Glycol, aircraft de-icing fluids, runway de-icing fluids, along with various chemical and oil blend additives. Hazardous products stored at this facility on a daily basis are Acetic Acid, Potassium Hydroxide (KOH), drums of gasoline, diesel fuel, small amounts of various solvents, and propane for fuel. Pacific Functional Fluids tank transport vehicles are occasionally parked in the containment area of the facility loaded with Jet Fuels, lubricating oils, and/or deicing fluids for delivery the next day.”



Source: Pacific Functional Fluids, “Oil Spill Plan,” 2011 (revised 2018)

Tanks: 60

Storage Capacity: 919,205 gallons

Products/materials: Acetic Acid, Chemical Blend, De-Icer, Diesel #2, E36–Runway De-Icer, Flush Diesel, Glycol Blend, Lube Oil, Lube Oil Blend, Octaflow EF Concentrated, Octaflow EF Diluted, PG, Propylene Glycol, Polar Plus concentrate, Polar Plus Diluted, Potassium Hydroxide

Modes served: Rail and Truck



**CITY OF TACOMA, WASHINGTON
OFFICE OF THE CITY COUNCIL
COUNCIL CONSIDERATION REQUEST**

TO: Mayor & City Council
FROM: Council Member John Hines and Council Assistant Claire Goodwin
COPIES TO: Elizabeth Pauli, City Manager; Tadd Wille, Deputy City Manager; Bill Fosbre, City Attorney
SUBJECT: Multi-Family Housing Tax Exemptions & Equity Index
DATE: April 22, 2021

I ask for your support for an ordinance that will suspend new applications for the eight-year multi-family housing tax exemption in mixed-use centers designated “very high” opportunity based on the City’s Equity Index.

LEGISLATIVE INTENT:

Resolution/Ordinance Request:

Tacoma has one of the most competitive real estate markets for housing in the country.¹ After years of stalled housing development, the City is seeing much-needed investment and construction of large, multi-family housing projects in areas designated by the City Council as target areas for growth under the City’s *One Tacoma* Comprehensive Plan. These target areas for growth are called Mixed-Use Centers (MUCs). Tacoma has eighteen MUCs located throughout the city.

The City uses the Multi-Family Property Tax Exemption (MFTE) to encourage growth in the MUCs. Over the past five years, nearly 2,000 units have been added through this program, with another 4,300 units in the construction pipeline currently. The MFTE financially incentivizes development in these areas by exempting property taxes for eight or twelve years on the assessed improvements that create four or more additional housing units. The eight-year MFTE is the standard exemption with no affordable housing requirement, while the twelve-year MFTE requires that at least 20% of the units built be reserved for households that earn 80% or less than AMI. AMI is published annually by the Department of Housing and Urban Development (HUD). For the affordability requirement, the annual rents charged are to be no more than 30% of the 80% median income – rents are set by HUD each year.² While the City provides the tax exemption, this investment pays dividends over the life of the housing project and the City recuperates more than it invests through increased sales and construction taxes.

Even with these incentives offered for housing development, Tacoma continues to lack affordable housing for low-income individuals. According to the *Home in Tacoma: Housing Action Plan (2021)*, in 2019 there was an estimated 7,159 households with incomes of less than 50 percent Area Median Income, (or \$35,000 and less per year), that cannot find rental units they can afford.³ Of the 2,000 units created through the MFTE in the past five years, only 130 were required to be affordable. Of the 4,300 in the construction pipeline, only 264 will be required to be affordable. The City’s highest opportunity areas, most notably those in the North End, are the most challenging to access for low and moderate income households. Opportunity is defined as a situation or

¹ <https://www.redfin.com/news/near-record-14-pct-home-price-gains/>

² [https://www.cityoftacoma.org/UserFiles/Servers/Server_6/File/CEDD/PTE%20Summary%20\(July%202019\).pdf](https://www.cityoftacoma.org/UserFiles/Servers/Server_6/File/CEDD/PTE%20Summary%20(July%202019).pdf)

³ <https://www.cityoftacoma.org/cms/one.aspx?portalId=169&pageId=180033> (p. 6)

condition that places individuals in a position to be more likely to succeed or excel. Affordable housing is needed across the city, but especially in areas where the wealth-gap is greatest and where opportunity is highest.

The Equity Index is a tool used by the City of Tacoma to identify disparities in the city based on census block group data. The Equity Index uses 29 indicators within five social determinant categories based on the Tacoma 2025 Strategic Plan to determine where the greatest community needs are located. Census block groups' score are labeled on a scale from "very high" to "very low." Areas with the highest opportunity are labeled "very high" and areas with the lowest opportunity are labeled "very low." Tacoma's Equity Index was generated by the Kirwan Institute for the Study of Race & Ethnicity for Tacoma's Office of Equity and Human Rights.

Given the market-driven high demand for housing in Tacoma, the City does not need to offer incentives in "very high" opportunity areas that do not include affordability requirements because they are the most desirable places for developers to build. This proposal would create more affordable housing in the areas of the city that have historically been the most expensive to live – opening the doors to making even the "very high" opportunity areas a possibility for any resident of Tacoma.

Currently, the only MUCs that fall under the "very high" opportunity areas is the Proctor District and Point Ruston.

DESIRED RESOLUTION DATE: May 4, 2021

ALIGNMENT WITH TACOMA 2025 KEY FOCUS AREAS:

This legislation, program, project, or event is best aligned with the following (Check all that apply):

Livability: *Equity Index Score:* Moderate Opportunity

Decrease the percentage of individuals who are spending more than 45% of income on housing and transportation costs.

Improve access and proximity by residents to diverse income levels and race/ethnicity to community facilities, services, infrastructure, and employment.

If you have a question related to the Council Consideration Request, please contact Council Assistant Claire Goodwin at (253) 219-0679 or claire.goodwin@cityoftacoma.org.

SUBMITTED FOR COUNCIL CONSIDERATION BY: Council Member John Hines

SUPPORTING COUNCIL MEMBERS SIGNATURES (2 SIGNATURES ONLY)

(Signatures demonstrate support to initiate discussion and consideration of the subject matter by City Council for potential policy development and staff guidance/direction.)

1. 

POS# 1

2. 

POS# 8

Mayor's initials





CITY OF TACOMA, WASHINGTON OFFICE OF THE CITY COUNCIL COUNCIL CONSIDERATION REQUEST

TO: Deputy Mayor Blocker & Members of the City Council
FROM: Mayor Victoria Woodards and Chief Policy Analyst Melanie Harding
COPIES TO: Elizabeth Pauli, City Manager; Tadd Wille, Deputy City Mgr.; Bill Fosbre, City Attorney
SUBJECT: Request for Resolution: A request to rename Fireman's Park to Firefighters' Park
DATE: April 22, 2021

I submitting a request for your consideration to rename Fireman's Park to Firefighters' Park and to request that a resolution proposing this renaming be brought to the City Council on May 4, 2021.

LEGISLATIVE INTENT:

In 2014, the City Council adopted an Equity and Empowerment framework which made equity a guiding principle across the organization and committed the City to changing practices which created or sustained inequities. On August 20, 2019, the City Council approved Resolution 40408 amending the City's policy on place names and name changes. One of the primary recommendations for updating this policy was to align it with guiding City principles and include the concepts of equity, diversity, and inclusion when considering place names and name changes throughout the City. The policy amendment also provided the Mayor and City Council with the authority to make naming proposals.

Fireman's Park is currently located at 801 A Street, Tacoma (see attached map).

Tacoma Fire Department (TFD) has been working to meet our organization-wide goal of having employees who reflect the diversity of Tacoma. Part of this work has included efforts to increase the representation of women in the TFD workforce. This renaming request seeks to acknowledge this work and align the name of this public park with the goals of the guiding city principles of equity, diversity, and inclusion, while continuing to recognize the history and many contributions of Tacoma's Fire Department.

While women remain underrepresented in the field, the national history of women in firefighting goes back more than 200 years. In 1818, Molly Williams was recorded as being the first female firefighter in the United States. As a slave in New York City, she became a member of Oceanus Engine Company #11, a volunteer engine company. During the blizzard of 1818, male firefighters were scarce due to an influenza outbreak and Williams took her place alongside male peers, pulling the pumper to a fire through the deep snow.

The city's first female firefighter, Eileen Lewis, joined TFD in 1981. In 2000, Lewis became TFD's first female fire chief and the first woman in the United States to lead a large municipal fire department.¹ That same year, under Lewis's leadership, Fire Station No. 10 gained national recognition for having one of the first all-female firefighting crews in the country.²

¹ <https://www.tacomadailyindex.com/blog/tacoma-fire-chief-lewis-will-retire/581969/>

²

<https://www.thenewstribune.com/news/coronavirus/article241377011.html#:~:text=%E2%80%99COut%20of%20410%20fire%20fighters,24%20firefighters%20includes%20nine%20women.>

In addition to efforts to recruit a more racially diverse staff, targeted outreach to women is now a standard recruiting practice. TFD has partnered with our Human Resources Department on efforts like the 2019 “Women’s Firefighter Workshop.” In that workshop:

- Fifty women from the community attended to meet and speak with women serving as career firefighters;
- In addition to hearing from these experienced, highly-trained professionals, they were also provided hands on experiences and information on how to apply to join the Tacoma Fire Department.

In 2020, the Human Resources Department created virtual sessions due to COVID, and eighty women attended.

It is because of efforts like these that 13.4% (54) of TFD’s current 404 uniformed staff are women. This is significant because the percentage of women on almost all other departments across the nation is closer to 5%. Also, nine are Firefighter-Paramedics and seven serve in roles of supervision/leadership (including one who serves as an Assistant Chief). Additionally, one – Allison Hinzman – was elected to serve as the President of the Firefighter’s union, IAFF Local 31, in December 2020. She is the first woman to do so.

In acknowledgment that this career is not for men alone, TFD Lieutenant Marja Stowell took the initiative to request the renaming of Fireman’s Park to Firefighters’ Park in 2019, noting that “changing the name fits with the city’s values of equity.”³ An online petition was circulated in May of 2019 as part of that effort.

In response to Lt. Stowell’s request and in alignment with Resolution No. 40408, Mayor Woodards announced an intent to bring forward a proposal to rename the park in March 2020 during that year’s State of the City Address. Her renaming proposal was delayed due to COVID-related restrictions on the legislation that could be brought forward in newly virtual public meetings as well as the need to pivot attention to emergency response efforts. This year, she proposes that a resolution renaming the park be considered on International Firefighters’ Day: May 4, 2021.

As the Tacoma News Tribune Editorial Board noted at the beginning of the pandemic “we can and should mark the progress made by females in all careers, especially those most historically dominated by males— and those who are exemplifying true Tacoma grit during the novel coronavirus emergency.”⁴

In addition to forward the city values of diversity, equity, and inclusion, this proposal strives to retain recognition of the history and many contributions of the Tacoma Fire Department.

Tacoma was the first city in Washington State to establish a paid fire department. Within two weeks of the 1889 fire which caused extensive damage in Seattle, the Tacoma City Council voted to put its volunteer department on salary.⁵

On Saturday June 20, 1891 the Tacoma Fire Department moved into newly built Station No. 6 at 823 A Street. The two-story brick building, TFD’s first brick fire station, also became the headquarters for the Fire Department. According to the Old City Hall Historic District Nomination, an adjacent park was completed in 1894 and popularly called Fireman’s Park due to its co-location with Fire Station #6. While Fire Station #6 was torn down in 1974, Fireman’s Park has retained its name to date.⁶

3

<https://www.thenewstribune.com/news/coronavirus/article241377011.html#:~:text=%E2%80%9COut%20of%20410%20fire%20fighters,24%20firefighters%20includes%20nine%20women.>

4

<https://www.thenewstribune.com/news/coronavirus/article241377011.html#:~:text=%E2%80%9COut%20of%20410%20fire%20fighters,24%20firefighters%20includes%20nine%20women.>

⁵ https://www.iafflocal31.com/?zone=/unionactive/view_page.cfm&page=Local203120History

⁶ <https://cdm17061.contentdm.oclc.org/digital/collection/p17061coll21/id/12576/rec/3>

The park has recently been the subject of conversation around the deaccessioning of the Tacoma Totem Pole. The renaming of this park is not intended in any way to limit or restrict this process nor the placement of any future historical markers or art pieces relevant to other aspects of Tacoma's history.

In addition to last year's public announcement and as part of her outreach efforts, Mayor Woodards has sought the support of the Downtown Tacoma Partnership and IAFF Local 31. She will also provide notice to the City of Tacoma's Landmarks Preservation Commission prior to City Council discussion of this item in Study Session.

In consultation with Public Works staff, the current sign is nearing the end of its useful life and the cost of replacing it with a sign of the same style can be covered within the existing budget.

DESIRED RESOLUTION DATE: International Firefighters' Day – May 4, 2021

ALIGNMENT WITH TACOMA 2025 KEY FOCUS AREAS:

This legislation, program, project, or event is best aligned with the following:

Civic Engagement: *Equity Index Score:* N/A


Increase the percentage of residents who believe they are able to have a positive impact on the community and express trust in the public institutions in Tacoma.

Livability: *Equity Index Score:* Moderate Opportunity

Increase positive public perception of safety and overall quality of life.

In you have a question related to the Council Consideration Request, please contact Chief Policy Analyst to the Mayor Melanie Harding at 253-591-5156 or melanie.harding@cityoftacoma.org.


SUBMITTED FOR COUNCIL CONSIDERATION BY:

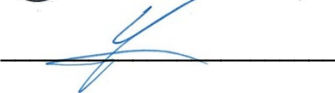


Mayor

SUPPORTING COUNCIL MEMBERS SIGNATURES (2 SIGNATURES ONLY)

(Signatures demonstrate support to initiate discussion and consideration of the subject matter by City Council for potential policy development and staff guidance/direction.)

1.  POS# 4

2.  POS# 7

ATTACHMENTS:

- A – Fireman's Park Map
- B - Historic Photo of Fire Station #6

ATTACHMENT A – FIREMAN’S PARK MAP

Fireman's Park



ATTACHMENT B – HISTORIC PHOTO OF FIRE STATION #6



<https://cdm17061.contentdm.oclc.org/digital/collection/p17061coll21/id/12576/rec/3>

Date	Meeting	Subject	Department	Background
April 27, 2021	City Council Study Session (dial-in 12:00pm)	Vision Zero Update	Jennifer Kammerzell - Public Works	Public Works staff will provide an update on the City's effort and plan to eliminate serious injury and fatality crashes on Tacoma's street by 2035. The City committed to this effort under Resolution No. 40559 and this program includes multidisciplinary efforts in traffic safety, public health, and community engagement.
		Fossil Fuel Study and Tideflats and Industrial Lands Regulations	Planning and Development Services	Non-interim Tideflats and Industrial Land Use Amendments. In preparation for a public hearing scheduled on April 27, 2021, staff will provide an overview of the Planning Commission's recommended amendments to replace the Tideflats Interim Regulations, the public process and comments, and key findings of fact supporting the recommendation. Staff will provide an update on the fossil fuel baseline report to support the Council's discussion of the proposed zoning and land use amendments.
		Homelessness Update	Neighborhood and Community Services	Staff will provide updates on progress for the temporary mitigation/stabilization site and on the homelessness strategy
		* Executive Session 90 minutes-City Manager Presents Self- evaluation & City Council Provides City Manager Performance Review Input to Mayor	Human Resources	
	City Council Meeting (dial-in, 5:00 PM)			

Date	Meeting	Subject	Department	Background
May 4, 2021	City Council Study Session (dial-in 12:00pm)	Debrief and Discussion of Public Comment and Testimony	Planning and Development Services	Non-interim Tideflats and Industrial Land Use Amendments. In preparation for first reading of ordinance on May 4, 2021, staff will provide an overview of the public comments received as part of the public hearing on April 20, 2021 as well as options for Council to consider in response to public testimony. Staff will provide an update on the fossil fuel baseline report to support the Council's discussion of the proposed zoning and land use amendments.
		Annual Update for Historic Preservation Program and Activities	PDS Ruben McKnight & Lauren Hoogkamer	Staff will provide the annual updates for Historic Preservation Program and activities.
		Re-appropriations Presentation	Katie Johnston - Office of Finance Management and Budget	
		Systems Transformation	City Manager's Office	City Manager Elizabeth Pauli will be giving an update on Systems Transformation.
		Executive Session 90 minutes-City Manager Performance Review Mayor and City Council Conduct Performance Review	Human Resources	
	City Council Meeting (dial-in, 5:00 12:00 PM)			
May 11, 2021	Joint City Council/ TPU Study Session (dial-in 12:00 pm)	Class and Compensation Study Update	Kari Louie, Senior Compensation & Benefits Manager and Jen Peters, HR Manager	Staff will be providing an update on the Class and Compensation Study with a Q&A from Council
		Workforce Equity Study Report	Human Resources Shelby Fritz & Keen Independent Research Associates	
		Six-Year Transportation Improvement Program	Jennifer Kammerzell - Public Works	Staff will present the draft annual amendment of the Six-Year Comprehensive Transportation Improvement Program required by RCW 35.77.010. The program is updated annually and a copy must be filed with the State Secretary of Transportation by July 1st of each year.
		American Rescue Plan Update	City Manager's Office & Office of Finance Management and Budget	
	City Council Meeting (dial-in, 5:00 PM)			

Date	Meeting	Subject	Department	Background
May 18, 2021	City Council Study Session (dial-in 12:00pm)	Continuous Improvement Program Overview	Human Resource Continuous Improvement - Ben Thurgood, Steve Sewada, Owen Robinson	Staff will present the City's systematic approach to problem solving, highlight successes throughout the organization, and provide an avenue for Council input into future CI efforts.
		American Rescue Plan Update	Katie Johnston - Office of Finance Management and Budget	
		Systems Transformation	City Manager's Office	City Manager Elizabeth Pauli will be giving an update on Systems Transformation
	City Council Meeting (dial-in, 5:00 PM)			
May 25, 2021	City Council Study Session (dial-in 12:00pm)	Homelessness Update	Neighborhood and Community Services- Linda Stewart	Update Council on the City's approach to homelessness including a discussion of recent emergency sheltering efforts.
	City Council Meeting (dial-in, 5:00 PM)			
June 1, 2021	Cancelled			

Date	Meeting	Subject	Department	Background
June 8, 2021	City Council Study Session dial-in Noon	Home In Tacoma Public Hearing Prep	Planning and Development Services - Brian Boudet, Elliott Barnett & 2025 Strategic Manager Jacques Colon	At the City Council's direction, the Planning Commission is evaluating changes to housing policies and rules to increase housing supply, affordability and choice to respond to the changing housing landscape and resulting housing crisis. The Commission forwarded their Home In Tacoma Project recommendations to the City Council in April 2021.
		American Rescue Plan Update	Katie Johnston - Office of Finance Management and Budget	
		Annual Review of Sister Cities Program	Community and Economic Development Department - Debbie Bingham & Claire Petrich	
		Systems Transformation	City Manager's Office	City Manager Elizabeth Pauli will be giving an update on Systems Transformation.
	City Council Meeting (dial-in, 5:00 PM)			

Government Performance and Finance Committee			
Committee Members: Hines (Chair), Hunter (Vice Chair), Thoms, and Walker Alternate - Blocker		1st and 3rd Tuesday	CBC Assignments: •Public Utility Board •Board of Ethics •Audit Advisory Board •Civil Service Board
Executive Liaison: Andy Cherullo; Staff Support - Ted Richardson		10 a.m.	
		Room 248	
	Topic	Presenter	Description
May 4, 2021	Power and Water Financial Plans Review	Bill Berry, Section Manager Power; Erin Erben, Assistant Section Manager, Power; Michelle Brown, Power Analyst, Power; Jodi Collins, Assistant Section Manager, Water; Lyna Vo, Senior Utility Economist, Water	Overview of Tacoma Power's and Water's 2021 Financing Plans, including a proposed calendar of upcoming financing plans.
May 18, 2021	Interviews for the Public Utility Board	Doris Sorum, City Clerk	
June 1, 2021	Environmental Services Commission	Environmental Services Department	

Infrastructure, Planning and Sustainability Committee			
Committee Members: McCarthy (Chair), Walker (Vice Chair), Beale, & Hunter; Alternate-Ushka Executive Liaison: Mike Slevin; Coordinator: Claire Goodwin		2nd and 4th Wednesdays 4:30pm Virtual Meeting	CBC Assignments: •Sustainable Tacoma Commission •Planning Commission •Landmarks Preservation Commission •Board of Building Appeals •Transportation Commission
	Topic	Presenters	Description
April 28, 2021	6 YR Transportation Improvement Program	Jennifer Kammerzell, Principal Engineer, Public Works	Draft Final Proposed Amendments - Public Works Staff will provide a presentation on the annual Six-Year Transportation Improvement Program Amendments, which includes incorporation of feedback from the Infrastructure, Planning, and Sustainability Committee meeting on April 14, 2021.
	Streets Initiative Update	Erik Sloan, Pavement Manager, Public Works	An informational update on the City's Streets Initiative project.
May 12, 2021	Construction/Major Capital Project Update	Eric Johnson, Assistant Division Manager, Environmental Services	Environmental Services will present an informational briefing on current construction and major capital projects.
	Climate Action Plan (EAP 2.0) and Climate Adaptation Study Update	Beth Jarot, Resilient & Green Building Specialist; Kristin Lynett, Sustainability Officer; and Jim Parvey, OEPS Division Manager	Office of Environmental Policy and Sustainability will report on progress of the Climate Action Plan (EAP 2.0) and the Climate Adaptation Study. The two documents are separate but closely related. The presentation will discuss draft technical strategies, financial modelling, community engagement efforts, and timelines. Feedback on draft mitigation and adaptation strategies, engagement plans and communication is requested.
May 26, 2021	Planning Commission interviews	Doris Sorum, City Clerk	
	Active Transportation Update + Bike Boulevards	Liz Kaster, Senior Planner, PW	Informational briefing and update on the City's active transportation modes and bike boulevards.

Government Performance and Finance Committee			
Committee Members: Hines (Chair), Hunter (Vice Chair), Thoms, and Walker Alternate - Blocker		1st and 3rd Tuesday	CBC Assignments: •Public Utility Board •Board of Ethics •Audit Advisory Board •Civil Service Board
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May 18, 2021	Interviews for the Public Utility Board	Doris Sorum, City Clerk	
June 1, 2021	Environmental Services Commission	Environmental Services Department	

Community Vitality and Safety			
Committee Members: Ushka (Chair), Beale, Hines, Blocker, Alternate-Hunter Executive Liaison: Linda Stewart; Staff Support - Ted Richardson		2nd and 4th Thursdays 4:30 p.m. Room 248	CBC Assignments: Citizen Police Advisory Committee • Human Services Commission • Human Rights Commission • Housing Authority • Commission on Disabilities • Library Board • Tacoma Community Redevelopment Authority • Commission on Immigrant and Refugee Affairs
	Topic	Presenter	Description
May 13, 2021	Interviews for the Human Services Commission	Doris Sorum, City Clerk	
May 27, 2021	Update on Community Trauma Response Team	Vicky McLaurin - NCS Program Manager; Bucoda Warren - Strategic Initiatives Coordinator	
June 10, 2021	Trash Removal, Purple Bags, Vendor Updates	Allyson Griffith - NCS Assistant Director	
	Graffiti Update	Vicky McLaurin - NCS Program Manager	